## **HOUSE BILL NO. 5513**

November 03, 2021, Introduced by Reps. O'Neal, Koleszar, Puri, Breen, Kuppa, Morse, Lasinski, Stone, Hope, Cynthia Johnson, Haadsma, Sabo, Steckloff, Scott, Cavanagh, Sowerby, Hood, Tate, Yancey and Anthony and referred to the Committee on Elections and Ethics.

A bill to amend 1954 PA 116, entitled "Michigan election law,"

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by amending sections 759a, 764a, and 765 (MCL 168.759a, 168.764a, and 168.765), section 759a as amended by 2012 PA 523 and sections 764a and 765 as amended by 2020 PA 177.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 759a. (1) An absent uniformed services voter or an overseas voter who is not registered, but possessed the qualifications of an elector under section 492, may apply for

 registration by using the federal postcard application. The department of state, bureau of elections, is responsible for disseminating information on the procedures for registering and voting to an absent uniformed services voter and an overseas voter.

- (2) Upon the request of an absent uniformed services voter or an overseas voter, the clerk of a county, city, township, or village shall electronically transmit a blank voter registration application or blank absent voter ballot application to the voter. The clerk of a county, city, township, or village shall accept a completed voter registration application or completed absent voter ballot application electronically transmitted by an absent uniformed services voter or overseas voter. A voter registration application or absent voter ballot application submitted by an absent uniformed services voter or overseas voter shall must contain the signature of the voter.
- (3) A spouse or dependent of an overseas voter who is a citizen of the United States, is accompanying that overseas voter, and is not a qualified and registered elector anywhere else in the United States, may apply for an absent voter ballot even though the spouse or dependent is not a qualified elector of a city or township of this state.
- (4) An absent uniformed services voter or an overseas voter, whether or not registered to vote, may apply for an absent voter ballot. Upon receipt of an application for an absent voter ballot under this section that complies with this act, a county, city, village, or township clerk shall forward to the applicant the absent voter ballots requested, the forms necessary for registration, and instructions for completing the forms. If the ballots are not yet available at the time of receipt of the

application, the clerk shall immediately forward to the applicant 1 the registration forms and instructions —and forward the ballots 2 as soon as they are available. If a federal postcard application or 3 an application from the official United States department 5 Department of defense Defense website is filed, the clerk shall 6 accept the federal postcard application or the application from the 7 official United States department Department of defense Defense website as the registration application and shall not send any 8 additional registration forms to the applicant. If the ballots and 9 10 registration forms are received before the close of the polls on 11 election day and if the registration complies with the requirements of this act, the absent voter ballots shall must be delivered to 12 the proper election board to be counted and tabulated. If the 13 14 absent voter ballot return envelope containing a marked absent 15 voter ballot is postmarked before or on election day and the absent 16 voter ballot is received by the city or township clerk within 72 17 hours after the close of the polls on election day, the city or township clerk shall count and tabulate that absent voter ballot. 18 Not later than the fourth day after election day, each city and 19 20 township clerk shall transmit the results of the absent voter ballots tabulated after the election to the board of county 21 22 canvassers of the county in which that city or township is located. 23 If the registration does not comply with the requirements of this 24 act, the clerk shall retain the absent voter ballots until the 25 expiration of the time that the voted ballots must be kept and shall then destroy the ballots without opening the envelope. The 26 27 clerk may retain registration forms completed under this section in a separate file. The address in this state shown on a registration 28 29 form is the residence of the registrant.

 (5) Not later than 45 days before an election, a county, city, township, or village clerk shall electronically transmit or mail as appropriate an absent voter ballot to each absent uniformed services voter or overseas voter who applied for an absent voter ballot 45 days or more before the election.

