SENATE BILL NO. 262

March 18, 2021, Introduced by Senators LASATA and THEIS and referred to the Committee on Education and Career Readiness.

A bill to amend 1979 PA 94, entitled "The state school aid act of 1979,"

by amending sections 104b and 104c (MCL 388.1704b and 388.1704c), section 104b as amended by 2018 PA 265 and section 104c as amended by 2019 PA 58, and by adding sections 104h and 104i.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 104b. (1) In Except as otherwise provided in this

- 1 subsection, in order to receive state aid under this article, a
- 2 district shall must comply with this section and shall must
- 3 administer the Michigan merit examination to pupils in grade 11,
- 4 and to pupils in grade 12 who did not take the complete Michigan
- 5 merit examination in grade 11, as provided in this section.
- 6 However, subject to federal law and subsection (15), a district is
- 7 not required to administer the Michigan merit examination as
- 8 described in this subsection in the 2020-2021 school year to
- 9 receive state aid under this article. The Michigan merit
- 10 examination consists of a college entrance test, work skills test,
- 11 and the summative assessment known as the Michigan student test of
- 12 educational progress (M-STEP).
- 13 (2) For the purposes of this section, the department of
- 14 technology, management, and budget shall contract with 1 or more
- 15 providers to develop, supply, and score the Michigan merit
- 16 examination. The Michigan merit examination shall must consist of
- 17 all of the following:
- 18 (a) Assessment instruments that measure English language arts,
- 19 mathematics, reading, and science, and are used by the majority of
- 20 colleges and universities in this state for entrance purposes. This
- 21 may include 1 or more writing components. In selecting assessment
- 22 instruments to fulfill the requirements of this subdivision, the
- 23 department may consider the degree to which those assessment
- 24 instruments are aligned to this state's content standards.
- 25 (b) One or more tests from 1 or more test developers that
- 26 assess a pupil's ability to apply at least reading and mathematics
- 27 skills in a manner that is intended to allow employers to use the
- 28 results in making employment decisions. The department of
- 29 technology, management, and budget and the superintendent shall

- 1 ensure that any test or tests selected under this subdivision have
- 2 all the components necessary to allow a pupil to be eligible to
- 3 receive the results of a nationally recognized evaluation of
- 4 workforce readiness if the pupil's test performance is adequate.
 - (c) A social studies component.
- 6 (d) Any other component that is necessary to obtain the
- 7 approval of the United States Department of Education to use the
- 8 Michigan merit examination for the purposes of the no child left
- 9 behind act of 2001, Public Law 107-110, or the every student
- 10 succeeds act, Public Law 114-95.
- 11 (3) In addition to all other requirements of this section, all
- 12 of the following apply to the Michigan merit examination:
- 13 (a) The department of technology, management, and budget and
- 14 the superintendent shall ensure that any contractor used for
- 15 scoring the Michigan merit examination supplies an individual
- 16 report for each pupil that will identify for the pupil's parents
- 17 and teachers whether the pupil met expectations or failed to meet
- 18 expectations for each standard, to allow the pupil's parents and
- 19 teachers to assess and remedy problems before the pupil moves to
- 20 the next grade.

- 21 (b) The department of technology, management, and budget and
- 22 the superintendent shall ensure that any contractor used for
- 23 scoring, developing, or processing the Michigan merit examination
- 24 meets quality management standards commonly used in the assessment
- 25 industry, including at least meeting level 2 of the capability
- 26 maturity model developed by the Software Engineering Institute of
- 27 Carnegie Mellon University for the first year the Michigan merit
- 28 examination is offered to all grade 11 pupils and at least meeting
- 29 level 3 of the capability maturity model for subsequent years.

- 1 (c) The department of technology, management, and budget and
- 2 the superintendent shall ensure that any contract for scoring,
- 3 administering, or developing the Michigan merit examination
- 4 includes specific deadlines for all steps of the assessment
- 5 process, including, but not limited to, deadlines for the correct
- 6 testing materials to be supplied to schools and for the correct
- 7 results to be returned to schools, and includes penalties for
- 8 noncompliance with these deadlines.
- 9 (d) The superintendent shall ensure that the Michigan merit
- 10 examination meets all of the following:
- (i) Is designed to test pupils on this state's content
- 12 standards in all subjects tested.
- (ii) Complies with requirements of the no child left behind act
- 14 of 2001, Public Law 107-110 or the every student succeeds act,
- **15** Public Law 114-95.
- 16 (iii) Is consistent with the code of fair testing practices in
- 17 education prepared by the Joint Committee on Testing Practices of
- 18 the American Psychological Association.
- 19 (iv) Is factually accurate. If the superintendent determines
- 20 that a question is not factually accurate and should be excluded
- 21 from scoring, the state board and the superintendent shall ensure
- 22 that the question is excluded from scoring.
- 23 (4) A district shall include on each pupil's high school
- 24 transcript all both of the following:
- 25 (a) For each high school graduate who has completed the
- 26 Michigan merit examination under this section, the pupil's scaled
- 27 score on each subject area component of the Michigan merit
- 28 examination.
- 29 (b) The number of school days the pupil was in attendance at

