HOUSE BILL NO. 4952

June 01, 2021, Introduced by Reps. Maddock, Paquette, Carra, Bezotte, Meerman, Hall, LaFave, Rendon and Wozniak and referred to the Committee on Elections and Ethics.

A bill to amend 1954 PA 116, entitled "Michigan election law,"

by amending sections 765a and 766 (MCL 168.765a and 168.766), section 765a as amended by 2020 PA 177 and section 766 as amended by 2018 PA 120, and by adding sections 801a and 801b.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 765a. (1) Subject to section 764d, if a city or township decides to use absent voter counting boards, the board of election commissioners of that city or township shall establish an absent

- 1 voter counting board for each election day precinct in that city or
- 2 township. The ballot form of an absent voter counting board must
- 3 correspond to the ballot form of the election day precinct for
- 4 which it is established. After the polls close on election day, the
- 5 county, city, or township clerk responsible for producing the
- 6 accumulation report of the election results submitted by the boards
- 7 of precinct election inspectors shall format the accumulation
- 8 report to clearly indicate all of the following:
 - (a) The election day precinct returns.

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- (b) The corresponding absent voter counting board returns.
- (c) A total of each election day precinct return and each corresponding absent voter counting board return.
- 13 (2) Subject to section 764d, the board of election
- 14 commissioners shall establish the absent voter counting boards.
- 15 Subject to section 764d, the board of election commissioners shall
- 16 appoint the election inspectors to those absent voter counting
- 17 boards not less than 21 days or more than 40 days before the
- 18 election at which they are to be used. Sections 673a and 674 apply
- 19 to the appointment of election inspectors to absent voter counting
- 20 boards under this section. The board of election commissioners
- 21 shall determine the number of ballots that may be expeditiously
- 22 counted by an absent voter counting board in a reasonable period of
- 23 time, taking into consideration the size and complexity of the
- 24 ballot to be counted pursuant to the quidelines of the secretary of
- 25 state. Combined ballots must be regarded as the number of ballots
- 26 as there are sections to the ballot.
- 27 (3) If more than 1 absent voter counting board is to be used,
- 28 the city or township clerk shall determine the number of electronic
- 29 voting systems or the number of ballot boxes and the number of

- 1 election inspectors to be used in each of the absent voter counting
- 2 boards and to which absent voter counting board the absent voter
- 3 ballots for each precinct are assigned for counting.
- 4 (4) In a city or township that uses absent voter counting
- 5 boards under this section, absent voter ballots must be counted in
- 6 the manner provided in this section and, except as otherwise
- 7 provided in section 764d, absent voter ballots must not be
- 8 delivered to the polling places. Subject to section 764d, the board
- 9 of election commissioners shall provide a place for each absent
- 10 voter counting board to count the absent voter ballots. Section 662
- 11 applies to the designation and prescribing of the absent voter
- 12 counting place or places in which the absent voter counting board
- 13 performs its duties under this section, except the location may be
- 14 in a different jurisdiction if the county provides a tabulator for
- 15 use at a central absent voter counting board location in that
- 16 county. The places must be designated as absent voter counting
- 17 places. Except as otherwise provided in this section, laws relating
- 18 to paper ballot precincts, including laws relating to the
- 19 appointment of election inspectors, apply to absent voter counting
- 20 places. The provisions of this section relating to placing of
- 21 absent voter ballots on electronic voting systems apply. More than
- 22 1 absent voter counting board may be located in 1 building.
- 23 (5) The clerk of a city or township that uses absent voter
- 24 counting boards shall supply each absent voter counting board with
- 25 supplies necessary to carry out its duties under this act. The
- 26 supplies must be furnished to the city or township clerk in the
- 27 same manner and by the same persons or agencies as for other
- 28 precincts.
- 29 (6) Subject to section 764d, absent voter ballots received by

