## **SENATE BILL NO. 962**

June 26, 2024, Introduced by Senator CHERRY and referred to the Committee on Labor.

A bill to amend 1936 (Ex Sess) PA 1, entitled "Michigan employment security act,"

by amending sections 28d, 29, 29a, 33, and 62 (MCL 421.28d, 421.29, 421.29a, 421.33, and 421.62), sections 28d and 29 as amended and section 29a as added by 2020 PA 258, section 33 as amended by 2011 PA 269, and section 62 as amended by 2017 PA 231.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 28d. (1) The unemployment agency shall approve a shared-2 work plan only if the plan meets all of the following requirements:
- 3 (a) The shared-work plan applies to 1 affected unit.
- 4 (b) All employees in the affected unit are participating

- 1 employees, except that, until March 31, 2021, an employee whose
- 2 hours of work per week determined under subdivision (e) are 40 or
- 3 more hours must not be a participating employee.
- 4 (c) There are no fewer than 2 participating employees,
- 5 determined without regard to corporate officers.
- 6 (d) The participating employees are identified by name and7 Social Security number.
- **8** (e) The number of hours a participating employee will work
- 9 each week during the effective period of the shared-work plan is
- 10 the number of the employee's normal weekly hours of work reduced by
- 11 the reduction percentage.
- 12 (f) The plan includes an estimate of the number of employees
- 13 who would have been laid off if the plan were not implemented.
- 14 (g) The plan indicates the manner in which the employer will
- 15 give advance notice, if feasible, to an employee whose hours of
- 16 work per week under the plan will be reduced.
- 17 (h) As a result of a decrease in the number of hours worked by
- 18 each participating employee, there is a corresponding reduction in
- 19 wages.
- 20 (i) The shared-work plan does not affect the fringe benefits
- 21 of any participating employee.
- 22 (j) The specified effective period of the shared-work plan is
- 23 52 consecutive weeks or less and the benefits payable under the
- 24 shared-work plan will not exceed 20 times the weekly benefit amount
- 25 for each participating employee, calculated without regard to any
- 26 existing benefit year.
- 27 (k) The reduction percentage satisfies the requirements of
- 28 subsection (2).
- 29 (2) The reduction percentage under an approved shared-work

- 1 plan shall must meet all of the following requirements:
- 2 (a) The reduction percentage shall must be no less than 15%
- 3 and no more than 45% or, until March 31, 2021, no not less than 10%
- 4 and no not more than 60%.
- $\bf 5$  (b) The reduction percentage  $\bf shall$   $\bf must$  be the same for all
- 6 participating employees.
- 7 (c) The reduction percentage shall must not change during the
- 8 period of the shared-work plan unless the plan is modified in
- 9 accordance with section 28i.
- Sec. 29. (1) Except as provided in subsection (5), an
- 11 individual is disqualified from receiving benefits if he or she:the
- 12 individual:
- 13 (a) Left work voluntarily without good cause attributable to
- 14 the employer or employing unit. An individual who left work is
- 15 presumed to have left work voluntarily without good cause
- 16 attributable to the employer or employing unit. An individual who
- 17 is absent from work for a period of 3 consecutive work days or more
- 18 without contacting the employer in a manner acceptable to the
- 19 employer and of which the individual was informed at the time of
- 20 hire—is considered—rebuttably presumed to have voluntarily left
- 21 work without good cause attributable to the employer. An individual
- 22 who becomes unemployed as a result of negligently losing a
- 23 requirement for the job of which he or she the individual was
- 24 informed at the time of hire is considered to have voluntarily left
- 25 work without good cause attributable to the employer. An individual
- 26 claiming benefits under this act has the burden of proof to
- 27 establish that he or she the individual left work involuntarily or
- 28 for good cause that was attributable to the employer or employing
- 29 unit. An individual claiming to have left work involuntarily for

- 1 medical reasons must have done all of the following before the
- 2 leaving: secured a statement from a medical professional that
- 3 continuing in the individual's current job would be harmful to the
- 4 individual's physical or mental health, unsuccessfully attempted to
- 5 secure alternative work with the employer, and unsuccessfully
- 6 attempted to be placed on a leave of absence with the employer to
- 7 last until the individual's mental or physical health would no
- 8 longer be harmed by the current job. Notwithstanding any other
- 9 provision of this act, with respect to claims for weeks beginning
- 10 before April 1, 2021, an individual is considered to have left work
- 11 involuntarily for medical reasons if he or she the individual
- 12 leaves work to self-isolate or self-quarantine in response to
- 13 elevated risk from COVID-19 because he or she the individual is
- 14 immunocompromised, displayed a commonly recognized principal
- 15 symptom of COVID-19 that was not otherwise associated with a known
- 16 medical or physical condition of the individual, had contact in the
- 17 last 14 days with an individual with a confirmed diagnosis of
- 18 COVID-19, needed to care for an individual with a confirmed
- 19 diagnosis of COVID-19, or had a family care responsibility that was
- 20 the result of a government directive regarding COVID-19.
- 21 Notwithstanding any other provision of this act, with respect to
- 22 claims for weeks beginning before April 1, 2021, the unemployment
- 23 agency may consider an individual laid off if the individual became
- 24 unemployed to self-isolate or self-quarantine in response to
- 25 elevated risk from COVID-19 because he or she the individual is
- 26 immunocompromised, displayed a commonly recognized principal
- 27 symptom of COVID-19 that was not otherwise associated with a known
- 28 medical or physical condition of the individual, had contact in the
- 29 last 14 days with an individual with a confirmed diagnosis of

