SUBSTITUTE FOR SENATE BILL NO. 81

A bill to make, supplement, adjust, and consolidate appropriations for various state departments and agencies, the judicial branch, and the legislative branch for the fiscal years ending September 30, 2022; to provide for certain conditions on appropriations; and to provide for the expenditure of the appropriations.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

| • | PART 1 |
|---|--|
| 2 | LINE-ITEM APPROPRIATIONS |
| 3 | Sec. 101. There is appropriated for the judiciary for the |
| ļ | fiscal year ending September 30, 2022, from the following funds: |
| 5 | JUDICIARY |

APPROPRIATION SUMMARY

| 1 | Full-time equated exempted positions | 521.0 | |
|----|---|-------|-------------------|
| 2 | GROSS APPROPRIATION | | \$ 338,412,500 |
| 3 | Interdepartmental grant revenues: | | |
| 4 | Total interdepartmental grants and | | |
| 5 | intradepartmental transfers | | 1,652,300 |
| 6 | ADJUSTED GROSS APPROPRIATION | | \$ 336,760,200 |
| 7 | Federal revenues: | | |
| 8 | Total federal revenues | | 6,374,800 |
| 9 | Special revenue funds: | | |
| 10 | Total local revenues | | 7,619,800 |
| 11 | Total private revenues | | 1,222,600 |
| 12 | Total other state restricted revenues | | 94,312,700 |
| 13 | State general fund/general purpose | | \$ 227,230,300 |
| 14 | Sec. 102. SUPREME COURT | | |
| 15 | Full-time equated exempted positions | 250.0 | |
| 16 | Community dispute resolutionFTEs | 3.0 | \$ 3,367,700 |
| 17 | Direct trial court automation supportFTEs | 44.0 | 7,619,800 |
| 18 | Drug treatment courts | | 12,483,000 |
| 19 | Foster care review boardFTEs | 10.0 | 1,360,400 |
| 20 | Judicial information systemsFTEs | 24.0 | 5,021,700 |
| 21 | Judicial instituteFTEs | 13.0 | 2,115,400 |
| 22 | Mental health courts and diversion services | | |
| 23 | FTE | 1.0 | 5,571,800 |
| 24 | Next generation Michigan court system | | 4,116,000 |
| 25 | Other federal grants | | 275,100 |
| 26 | State court administrative officeFTEs | 63.0 | 11,331,000 |
| 27 | Supreme court administrationFTEs | 92.0 | 14,164,500 |
| 28 | Swift and sure sanctions program | | 3,350,000 |

| 1 | Veterans courts | 1,036,400 |
|----|--|------------------|
| 2 | GROSS APPROPRIATION | \$ 71,812,800 |
| 3 | Appropriated from: | |
| 4 | Interdepartmental grant revenues: | |
| 5 | IDG from department of corrections | 52,300 |
| 6 | IDG from department of state police | 1,500,000 |
| 7 | IDG from mdsp Michigan justice training fund | 100,000 |
| 8 | Federal revenues: | |
| 9 | DOJ, drug court training and evaluation | 300,000 |
| 10 | DOT, National Highway Traffic Safety | |
| 11 | Administration | 1,949,300 |
| 12 | HHS, access and visitation grant | 496,200 |
| 13 | HHS, children's justice grant | 246,000 |
| 14 | HHS, court improvement project | 942,700 |
| 15 | HHS, state opioid response grant | 350,000 |
| 16 | HHS, title IV-D child support program | 836,500 |
| 17 | HHS, title IV-E foster care program | 408,800 |
| 18 | Other federal grant revenues | 275,100 |
| 19 | Special revenue funds: | |
| 20 | Local - user fees | 7,619,800 |
| 21 | Private | 201,100 |
| 22 | Private - interest on lawyers trust accounts | 404,100 |
| 23 | Private - state justice institute | 529,000 |
| 24 | Community dispute resolution fund | 2,403,600 |
| 25 | Court of appeals filing/motion fees | 1,450,000 |
| 26 | Drug court fund | 1,920,500 |
| 27 | Justice system fund | 605,700 |
| 28 | Law exam fees | 758 , 700 |

