

HOUSE BILL NO. 4348

February 24, 2021, Introduced by Reps. Calley, Yaroch, Frederick, Aiyash and Cavanagh and referred to the Committee on Health Policy.

A bill to license and regulate pharmacy benefit managers; to require reporting of certain data; to provide for the powers and duties of certain state governmental officers and entities; to provide remedies; to require the promulgation of rules; and to require and to provide sanctions for violation of this act.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 1. This act shall be known as and may be cited as the

1 "pharmacy benefit manager licensure and regulation act".

2 Sec. 3. For purposes of this act, the words and phrases
3 defined in sections 5 to 9 have the meanings ascribed to them in
4 those sections.

5 Sec. 5. (1) "Affiliated pharmacy" means a network pharmacy
6 that directly, or indirectly through 1 or more intermediaries,
7 controls, is controlled by, or is under common control with, a
8 pharmacy benefit manager.

9 (2) "Aggregate retained rebate percentage" means the
10 percentage of all rebates received by a pharmacy benefit manager
11 from all manufacturers, that is not passed on to the pharmacy
12 benefit manager's health plan or insurer clients. Aggregate
13 retained rebate percentage must be expressed without disclosing any
14 identifying information regarding any health plan, drug, or
15 therapeutic class, and must be calculated as follows:

16 (a) Calculate the aggregate dollar amount of all rebates that
17 the pharmacy benefit manager received during the prior calendar
18 year from all manufacturers and did not pass through to the
19 pharmacy benefit manager's health plan or insurer clients.

20 (b) Divide the result of the calculation under subdivision (a)
21 by the aggregate dollar amount of all rebates that the pharmacy
22 benefit manager received during the prior calendar year from all
23 manufacturers.

24 (3) "Carrier" means that term as defined in section 3701 of
25 the insurance code of 1956, 1956 PA 218, MCL 500.3701.

26 (4) "Claim" means a request for payment for administering,
27 filling, or refilling a drug or for providing a pharmacy service or
28 a medical supply or device to an enrollee.

29 (5) "Claims processing services" means the administrative

1 services performed in connection with the processing and
2 adjudicating of claims relating to pharmacist services that include
3 any of the following:

4 (a) Receiving payments for pharmacist services.

5 (b) Making payments to pharmacists or pharmacies for
6 pharmacist services.

7 (c) Receiving and making the payments described in
8 subdivisions (a) and (b).

9 (6) "Covered person" means a person that is insured in a
10 health plan.

11 (7) "Department" means the department of insurance and
12 financial services.

13 (8) "Director" means the director of the department.

14 (9) "Enrollee" means that term as defined in section 116 of
15 the insurance code of 1956, 1956 PA 218, MCL 500.116.

16 (10) "Financially viable" means that 1 of the following
17 conditions is met:

18 (a) The pharmacy benefit manager has received an unqualified
19 opinion from an independent public accountant showing it is solvent
20 based on generally accepted accounting principles.

21 (b) If no independent public accountant opinion is obtained,
22 the pharmacy benefit manager remains solvent after adjusting for
23 goodwill and intangible assets.

24 (11) "Health plan" means a qualified health plan as that term
25 is defined in section 1261 of the insurance code of 1956, 1956 PA
26 218, MCL 500.1261.

27 (12) "Individual responsible for the conduct of affairs of the
28 pharmacy benefit manager" means any of the following:

29 (a) A member of the board of directors, board of trustees,

1 executive committee, or other governing board or committee.

2 (b) A principal officer for a corporation or a partner or
3 member for a partnership, association, or limited liability
4 company.

5 (c) A shareholder or member holding directly or indirectly 10%
6 or more of the voting stock, voting securities, or voting interest
7 of the pharmacy benefit manager.

8 (d) Any person who exercises control or influence over the
9 affairs of the pharmacy benefit manager.

10 (13) "Insurer" means an insurer that delivers, issues for
11 delivery, or renews in this state a health plan that provides drug
12 coverage under the insurance code of 1956, 1956 PA 218, MCL 500.100
13 to 500.8302.

14 Sec. 7. (1) "Mail-order pharmacy" means a pharmacy whose
15 primary business is to receive prescriptions by mail, fax, or
16 through electronic submissions, dispense drugs to enrollees through
17 the use of the United States Postal Service or other common carrier
18 services, and provide consultation with patients electronically
19 rather than face-to-face.

20 (2) "Manufacturer" means that term as defined in section 17706
21 of the public health code, 1978 PA 368, MCL 333.17706.

22 (3) "Maximum allowable cost" means the maximum amount that a
23 pharmacy benefit manager will reimburse a network pharmacy for the
24 ingredient cost for a generic drug.

25 (4) "Maximum allowable cost list" means a listing of drugs
26 used by a pharmacy benefit manager, directly or indirectly, to set
27 the maximum allowable cost.

28 (5) "Multiple source drug" means a therapeutically equivalent
29 drug that is available from at least 2 manufacturers.

1 (6) "Network pharmacy" means a retail pharmacy or other
2 pharmacy that contracts directly or through a contracting agent
3 with a pharmacy benefit manager.

4 (7) "Nonaffiliated pharmacy" means a network pharmacy that
5 directly, or indirectly through 1 or more intermediaries, does not
6 control, is not controlled by, or is not under common control with,
7 a pharmacy benefit manager.