- (6) Upon the request of an absent uniformed services voter or overseas voter, the clerk of a county, city, township, or village shall electronically transmit an absent voter ballot to the voter. The voter shall print the absent voter ballot and return the voted ballot by mail to the appropriate clerk.
- voter ballot formats and electronic absent voter ballot transmission methods. Each county, city, township, or village clerk shall employ the prescribed electronic ballot formats to fulfill an absent voter ballot request received from an absent uniformed services voter or overseas voter who wishes to receive his or her absent voter ballot through an electronic transmission. The secretary of state shall establish procedures to implement the requirements in this section and for the processing of a marked absent voter ballot returned by an absent uniformed services voter or overseas voter who obtained his or her absent voter ballot through an electronic transmission.
- (8) The secretary of state shall modify the printed statement provided under section 761(4) and the absent voter ballot instructions provided under section 764a as appropriate to accommodate the procedures developed for electronically transmitting an absent voter ballot to an absent uniformed services voter or overseas voter. A statement shall must be included in the certificate signed by the absent voter who obtained his or her

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28 29 absent voter ballot through an electronic transmission that the secrecy of the absent voter ballot may be compromised during the duplication process. The absent voter ballot instructions provided to an absent uniformed services voter or overseas voter shall must include the proper procedures for returning the absent voter ballot to the appropriate clerk.

- (9) The size of a precinct shall must not be determined by registration forms completed under this section.
- (10) An absent uniformed services voter or an overseas voter who submits an absent voter ballot application is eligible to vote as an absent voter in any local, state, or federal election occurring in the calendar year in which the election is held for that ballot requested if the absent voter ballot application is received by the county, city, village, or township clerk not later than 2 p.m. of the Saturday before the election. A county, city, or township clerk receiving an absent voter ballot application from an absent uniformed services voter or overseas voter shall transmit to a village clerk and the school district election coordinators, where applicable, the necessary information to enable the village clerk and school district election coordinators to forward an absent voter ballot for each applicable election in that calendar year to the absent voter. A village clerk receiving an absent voter ballot application from an absent uniformed services voter or overseas voter shall transmit to the township clerk and the school district election coordinators, where applicable, the necessary information to enable the city or township clerk and school district election coordinators to forward an absent voter ballot for each applicable election in that calendar year to the absent voter. If the local elections official rejects a voter registration

application or absent voter ballot application submitted by an absent uniformed services voter or overseas voter, the election official shall notify the voter of the rejection.

- (11) An electronic mail email address provided by an absent uniformed services voter or overseas voter for the purposes of this section is confidential and exempt from disclosure under the freedom of information act, 1976 PA 442, MCL 15.231 to 15.246.
- (12) Under the uniformed and overseas citizens absentee voting act, the state director of elections shall approve a ballot form and registration procedures for absent uniformed services voters and overseas voters.
- (13) An absent uniformed services voter or an overseas voter may use the federal write-in absentee ballot, in accordance with the provisions of the uniformed and overseas citizens absentee voting act, at a regular election or special election to vote for a local, state, or federal office or on a ballot question. An absent uniformed services voter or an overseas voter who uses the federal write-in absentee ballot shall return his or her voted federal write-in absentee ballot by mail to the appropriate clerk. The state bureau of elections shall do both of the following:
- (a) Make the ballot format for each election available to absent uniformed services voters and overseas voters by electronic mail email or on an internet website maintained by the department of state.
- (b) Make the ballot information, including the offices, names of candidates, and ballot proposals, for each election available to absent uniformed services voters and overseas voters on an internet website maintained by the department of state.
- 29 (14) The clerk of a city, village, or township shall submit to

the county clerk of the county in which that city, village, or 1 township is located a written statement no later than 45 days 2 before each election indicating whether absent voter ballots were 3 issued to absent uniformed services voters or overseas voters in 4 compliance with this section and the uniformed and overseas 5 6 citizens absentee voting act. The city, village, or township clerk 7 shall provide to the county clerk a written explanation describing remedial actions taken by the city, village, or township clerk if 8 the city, village, or township clerk fails to comply with this 9 10 section and the uniformed and overseas citizens absentee voting 11 act. Not later than 42 days before each election, each county clerk shall submit to the state bureau of elections a written report 12 compiled from the written statements submitted by the city, 13 14 village, and township clerks. The written report shall must 15 identify the cities, villages, and townships that complied with the 16 45-day deadline under this subsection, the cities, villages, and 17 townships that did not comply with the 45-day deadline under this subsection, but provided a written explanation, and those cities, 18 villages, and townships that did not comply with the 45-day 19 20 deadline under this subsection and that did not provide a written explanation. The state bureau of elections may require the clerk of 21 a city, village, or township that did not comply with the 45-day 22 23 deadline under this subsection, but provided a written explanation, to provide additional information. The state bureau of elections 24 25 shall require the clerk of a city, village, or township that did not comply with the 45-day deadline and that did not provide a 26 27 written explanation to file a written explanation, describing the remedial actions taken by the city, village, or township clerk, 28 29 within 1 business day after the state bureau of elections notifies

1 the clerk of that city, village, or township.