| Miscellaneous revenue | | 248,600 |
|--|-------|------------------|
| State court fund | | 404,100 |
| State general fund/general purpose | | \$ 47,810,700 |
| Sec. 103. COURT OF APPEALS | | |
| Full-time equated exempted positions | 175.0 | |
| Court of appeals operationsFTEs | 175.0 | \$ 25,094,10 |
| GROSS APPROPRIATION | | \$ 25,094,100 |
| Appropriated from: | | |
| State general fund/general purpose | | \$ 25,094,10 |
| Sec. 104. BRANCHWIDE APPROPRIATIONS | | |
| Full-time equated exempted positions | 4.0 | |
| Branchwide appropriationsFTEs | 4.0 | \$ 9,010,10 |
| GROSS APPROPRIATION | | \$ 9,010,10 |
| Appropriated from: | | |
| State general fund/general purpose | | \$ 9,010,10 |
| Sec. 105. JUSTICES' AND JUDGES' COMPENSATION | | |
| Judges positions586.0 justices and judges | | |
| Supreme court justices' salaries7.0 justices | | \$ 1,270,50 |
| Circuit court judges' state base salaries | | |
| 217.0 judges | | 24,779,80 |
| Circuit court judicial salary standardization | | 9,922,10 |
| Court of appeals judges' salaries25.0 judges | | 4,327,30 |
| District court judges' state base salaries | | |
| 234.0 judges | | 26,279,00 |
| District court judicial salary standardization | | 10,699,50 |
| Probate court judges' state base salaries | | |
| | | |
| 103.0 judges | | 11,667,700 |

| Judges' retirement system defined contributions | <u> </u> | 5,733,600 |
|---|----------|-------------------|
| OASI, Social Security | | 6,683,000 |
| GROSS APPROPRIATION | | \$ 106,032,100 |
| Appropriated from: | | |
| Special revenue funds: | | |
| Court fee fund | | 1,970,80 |
| State general fund/general purpose | | \$ 104,061,30 |
| Sec. 106. JUDICIAL AGENCIES | | |
| Full-time equated exempted positions | 8.0 | |
| Judicial tenure commissionFTEs | 8.0 | \$ 1,583,50 |
| GROSS APPROPRIATION | | \$ 1,583,50 |
| Appropriated from: | | |
| State general fund/general purpose | | \$ 1,583,50 |
| Sec. 107. INDIGENT DEFENSE - CRIMINAL | | |
| Full-time equated exempted positions | 56.0 | |
| Appellate public defender programFTEs | 56.0 | \$ 8,982,80 |
| State employee legal services administration | | |
| FTEs | 0.0 | 20,000,00 |
| GROSS APPROPRIATION | | \$ 28,982,80 |
| Appropriated from: | | |
| Federal revenues: | | |
| Other federal grant revenues | | 570,20 |
| Special revenue funds: | | |
| Special revenue rands. | | |
| Private - interest on lawyers trust accounts | | 88,40 |
| | | 88,40 172,40 |

| GROSS APPROPRIATION | \$ | 7,937,000 |
|--|--------|-----------|
| Appropriated from: | | |
| Special revenue funds: | | |
| State court fund | | 7,937,000 |
| State general fund/general purpose | \$ | (|
| Sec. 109. TRIAL COURT OPERATIONS | | |
| Full-time equated exempted positions | 21.0 | |
| Court equity fund reimbursements | \$ | 60,815,70 |
| Drug case-flow program | | 250,00 |
| Drunk driving case-flow program | | 3,300,00 |
| Judicial technology improvement fund | | 4,815,00 |
| Juror compensation reimbursementFTE | 1.0 | 6,608,00 |
| Statewide e-file systemFTEs | 20.0 | 11,028,30 |
| GROSS APPROPRIATION | \$ | 86,817,00 |
| Appropriated from: | | |
| Special revenue funds: | | |
| Court equity fund | | 50,440,00 |
| Drug fund | | 250,00 |
| Drunk driving fund | | 3,300,00 |
| Electronic filing fee fund | | 11,028,30 |
| Judicial technology improvement fund | | 4,815,00 |
| Juror compensation fund | | 6,608,00 |
| State general fund/general purpose | \$ | 10,375,70 |
| Sec. 110. ONE-TIME APPROPRIATIONS | | |
| Full-time equated exempted positions | 7.0 | |
| Compliance with Montgomery v LouisianaFTEs | 7.0 \$ | 939,10 |
| Contract attorneys for Judicial Tenure | | |
| Commission | | 204,00 |