8 (8) "Other drug or device services" means services other than
9 claims processing services, provided directly or indirectly,
10 whether in connection with or separate from claims processing
11 services, including, but not limited to, any of the following:

12 (a) Negotiating rebates, discounts, or other financial
13 incentives and arrangements with manufacturers.

14 (b) Disbursing or distributing rebates.

15 (c) Managing or participating in incentive programs or
16 arrangements for pharmacist services.

17 (d) Negotiating or entering into contractual arrangements with
18 pharmacists or pharmacies.

19 (e) Developing drug formularies.

20 (f) Designing prescription drug benefit programs.

21 (g) Advertising or promoting services.

22 (9) "Person" means an individual, partnership, corporation,
23 association, or governmental entity.

24 (10) "Pharmacist" means that term as defined in section 17707
25 of the public health code, 1978 PA 368, MCL 333.17707.

26 (11) "Pharmacist services" means products, goods, and
27 services, or any combination of products, goods, and services,
28 provided as a part of the practice of pharmacy.

29 (12) "Pharmacy" means that term as defined in section 17707 of

1 the public health code, 1978 PA 368, MCL 333.17707.

2 (13) Except as otherwise provided in subsection (14),
 3 "pharmacy benefit manager" means a person that contracts with a
 4 pharmacy or a pharmacy's agent on behalf of an employer, multiple
 5 employer welfare arrangement, public employee benefit plan, state
 6 agency, insurer, managed care organization, or other third-party
 7 payer to provide pharmacy health benefits services or
 8 administration that includes, but is not limited to, all of the
 9 following:

10 (a) Contracting directly or indirectly with pharmacies to
 11 provide drugs to enrollees or other covered persons.

12 (b) Administering a drug benefit.

13 (c) Processing or paying pharmacy claims.

14 (d) Creating or updating drug formularies.

15 (e) Making or assisting in making prior authorization
 16 determinations on drugs.

17 (f) Administering rebates on drugs.

18 (g) Establishing a pharmacy network.

19 (14) "Pharmacy benefit manager" does not include the
 20 department of health and human services or an insurer.

21 (15) "Pharmacy benefit manager network" means a network of
 22 pharmacists or pharmacies that are offered by an agreement or
 23 contract to provide pharmacist services.

24 (16) "Plan sponsor" means that term as defined in section 7705
 25 of the insurance code of 1956, 1956 PA 218, MCL 500.7705.

26 (17) "Practice of pharmacy" means that term as defined in
 27 section 17707 of the public health code, 1978 PA 368, MCL
 28 333.17707.

29 (18) "Preferred pharmacy" means a network pharmacy that offers

1 covered drugs to health plan members at lower out-of-pocket costs
2 than what the member would pay at a nonpreferred network pharmacy.

3 Sec. 9. (1) "Rebate" means a discount or other price
4 concession based on use or price of a drug that is paid by a
5 manufacturer or third party, directly or indirectly, to a pharmacy
6 benefit manager after a claim has been adjudicated at a pharmacy.
7 Rebate includes, but is not limited to, incentives, disbursements,
8 and reasonable estimates of volume-based or other discounts and
9 price protection rebates.

10 (2) "Retail pharmacy" means a pharmacy that dispenses drugs to
11 the public at retail.

12 (3) "Rule" means a rule promulgated pursuant to the
13 administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to
14 24.328.

15 (4) "Spread pricing" means the model of prescription drug
16 pricing in which a pharmacy benefit manager charges a health plan a
17 contracted price for prescription drugs, and the contracted price
18 for the prescription drugs differs from the amount the pharmacy
19 benefit manager directly or indirectly pays the pharmacist or
20 pharmacy for pharmacy services.

21 (5) Except as otherwise provided in subsection (6), "third
22 party" means a person that is not an enrollee or insured in a
23 health plan.

24 (6) "Third party" does not include a pharmacy benefit manager.

25 Sec. 11. (1) Beginning January 1, 2022, a pharmacy benefit
26 manager that provides services to residents of this state shall
27 apply for, obtain, and maintain a license to operate as a pharmacy
28 benefit manager from the director. A license under this act is
29 renewable biennially and is nontransferable.

1 (2) Subject to this section, an applicant for a license to
2 operate in this state as a pharmacy benefit manager shall submit to
3 the director both of the following:

4 (a) An application in a form and manner prescribed by the
5 director that is signed by an officer or authorized representative
6 of the pharmacy benefit manager verifying that the contents of the
7 application form and any attachments are correct. The application
8 form must include, but is not limited to, all of the following:

9 (i) A copy of all basic organizational documents of the
10 pharmacy benefit manager, including, but not limited to, the
11 articles of incorporation, bylaws, articles of association, trade
12 name certificate, and other similar documents and all amendments to
13 those documents.

14 (ii) A copy of a power of attorney duly executed by the
15 pharmacy benefit manager if not domiciled in this state, appointing
16 the director, the director's successors in office, and the
17 director's authorized deputies as the attorney of the pharmacy
18 benefit manager in and for this state, on whom process in any legal
19 action or proceeding against the pharmacy benefit manager on a
20 cause of action arising in this state may be served. The fee for
21 service described in this subparagraph is \$5.00, payable at the
22 time of service.

23 (iii) The names, addresses, official positions, and professional
24 qualifications of each individual who is responsible for the
25 conduct of the affairs of the pharmacy benefit manager, including
26 the following:

27 (A) Each administrative services manager and each member of
28 the board of directors, board of trustees, executive committee, or
29 other governing board or committee.