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- (15) For a presidential primary election, the secretary of state shall prescribe procedures for contacting an elector who is an absent uniformed services voter or an overseas voter, as described in this section, and who is eligible to receive an absent voter ballot or who applies for an absent voter ballot for the presidential primary election, offering the elector the opportunity to select a political party ballot for the presidential primary election.
- 10 (16) The secretary of state shall order a city, village, or 11 township clerk to extend the ballot receipt deadline for any absentee voter ballots under this section that were not transmitted 12 to an absent uniformed services voter or overseas voter in 13 compliance with subsection (5). The extension shall must equal the 14 15 total number of days beyond the deadline as provided in subsection 16 (5) that the city, village, or township clerk transmitted the 17 requested absentee voter ballots. These absentee voter ballots received during the extension time shall must be counted and 18 tabulated for the final results of the election provided that the 19 20 absentee voter ballots are executed and sent by the close of the polls on election day. The election may be formally certified 21 before the end of the extension time if the number of outstanding 22 absentee voter ballots under this subsection will not alter the 23 outcome of the election. 24
  - (17) As used in this section:
- 26 (a) "Absent uniformed services voter" means any of the 27 following:
- (i) A member of a uniformed service on active duty who, byreason of being on active duty, is absent from the place of

residence where the member is otherwise qualified to vote.

- (ii) A member of the merchant marine who, by reason of service in the merchant marine, is absent from the place of residence where the member is otherwise qualified to vote.
  - (iii) A spouse or dependent of a member referred to in subparagraph (i) or (ii) who, by reason of the active duty or service of the member, is absent from the place of residence where the spouse or dependent is otherwise qualified to vote.
  - (b) "Member of the merchant marine" means an individual, other than a member of a uniformed service or an individual employed, enrolled, or maintained on the Great Lakes or the inland waterways, who is either of the following:
  - (i) Employed as an officer or crew member of a vessel documented under the laws of the United States, a vessel owned by the United States, or a vessel of foreign-flag registry under charter to or control of the United States.
  - (ii) Enrolled with the United States for employment or training for employment, or maintained by the United States for emergency relief service, as an officer or crew member of a vessel documented under the laws of the United States, a vessel owned by the United States, or a vessel of foreign-flag registry under charter to or control of the United States.
    - (c) "Overseas voter" means any of the following:
  - (i) An absent uniformed services voter who, by reason of active duty or service, is absent from the United States on the date of an election.
- (ii) A person who resides outside of the United States and is
  qualified to vote in the last place in which the person was
  domiciled before leaving the United States.

- (iii) A person who resides outside of the United States and who, but for such residence outside of the United States, would be qualified to vote in the last place in which he or she was domiciled before leaving the United States.
- (d) "Uniformed services" means the army, navy, air force, marine corps, coast guard, Army, Navy, Air Force, Marine Corps, Coast Guard, the commissioned corps Commissioned Corps of the public health service, Public Health Service, the commissioned corps Commissioned Corps of the national oceanic National Oceanic and atmospheric administration, Atmospheric Administration, a reserve component of a uniformed service, or the Michigan national guard National Guard as that term is defined in section 105 of the Michigan military act, 1967 PA 150, MCL 32.505.
- Sec. 764a. The following instructions for an absent voter must be included with each ballot or set of ballots furnished an absent voter:
- 17 INSTRUCTIONS FOR ABSENT VOTERS

- Step 1. Enclosed you will find voting instructions as to the method of voting. Read these carefully and then vote the ballot.
  - Step 2. After voting a ballot, place the ballot in the secrecy sleeve, if any. If a secrecy sleeve is not provided, refold the ballot to conceal your votes.
- Step 3. Place the ballot or ballots in the return envelope and securely seal the envelope.
  - Step 4. Sign and date the return envelope in the place designated. Your signature must appear on the return envelope or the ballot will not be counted. If you are disabled or otherwise unable to mark the ballot and required assistance in voting your absent voter ballot, have the individual who assisted you complete

the section on the return envelope entitled "TO BE COMPLETED ONLY
IF VOTER IS ASSISTED IN VOTING BY ANOTHER INDIVIDUAL".