school each school year during high school and the total number ofschool days in session for each of those school years.

- (5) The superintendent shall work with the provider or providers of the Michigan merit examination to produce Michigan merit examination subject area scores for each pupil participating in the Michigan merit examination. To the extent that the department determines that additional test items beyond those included in the college entrance component of the Michigan merit examination are required in a particular subject area, the department shall ensure that all test items in that subject area are scaled and merged for the purposes of producing a Michigan merit examination subject area score. The superintendent shall design and distribute to districts, intermediate districts, and nonpublic schools a simple and concise document that describes the scoring for each subject area and indicates the scaled score ranges for each subject area.
 - merit examination shall must be administered in each district during the last 12 weeks of the district's school year. The superintendent shall ensure that the Michigan merit examination is scored and the scores are returned to pupils, their parents or legal guardians, and districts not later than the beginning of the pupil's first semester of grade 12. The returned scores shall must indicate at least the pupil's scaled score for each subject area component and the range of scaled scores for each subject area. In reporting the scores to pupils, parents, and schools, the superintendent shall provide standards-specific, meaningful, and timely feedback on the pupil's performance on the Michigan merit examination.

- (7) A district shall administer the complete Michigan merit 1 2 examination to a pupil only once and shall not administer the complete Michigan merit examination to the same pupil more than 3 once. If Except in the 2020-2021 school year, if a pupil does not 4 5 take the complete Michigan merit examination in grade 11, the 6 district shall administer the complete Michigan merit examination 7 to the pupil in grade 12. If a pupil chooses to retake the college 8 entrance examination component of the Michigan merit examination, 9 as described in subsection (2)(a), the pupil may do so through the 10 provider of the college entrance examination component and the cost 11 of the retake is the responsibility of the pupil unless all of the 12 following are met:
- (a) The pupil has taken the complete Michigan meritexamination.

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- (b) The pupil meets the income eligibility criteria for free
 breakfast, lunch, or milk, as determined under the Richard B.
 Russell national school lunch act, 42 USC 1751 to 1769i.1769j.
 - (c) The pupil has applied to the provider of the college entrance examination component for a scholarship or fee waiver to cover the cost of the retake and that application has been denied.
 - (d) After taking the complete Michigan merit examination, the pupil has not already received a free retake of the college entrance examination component paid for either by this state or through a scholarship or fee waiver by the provider.
 - (8) The superintendent shall ensure that the length of the Michigan merit examination and the combined total time necessary to administer all of the components of the Michigan merit examination are the shortest possible that will still maintain the degree of reliability and validity of the Michigan merit examination results

- 1 determined necessary by the superintendent. The superintendent
- 2 shall ensure that the maximum total combined length of time that
- 3 schools are required to set aside for pupils to answer all test
- 4 questions on the Michigan merit examination does not exceed 8 hours
- 5 if the superintendent determines that sufficient alignment to
- 6 applicable Michigan merit curriculum content standards can be
- 7 achieved within that time limit.
- **8** (9) A district shall provide accommodations to a pupil with
- 9 disabilities for the Michigan merit examination, as provided under
- 10 section 504 of title V of the rehabilitation act of 1973, 29 USC
- 11 794; subtitle part A of title subchapter II of the Americans with
- 12 disabilities act of 1990, 42 USC 12131 to 12134; the individuals
- 13 with disabilities education act amendments of 1997, Public Law 105-
- 14 17; and the implementing regulations for those statutes. The
- 15 provider or providers of the Michigan merit examination and the
- 16 superintendent shall mutually agree upon the accommodations to be
- 17 provided under this subsection.
- 18 (10) To the greatest extent possible, the Michigan merit
- 19 examination shall must be based on this state's content standards,
- 20 as appropriate. Annually, after each administration of the Michigan
- 21 merit examination, the department shall provide a report of the
- 22 points per standard so that teachers will know what content will be
- 23 covered within the Michigan merit examination. The department may
- 24 augment the college entrance and work skills components of the
- 25 Michigan merit examination to develop the assessment, depending on
- 26 the alignment of those components to this state's content
- 27 standards. If these components do not align to these standards, the
- 28 department shall produce additional components as required by law,
- 29 while minimizing the amount of time needed for assessments.