- 1 COVID-19, needed to care for an individual with a confirmed
- 2 diagnosis of COVID-19, or had a family care responsibility that was
- 3 the result of a government directive regarding COVID-19. However,
- 4 if any of the following conditions are met, the leaving does not
- 5 disqualify the individual:
- 6 (i) The individual has an established benefit year in effect
- 7 and during that benefit year leaves unsuitable work within 60 days
- 8 after the beginning of that work. Benefits paid after a leaving
- 9 under this subparagraph must not be charged to the experience
- 10 account of the employer the individual left, but must be charged
- 11 instead to the nonchargeable benefits account.
- 12 (ii) The individual is the spouse of a full-time member of the
- 13 United States Armed Forces, and the leaving is due to the military
- 14 duty reassignment of that member of the United States Armed Forces
- 15 to a different geographic location. Benefits paid after a leaving
- 16 under this subparagraph must not be charged to the experience
- 17 account of the employer the individual left, but must be charged
- 18 instead to the nonchargeable benefits account.
- 19 (iii) The individual is concurrently working part-time for an
- 20 employer or employing unit and for another employer or employing
- 21 unit and voluntarily leaves the part-time work while continuing
- 22 work with the other employer. The portion of the benefits paid in
- 23 accordance with this subparagraph that would otherwise be charged
- 24 to the experience account of the part-time employer that the
- 25 individual left must not be charged to the account of that employer
- 26 but must be charged instead to the nonchargeable benefits account.
- 27 (iv) The individual is a victim of domestic violence who meets
- 28 the requirements in section 29a. Benefits paid after a leaving
- 29 under this subparagraph must not be charged to the experience

- 1 account of the employer the individual left, but must be charged
- 2 instead to the nonchargeable benefits account. This subparagraph
- 3 does not apply after March 31, 2021.

15

26

27

28 29

- 4 (b) Was suspended or discharged for misconduct connected with5 the individual's work or for intoxication while at work.
- 6 (c) Failed without good cause to apply diligently for7 available suitable work after receiving notice from the
- 8 unemployment agency of the availability of that work or failed to
- 9 apply for work with employers that could reasonably be expected to
  10 have suitable work available.
- (d) Failed without good cause while unemployed to report to the individual's former employer or employing unit within a reasonable time after that employer or employing unit provided notice of the availability of an interview concerning available

suitable work with the former employer or employing unit.

- 16 (e) Failed without good cause to accept suitable work offered 17 to the individual or to return to the individual's customary self-18 employment, if any, when directed by the employment office or the 19 unemployment agency. An employer that receives a monetary 20 determination under section 32 may notify the unemployment agency regarding the availability of suitable work with the employer on 21 the monetary determination or other form provided by the 22 23 unemployment agency. Upon receipt of the notice of the availability of suitable work, the unemployment agency shall notify the claimant 24 25 of the availability of suitable work.
  - (f) Lost his or her the individual's job due to absence from work resulting from a violation of law for which the individual was convicted and sentenced to jail or prison. This subdivision does not apply if conviction of an individual results in a sentence to

- 1 county jail under conditions of day parole as provided in 1962 PA
- 2 60, MCL 801.251 to 801.258, or if the conviction was for a traffic
- 3 violation that resulted in an absence of less than 10 consecutive
- 4 work days from the individual's place of employment.
- 5 (g) Is discharged, whether or not the discharge is
- 6 subsequently reduced to a disciplinary layoff or suspension, for
- 7 participation in either of the following:
- 8 (i) A strike or other concerted action in violation of an
- 9 applicable collective bargaining agreement that results in
- 10 curtailment of work or restriction of or interference with
- 11 production.
- 12 (ii) A wildcat strike or other concerted action not authorized
- 13 by the individual's recognized bargaining representative.
- 14 (h) Was discharged for an act of assault and battery connected
- 15 with the individual's work.
- (i) Was discharged for theft connected with the individual's
- **17** work.
- 18 (j) Was discharged for willful destruction of property
- 19 connected with the individual's work.
- 20 (k) Committed a theft after receiving notice of a layoff or
- 21 discharge, but before the effective date of the layoff or
- 22 discharge, resulting in loss or damage to the employer who would
- 23 otherwise be chargeable for the benefits, regardless of whether the
- 24 individual qualified for the benefits before the theft.
- 25 (1) Was employed by a temporary help firm, which as used in
- 26 this section means an employer whose primary business is to provide
- 27 a client with the temporary services of 1 or more individuals under
- 28 contract with the employer, to perform services for a client of
- 29 that firm if each of the following conditions is met:

1 (i) The temporary help firm provided the employee with a
2 written notice before the employee began performing services for
3 the client stating in substance both of the following:

- (A) That within 7 days after completing services for a client of the temporary help firm, the employee is under a duty to notify the temporary help firm of the completion of those services.
- (B) That a failure to provide the temporary help firm with notice of the employee's completion of services pursuant to subsubparagraph (A) constitutes a voluntary quit that will affect the employee's eligibility for unemployment compensation if the employee seeks unemployment compensation following completion of those services.
- (ii) The employee did not provide the temporary help firm with notice that the employee had completed his or her the employee's services for the client within 7 days after completion of his or her the employee's services for the client.
- (m) Was discharged for illegally ingesting, injecting, inhaling, or possessing a controlled substance on the premises of the employer; refusing to submit to a drug test that was required to be administered in a nondiscriminatory manner; or testing positive on a drug test, if the test was administered in a nondiscriminatory manner. If the worker disputes the result of the testing, and if a generally accepted confirmatory test has not been administered on the same sample previously tested, then a generally accepted confirmatory test must be administered on that sample. If the confirmatory test also indicates a positive result for the presence of a controlled substance, the worker who is discharged as a result of the test result will be is disqualified under this subdivision. A report by a drug testing facility showing a positive