1 (B) The officers and shareholders owning stock representing
2 10% or more of the voting shares of the pharmacy benefit manager
3 for a corporation and the partners or members for a partnership or
4 association.

5 (iv) A copy of recent financial statements showing the pharmacy
6 benefit manager's assets, liabilities, and sources of financial
7 support that the director, on the advice of the board, determines
8 are sufficient to show that the pharmacy benefit manager is
9 financially viable. If the pharmacy benefit manager's financial
10 affairs are prepared by an independent public accountant, a copy of
11 the most recent regular financial statement satisfies the
12 requirement to show financial viability unless the director
13 determines that additional or more recent financial information is
14 required for the proper administration of this act.

15 (v) A description of the pharmacy benefit manager, its
16 services, facilities, and personnel.

17 (vi) A document in which the pharmacy benefit manager confirms
18 that its business practices and each ongoing contract comply with
19 this act.

20 (b) An application fee as provided by the director by rule.

21 (3) Within 30 days after any significant modification of
22 information submitted with the application for a license under
23 subsection (2), a pharmacy benefit manager shall file a notice of
24 the modification with the director.

25 (4) The director may refuse to issue a license under this act
26 if the director determines that the pharmacy benefit manager is not
27 financially viable or that the pharmacy benefit manager or any
28 individual responsible for the conduct of the affairs of the
29 pharmacy benefit manager has had a pharmacy benefit manager

1 certificate of authority or license denied or revoked for cause in
2 another state.

3 (5) The director may deny, suspend, or revoke the license of a
4 pharmacy benefit manager, or may issue a cease and desist order if
5 the pharmacy benefit manager is not licensed, if the director
6 finds, after notice and opportunity for hearing, any of the
7 following:

8 (a) That the pharmacy benefit manager has violated any lawful
9 rule or order of the director or any law of this state applicable
10 to the pharmacy benefit manager.

11 (b) That the pharmacy benefit manager has refused to be
12 examined or to produce its accounts, records, and files for
13 examination, or if any individual responsible for the conduct of
14 affairs of the pharmacy benefit manager has refused to give
15 information with respect to its affairs or has refused to perform
16 any other legal obligation as to an examination when required by
17 the director.

18 (c) That the pharmacy benefit manager has, without just cause,
19 refused to pay proper claims or perform services arising under its
20 contracts or has, without just cause, caused covered persons or
21 enrollees to accept less than the amount due them or caused covered
22 persons or enrollees to employ attorneys or bring suit against the
23 pharmacy benefit manager or a payor that it represents to secure
24 full payment or settlement of the claims.

25 (d) That the pharmacy benefit manager is required under this
26 act to have a license and fails at any time to meet any
27 qualification for which issuance of a license could have been
28 refused had the failure then existed and been known to the
29 director, unless the director issued a license with knowledge of

1 the ground for disqualification and had the authority to waive it.

2 (e) That any individual responsible for the conduct of affairs
3 of the pharmacy benefit manager has been convicted of, or has
4 entered a plea of guilty or nolo contendere to, a felony without
5 regard to whether adjudication was withheld.

6 (f) That the pharmacy benefit manager's license has been
7 suspended or revoked in another state.

8 (g) That a resident pharmacy benefit manager has failed to
9 file a timely report required under section 23, or a timely renewal
10 application and renewal fee, as applicable, required under
11 subsection (10).

12 (6) If a pharmacy benefit manager's license is suspended or
13 restricted, the director may permit the operation of the pharmacy
14 benefit manager for a limited time not to exceed 60 days. However,
15 the director may permit a pharmacy benefit manager whose license
16 has been suspended or restricted to operate for a period that
17 exceeds 60 days if the director determines that the continued
18 operation of the pharmacy benefit manager is in the beneficial
19 interests of covered persons by ensuring minimal disruptions to the
20 continuity of care. A pharmacy benefit manager whose license has
21 been suspended or restricted is subject to a fine each month, as
22 determined by the director, not to exceed \$5,000.00 per month,
23 until the pharmacy benefit manager has remedied the violation
24 leading to the suspension or restriction.

25 (7) The director may revoke the license of a pharmacy benefit
26 manager if the pharmacy benefit manager has been operating under a
27 suspended license for a period of more than 60 days.

28 (8) For purposes of this section, a pharmacy benefit manager
29 has the same rights to notice and hearings that are provided to an

1 insurer under the insurance code of 1956, 1956 PA 218, MCL 500.100
2 to 500.8302.

3 (9) The director may investigate officers, directors, and
4 owners of a pharmacy benefit manager in the same manner as
5 officers, directors, and owners of a business entity licensed under
6 the insurance code of 1956, 1956 PA 218, MCL 500.100 to 500.8302.

7 (10) To renew a license as a pharmacy benefit manager, an
8 applicant shall submit to the director all of the following:

9 (a) A renewal application in a form and manner prescribed by
10 the director that is signed by an officer or authorized
11 representative of the pharmacy benefit manager verifying that the
12 contents of the renewal form are correct.

13 (b) A renewal fee as provided by the director by rule.

14 (c) A pharmacy benefit manager network adequacy report
15 required under section 17.

16 Sec. 13. (1) The director shall promulgate rules to implement
17 this act.

18 (2) The rules promulgated by the director under subsection (1)
19 shall include, but are not limited to, fines, suspension of
20 licensure, restriction of licensure, and revocation of licensure.