- (11) A child who is a student in a nonpublic school or home 1 school may take the Michigan merit examination under this section. 2 To Except as otherwise provided in this subsection, to take the 3 Michigan merit examination, a child who is a student in a home 4 5 school shall contact the district in which the child resides, and 6 that district shall administer the Michigan merit examination, or 7 the child may take the Michigan merit examination at a nonpublic 8 school if allowed by the nonpublic school. If a district is 9 contacted by a child who is a student in a home school as described 10 in the immediately preceding sentence, the district is not required 11 to administer the Michigan merit examination to that child for the 12 2020-2021 school year if the district is not administering the 13 Michigan merit examination to pupils enrolled in the district for 14 the 2020-2021 school year. Upon request from a nonpublic school, 15 the superintendent shall direct the provider or providers to supply 16 the Michigan merit examination to the nonpublic school and the nonpublic school may administer the Michigan merit examination. If 17 18 a district administers the Michigan merit examination under this 19 subsection to a child who is not enrolled in the district, the 20 scores for that child are not considered for any purpose to be scores of a pupil of the district. 21 (12) In contracting under subsection (2), the department of 22 23 technology, management, and budget shall consider a contractor that 24 provides electronically scored essays with 25 the ability to score constructed response feedback in multiple 26 languages and provide ongoing instruction and feedback.
 - (13) The purpose of the Michigan merit examination is to assess pupil performance in mathematics, science, social studies, and English language arts for the purpose of improving academic

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- 1 achievement and establishing a statewide standard of competency.
- 2 The assessment under this section provides a common measure of data
- 3 that will contribute to the improvement of Michigan schools'
- 4 curriculum and instruction by encouraging alignment with Michigan's
- 5 curriculum framework standards and promotes pupil participation in
- 6 higher level mathematics, science, social studies, and English
- 7 language arts courses. These standards are based upon the
- 8 expectations of what pupils should learn through high school and
- 9 are aligned with national standards.
- 10 (14) For a pupil enrolled in a middle college program, other
- 11 than a middle college operated as a shared educational entity or a
- 12 specialized shared educational entity, if the pupil receives at
- 13 least 50% of his or her instruction at the high school while in
- 14 grade 11, the Michigan merit examination shall must be administered
- 15 to the pupil at the high school at which the pupil receives high
- 16 school instruction, and the department shall include the pupil's
- 17 scores on the Michigan merit examination in the scores for that
- 18 high school for all purposes for which a school's or district's
- 19 results are reported. The department shall allow the middle college
- 20 program to use a 5-year graduation rate for determining adequate
- 21 yearly progress. As used in this subsection, "middle college" means
- 22 a program consisting of a series of courses and other requirements
- 23 and conditions, including an early college or other program created
- 24 under a memorandum of understanding, that allows a pupil to
- 25 graduate from high school with both a high school diploma and a
- 26 certificate or degree from a community college or state public
- 27 university.
- 28 (15) For the 2020-2021 school year, in order to receive state
- 29 aid under this article, the board or board of directors, as

- 1 applicable, of a district shall offer the college entrance
- 2 examination component of the Michigan merit examination, as
- 3 described in subsection (2)(a), to all pupils in grade 11, and to
- 4 pupils in grade 12 who did not take the examination component
- 5 described in this subsection in grade 11, who are enrolled in the
- 6 district, and shall administer the examination component described
- 7 in this subsection, upon request by a pupil described in this
- 8 subsection, to the requesting pupil.
- 9 (16) $\frac{(15)}{(15)}$ As used in this section:
- 10 (a) "English language arts" means reading and writing.
- 11 (b) "Social studies" means United States history, world
- 12 history, world geography, economics, and American government.
- 13 (17) (16) For each report made by the department that includes
- 14 the statewide assessment results for a school building, the
- 15 department shall include the scores for the statewide assessment
- 16 and the graduation rate for consortium pupils with the scores for
- 17 the school building in the participating district in which the
- 18 consortium pupil is enrolled or would otherwise attend. The
- 19 statewide assessment for a consortium pupil may be administered
- 20 either at the consortium location or at the school building in the
- 21 participating district in which the consortium pupil is enrolled or
- 22 would otherwise attend. For the purposes of this subsection, a
- 23 consortium pupil is a pupil who is enrolled or participating in a
- 24 participating district in a school or program operated as a
- 25 consortium or under a cooperative arrangement formed by 2 or more
- 26 districts or intermediate districts, including, but not limited to,
- 27 a consortium or cooperative arrangement operated as a program, a
- 28 shared educational entity, a specialized educational entity, or a
- 29 special education center program.