the clerk before election day must be delivered to the absent voter 1 counting board by the clerk or the clerk's authorized assistant at 2 3 the time the election inspectors of the absent voter counting boards report for duty, which time must be established by the board 4 5 of election commissioners. Except as otherwise provided in section 6 764d, absent voter ballots received by the clerk before the time 7 set for the closing of the polls on election day must be delivered 8 to the absent voter counting boards. Except as otherwise provided in section 765(6), absent voter ballots must be delivered to the 9 10 absent voter counting boards or combined absent voter counting 11 boards in the sealed absent voter ballot return envelopes in which they were returned to the clerk. Written or stamped on each of the 12 13 return envelopes must be the time and the date that the envelope 14 was received by the clerk and a statement by the clerk that the 15 signatures of the absent voters on the envelopes have been checked 16 and found to agree with the signatures of the voters on the 17 registration cards or the digitized signatures of voters contained 18 in the qualified voter file as provided under section 766. If it is determined after 8 p.m. on the day before election day that a 19 20 signature on the registration card or a digitized signature contained in the qualified voter file and on the absent voter 21 22 ballot return envelope does not agree as provided under section 23 766, if it is determined after 8 p.m. on the day before election 24 day that the absent voter failed to sign the envelope, or if the 25 statement of the absent voter is not properly executed, the clerk shall mark the envelope "rejected" and the reason for the rejection 26 27 and shall place his or her name under the notation. An envelope

marked "rejected" must not be delivered to the absent voter

counting board or combined absent voter counting board but must be

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- 1 preserved by the clerk until other ballots are destroyed in the
- 2 manner provided in this act. If before 8 p.m. on the day before
- 3 election day the clerk of a city or township rejects an absent
- 4 voter ballot return envelope because the signature on the absent
- 5 voter ballot return envelope does not agree sufficiently with the
- 6 signature on the master card or the digitized signature contained
- 7 in the qualified voter file so as to identify the elector or
- 8 because the elector failed to sign the absent voter ballot return
- 9 envelope, the city or township clerk shall as soon as practicable,
- 10 but in no event later than 48 hours after determining the
- 11 signatures do not agree sufficiently or that the signature is
- 12 missing, or by 8 p.m. on the day before election day, whichever
- 13 occurs first, notify the elector of the rejection by mail,
- 14 telephone, or electronic mail. email. The clerk shall also comply
- **15** with section 765(5).
- 16 (7) This chapter does not prohibit an absent voter from voting
- in person within the voter's precinct at an election,
- 18 notwithstanding that the voter may have applied for an absent voter
- 19 ballot and the ballot may have been mailed or otherwise delivered
- 20 to the voter. The voter, the election inspectors, and other
- 21 election officials shall proceed in the manner prescribed in
- 22 section 769. The clerk shall preserve the canceled ballots for 2
- 23 years.
- 24 (8) The absent voter counting boards and combined absent voter
- 25 counting boards shall process the ballots and returns in as nearly
- 26 as possible the same manner as ballots are processed in paper
- 27 ballot precincts. The poll book may be combined with the absent
- 28 voter list or record required by section 760, and the applications
- 29 for absent voter ballots may be used as the poll list. The

- processing and tallying of absent voter ballots may commence at 7
 a.m. on the day of the election. The tabulation of absent voter
- 3 ballots by an absent voter counting board or combined absent voter4 counting board is subject to section 801b.
- (9) An election inspector, challenger, or any other person
 individual in attendance at an absent voter counting place or
 combined absent voter counting place at any time after the
 processing of ballots has begun shall take and sign the following
 oath that may be administered by the chairperson or a member of the
 absent voter counting board or combined absent voter counting
 board:

- "I (name of person-individual taking oath) do solemnly swear (or affirm) that I shall not communicate in any way any information relative to the processing or tallying of votes that may come to me while in this counting place until after the polls are closed.".
- (10) The oaths administered under subsection (9) must be placed in an envelope provided for the purpose and sealed with the red state seal. Following the election, the oaths must be delivered to the city or township clerk. Except as otherwise provided in subsection (12), a person an individual in attendance at the absent voter counting place or combined absent voter counting place shall not leave the counting place after the tallying has begun until the polls close. Subject to this subsection, the clerk of a city or township may allow the election inspectors appointed to an absent voter counting board in that city or township to work in shifts. A second or subsequent shift of election inspectors appointed for an absent voter counting board may begin that shift at any time on election day as provided by the city or township clerk. However, an election inspector shall not leave the absent voter counting place