21 Sec. 15. (1) A pharmacy benefit manager shall exercise good
22 faith and fair dealing in the performance of its contractual
23 duties. A provision in a contract between a pharmacy benefit
24 manager and a carrier or a network pharmacy that attempts to waive
25 or limit this obligation is void.

26 (2) A pharmacy benefit manager shall notify a carrier in
27 writing of any activity, policy, or practice of the pharmacy
28 benefit manager that directly or indirectly presents a conflict of
29 interest with the duties imposed in this section.

1 (3) If a pharmacy benefit manager plans to increase the
2 patient's cost share amount on a drug that is a maintenance drug,
3 the pharmacy benefit manager shall notify all known covered persons
4 currently taking the maintenance drug of the cost share increase 60
5 days before it goes into effect.

6 (4) The pharmacy benefit manager shall communicate the final
7 reimbursement amount to the network pharmacy at the time of
8 adjudication at the point of sale.

9 (5) A carrier, health plan, or pharmacy benefit manager shall
10 not retroactively charge a network pharmacy any fee, charge, or
11 other amount, whether based on performance metrics or otherwise,
12 after communication of the final reimbursement amount at the time
13 of adjudication at the point of sale.

14 (6) A carrier, health plan, or pharmacy benefit manager shall
15 not directly or indirectly reduce the amount of a claim payment to
16 a network pharmacy after adjudication of the claim including
17 through the use of fees in the form of an aggregated effective
18 rate, quality assurance program, other direct or indirect
19 remuneration fee, or otherwise, except in accordance with an audit
20 performed in accordance with section 28.

21 (7) A pharmacy benefit manager shall not directly or
22 indirectly, on behalf of the pharmacy benefit manager, a carrier,
23 or a health plan, charge or hold a pharmacy responsible for a fee
24 for any step of or component or mechanism related to the claims
25 adjudication process, including any of the following:

26 (a) Adjudicating a pharmacy benefit claim.

27 (b) Processing or transmitting a pharmacy benefit claim.

28 (c) Developing or managing a claims processing or adjudication
29 network.

1 (d) Participating in, admission into, or credentialing for a
2 claims processing or adjudication network.

3 Sec. 17. (1) A pharmacy benefit manager shall provide a
4 reasonably adequate and accessible pharmacy benefit manager network
5 for the provision of drugs for a health plan that must provide for
6 convenient patient access to pharmacies within a reasonable
7 distance from a patient's residence.

8 (2) A pharmacy benefit manager shall submit to the director a
9 pharmacy benefit manager network adequacy report that describes the
10 pharmacy benefit manager network and the pharmacy benefit manager
11 network's accessibility in this state in the time and manner
12 prescribed by the director.

13 (3) A pharmacy benefit manager may apply for a waiver from the
14 director if the pharmacy benefit manager is unable to meet the
15 network adequacy requirements under subsection (1).

16 (4) To apply for a waiver under subsection (3), a pharmacy
17 benefit manager must submit to the director an application in a
18 form and manner prescribed by the director that does both of the
19 following:

20 (a) Demonstrates with specific data why the pharmacy benefit
21 manager is not able to meet the network adequacy requirements under
22 subsection (1).

23 (b) Includes information as to the steps that the pharmacy
24 benefit manager has taken and will take to address network
25 adequacy.

26 (5) If the director grants a waiver under subsection (3), the
27 waiver expires after 2 years. If a pharmacy benefit manager seeks a
28 renewal of the waiver, the director shall consider the steps that
29 the pharmacy benefit manager has taken over the 2-year period

1 covered by the waiver to address network adequacy.

2 (6) A pharmacy benefit manager shall not conduct spread
3 pricing in this state.

4 Sec. 19. (1) A pharmacy benefit manager shall disclose to a
5 carrier that contracts with the pharmacy benefit manager any
6 difference between the amount paid to a network pharmacy and the
7 amount charged to the carrier.

8 (2) A pharmacy benefit manager shall not discriminate against
9 a nonaffiliated pharmacy. A pharmacy benefit manager shall not
10 reimburse a nonaffiliated pharmacy an amount less than the amount
11 that the pharmacy benefit manager reimburses an affiliated pharmacy
12 for providing the same pharmacy services. For drug reimbursement,
13 equivalent services must be evaluated on a per-unit basis using the
14 identical generic product identifier or generic code number.

15 (3) A pharmacy benefit manager or carrier shall not impose
16 limits, including quantity limits or refill frequency limits, on an
17 enrollee's access to medication that differ based solely on whether
18 the carrier or pharmacy benefit manager has an ownership interest
19 in a pharmacy or the pharmacy has an ownership interest in the
20 pharmacy benefit manager.

21 (4) A pharmacy benefit manager or carrier shall not prohibit a
22 340B Program entity or a pharmacy that has a license in good
23 standing in this state under contract with a 340B Program entity
24 from participating in the pharmacy benefit manager's or carrier's
25 provider network solely because it is a 340B Program entity or a
26 pharmacy under contract with a 340B Program entity. A pharmacy
27 benefit manager or carrier shall not reimburse a 340B Program
28 entity or a pharmacy under contract with a 340B Program entity
29 differently than other similarly situated pharmacies. As used in

1 this subsection, "340B Program entity" means an entity authorized
2 to participate in the federal 340B Program under section 340B of
3 the public health service act, 42 USC 256b.

4 (5) A pharmacy benefit manager shall not transfer to or
5 receive from an affiliated pharmacy a record containing patient- or
6 prescriber-identifiable prescription information for a commercial
7 purpose. As used in this subsection, "commercial purpose" does not
8 include pharmacy reimbursement, formulary compliance,
9 pharmaceutical care, utilization review by a health care provider,
10 or a public health activity authorized by law.