- 1 result for the presence of a controlled substance is conclusive
- 2 unless there is substantial evidence to the contrary. As used in
- 3 this subdivision:
- $oldsymbol{4}$  (i) "Controlled substance" means that term as defined in
- **5** section 7104 of the public health code, 1978 PA 368, MCL 333.7104.
- $oldsymbol{6}$  (ii) "Drug test" means a test designed to detect the illegal
- 7 use of a controlled substance.
- 8 (iii) "Nondiscriminatory manner" means administered impartially
- 9 and objectively in accordance with a collective bargaining
- 10 agreement, rule, policy, a verbal or written notice, or a labor-
- 11 management contract.
- 12 (n) Theft from the employer that resulted in the employee's
- 13 conviction, within 2 years of the date of the discharge, of theft
- 14 or a lesser included offense.
- 15 (2) A disqualification under subsection (1) begins the week in
- 16 which the act or discharge that caused the disqualification occurs
- 17 and continues until the disqualified individual requalifies under
- 18 subsection (3).
- 19 (3) After the week in which the disqualifying act or discharge
- 20 described in subsection (1) occurs, an individual who seeks to
- 21 regualify for benefits is subject to all of the following:
- 22 (a) For benefit years established before October 1, 2000, the
- 23 individual must complete 6 requalifying weeks if he or she the
- 24 individual was disqualified under subsection (1)(c), (d), (e), (f),
- 25 (g), or (l), or 13 requalifying weeks if  $\frac{l}{l}$  the individual
- 26 was disqualified under subsection (1)(h), (i), (j), (k), or (m). A
- 27 requalifying week required under this subdivision is each week in
- 28 which the individual does any of the following:
- 29 (i) Earns or receives remuneration in an amount at least equal

- 1 to an amount needed to earn a credit week, as that term is defined
  2 in section 50.
- 3 (ii) Otherwise meets all of the requirements of this act to receive a benefit payment if the individual were not disqualified under subsection (1).
- 6 (iii) Receives a benefit payment based on credit weeks7 subsequent to the disqualifying act or discharge.
- 8 (b) For benefit years established before October 1, 2000, if 9 the individual is disqualified under subsection (1)(a) or (b), he 10 or she the individual must requalify, after the week in which the 11 disqualifying discharge occurred by earning in employment for an 12 employer liable under this act or the unemployment compensation act of another state an amount equal to, or in excess of, 7 times the 13 14 individual's potential weekly benefit rate, calculated on the basis 15 of employment with the employer involved in the disqualification, 16 or by earning in employment for an employer liable under this act 17 or the unemployment compensation act of another state an amount 18 equal to, or in excess of, 40 times the state minimum hourly wage 19 times 7, whichever is the lesser amount.
- 20 (c) For benefit years established before October 1, 2000, a
  21 benefit payable to an individual disqualified under subsection
  22 (1)(a) or (b) must be charged to the nonchargeable benefits
  23 account, and not to the account of the employer with whom the
  24 individual was involved in the disqualification.
- (d) For benefit years beginning on or after October 1, 2000, after the week in which the disqualifying act or discharge occurred, an individual must complete 13 requalifying weeks if he or she the individual was disqualified under subsection (1)(c), (d), (e), (f), (g), or (l), or 26 requalifying weeks if he or she

- 1 the individual was disqualified under subsection (1)(h), (i), (j),
- 2 (k), (m), or (n). A requalifying week required under this
- 3 subdivision is each week in which the individual does any of the
- 4 following:
- 5 (i) Earns or receives remuneration in an amount equal to at
- $\mathbf{6}$  least 1/13 of the minimum amount needed in a calendar quarter of
- 7 the base period for an individual to qualify for benefits, rounded
- 8 down to the nearest whole dollar.
- 9 (ii) Otherwise meets all of the requirements of this act to
- 10 receive a benefit payment if the individual was not disqualified
- 11 under subsection (1).
- 12 (e) For benefit years beginning on or after October 1, 2000
- 13 and beginning before April 26, 2002, if the individual is
- 14 disqualified under subsection (1)(a) or (b), he or she the
- 15 individual must requalify, after the week in which the
- 16 disqualifying act or discharge occurred by earning in employment
- 17 for an employer liable under this act or the unemployment
- 18 compensation law of another state at least the lesser of the
- 19 following:
- 20 (i) Seven times the individual's weekly benefit rate.
- 21 (ii) Forty times the state minimum hourly wage times 7.
- (f) For benefit years beginning on or after April 26, 2002, if
- 23 the individual is disqualified under subsection (1)(a), he or she
- 24 the individual must requalify, after the week in which the
- 25 disqualifying act or discharge occurred by earning in employment
- 26 for an employer liable under this act or the unemployment
- 27 compensation law of another state at least 12 times the
- 28 individual's weekly benefit rate.
- 29 (g) For benefit years beginning on or after April 26, 2002, if

- 1 the individual is disqualified under subsection (1)(b), he or she
- 2 the individual must requalify, after the week in which the
- 3 disqualifying act or discharge occurred by earning in employment
- 4 for an employer liable under this act or the unemployment
- 5 compensation law of another state at least 17 times the
- 6 individual's weekly benefit rate.
- 7 (h) A benefit payable to the individual disqualified or
- 8 separated under disqualifying circumstances under subsection (1)(a)
- 9 or (b) must be charged to the nonchargeable benefits account, and
- 10 not to the account of the employer with whom the individual was
- 11 involved in the separation. Benefits payable to an individual
- 12 determined by the unemployment agency to be separated under
- 13 disqualifying circumstances must not be charged to the account of
- 14 the employer involved in the disqualification for any period after
- 15 the employer notifies the unemployment agency of the claimant's
- 16 possible ineligibility or disqualification. However, an individual
- 17 filing a new claim for benefits who reports the reason for
- 18 separation from a base period employer as a voluntary leaving is
- 19 presumed to have voluntarily left without good cause attributable
- 20 to the employer and is disqualified unless the individual provides
- 21 substantial evidence to rebut the presumption. If a disqualifying
- 22 act or discharge occurs during the individual's benefit year, any
- 23 benefits that may become payable to the individual in a later
- 24 benefit year based on employment with the employer involved in the
- 25 disqualification must be charged to the nonchargeable benefits
- 26 account.
- 27 (4) The maximum amount of benefits otherwise available under
- 28 section 27(d) to an individual disqualified under subsection (1) is
- 29 subject to all of the following conditions:

- 1 (a) For benefit years established before October 1, 2000, if
- 2 the individual is disqualified under subsection (1)(c), (d), (e),
- $\bf 3$  (f), (g), or ( $\it l$ ) and the maximum amount of benefits is based on
- 4 wages and credit weeks earned from an employer before an act or
- 5 discharge involving that employer, the amount must be reduced by an
- 6 amount equal to the individual's weekly benefit rate as to that
- 7 employer multiplied by the lesser of either of the following:
- $oldsymbol{8}$  (i) The number of requalifying weeks required of the individual
- 9 under this section.
- (ii) The number of weeks of benefit entitlement remaining with
- 11 that employer.
- 12 (b) If the individual has insufficient or no potential benefit
- 13 entitlement remaining with the employer involved in the
- 14 disqualification in the benefit year in existence on the date of
- 15 the disqualifying determination, a reduction of benefits described
- 16 in this subsection applies in a succeeding benefit year with
- 17 respect to any benefit entitlement based upon on credit weeks
- 18 earned with the employer before the disqualifying act or discharge.
- 19 (c) For benefit years established before October 1, 2000, an
- 20 individual disqualified under subsection (1)(h), (i), (j), (k), or
- 21 (m) is not entitled to benefits based on wages and credit weeks
- 22 earned before the disqualifying act or discharge with the employer
- 23 involved in the disqualification.
- 24 (d) The benefit entitlement of an individual disqualified
- 25 under subsection (1)(a) or (b) is not subject to reduction as a
- 26 result of that disqualification.
- (e) A denial or reduction of benefits under this subsection
- 28 does not apply to benefits based upon on multiemployer credit
- 29 weeks.

- 1 (f) For benefit years established on or after October 1, 2000,
- 2 if the individual is disqualified under subsection (1)(c), (d),
- $\mathbf{3}$  (e), (f), (g), or (l), the maximum number of weeks otherwise
- 4 applicable in calculating benefits for the individual under section
- 5 27(d) must be reduced by the lesser of the following:
- 6 (i) The number of requalifying weeks required of the individual
- 7 under this section.
- 8 (ii) The number of weeks of benefit entitlement remaining on
- 9 the claim.
- 10 (g) For benefit years beginning on or after October 1, 2000,
- 11 the benefits of an individual disqualified under subsection (1)(h),
- 12 (i), (j), (k), (m), or (n) must be reduced by 13 weeks and any
- 13 weekly benefit payments made to the claimant thereafter must be
- 14 reduced by the portion of the payment attributable to base period
- 15 wages paid by the base period employer involved in a
- 16 disqualification under subsection (1)(h), (i), (j), (k), (m), or
- **17** (n).
- 18 (5) Subject to subsection (11), if an individual leaves work
- 19 to accept permanent full-time work with another employer or to
- 20 accept a referral to another employer from the individual's union
- 21 hiring hall and performs services for that employer, or if an
- 22 individual leaves work to accept a recall from a former employer,
- 23 all of the following apply:
- 24 (a) Subsection (1) does not apply.
- 25 (b) Wages earned with the employer whom the individual last
- 26 left, including wages previously transferred under this subsection
- 27 to the last employer, for the purpose of computing and charging
- 28 benefits, are wages earned from the employer with whom the
- 29 individual accepted work or recall, and benefits paid based upon

- 1 those wages must be charged to that employer.
- (c) When issuing a determination covering the period of employment with a new or former employer described in this subsection, the unemployment agency shall advise the chargeable employer of the name and address of the other employer, the period covered by the employment, and the extent of the benefits that may be charged to the account of the chargeable employer.
- 8 (6) In determining whether work is suitable for an individual, 9 the unemployment agency shall consider the degree of risk involved 10 to the individual's health, safety, and morals, the individual's 11 physical fitness and prior training, the individual's length of 12 unemployment and prospects for securing local work in the 13 individual's customary occupation, and the distance of the 14 available work from the individual's residence. Additionally, the 15 unemployment agency shall consider the individual's experience and 16 prior earnings, but an unemployed individual who refuses an offer 17 of work determined to be suitable under this section must be denied 18 benefits if the pay rate for that work is at least 70% of the gross 19 pay rate he or she the unemployed individual received immediately 20 before becoming unemployed. Beginning January 15, 2012, after an 21 individual has received benefits for 50% of the benefit weeks in the individual's benefit year, work is not considered unsuitable 22 23 because it the work is outside of the individual's training or 24 experience or unsuitable as to pay rate if the pay rate for that 25 work meets or exceeds the minimum wage; is at least the prevailing mean wage for similar work in the locality for the most recent full 26 27 calendar year for which data are available as published by the 28 department of technology, management, and budget as "wages by job 29 title", by standard metropolitan statistical area; and is 120% or