Step 5. Deliver the return envelope by 1 of the following methods:

- (a) Place the necessary postage upon the return envelope and deposit it in the United States mail or with another public postal service, express mail service, parcel post service, or common carrier.
- (b) Deliver the envelope personally to the office of the clerk, to the clerk, or to an authorized assistant of the clerk, or to a secure drop box located in the city or township.
- (c) In either (a) or (b), a member of the immediate family of the voter including a father-in-law, mother-in-law, brother-in-law, sister-in-law, son-in-law, daughter-in-law, grandparent, or grandchild or an individual residing in the voter's household may mail or deliver a ballot to the clerk for the voter.
- (d) You may request by telephone that the clerk who issued the ballot provide assistance in returning the ballot. The clerk is required to provide assistance if you are unable to return your absent voter ballot as specified in (a), (b), or (c) above, if it is before 5 p.m. on the Friday immediately preceding the election, and if you are asking the clerk to pick up the absent voter ballot within the jurisdictional limits of the city, township, or village in which you are registered. Your absent voter ballot will then be picked up by the clerk or an election assistant sent by the clerk. All individuals authorized to pick up absent voter ballots are required to carry credentials issued by the clerk. If using this absent voter ballot return method, do not give your ballot to anyone until you have checked their credentials.

Step 6. The absent voter ballot return envelope containing a marked absent voter ballot must be postmarked before or on election day and must reach the clerk or an authorized assistant of the clerk before the close of the polls within 72 hours after the close of the polls on election day. An-If the return envelope containing an absent voter ballot is postmarked after election day or is received by the clerk or assistant of the clerk after the close of the polls more than 72 hours after the close of the polls on election day, the absent voter ballot will not be counted. WARNING

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All of the following actions are violations of the Michigan election law and are illegal in this state:

- (1) To vote an absent voter ballot at a meeting or gathering at which other individuals are voting absent voter ballots.
- (2) For an individual who is assisting an absent voter in marking the ballot to suggest or in any manner attempt to influence the absent voter on how he or she should vote.
- (3) For an individual who is present and knows that an individual is voting an absent voter ballot to suggest or in any manner attempt to influence the absent voter on how he or she should vote.
- (4) For an individual other than those listed in these instructions to return, offer to return, agree to return, or solicit to return an absent voter ballot to the clerk.
- (5) For an individual other than the absent voter; an individual listed in these instructions; or an individual whose job it is to handle mail before, during, or after being transported by a public postal service, express mail service, parcel post service, or common carrier, but only during the normal course of his or her

employment to be in possession of a voted or unvoted absent voterballot.

Sec. 765. (1) Except as otherwise provided in subsection (6), a clerk who receives an absent voter ballot return envelope containing the marked ballots of an absent voter shall not open that envelope before delivering the envelope to the board of election inspectors as provided in this section. Except as otherwise provided in subsection (6), the city or township clerk shall safely keep in his or her office until election day any absent voter ballot return envelopes received by the clerk before election day containing the marked ballots of an absent voter.

- (2) Before the opening of the polls on election day or as soon after the opening of the polls as possible, the clerk shall deliver the absent voter ballot return envelopes to the chairperson or other member of the board of election inspectors in the absent voter's precinct, together with the signed absent voter ballot applications received by the clerk from any voters of that precinct and the clerk's list or record kept relative to those absent voters. However, if higher numbered ballots are used under section 717, the clerk shall retain the applications and lists in his or her office and shall keep the applications and lists open to public inspection at all reasonable hours. Absent voter ballots must not be tabulated before the opening of the polls on election day.
- (3) The city or township clerk, or authorized designee of the clerk, shall call for and receive absent voter ballots from the post office at which the city or township clerk regularly receives mail addressed to the city or township clerk on election day. Any envelopes containing absent voter ballots that are received from the post office or from voters who voted by absentee ballot in

 person in the clerk's office on election day must be delivered to the board of election inspectors or, except as otherwise provided in section 764d, the absent voter counting boards to be tabulated.