- Sec. 104c. (1) In Except as otherwise provided in this
 subsection, in order to receive state aid under this article, a
 district shall must administer the state assessments described in
 this section. However, subject to federal law and subsection (6), a
 district is not required to administer the state assessments
 described in this section in the 2020-2021 school year to receive
 state aid under this article.
 - (2) For the purposes of this section, the department shall develop and administer the Michigan student test of educational progress (M-STEP) assessments in English language arts and mathematics. These assessments shall must be aligned to state standards.

- (3) For the purposes of this section, the department shall implement a summative assessment system that is proven to be valid and reliable for administration to pupils as provided under this subsection. The summative assessment system must meet all of the following requirements:
- (a) The summative assessment system must measure student proficiency on the current state standards, must measure student growth for consecutive grade levels in which students are assessed in the same subject area in both grade levels, and must be capable of measuring individual student performance.
- (b) The Except as otherwise provided in this section, the summative assessments for English language arts and mathematics must be administered to all public school pupils in grades 3 to 11, including those pupils as required by the federal individuals with disabilities education act, Public Law 108-446, and by title I of the federal—every student succeeds act (ESSA), Public Law 114-95.
 - (c) The Except as otherwise provided in this section, the

- 1 summative assessments for science must be administered to all
- 2 public school pupils in at least grades 5 and 8, including those
- 3 pupils as required by the federal individuals with disabilities
- 4 education act, Public Law 108-446, and by title I of the federal
- 5 every student succeeds act (ESSA), Public Law 114-95.
- 6 (d) The Except as otherwise provided in this section, the
- 7 summative assessments for social studies must be administered to
- 8 all public school pupils in at least grades 5 and 8, including
- **9** those pupils as required by the federal individuals with
- 10 disabilities education act, Public Law 108-446, and by title I of
- 11 the federal every student succeeds act (ESSA), Public Law 114-95.
- 12 (e) The content of the summative assessments must be aligned
- 13 to state standards.
- 14 (f) The pool of questions for the summative assessments must
- 15 be subject to a transparent review process for quality, bias, and
- 16 sensitive issues involving educator review and comment. The
- 17 department shall post samples from tests or retired tests featuring
- 18 questions from this pool for review by the public.
- 19 (g) The summative assessment system must ensure that students,
- 20 parents, and teachers are provided with reports that convey
- 21 individual student proficiency and growth on the assessment and
- 22 that convey individual student domain-level performance in each
- 23 subject area, including representative questions, and individual
- 24 student performance in meeting state standards.
- 25 (h) The summative assessment system must be capable of
- 26 providing, and the department shall ensure that students, parents,
- 27 teachers, administrators, and community members are provided with,
- 28 reports that convey aggregate student proficiency and growth data
- 29 by teacher, grade, school, and district.

- (i) The summative assessment system must ensure the capability 1 of reporting the available data to support educator evaluations.
- 3 (i) The summative assessment system must ensure that the reports provided to districts containing individual student data 5 are available within 60 days after completion of the assessments.

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- 6 (k) The summative assessment system must ensure that access to 7 individually identifiable student data meets all of the following:
 - (i) Is in compliance with 20 USC 1232q, commonly referred to as the family educational rights and privacy act of 1974.
 - (ii) Except as may be provided for in an agreement with a vendor to provide assessment services, as necessary to support educator evaluations pursuant to under subdivision (i), or for research or program evaluation purposes, is available only to the student; to the student's parent or legal quardian; and to a school administrator or teacher, to the extent that he or she has a legitimate educational interest.
- 17 (1) The summative assessment system must ensure that the 18 assessments are pilot tested before statewide implementation.
 - (m) The summative assessment system must ensure that assessments are designed so that the maximum total combined length of time that schools are required to set aside for a pupil to answer all test questions on all assessments that are part of the system for the pupil's grade level does not exceed that maximum total combined length of time for the previous statewide assessment system or 9 hours, whichever is less. This subdivision does not limit the amount of time a district may allow a pupil to complete a test.
- 28 (n) The total cost of executing the summative assessment 29 system statewide each year, including, but not limited to, the cost

- 1 of contracts for administration, scoring, and reporting, must not
 2 exceed an amount equal to 2 times the cost of executing the
- ${f 3}$ previous statewide assessment after adjustment for inflation.