- 1 more of the individual's weekly benefit amount.
- 2 (7) Work is not suitable and benefits must not be denied under
- 3 this act to an otherwise eligible individual for refusing to accept
- 4 new work under any of the following conditions:
- 5 (a) If the position offered is vacant due directly to a
- 6 strike, lockout, or other labor dispute.
- 7 (b) If the remuneration, hours, or other conditions of the
- 8 work offered are substantially less favorable to the individual
- 9 than those prevailing for similar work in the locality.
- 10 (c) If as a condition of being employed, the individual would
- 11 be required to join a company union or to resign from or refrain
- 12 from joining a bona fide labor organization.
- 13 (8) All of the following apply to an individual who seeks
- 14 benefits under this act:
- 15 (a) An individual is disqualified from receiving benefits for
- 16 a week in which the individual's total or partial unemployment is
- 17 due to either of the following:
- 18 (i) A labor dispute in active progress at the place at which
- 19 the individual is or was last employed, or a shutdown or start-up
- 20 operation caused by that labor dispute.
- 21 (ii) A labor dispute, other than a lockout, in active progress
- 22 or a shutdown or start-up operation caused by that labor dispute in
- 23 any other establishment within the United States that is both
- 24 functionally integrated with the establishment described in
- 25 subparagraph (i) and operated by the same employing unit.
- 26 (b) An individual's disqualification imposed or imposable
- 27 under this subsection is terminated if the individual performs
- 28 services in employment with an employer in at least 2 consecutive
- 29 weeks falling wholly within the period of the individual's total or

- partial unemployment due to the labor dispute, and in addition
  earns wages in each of those weeks in an amount equal to or greater
- 3 than the individual's actual or potential weekly benefit rate.
- 4 (c) An individual is not disqualified under this subsection if 5 the individual is not directly involved in the labor dispute. An
- 6 individual is not directly involved in a labor dispute unless any
- 7 of the following are established:
- 8 (i) At the time or in the course of a labor dispute in the
- 9 establishment in which the individual was then employed, the
- 10 individual in concert with 1 or more other employees voluntarily
- 11 stopped working other than at the direction of the individual's
- 12 employing unit.
- 13 (ii) The individual is participating in, financing, or directly
- 14 interested in the labor dispute that causes the individual's total
- 15 or partial unemployment. The payment of regular union dues, in
- 16 amounts and for purposes established before the inception of the
- 17 labor dispute, is not financing a labor dispute within the meaning
- 18 of this subparagraph.
- 19 (iii) At any time a labor dispute in the establishment or
- 20 department in which the individual was employed does not exist, and
- 21 the individual voluntarily stops working, other than at the
- 22 direction of the individual's employing unit, in sympathy with
- 23 employees in some other establishment or department in which a
- 24 labor dispute is in progress.
- (iv) The individual's total or partial unemployment is due to a
- 26 labor dispute that was or is in progress in a department, unit, or
- 27 group of workers in the same establishment.
- 28 (d) As used in this subsection, "directly interested" must be
- 29 construed and applied so as not to disqualify individuals

- 1 unemployed as a result of a labor dispute the resolution of which
- 2 may not reasonably be expected to affect their wages, hours, or
- 3 other conditions of employment, and to disqualify individuals whose
- 4 wages, hours, or conditions of employment may reasonably be
- 5 expected to be affected by the resolution of the labor dispute. A
- 6 "reasonable expectation" of an effect on an individual's wages,
- 7 hours, or other conditions of employment exists, in the absence of
- 8 a substantial preponderance of evidence to the contrary, in any of
- 9 the following situations:
- 10 (i) If it is established that there is in the particular
- 11 establishment or employing unit a practice, custom, or contractual
- 12 obligation to extend within a reasonable period to members of the
- 13 individual's grade or class of workers in the establishment in
- 14 which the individual is or was last employed changes in terms and
- 15 conditions of employment that are substantially similar or related
- 16 to some or all of the changes in terms and conditions of employment
- 17 that are made for the workers among whom there exists the labor
- 18 dispute that has caused the individual's total or partial
- 19 unemployment.
- (ii) If it is established that 1 of the issues in or purposes
- 21 of the labor dispute is to obtain a change in the terms and
- 22 conditions of employment for members of the individual's grade or
- 23 class of workers in the establishment in which the individual is or
- 24 was last employed.
- 25 (iii) If a collective bargaining agreement covers both the
- 26 individual's grade or class of workers in the establishment in
- 27 which the individual is or was last employed and the workers in
- 28 another establishment of the same employing unit who are actively
- 29 participating in the labor dispute, and that collective bargaining

- 1 agreement is subject by its terms to modification, supplementation,
- 2 or replacement, or has expired or been opened by mutual consent at
- 3 the time of the labor dispute.
- 4 (e) In determining the scope of the grade or class of workers,
- 5 evidence of the following is relevant:
- (i) Representation of the workers by the same national or
- 7 international organization or by local affiliates of that national
- 8 or international organization.
- 9 (ii) Whether the workers are included in a single, legally
- 10 designated, or negotiated bargaining unit.
- 11 (iii) Whether the workers are or within the past 6 months have
- 12 been covered by a common master collective bargaining agreement
- 13 that sets forth all or any part of the terms and conditions of the
- 14 workers' employment, or by separate agreements that are or have
- 15 been bargained as a part of the same negotiations.
- 16 (iv) Any functional integration of the work performed by those
- workers.
- 18 (v) Whether the resolution of those issues involved in the
- 19 labor dispute as to some of the workers could directly or
- 20 indirectly affect the advancement, negotiation, or settlement of
- 21 the same or similar issues in respect to the remaining workers.
- 22 (vi) Whether the workers are currently or have been covered by
- 23 the same or similar demands by their recognized or certified
- 24 bargaining agent or agents for changes in their wages, hours, or
- 25 other conditions of employment.
- 26 (vii) Whether issues on the same subject matter as those
- 27 involved in the labor dispute have been the subject of proposals or
- 28 demands made upon the employing unit that would by their terms have
- 29 applied to those workers.