11 (6) Subject to subsection (7), a carrier, health plan, or
12 pharmacy benefit manager shall not steer or direct a patient to use
13 only an affiliated pharmacy through any oral or written
14 communication, including either of the following:

15 (a) Online messaging regarding the pharmacy.

16 (b) Patient- or prospective patient-specific advertising,
17 marketing, or promotion of the pharmacy.

18 (7) Subsection (6) does not prohibit a carrier or pharmacy
19 benefit manager from including an affiliated pharmacy in a patient
20 or prospective patient communication if both of the following
21 apply:

22 (a) The communication is regarding information about the cost
23 or service provided by pharmacies in the network of a health plan
24 in which the patient is enrolled.

25 (b) The communication includes accurate comparable information
26 regarding the pharmacies in the network that are nonaffiliated
27 pharmacies.

28 (8) A carrier, health plan, or pharmacy benefit manager shall
29 not require a patient to use only an affiliated pharmacy.

1 (9) A carrier, health plan, or pharmacy benefit manager shall
2 not solicit a patient or prescriber to transfer a patient
3 prescription to an affiliated pharmacy. As used in this subsection,
4 "prescriber" means that term as defined in section 17708 of the
5 public health code, 1978 PA 368, MCL 333.17708.

6 (10) A carrier, health plan, or pharmacy benefit manager shall
7 not require a nonaffiliated pharmacy to transfer a patient's
8 prescription to an affiliated pharmacy without the prior consent of
9 the patient.

10 Sec. 21. (1) A contract between a pharmacy benefit manager and
11 a pharmacist or a pharmacy that provides drug coverage for health
12 plans must not prohibit or restrict a pharmacy or pharmacist from,
13 or penalize a pharmacy or pharmacist for, disclosing to a covered
14 person or enrollee health care information that the pharmacy or
15 pharmacist considers appropriate regarding any of the following:

16 (a) The nature of the treatment or the risks or the
17 alternatives to the treatment.

18 (b) The availability of alternate therapies, consultations, or
19 tests.

20 (c) The decision of utilization reviewers or similar persons
21 to authorize or deny services.

22 (d) The process that is used to authorize or deny health care
23 services or benefits.

24 (2) A pharmacy benefit manager shall not prohibit a pharmacy
25 or pharmacist from discussing information regarding the total cost
26 for pharmacist services for a drug or from selling a more
27 affordable alternative to the covered person or enrollee if a more
28 affordable alternative is available.

29 (3) A carrier, health plan, or pharmacy benefit manager shall

1 not require a covered person or enrollee to make a payment for a
2 prescription drug at the point of sale in an amount greater than
3 the lesser of the following:

4 (a) The applicable copayment.

5 (b) The final reimbursement amount to the network pharmacy.

6 Sec. 23. (1) Unless otherwise required more frequently by the
7 director, beginning January 1, 2022, except as otherwise provided
8 in subsection (2), a pharmacy benefit manager shall file a
9 quarterly transparency report with the director that contains the
10 information required under this section from the preceding calendar
11 year.

12 (2) This section does not apply if the pharmacy benefit
13 manager has contracted with the department of health and human
14 services under Medicaid. As used in this subsection, "Medicaid"
15 means benefits under the program of medical assistance established
16 under title XIX of the social security act, 42 USC 1396 to 1396w-5,
17 and administered by the department of health and human services
18 under the social welfare act, 1939 PA 280, MCL 400.1 to 400.119b.

19 (3) The transparency report required under subsection (1) must
20 include all of the following information:

21 (a) The aggregate wholesale acquisition costs from a
22 manufacturer or wholesale drug distributor for each therapeutic
23 category of drugs for all of the pharmacy benefit manager's plan
24 sponsors, net of all rebates and other fees and payments, direct or
25 indirect, from all sources.

26 (b) The aggregate amount of all rebates that the pharmacy
27 benefit manager received from all manufacturers for all of the
28 pharmacy benefit manager's plan sponsors. The aggregate amount of
29 rebates must include any utilization discounts the pharmacy benefit

1 manager receives from a manufacturer or wholesale drug distributor.

2 (c) The aggregate amount of all fees that the pharmacy benefit
3 manager received.

4 (d) The aggregate amount of all rebates that the pharmacy
5 benefit manager received from all manufacturers that were not
6 passed through to health plans or insurers.

7 (e) The aggregate amount of all fees that the pharmacy benefit
8 manager received from all manufacturers that were not passed
9 through to health plans or insurers.

10 (f) The aggregate retained rebate percentage.

11 (4) The director shall conduct an annual review against all
12 de-identified claims submitted to analyze if pharmacy payment and
13 patient cost-sharing variations have occurred using the following
14 information for each claim:

15 (a) The drug and quantity for each prescription.

16 (b) Whether the claim required prior authorization.

17 (c) Subject to subsection (6), patient cost-sharing paid on
18 each prescription.

19 (d) Subject to subsection (6), the amount paid to the pharmacy
20 for each prescription, net of the aggregate amount of fees or other
21 assessments imposed on the pharmacy, including point-of-sale and
22 retroactive charges.

23 (e) The identity of the pharmacy that filled each
24 prescription.

25 (f) Whether the pharmacy is under common control or ownership
26 with the pharmacy benefit manager.