1 GROSS APPROPRIATION \$ 1,143,100
2 Appropriated from:
3 State general fund/general purpose \$ 1,143,100

PART 2

PROVISIONS CONCERNING APPROPRIATIONS

GENERAL SECTIONS

Sec. 201. Pursuant to section 30 of article IX of the state constitution of 1963, total state spending from state sources under part 1 for fiscal year 2021-2022 is \$321,543,000.00 and state spending from state sources to be paid to local units of government for fiscal year 2021-2022 is \$148,056,300.00. The itemized statement below identifies appropriations from which spending to local units of government will occur:

| JUDICIARY | |
|--|-----------------|
| SUPREME COURT | |
| Drug treatment courts | \$ 8,838,000 |
| Mental health courts and diversion services | 5,571,800 |
| Next generation Michigan court system | 4,116,000 |
| Swift and sure sanctions program | 3,350,000 |
| Veterans courts | 1,036,400 |
| COURT OF APPEALS | |
| Court of appeals operations | \$ 200,000 |
| JUSTICES' AND JUDGES' COMPENSATION | |
| Circuit court judicial salary standardization | \$ 9,922,100 |
| District court judicial salary standardization | 10,699,500 |
| Probate court judges' state base salaries | 11,667,700 |
| Probate court judicial salary standardization | 4,669,600 |

| 1 | OASI, Social Security | - | 1,168,200 |
|---|--------------------------------------|--------|-----------|
| 2 | TRIAL COURT OPERATIONS | | |
| 3 | Court equity fund reimbursements | \$ 60 | 0,815,700 |
| 4 | Drug case-flow program | | 250,000 |
| 5 | Drunk driving case-flow program | | 3,300,000 |
| 6 | Judicial technology improvement fund | 4 | 4,815,000 |
| 7 | Juror compensation reimbursement | (| 5,608,000 |
| 8 | Statewide e-file system | 1: | 1,028,300 |
| 9 | TOTAL | \$ 148 | 3,056,300 |

Sec. 202. (1) The appropriations authorized under this part and part 1 are subject to the management and budget act, 1984 PA 431, MCL 18.1101 to 18.1594.

- (2) Funds appropriated in part 1 to an entity within the judicial branch shall not be expended or transferred to another account without written approval of the authorized agent of the judicial entity. If the authorized agent of the judicial entity notifies the state budget director of its approval of an expenditure or transfer, the state budget director shall immediately make the expenditure or transfer. The authorized judicial entity agent shall be designated by the chief justice of the supreme court.
- Sec. 203. As used in this part and part 1:
- 23 (a) "FTE" means full-time equated.

10

11

12

13

14 15

16

17

18

19

20

- 24 (b) "IDG" means interdepartmental grant.
- 25 (c) "OASI" means old age survivor's insurance.
- Sec. 204. The reporting requirements of this part shall be completed with the approval of, and at the direction of, the supreme court, except as otherwise provided in this part. The judicial branch shall use the internet to fulfill the reporting

requirements of this part. This requirement shall include transmission of reports via electronic mail to the recipients identified for each reporting requirement and it shall include placement of reports on an internet site.

 Sec. 205. Funds appropriated in part 1 shall not be used for the purchase of foreign goods or services, or both, if competitively priced and of comparable quality American goods or services, or both, are available. Preference shall be given to goods or services, or both, manufactured or provided by Michigan businesses, if they are competitively priced and of comparable quality. In addition, preference shall be given to goods or services, or both, that are manufactured or provided by Michigan businesses owned and operated by veterans, if they are competitively priced and of comparable quality.

Sec. 207. Not later than January 1 of each year, the state court administrative office shall prepare a report on out-of-state travel listing all travel by judicial branch employees outside this state in the immediately preceding fiscal year that was funded in whole or in part with funds appropriated in the budget for the judicial branch. The report shall be submitted to the senate and house appropriations committees, the senate and house fiscal agencies, and the state budget office. The report shall include the following information:

- (a) The dates of each travel occurrence.
- (b) The transportation and related costs of each travel occurrence, including the proportion funded with state general fund/general purpose revenues, the proportion funded with state restricted revenues, the proportion funded with federal revenues, and the proportion funded with other revenues.