1 (9) Notwithstanding subsections (1) to (8), if the employing
2 unit submits notice to the unemployment agency of possible
3 ineligibility or disqualification beyond the time limits prescribed
4 by unemployment agency rule and the unemployment agency concludes
5 that benefits should not have been paid, the claimant shall repay
6 the benefits paid during the entire period of ineligibility or
7 disqualification. The unemployment agency shall not charge interest

on repayments required under this subsection.

- (10) An individual is disqualified from receiving benefits for any week or part of a week in which the individual has received, is receiving, or is seeking unemployment benefits under an unemployment compensation law of another state or of the United States. If the appropriate agency of the other state or of the United States finally determines that the individual is not entitled to unemployment benefits, the disqualification described in this subsection does not apply.
  - (11) Beginning on May 1, 2020, and until the effective date of the amendatory act that added this subsection, October 20, 2020, if an individual leaves work to accept permanent full-time work with another employer, the individual is considered to have met the requirements of subsection (5) regardless of whether the individual actually performed services for the other employer or whether the work was permanent full-time work. Benefits payable to the individual must be charged to the nonchargeable benefits account.

    Sec. 29a. (1) Notwithstanding any other provision of this act, subject to subsection (5), an otherwise eligible individual, as described in section 29(1)(a)(iv), is not disqualified from

receiving benefits if the individual demonstrates to the commission that the reason for the individual's leaving work is due to

- 1 domestic violence, including 1 or more of the following:
- 2 (a) The individual's reasonable fear of future domestic
- 3 violence at or en route to or from the individual's place of
- 4 employment.
- 5 (b) The individual's need to relocate to another geographic
- 6 area to avoid future domestic violence.
- 7 (c) The individual's need to address the physical,
- 8 psychological, or legal effects of domestic violence.
- 9 (d) The individual's need to leave employment as a condition
- 10 of receiving services or shelter from an agency that provides
- 11 support services or shelter to victims of domestic violence.
- 12 (e) The individual's reasonable belief that termination of
- 13 employment is necessary for the future safety of the individual or
- 14 the individual's family because of domestic violence.
- 15 (2) An individual may demonstrate to the unemployment agency
- 16 the existence of domestic violence by providing 1 or more
- 17 documents, including, but not limited to, the following:
- 18 (a) A restraining order or other documentation of equitable
- 19 relief issued by a court of competent jurisdiction in a domestic
- 20 violence case.
- 21 (b) A police record documenting domestic violence.
- (c) Documentation that the perpetrator of the domestic
- 23 violence against the individual making a claim for benefits under
- 24 this act has been convicted of a crime involving domestic violence.
- 25 (d) Medical documentation of domestic violence.
- 26 (e) A statement provided on business or organization
- 27 letterhead by a counselor, social worker, health worker, member of
- 28 the clergy, shelter worker, attorney, or other professional who has
- 29 assisted the individual in addressing the effects of the domestic

- 1 violence on the individual or the individual's family.
- 2 (3) The unemployment agency shall not disclose evidence of
- 3 domestic violence experienced by an individual, including the
- 4 individual's statement or corroborating evidence.
- 5 (4) As used in this section:
- 6 (a) "Domestic violence" means any of the following that are
- 7 not acts of self-defense:
- 8 (i) Causing or attempting to cause physical or mental harm to a
- 9 family or household member.
- 10 (ii) Placing a family or household member in fear of physical
- 11 or mental harm.
- 12 (iii) Causing or attempting to cause a family or household
- 13 member to engage in involuntary sexual activity by force, threat of
- 14 force, or duress.
- 15 (iv) Engaging in activity toward a family or household member
- 16 that would cause a reasonable person to feel terrorized,
- 17 frightened, intimidated, threatened, harassed, or molested.
- 18 (b) "Family or household member" includes any of the
- 19 following:
- 20 (i) A spouse or former spouse.
- (ii) An individual with whom the person resides or has resided.
- 22 (iii) An individual with whom the person has or has had a dating
- 23 relationship.
- 24 (iv) An individual with whom the person is or has engaged in a
- 25 sexual relationship.
- (v) An individual to whom the person is related or was
- 27 formerly related by marriage.
- (vi) An individual with whom the person has a child in common.
- 29 (vii) The minor child of an individual described in

1 subparagraphs (i) to (vi). 2 (5) This section does not apply after March 31, 2021. 3 Sec. 33. (1) An appeal from a redetermination issued by the agency in accordance with section 32a or a matter transferred for 4 hearing and decision in accordance with section 32a shall must be 5 6 referred to the Michigan administrative hearing system for 7 assignment to an administrative law judge. If the agency transfers 8 a matter, or an interested party requests a hearing before an 9 administrative law judge on a redetermination, all matters 10 pertinent to the claimant's benefit rights or to the liability of the employing unit under this act shall must be referred to the 11 12 administrative law judge. The administrative law judge shall afford 13 all interested parties a reasonable opportunity for a fair hearing 14 and, unless the appeal is withdrawn, the administrative law judge 15 shall decide the rights of the interested parties and shall notify 16 the interested parties of the decision, setting forth the findings 17 of fact upon which the decision is based, together with the reasons 18 for the decision. With respect to an appeal from a denial of 19 redetermination, if the administrative law judge finds that there was good cause for the issuance of issuing a redetermination, the 20 21 denial shall be is a redetermination affirming the determination 22 and the appeal from the denial shall be is an appeal from that 23 affirmance. Unless an interested party would be unduly prejudiced, an administrative law judge may consolidate cases involving the 24 25 same or substantially similar evidence or issues, hear the 26 consolidated cases at the same date and time, create a single 27 record of proceedings, and consider evidence introduced in 1 of those cases in the other cases. If the appellant fails to appear or 28 29 prosecute the appeal, the administrative law judge may dismiss the