27 (g) Whether the pharmacy is a preferred pharmacy under the
28 health plan.

29 (h) Whether the pharmacy is a mail-order pharmacy.

1 (i) Whether the health plan requires enrollees to use the
2 pharmacy.

3 (5) The report required under this section must be filed with
4 the department in a form and manner required by the department.

5 (6) Data, documents, materials, or other information in the
6 possession or control of the director that are obtained by, created
7 by, or disclosed to the director under subsection (4)(c) to (d) is
8 confidential by law and privileged, is not subject to the freedom
9 of information act, 1976 PA 442, MCL 15.231 to 15.246, is not
10 subject to subpoena, and is not subject to discovery or admissible
11 in evidence in any private civil action. However, the director is
12 authorized to use the data, documents, materials, or other
13 information in the furtherance of any regulatory or legal action
14 brought as a part of the director's duties. The director shall not
15 otherwise make the data, documents, materials, or other information
16 public.

17 Sec. 25. The department shall prepare an annual report based
18 on the information received by it under this act. The report must
19 contain aggregate data and must not contain any information that
20 the director determines would cause financial, competitive, or
21 proprietary harm to a pharmacy benefit manager or carrier that the
22 pharmacy benefit manager services. The director shall file the
23 report described in this section with each of the following:

24 (a) The house of representatives and senate standing
25 committees on health policy.

26 (b) The house and senate fiscal agencies.

27 (c) The house and senate policy offices.

28 Sec. 27. (1) A carrier, health plan, or pharmacy benefit
29 manager shall not reimburse a pharmacy or pharmacist for a

1 prescription drug or pharmacy service in an amount less than the
2 national average drug acquisition cost for the prescription drug or
3 pharmacy service at the time the drug is administered or dispensed.
4 If the national average drug acquisition cost is not available at
5 the time a drug is administered or dispensed, a carrier, health
6 plan, or pharmacy benefit manager shall not reimburse in an amount
7 that is less than the wholesale acquisition cost of the drug, as
8 defined in 42 USC 1395w-3a(c)(6)(B).

9 (2) The director may review and approve the network pharmacy
10 compensation program of a carrier, health plan, or pharmacy benefit
11 manager to ensure that network pharmacy reimbursement is fair and
12 reasonable to provide an adequate access to pharmacy services under
13 standards issued by rule. As used in this subsection, "fair and
14 reasonable" means to cover at a minimum the cost of the drug and
15 the cost to dispense the drug.

16 (3) For each drug that a pharmacy benefit manager establishes
17 a maximum allowable cost, the pharmacy benefit manager shall do all
18 of the following:

19 (a) Provide each pharmacy subject to a maximum allowable cost
20 list with access to the maximum allowable cost list and the source
21 used to determine the maximum allowable cost for each drug.

22 (b) Update its maximum allowable cost list at least once every
23 7 calendar days.

24 (c) Provide a process for each pharmacy subject to the maximum
25 allowable cost list to receive prompt notification of an update to
26 the maximum allowable cost list.

27 (d) Establish and maintain a reasonable administrative appeals
28 process to allow a pharmacy subject to the maximum allowable cost
29 list or an agent of a pharmacy subject to the maximum allowable

1 cost list to challenge a listed maximum allowable cost.

2 (e) Respond in writing to any appealing pharmacy or an
3 appealing pharmacy's agent not later than 10 calendar days after
4 receipt of an appeal if the pharmacy filed the appeal within 10
5 calendar days after the date the pharmacy's claim for reimbursement
6 is adjudicated.

7 (f) Respond in writing to any appealing pharmacy or an
8 appealing pharmacy's agent not later than 30 calendar days after
9 receipt of an appeal if the pharmacy filed the appeal more than 10
10 calendar days after the date the pharmacy's claim for reimbursement
11 is adjudicated.

12 (g) If an appeal is denied, provide the appealing pharmacy or
13 the appealing pharmacy's agent the national drug code number and
14 supplier that has the product available for purchase in this state
15 at or below the appealed maximum allowable cost.

16 (h) If an appeal is granted, permit the pharmacy to reverse
17 and rebill the claim and all subsequently submitted similar claims.

18 (4) Before a pharmacy benefit manager places or continues a
19 drug on a maximum allowable cost list, all of the following
20 conditions must be met:

21 (a) The drug is available for purchase by each pharmacy in
22 this state from national or regional wholesale drug distributors
23 operating in this state.

24 (b) The drug is not obsolete.

25 (c) The drug is a multiple source drug.

26 (5) All benefits payable by a carrier, health plan, or
27 pharmacy benefit manager to a pharmacy must be paid within 15 days
28 after adjudication of a claim where claims are submitted
29 electronically.

1 Sec. 28. (1) Subject to this section, a carrier or a pharmacy
2 benefit manager may conduct an audit of a pharmacy in this state. A
3 carrier or a pharmacy benefit manager that conducts an audit of a
4 pharmacy in this state shall do all of the following:

5 (a) In its pharmacy contract, identify and describe in detail
6 the audit procedures, including the appeals process described in
7 subdivision (m). A carrier or pharmacy benefit manager shall update
8 its pharmacy contract and communicate any changes to the pharmacy
9 as changes to the contract occur.