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- 4 (o) Beginning with the 2017-2018 school year, the The
 5 summative assessment system must not require more than 3 hours in
 6 duration, on average, for an individual pupil to complete the
 7 combined administration of the math and English language arts
 8 portions of the assessment for any 1 grade level.
 - (p) The summative assessments for English language arts and mathematics for pupils in grades 8 to 10 must be aligned to the college entrance test portion of the Michigan merit examination required under section 104b.
- 13 (4) The department shall offer benchmark assessments in the
 14 fall and spring of each school year to measure English language
 15 arts and mathematics in each of grades K to 2. Full implementation
 16 must occur not later than the 2019-2020 school year. These
 17 assessments are necessary to determine a pupil's proficiency level
 18 before grade 3 and must meet the requirements under section
 19 104d(4).
- 20 (5) This section does not prohibit districts from adopting21 interim assessments.
 - (6) For the 2020-2021 school year, in order to receive state aid under this article, the board or board of directors, as applicable, of a district shall offer the summative assessments, as described in subsection (3)(p), to all pupils in grade 8, 9, and 10 who are enrolled in the district, and shall administer the summative assessments described in this subsection, upon request by a pupil described in this subsection, to the requesting pupil.
- 29 (7) (6) As used in this section, "English language arts" means

- 1 that term as defined in section 104b.
- Sec. 104h. In order to receive state aid under this article, a
- 3 district must comply with section 1279j of the revised school code,
- 4 MCL 380.1279j.
- 5 Sec. 104i. (1) Notwithstanding any provision of this act to
- 6 the contrary, on or after January 1, 2022, any reference to the
- 7 Michigan student test of educational progress (M-STEP) for English
- 8 language arts and mathematics for pupils in grades 3 to 7 in this
- 9 act is replaced with the statewide summative assessment described
- in section 1279l(2) of the revised school code, MCL 380.1279l,
- 11 selected to be provided by a provider described in section 1279l(2)
- 12 of the revised school code, MCL 380.1279l.
- 13 (2) The qualifying intermediate school district described in
- 14 1279l(1) of the revised school code, MCL 380.1279l, shall serve as
- 15 the fiduciary agent concerning funding received in this article
- 16 related to the statewide summative assessment described in 1279l(2)
- 17 of the revised school code, MCL 380.1279l.
- 18 (3) Notwithstanding any other provision of this act to the
- 19 contrary, and except as otherwise provided in this subsection,
- 20 beginning with the administration of the statewide summative
- 21 assessments for English language arts and mathematics for pupils in
- 22 grades 3 to 7 in the spring of 2022, as provided for under section
- 23 104c, the statewide summative assessment described in 1279l(2) of
- 24 the revised school code, MCL 380.1279l, provided by a selected
- 25 provider under 1279l(2) of the revised school code, MCL 380.1279l,
- 26 must replace usage of the Michigan student test of educational
- 27 progress (M-STEP) for testing English language arts and mathematics
- 28 for pupils in grades 3 to 7 and must be the new statewide summative
- 29 assessment utilized for English language arts and mathematics for

1 pupils in grades 3 to 7. For the 2021-2022 school year, a school

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- 2 district, intermediate school district, or public school academy
- 3 may administer a benchmark assessment described in section 104
- 4 instead of the benchmark assessments included in the statewide
- 5 summative assessment described in 1279l(2) of the revised school
- 6 code, MCL 380.1279l.
- 7 Enacting section 1. This amendatory act does not take effect
- 8 unless all of the following bills of the 101st Legislature are
- 9 enacted into law:
- 10 (a) Senate Bill No.56.
- 11 (b) Senate Bill No.57.
- 12 (c) Senate Bill No. 260.
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- 14 (d) Senate Bill No. 267.
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- 16 (e) Senate Bill No. 268.
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- **18** (f) Senate Bill No. 261.
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- **20** (g) Senate Bill No. 263.
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- (h) Senate Bill No. 264.
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- 24 (i) Senate Bill No. 266.
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- **26** (j) Senate Bill No. 265.

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