- 1 proceedings or take other action considered advisable. An
- 2 administrative law judge may, either upon application for rehearing
- 3 by an interested party or on his or her the administrative law
- 4 judge's own motion, proceed to rehear, affirm, modify, set aside,
- 5 or reverse a prior decision on the basis of the evidence previously
- 6 submitted in the case, or on the basis of additional evidence. The
- 7 application or motion shall must be made within 30 days after the
- 8 date of mailing of the decision. The administrative law judge may,
- 9 for good cause, reopen and review a prior decision and issue a new
- 10 decision after the 30-day appeal period has expired. A request for
- 11 review shall must be made within 1 year after the date of mailing
- 12 of the prior decision. An administrative law judge shall not
- 13 participate in a case in which he or she the administrative law
- 14 judge has a direct or indirect interest.
- 15 (2) Within 30 days after the mailing of a copy of a decision
- 16 of the administrative law judge or of a denial of a motion for
- 17 rehearing, an interested party may file an appeal to the Michigan
- 18 compensation appellate commission, and unless such an appeal is
- 19 filed, the decision or denial by the administrative law judge is
- 20 final.
- 21 (3) If 1 or more matters are transferred under this section,
- 22 the administrative law judge may consider and rule on all matters
- 23 pertinent to the claimant's benefit rights or to the liability of
- 24 the employing unit under this act, regardless of whether that
- 25 particular matter has been transferred under this section.
- 26 Sec. 62. (a) If—Subject to subsection (h), if the unemployment
- 27 agency determines that an individual has obtained benefits to which
- 28 the individual is not entitled, or a subsequent determination by
- 29 the agency or a decision of an appellate authority reverses a prior

- 1 qualification for benefits, the agency may recover a sum equal to
- 2 the amount received plus interest pursuant to section 15(a) by 1 or
- 3 more of the following methods: deduction from benefits or wages
- 4 payable to the individual, payment by the individual in cash, or
- 5 deduction from a tax refund payable to the individual as provided
- 6 under section 30a of 1941 PA 122, MCL 205.30a. Deduction from
- 7 benefits or wages payable to the individual is limited to not more
- 8 than 50% of each payment due the claimant. The unemployment agency
- 9 shall issue a determination requiring restitution within 3 years
- 10 after the date of finality of a determination, redetermination, or
- 11 decision reversing a previous finding of benefit entitlement.
- 12 Except in the case of benefits improperly paid because of suspected
- 13 identity fraud, the unemployment agency shall not initiate
- 14 administrative or court action to recover improperly paid benefits
- 15 from an individual more than 3 years after the date that the last
- 16 determination, redetermination, or decision establishing
- 17 restitution is final. Except in the case of benefits improperly
- 18 paid because of suspected identity fraud, the unemployment agency
- 19 shall issue a restitution determination on an issue within 3 years
- 20 from the date the claimant first received benefits in the benefit
- 21 year in which the issue arose, or in the case of an issue of
- 22 intentional false statement, misrepresentation, or concealment of
- 23 material information in violation of section 54(a) or (b) or
- 24 sections 54a to 54c, within 3 years after the receipt of the
- 25 improperly paid benefits unless the unemployment agency filed a
- 26 civil action in a court within the 3-year period; the individual
- 27 made an intentional false statement, misrepresentation, or
- 28 concealment of material information to obtain the benefits; or the
- 29 unemployment agency issued a determination requiring restitution

- 1 within the 3-year period. The time limits in this section do not
- 2 prohibit the unemployment agency from pursuing collection methods
- 3 to recover the amounts found to have been improperly paid. Except
- 4 in a case of an intentional false statement, misrepresentation, or
- 5 concealment of material information, the unemployment agency shall
- 6 waive recovery of an improperly paid benefit if repayment would be
- 7 contrary to equity and good conscience and shall waive any
- 8 interest. If the agency or an appellate authority waives collection
- 9 of restitution and interest, except as provided in subdivision (ii),
- 10 the waiver is prospective and does not apply to restitution and
- 11 interest payments already made by the individual. As used in this
- 12 subsection, "contrary to equity and good conscience" means any of
- 13 the following:
- 14 (i) The claimant provided incorrect wage information without
- 15 the intent to misrepresent, and the employer provided either no
- 16 wage information upon request or provided inaccurate wage
- 17 information that resulted in the overpayment.
- 18 (ii) The claimant's average net household income and household
- 19 cash assets, exclusive of social welfare benefits, were, during the
- 20 6 months immediately preceding the date of the application for
- 21 waiver, at or below 150% of the annual update of the poverty
- 22 guidelines most recently published in the Federal Register by the
- 23 United States Department of Health and Human Services under the
- 24 authority of 42 USC 9902(2), and the claimant has applied for a
- 25 waiver under this subsection. The unemployment agency shall not
- 26 consider a new application for a waiver from a claimant within 6
- 27 months more than 5 additional hardship waiver applications from a
- 28 claimant in a calendar year after receiving an application for a
- 29 waiver from the claimant. A waiver granted under the conditions