10 (b) Provide written notice to the pharmacy at least 4 weeks
11 before initiating and scheduling the initial on-site audit for each
12 audit cycle. Unless otherwise consented to by a network pharmacy, a
13 carrier or pharmacy benefit manager shall not initiate or schedule
14 an on-site audit during the first 6 calendar days of a month, a
15 holiday time frame, a weekend, or a Monday. A carrier or pharmacy
16 benefit manager shall be flexible in initiating and scheduling an
17 audit at a time that is reasonably convenient to the pharmacy and
18 the carrier or pharmacy benefit manager.

19 (c) Utilize every effort to minimize inconvenience and
20 disruption to pharmacy operations during the audit process. A
21 carrier or pharmacy benefit manager that conducts an audit of a
22 pharmacy in this state shall not interfere with the delivery of
23 pharmacy services to a patient.

24 (d) Conduct an audit that involves clinical or professional
25 judgment by or in consultation with a pharmacist.

26 (e) Subject to the requirements of article 15 of the public
27 health code, 1978 PA 368, MCL 333.16101 to 333.18838, for the
28 purpose of validating a pharmacy record with respect to orders,
29 refills, or changes in prescriptions, allow the use of either of

1 the following:

2 (i) Hospital or physician records that are written or that are
3 transmitted or stored electronically, including file annotations,
4 document images, and other supporting documentation that is date-
5 and time-stamped.

6 (ii) A prescription that complies with the requirements of the
7 board of pharmacy and state and federal law.

8 (f) Base any finding of an overpayment or underpayment on the
9 actual overpayment or underpayment of claims.

10 (g) Subject to subsection (4), base any recoupment or payment
11 adjustments of claims on a calculation that is reasonable and
12 proportional in relation to the type of error detected.

13 (h) If there is a finding of an underpayment, reimburse the
14 pharmacy as soon as possible after detection.

15 (i) Conduct its audit of each pharmacy under the same sampling
16 standards, parameters, and procedures that the carrier or pharmacy
17 benefit manager uses when auditing other similarly licensed
18 pharmacies. The carrier shall provide to the pharmacy samples of
19 the standards, parameters, and procedures for the audit being
20 conducted.

21 (j) Audit only claims submitted or adjudicated within the 1-
22 year period preceding the initiation of the audit unless a longer
23 period is permitted under federal or state law.

24 (k) Not receive payment and not compensate the auditor based
25 on the amount recovered.

26 (l) Not include the dispensing fee amount in a finding of an
27 overpayment.

28 (m) Establish a written appeals process that includes a
29 process to appeal preliminary audit reports and final audit reports

1 prepared under this section. If either party is not satisfied with
2 the results of the appeal, that party may seek mediation.

3 (n) Not limit the days' supply for unit-of-use items, such as
4 topicals, drops, vials, and inhalants, beyond manufacturer
5 recommendations.

6 (o) If the only commercially available package size exceeds
7 the maximum days' supply, not use the dispensing of the package
8 size as the basis for recoupment.

9 (p) If the only commercially available package size exceeds
10 the maximum days' supply and the claim was affirmatively
11 adjudicated, not recoup the claim as an early refill.

12 (q) In conducting an audit of wholesale invoices, all of the
13 following:

14 (i) Not audit the claims of another carrier or pharmacy benefit
15 manager.

16 (ii) Within 5 business days after a request by the audited
17 pharmacy, provide supporting documentation provided to the carrier
18 or pharmacy benefit manager by the audited pharmacy's suppliers.

19 (iii) Not utilize any of the following as a basis for
20 recoupment:

21 (A) The national drug code for the dispensed drug is in a
22 quantity that is a subunit or multiple of the purchased drug as
23 reflected on a supporting wholesale invoice.

24 (B) The correct quantity dispensed is reflected on the audited
25 pharmacy claim.

26 (C) The drug dispensed by the pharmacy on an audited pharmacy
27 claim is identical to the strength and dosage form of the drug
28 purchased.

29 (iv) Accept as evidence each of the following:

1 (A) Supplier invoices issued before the date of dispensing the
2 drug underlying the audited claim.

3 (B) Invoices from any supplier permitted by law to transfer
4 ownership of the drug acquired by the audited pharmacy.

5 (C) Copies of supplier invoices in the possession of the
6 audited pharmacy.

7 (2) Upon completion of an audit of a pharmacy, the carrier or
8 pharmacy benefit manager shall do all of the following:

9 (a) Deliver a preliminary written audit report to the pharmacy
10 not later than 60 days after the completion of the audit. The
11 preliminary written audit report must include contact information
12 for the person performing the audit and a description of the
13 appeals process established under subsection (1) (m).

14 (b) Allow the pharmacy at least 30 days after its receipt of
15 the preliminary written audit report under subdivision (a) to
16 produce documentation to address any discrepancy found during the
17 audit.

18 (c) If an appeal is not filed, deliver a final written audit
19 report to the pharmacy within 90 days after the time described in
20 subdivision (b) has elapsed. If an appeal is filed, deliver a final
21 written audit report to the pharmacy within 90 days after the
22 conclusion of the appeal.

23 (d) Except as otherwise provided in this section, recoup
24 disputed funds or overpayments or restore underpayments only after
25 the final written audit report is delivered to the pharmacy under
26 subdivision (c).

27 (3) A carrier or pharmacy benefit manager shall not conduct an
28 extrapolation audit in calculating recoupments, restoration, or
29 penalties for an audit under this section. For the purposes of this

1 subsection, "extrapolation audit" means an audit of a sample of
2 prescription drug benefit claims submitted by a pharmacy to the
3 carrier that is then used to estimate audit results for a larger
4 batch or group of claims not reviewed during the audit.