- 1 after the tallying has begun until the polls close. If the election
- 2 inspectors appointed to an absent voter counting board are
- 3 authorized to work in shifts, at no time shall there be a gap
- 4 between shifts and the election inspectors must never leave the
- 5 absent voter ballots unattended. At all times, at least 1 election
- 6 inspector from each major political party must be present at the
- 7 absent voter counting place and the policies and procedures adopted
- 8 by the secretary of state regarding the counting of absent voter
- 9 ballots must be followed. A person An individual who causes the
- 10 polls to be closed or who discloses an election result or in any
- 11 manner characterizes how any ballot being counted has been voted in
- 12 a voting precinct before the time the polls can be legally closed
- 13 on election day is guilty of a felony.
- 14 (11) Voted absent voter ballots must be placed in an approved
- 15 ballot container, and the ballot container must be sealed in the
- 16 manner provided by this act for paper ballot precincts. The seal
- 17 numbers must be recorded on the statement sheet and in the poll
- 18 book.
- 19 (12) Subject to this subsection, a local election official who
- 20 has established an absent voter counting board or combined absent
- 21 voter counting board, the deputy or employee of that local election
- 22 official, an employee of the state bureau of elections, a county
- 23 clerk, an employee of a county clerk, or a representative of a
- 24 voting equipment company may enter and leave an absent voter
- 25 counting board or combined absent voter counting board after the
- 26 tally has begun but before the polls close. A person An individual
- 27 described in this subsection may enter an absent voter counting
- 28 board or combined absent voter counting board only for the purpose
- 29 of responding to an inquiry from an election inspector or a

- 1 challenger or providing instructions on the operation of the
- 2 counting board. Before entering an absent voter counting board or
- 3 combined absent voter counting board, a person an individual
- 4 described in this subsection must take and sign the oath prescribed
- 5 in subsection (9). The chairperson of the absent voter counting
- 6 board or combined absent voter counting board shall record in the
- 7 poll book the name of a person an individual described in this
- 8 subsection who enters the absent voter counting board or combined
- 9 absent voter counting board. A person An individual described in
- 10 this subsection who enters an absent voter counting board or
- 11 combined absent voter counting board and who discloses an election
- 12 result or in any manner characterizes how any ballot being counted
- 13 has been voted in a precinct before the time the polls can be
- 14 legally closed on election day is guilty of a felony. As used in
- 15 this subsection, "local election official" means a county, city, or
- 16 township clerk.
- 17 (13) The secretary of state shall develop instructions
- 18 consistent with this act for the conduct of absent voter counting
- 19 boards or combined absent voter counting boards. The secretary of
- 20 state shall distribute the instructions developed under this
- 21 subsection to county, city, and township clerks 40 days or more
- 22 before a general election in which absent voter counting boards or
- 23 combined absent voter counting boards will be used. A county, city,
- 24 or township clerk shall make the instructions developed under this
- 25 subsection available to the public and shall distribute the
- 26 instructions to each challenger in attendance at an absent voter
- 27 counting board or combined absent voter counting board. The
- 28 instructions developed under this subsection are binding upon the
- 29 operation of an absent voter counting board or combined absent