- (4) If the absent voter ballot return envelope containing a marked absent voter ballot is postmarked before or on election day and the absent voter ballot is received by the city or township clerk within 72 hours after the close of the polls on election day, the city or township clerk shall count and tabulate that absent voter ballot. Not later than the fourth day after election day, each city and township clerk shall transmit the results of the absent voter ballots tabulated after the election to the board of county canvassers of the county in which that city or township is located. If the absent voter ballot return envelope containing a marked absent voter ballot is postmarked after election day or is received by the clerk more than 72 hours after the close of the polls on election day, the clerk shall plainly mark the return envelope with the time and date of receipt and shall file the return envelope in his or her office.
- (5) On or before 8 a.m. on election day, the clerk shall post in the clerk's office or otherwise make public the number of absent voter ballots the clerk distributed to absent voters and the number of absent voter ballot return envelopes containing the marked ballots of absent voters received by the clerk before election day and to be delivered to the board of election inspectors or the absent voter counting boards under this act. On or before 9 p.m. on election day, the clerk shall post in the clerk's office or otherwise make public the number of absent voter ballot return envelopes containing the marked ballots of absent voters received by the clerk on election day and delivered to the board of election

 inspectors, under subsection (3), along with the total number of absent voter ballot return envelopes containing the marked ballots of absent voters received by the clerk both before and on election day and delivered to the board of election inspectors or the absent voter counting boards under this act. As soon as possible after all precincts in the city or township are processed, the clerk shall post in the clerk's office or otherwise make public the number of absent voter ballot return envelopes containing the marked ballots of absent voters received by the election inspectors at the precincts on election day, along with the total number of absent voter ballot return envelopes containing the marked ballots of absent voters received in the city or township for that election. This subsection applies only to elections in which a federal or state office appears on the ballot.

(6) For the November 3, 2020 general election only, if the clerk of a city or township with a population of at least 25,000 provides written notice in compliance with this subsection to the secretary of state 20 days or more before election day, that city or township clerk, or his or her authorized designee, may between the hours of 10 a.m. and 8 p.m. on the day before election day perform certain absent voter ballot pre-processing activities as described in this subsection. The written notice provided to the secretary of state must include the location and hours that the absent voter ballot return envelopes will be opened in that city or township. The secretary of state shall post any written notice received from the clerk of a city or township under this subsection on the department of state website. In addition, the clerk of the city or township shall post the written notice provided to the secretary of state on the city or township website. The board of

election commissioners shall appoint election inspectors to the 1 location where absent voter ballot return envelopes will be opened 2 in that city or township not less than 21 days or more than 40 days 3 before the day at which they are to be used. Election inspectors may be appointed by the board of election commissioners under this 5 6 subsection before written notice is provided to the secretary of 7 state under this subsection. Sections 673a and 674 apply to the appointment of election inspectors under this subsection. All 8 requirements for election inspectors appointed to an absent voter 9 10 counting board under section 765a apply to election inspectors 11 appointed under this subsection. At all times, at least 1 election 12 inspector from each major political party must be present at the location and the policies and procedures adopted by the secretary 13 14 of state regarding the handling of absent voter ballot return 15 envelopes and absent voter ballot secrecy envelopes must be 16 followed. After providing written notice to the secretary of state 17 in compliance with this subsection, a city or township clerk, or his or her authorized designee, on the day before election day is 18 only authorized to perform standard processing activities up to and 19 20 including the opening of absent voter ballot return envelopes and the removal of absent voter ballot secrecy envelopes containing 21 absent voter ballots and to verify that the ballot number on the 22 23 ballot stub agrees with the ballot number on the absent voter ballot return envelope label. The city or township clerk, or his or 24 25 her authorized designee, is not authorized to remove absent voter ballots from the absent voter ballot secrecy envelopes. If an 26 27 opened absent voter ballot return envelope contains an absent voter ballot that is not contained in an absent voter ballot secrecy 28 29 envelope, the city or township clerk, or his or her designee, shall