5 (4) Any clerical or record-keeping error, including a
6 typographical error, a scrivener's error, or a computer error,
7 regarding a required document or record that is found during an
8 audit under this section does not, on its face, constitute fraud.
9 An error described in this subsection does not subject the
10 individual involved to criminal penalties without proof of intent
11 to commit fraud. To the extent that an audit results in the
12 identification of a clerical or record-keeping error, including a
13 typographical error, a scrivener's error, or a computer error, in a
14 required document or record, the pharmacy is not subject to
15 recoupment of money by the carrier or pharmacy benefit manager
16 unless the carrier can provide proof of intent to commit fraud or
17 the error results in actual financial harm to the carrier, pharmacy
18 benefit manager, or a covered person or enrollee.

19 (5) This section does not apply to any of the following:

20 (a) An audit conducted to investigate fraud, willful
21 misrepresentation, or abuse, including, but not limited to,
22 investigative audits or audits conducted under any other statute
23 that authorizes investigation relating to insurance fraud.

24 (b) An audit based on a criminal investigation.

25 (6) This section does not impair or supersede a provision
26 regarding carrier pharmacy audits in the insurance code of 1956,
27 1956 PA 218, MCL 500.100 to 500.8302. If any provision of this
28 section conflicts with a provision of the insurance code of 1956,
29 1956 PA 218, MCL 500.100 to 500.8302, with regard to carrier

1 pharmacy audits, the provision in the insurance code of 1956, 1956
2 PA 218, MCL 500.100 to 500.8302, controls.

3 Sec. 29. (1) A carrier, health plan, or pharmacy benefit
4 manager shall not prohibit a pharmacy from doing either of the
5 following:

6 (a) Mailing or delivering a drug to a patient on the patient's
7 request.

8 (b) Charging a shipping and handling fee to a patient
9 requesting a prescription be mailed or delivered if the pharmacist
10 or pharmacy discloses to the patient before the delivery the fee
11 that will be charged and that the fee may not be reimbursable.

12 (2) A carrier, health plan, or pharmacy benefit manager shall
13 not require pharmacist or pharmacy accreditation standards or
14 recertification requirements inconsistent with, more stringent
15 than, or in addition to federal and state requirements.

16 (3) A pharmacy benefit manager shall not cause or knowingly
17 permit the use of any advertisement, promotion, solicitation,
18 representation, proposal, or offer that is untrue, deceptive, or
19 misleading.

20 (4) A pharmacy benefit manager shall not reverse and resubmit
21 the claim of a network pharmacy:

22 (a) Without prior and proper notification to the network
23 pharmacy.

24 (b) Without just cause or attempt to first reconcile the claim
25 with the pharmacy.

26 (c) More than 30 days after the claim was first affirmatively
27 adjudicated.

28 (5) The termination of a pharmacy from a pharmacy benefit
29 manager network must not release the pharmacy benefit manager from

1 the obligation to make any payment due to the pharmacy for an
2 affirmatively adjudicated claim.

3 (6) A carrier, health plan, or pharmacy benefit manager shall
4 not retaliate against a pharmacist or pharmacy based on the
5 pharmacist's or pharmacy's exercise of any right or remedy under
6 this act. Retaliation prohibited by this subsection includes any of
7 the following:

8 (a) Terminating or refusing to renew a contract with the
9 pharmacist or pharmacy.

10 (b) Subjecting the pharmacist or pharmacy to increased audits.

11 (c) Failing to promptly pay the pharmacist or pharmacy any
12 money owed by the pharmacy benefit manager to the pharmacist or
13 pharmacy.

14 (7) The provisions of this act may not be waived, voided, or
15 nullified by contract.

16 Sec. 30. (1) The director shall enforce this act.

17 (2) The director may examine or audit the books and records of
18 a pharmacy benefit manager providing claims processing services or
19 other drug or device services for a health plan to determine if the
20 pharmacy benefit manager is in compliance with this act.

21 (3) All of the following apply to information or data acquired
22 during an examination under subsection (2), or otherwise acquired
23 under this act:

24 (a) The information or data is considered proprietary and
25 confidential.

26 (b) The information or data is not subject to the freedom of
27 information act, 1976 PA 442, MCL 15.231 to 15.246.

28 (c) The information or data is only to be used for purposes of
29 ensuring a pharmacy benefit manager's compliance with this act.

1 Sec. 31. A contract between a pharmacy benefit manager and an
2 insurer that exists on the date of licensure of the pharmacy
3 benefit manager must comply with the requirements of this act as a
4 condition of licensure for the pharmacy benefit manager.

5 Sec. 33. (1) Except as otherwise provided in subsection (2),
6 the director may destroy or otherwise dispose of a record, book,
7 paper, or other data on file with the department that, in the
8 director's opinion, and on the advice of the attorney general, is
9 of no further material value to this state.

10 (2) The director shall not order the destruction or other
11 disposal of a record, book, paper, or other data that is any of the
12 following:

13 (a) Required by law to be filed or kept on file with the
14 department until 10 years have passed.

15 (b) Filed during the director's administration or
16 administrations.

17 (c) A copy of bylaws, articles of incorporation, a copy of a
18 certificate, any other written evidence of authorization to
19 transact business or of approval of articles of incorporation and
20 bylaws, or any amendment to those documents.

21 Enacting section 1. This act does not take effect unless
22 Senate Bill No. ____ or House Bill No. 4347 (request no. 00162'21 *)
23 of the 101st Legislature is enacted into law.