- 1 voter counting board used in an election conducted by a county,
- 2 city, or township.
- 3 (14) At any absent voter counting board, an election
- 4 inspector, election challenger, or poll watcher is authorized to
- 5 use a camera or video camera to photograph or videotape the
- 6 proceedings of the absent voter counting board.
- 7 (15) At least 14 days before an election at which an absent
- 8 voter counting board will be used by a city or township, the clerk
- 9 of that city or township must post public notice at the city or
- 10 township clerk's office, and at any other location considered
- 11 appropriate by the city or township clerk, of the date, time, and
- 12 location that each absent voter counting board will meet,
- 13 including, but not limited to, the date, time, and location that
- 14 each absent voter counting board will meet to verify signatures on
- 15 absent voter ballot return envelopes.
- 16 Sec. 766. (1) Upon receipt from the city or township clerk of
- 17 any envelope containing the marked ballot or ballots of an absent
- 18 voter, the board of inspectors of election shall verify the
- 19 legality of the vote by doing both of the following:
- 20 (a) Examining the digitized signature for the absent voter
- 21 included in the qualified voter file under section 509g or the
- 22 registration record as provided in subsection (2) to see that the
- 23 person_individual has not voted in person, that he or she is a
- 24 registered voter, elector, and that the signature on the statement
- 25 agrees with the signature on the registration record.
- 26 (b) Examining the statement of the voter to see that it is
- 27 properly executed.
- 28 (2) The qualified voter file must be used to determine the
- 29 genuineness of a signature on an envelope containing an absent

- 1 voter ballot. Signature comparisons must be made with the digitized
- 2 signature in the qualified voter file. If the qualified voter file
- 3 does not contain a digitized signature of an elector, or is not
- 4 accessible to the clerk, the city or township clerk shall compare
- 5 the signature appearing on an envelope containing an absent voter
- 6 ballot to the signature contained on the master card.
- 7 (3) The location at which the signature verification process
- 8 described in this section occurs must be open at all times to
- 9 election challengers and poll watchers.
- 10 Sec. 801a. (1) Subject to subsection (2), at any precinct,
- 11 absent voter counting board, or other location where votes are
- 12 tabulated for an election, an election inspector, election
- 13 challenger, or poll watcher is authorized, only when votes are
- 14 being tabulated, to use a camera or video camera, including, but
- 15 not limited to, a cellular telephone camera, to photograph or
- 16 videotape, or both, the tabulating of votes at that precinct,
- 17 absent voter counting board, or other location.
- 18 (2) An election inspector, election challenger, or poll
- 19 watcher is only authorized under subsection (1) to use a camera or
- 20 video camera to photograph or videotape the tabulating of votes at
- 21 a precinct, absent voter counting board, or other location, and is
- 22 not authorized to use a camera or video camera to photograph or
- 23 videotape any of the following:
- 24 (a) An elector entering, leaving, or voting at a precinct or
- 25 other location.
- 26 (b) The personal identification of an elector.
- 27 (3) An individual shall not threaten, intimidate, impede, or
- 28 prevent an election inspector, election challenger, or poll watcher
- 29 while photographing or videotaping the tabulating of votes as

- 1 authorized under subsection (1).
- 2 (4) An individual who violates subsection (2) or (3) is guilty
- 3 of a misdemeanor punishable by imprisonment for not more than 93
- 4 days or a fine of not more than \$1,000.00, or both.
- 5 Sec. 801b. (1) For an election involving statewide office, a
- 6 legislative office, or a county office, the county, city, or
- 7 township clerk may provide live video coverage of the custody of
- 8 all ballots while the ballots are present in the tabulation room of
- 9 a precinct, absent voter counting board, or combined absent voter
- 10 counting board. If live video coverage is provided by a county,
- 11 city, or township, the live video coverage must be recorded and
- 12 include date and time indicators. The county, city, or township
- 13 clerk must make the recording of any live video coverage available
- 14 for 40 days on the county, city, or township website. In addition,
- 15 the secretary of state may make the recording of any live video
- 16 coverage under this section available on the secretary of state
- 17 website.
- 18 (2) The county, city, or township clerk must retain the
- 19 recordings of the live video coverage from each precinct, absent
- 20 voter counting board, and combined absent voter counting board as a
- 21 public record for 40 days after the election.
- 22 (3) If the feed of the live video coverage under subsection
- 23 (1) is disrupted or disabled, the county, city, or township clerk
- 24 is not liable for the disruption, but the clerk must attempt to
- 25 reinstate the live video coverage as soon as practical.
- 26 (4) Any disruption in the live video coverage does not affect
- 27 or prevent the continued tabulation of the ballots in the precinct,
- 28 absent voter counting board, or combined absent voter counting
- 29 board.