Sec. 209. Not later than November 30, the state budget office shall prepare and transmit a report that provides for estimates of the total general fund/general purpose appropriation lapses at the close of the prior fiscal year. This report shall summarize the projected year-end general fund/general purpose appropriation lapses by major program or program areas. The report shall be transmitted to the chairpersons of the senate and house appropriations committees and the senate and house fiscal agencies.

 Sec. 211. From the funds appropriated in part 1, the judicial branch shall maintain a searchable website accessible by the public at no cost that includes all expenditures made by the judicial branch within a fiscal year. The posting shall include the purpose for which each expenditure is made. The judicial branch shall not provide financial information on its website under this section if doing so would violate a federal or state law, rule, regulation, or guideline that establishes privacy or security standards applicable to that financial information.

Sec. 212. Within 14 days after the release of the executive budget recommendation, the judicial branch shall cooperate with the state budget office to provide the senate and house appropriations committee chairs, the senate and house appropriations subcommittee chairs, and the senate and house fiscal agencies with an annual report on estimated state restricted fund balances, state restricted fund projected revenues, and state restricted fund expenditures for the prior 2 fiscal years.

Sec. 213. The judiciary shall maintain, on a publicly accessible website, a scorecard that identifies, tracks, and regularly updates key metrics that are used to monitor and improve the judiciary's performance.

Sec. 214. Total authorized appropriations from all sources under part 1 for legacy costs for the fiscal year ending September 30, 2022 are estimated at \$14,001,700.00. From this amount, total judiciary appropriations for pension-related legacy costs are estimated at \$7,844,500.00. Total judiciary appropriations for retiree health care legacy costs are estimated at \$6,157,200.00.

 Sec. 215. The judicial branch shall not take disciplinary action against an employee for communicating with a member of the legislature or his or her staff, unless the communication is prohibited by law and the judicial branch is exercising its authority as provided by law.

Sec. 216. It is the intent of the legislature that judges who are presiding over a hearing on a foster care case shall publicly acknowledge and request the input of the foster parent or foster parents during the hearing.

Sec. 217. If the judicial branch makes any changes to a foster care family service plan before its finalization, it is the intent of the legislature that the presiding judge provide an explanation for any changes to that plan in the court record.

Sec. 218. From the funds appropriated in part 1, the state court administrative office shall identify programs, within the department of health and human services, the department of labor and economic opportunity, and the department of corrections, that have programmatic connections with the participants in the swift and sure sanctions program. The purpose of this relationship is to leverage collaborations and to determine avenues of success for offenders who are eligible for state-provided programs. The state court administrative office shall provide guidance to courts participating in the swift and sure sanctions program, under the

probation swift and sure sanctions act, chapter XIA of the code of criminal procedure, 1927 PA 175, MCL 771A.1 to 771A.8, of the available department of health and human services, department of labor and economic opportunity, and department of corrections programming.

Sec. 219. The judicial branch shall receive and retain copies of all reports funded from appropriations in part 1. Federal and state guidelines for short-term and long-term retention of records shall be followed. The judicial branch may electronically retain copies of reports unless otherwise required by federal and state guidelines.

Sec. 220. From the funds appropriated in part 1 for state employee legal services administration, the state appellate defender office shall provide reimbursement of legal fees provided as under section 8 of 1964 PA 170, MCL 691.1408. Such reimbursements shall be administered by the state appellate defender office, which shall receive applications for such payments. If, upon receipt of an application, the state appellate defender office finds an applicant is eligible under section 8 of 1964 PA 170, MCL 691.1408, to receive reimbursement or funding of legal fees, the state appellate defender office shall approve and pay such fees if both of the following conditions are met:

- (a) The amount approved does not exceed the appropriation amount provided for under this act.
- (b) The state appellate defender office finds such fees to be reasonable.