- immediately insert that absent voter ballot into an absent voter 1 ballot secrecy envelope. The opening of absent voter ballot return 2 envelopes must be done at a location designated by the city or 3 township clerk, and the location and opening of absent voter ballot 4 return envelopes must be accessible to challengers as described in 5 6 section 730. The election inspectors appointed to the location 7 where absent voter ballot return envelopes will be opened in that city or township must never leave the absent voter ballot secrecy 8 envelopes unattended. Once the absent voter ballot return envelopes 9 10 have been opened as provided in this subsection, the absent voter 11 ballot secrecy envelopes containing the absent voter ballots to be counted must be stored, secured, and sealed in an absent voter 12 ballot secrecy envelope container, as described in section 24k, or 13 14 stored, secured, and sealed in a ballot container approved under 15 section 24j. The city or township clerk shall record the seal 16 number in the poll book, or an addendum to the poll book, and 17 follow all other policies and procedures adopted by the secretary 18 of state regarding absent voter ballots. The poll book, or an addendum to the poll book, must be signed and dated by 1 election 19 20 inspector from each major political party who is present at the location on the day before election day. The city or township clerk 21 shall store the absent voter ballot secrecy envelope container 22 23 containing the absent voter ballot secrecy envelopes in a secure 24 location until election day.
- (7) The election inspectors who are appointed under subsection
  (6) shall record in the poll book, or an addendum to the poll book,
  all of the following:
- (a) The number of absent voter ballot return envelopes thatwere opened on the day before election day.

(b) The number of absent voter ballot return envelopes delivered to the election inspectors that did not contain an elector's signature and that were returned to the city or township clerk.

- (c) The number of absent voter ballot return envelopes that were challenged, not opened by the election inspectors, and set aside to be processed by the election inspectors on election day.
- (8) The election inspectors who are appointed to an absent voter counting board on election day as provided in section 765a shall do all of the following:
- (a) Verify the seal number recorded in the poll book, or an addendum to the poll book, for any absent voter ballot secrecy envelope container delivered to the absent voter counting board.
- (b) Count and record in the poll book, or an addendum to the poll book, both of the following:
  - (i) The number of absent voter ballot return envelopes opened by the election inspectors on the day before election day as provided under subsection (6) and the number of absent voter ballot secrecy envelopes delivered to the absent voter counting board on election day.
  - (ii) The number of absent voter ballot return envelopes that were challenged, not opened by the election inspectors on the day before election day, and set aside to be processed by the election inspectors on election day.
  - (9) Not later than March 1, 2021, the secretary of state shall provide a written report to the house and senate committees dealing with elections that contains all of the following information:
  - (a) The number of cities and townships that performed absent voter ballot pre-processing activities as described in subsection

**1** (6).

- 2 (b) The names of the cities and townships that performed
  3 absent voter ballot pre-processing activities as described in
  4 subsection (6), and all of the following information for each of
  5 those cities and townships:
- (i) The number of registered electors in each city or township.

- 7 (ii) The number of active registered electors in each city or township.
- $\mathbf{9}$  (iii) The number of electors who voted by absent voter ballot in each city or township.
- 11 (iv) The number of electors who voted in person on election day in each city or township.
- 13 ( $\nu$ ) The number of absent voter ballots that were not returned in each city or township.
- 15 (vi) The number of electors on a permanent absent voter list in each city or township, if applicable.
- 17 (vii) The number of ballots that had to be duplicated in each city or township.
- (c) The total number of absent voter ballot return envelopesthat were opened on the day before election day.
- (d) The total number of absent voter ballot return envelopes
  delivered to the election inspectors that did not contain an
  elector's signature and that were returned to the city or township
  clerk.
- 26 (e) The total number of absent voter ballot return envelopes 26 that were challenged, not opened by the election inspectors, and 27 set aside to be processed by the election inspectors on election 28 day.
- 29 (f) The total number of absent voter ballot secrecy envelopes

that were stored in an absent voter ballot secrecy envelope container.

(g) For each city or township that performed absent voter ballot pre-processing activities as described in subsection (6), whether the number of absent voter ballot return envelopes opened on the day before election day matched the number of absent voter ballot secrecy envelopes delivered to the absent voter counting board on election day.