- 1 described in this subdivision applies from the date the application
- 2 is filed. If the waiver is granted, the unemployment agency shall
- 3 promptly refund any restitution or interest payments made by the
- 4 individual after the date of the application for waiver. The
- 5 unemployment agency shall not deny or refuse to consider an
- 6 application for a waiver submitted by a claimant solely because the
- 7 claimant has a pending appeal of 1 or more matters that generated
- 8 the overpayment under consideration to be waived. As used in this
- 9 subdivision:
- 10 (A) "Cash assets" means cash on hand and funds in a in excess
- of \$100,000.00 in a checking or savings account, not including
- 12 wages reported during that period.
- 13 (B) "Dependent" means that term as defined in section
- **14** 27 (b) (4).
- 15 (C) "Household" means a claimant and the claimant's
- 16 dependents.
- 17 (iii) The improper payments resulted from an administrative or
- 18 clerical error by the unemployment agency. A requirement to repay
- 19 benefits as the result of a change in judgment at any level of
- 20 administrative adjudication or court decision concerning the facts
- 21 or application of law to a claim adjudication is not an
- 22 administrative or clerical error for purposes of this subdivision.
- 23 (b) If the unemployment agency determines that a claimant has
- 24 intentionally made a false statement or misrepresentation or has
- 25 concealed material information to obtain benefits, whether or not
- 26 the claimant obtains benefits by or because of the intentional
- 27 false statement, misrepresentation, or concealment of material
- 28 information, the unemployment agency shall, in addition to any
- 29 other applicable interest and penalties, cancel his or her the

- 1 claimant's rights to benefits for the benefit year in which the act
- 2 occurred as of the date the claimant made the false statement or
- 3 misrepresentation or concealed material information, and shall not
- 4 use wages used to establish that benefit year to establish another
- 5 benefit year. A chargeable employer may protest a claim filed after
- 6 October 1, 2014 to establish a successive benefit year under
- 7 section 46(c), if there was a determination by the unemployment
- 8 agency or decision of a court or administrative tribunal finding
- 9 that the claimant made a false statement, made a misrepresentation,
- 10 or concealed material information related to his or her the
- 11 claimant's report of earnings for a preceding benefit year claim.
- 12 If a protest is made, the unemployment agency shall not use any
- 13 unreported earnings from the preceding benefit year that were
- 14 falsely stated, misrepresented, or concealed to establish a benefit
- 15 year for a successive claim. Before receiving benefits in a benefit
- 16 year established within 4 years after cancellation of rights to
- 17 benefits under this subsection, the claimant, in addition to making
- 18 the restitution of benefits established under subsection (a), may
- 19 be liable for an additional amount as otherwise determined by the
- 20 unemployment agency under this act, which may be paid by cash,
- 21 deduction from benefits, or deduction from a tax refund. The
- 22 claimant is liable for any fee the federal government imposes with
- 23 respect to instituting a deduction from a federal tax refund.
- 24 Restitution resulting from the intentional false statement,
- 25 misrepresentation, or concealment of material information is not
- 26 subject to the 50% limitation provided in subsection (a).
- (c) Any determination made by the unemployment agency under
- 28 this section is final unless an application for a redetermination
- 29 is filed in accordance with section 32a.

- 1 (d) The unemployment agency shall take the action necessary to recover all benefits improperly obtained or paid under this act, and to enforce all interest and penalties under subsection (b). The unemployment agency may conduct an amnesty program for a designated period under which penalties and interest assessed against an individual owing restitution for improperly paid benefits may be
- 7 waived if the individual pays the full amount of restitution owing8 within the period specified by the agency.

9

10

20

21

22

23

24

25

26

27

28

29

- (e) Interest recovered under this section must be deposited in the contingent fund.
- 11 (f) The unemployment agency shall not make a determination 12 that a claimant made an intentional false statement, misrepresentation, or concealment of material information that is 13 14 subject to sanctions under this section based solely on a computer-15 identified discrepancy in information supplied by the claimant or 16 employer. An unemployment agency employee or agent must examine the 17 facts and independently determine that the claimant or the employer is responsible for a willful or intentional violation before the 18 19 agency makes a determination under this section.
  - (g) By January 31 each year, beginning in 2019, the unemployment agency shall provide a written report regarding waivers under subsection (a) (ii) to the chairpersons of the standing committees and the appropriations subcommittees of the house of representatives and senate having jurisdiction over legislation pertaining to employment security. The report must include all of the following information from the immediately preceding calendar year in a form that does not identify an individual, claimant, or employer:
    - (i) The procedures relating to waivers that the unemployment

- 1 agency used or adopted.
- (ii) The number of applications for a waiver the unemployment
- 3 agency received.
- 4 (iii) The number of individuals who submitted an application for
- 5 a waiver.
- (iv) The number of waivers that were granted by each of the
- 7 following methods:
- 8 (A) An unemployment agency determination.
- 9 (B) An unemployment agency redetermination.
- 10 (C) An administrative law judge order.
- 11 (D) A Michigan compensation appellate commission order.
- 12 (E) A court order.
- 13 (v) The number of waivers that were denied, tabulated by the
- 14 reason for the denial, by each of the following methods:
- 15 (A) An unemployment agency determination.
- 16 (B) An unemployment agency redetermination.
- 17 (C) An administrative law judge order.
- 18 (D) A Michigan compensation appellate commission order.
- 19 (E) A court order.
- (vi) The total amount of restitution waived.
- 21 (h) The unemployment agency shall not initiate recovery of
- 22 improperly paid benefits under subsection (a) until the
- 23 unemployment agency has reviewed the claim for all possible waivers
- 24 to which the claimant may be entitled and issued a notice to the
- 25 claimant that includes all of the following information:
- 26 (i) A list of the waivers for which eligibility was considered.
- 27 (ii) The unemployment agency's determination on the claimant's
- 28 eligibility for each waiver, or if a determination could not be
- 29 reached, the information needed to make a determination.

- 1 (iii) The consequences of each determination on the claimant's 2 benefit rights and any overpayment owed, including the issue or
- 3 matter generating the overpayment and the weeks of benefits
- 4 affected.
- 5 (iv) The claimant's appeal rights with respect to the waivers
- 6 and the underlying determination that generated the overpayment.