JUDICIAL BRANCH

Sec. 301. From the funds appropriated in part 1, the direct

trial court automation support program of the state court
administrative office shall recover direct and overhead costs from
trial courts by charging for services rendered. The fee shall cover
the actual costs incurred to the direct trial court automation
support program in providing the service, including development of

future versions of case management systems.

- Sec. 302. Funds appropriated within the judicial branch shall not be expended by any component within the judicial branch without the approval of the supreme court.
- Sec. 303. Of the amount appropriated in part 1 for the judicial branch, \$711,900.00 is allocated for circuit court reimbursement under section 3 of 1978 PA 16, MCL 800.453, and for costs associated with the court of claims.
- Sec. 304. A member of the legislature may request a report or data from the data collected in the judicial data warehouse. The report shall be made available to the public upon request, unless disclosure is prohibited by court order or state or federal law.

 Any data provided under this section shall be public and nonidentifying information.
 - Sec. 305. From the funds appropriated in part 1 for community dispute resolution, community dispute resolution centers shall provide dispute resolution services specified in the community dispute resolution act, 1988 PA 260, MCL 691.1551 to 691.1564, and shall help to reduce suspensions and truancy, and improve school climate. Funding appropriated in part 1 for community dispute resolution may be used to develop or expand juvenile diversion services in cooperation with local prosecutors. Participation in the dispute resolution processes is voluntary for all parties.
- Sec. 307. From the funds appropriated in part 1 for mental

health courts and diversion services, \$1,730,000.00 is intended to address the recommendations of the mental health diversion council.

 Sec. 308. If sufficient funds are not available from the court fee fund to pay judges' compensation, the difference between the appropriated amount from that fund for judges' compensation and the actual amount available after the amount appropriated for trial court reimbursement is made shall be appropriated from the state general fund for judges' compensation. If an appropriation is made under this section, the state court administrative office shall notify, within 14 days of the appropriation, the senate and house standing committees on appropriations, the senate and house appropriations subcommittees on judiciary, the senate and house fiscal agencies, and the state budget office.

Sec. 309. By April 1, the state court administrative office shall provide a report on drug treatment, mental health, and veterans court programs in this state. The report shall include information on the number of each type of program that has been established, the number of program participants in each jurisdiction, and the impact of the programs on offender criminal involvement and recidivism. The report shall be submitted to the senate and house appropriations subcommittees on judiciary, the senate and house fiscal agencies, and the state budget office.

Sec. 311. (1) The funds appropriated in part 1 for drug treatment courts as that term is defined in section 1060 of the revised judicature act of 1961, 1961 PA 236, MCL 600.1060, shall be administered by the state court administrative office to operate drug treatment court programs. A drug treatment court shall be responsible for handling cases involving substance abusing nonviolent offenders through comprehensive supervision, testing,

treatment services, and immediate sanctions and incentives. A drug
treatment court shall use all available county and state personnel
involved in the disposition of cases including, but not limited to,
parole and probation agents, prosecuting attorneys, defense
attorneys, and community corrections providers. The funds may be
used in connection with other federal, state, and local funding
sources.

- (2) From the funds appropriated in part 1, the chief justice shall allocate sufficient funds for the Michigan judicial institute to provide in-state training for those identified in subsection (1), including training for new drug treatment court judges.
- (3) For drug treatment court grants, consideration for priority may be given to those courts where higher instances of substance abuse cases are filed.
- (4) The judiciary shall receive \$1,500,000.00 in Byrne formula grant funding as an interdepartmental grant from the department of state police to be used for expansion of drug treatment courts, to assist in avoiding prison bed space growth for nonviolent offenders in collaboration with the department of corrections.
- Sec. 320. (1) From the funds appropriated in part 1 for the swift and sure sanctions program, created under section 3 of chapter XIA of the code of criminal procedure, 1927 PA 175, MCL 771A.3, the state court administrative office shall administer a program to distribute grants to qualifying courts in accordance with the objectives and requirements of the probation swift and sure sanctions act, chapter XIA of the code of criminal procedure, 1927 PA 175, MCL 771A.1 to 771A.8. Of the funds designated for the program, not more than \$100,000.00 shall be available to the state court administrative office to pay for employee costs associated

with the administration of the program funds. Of the funds 1 designated for the program, \$500,000.00 is reserved for programs in counties that had more than 325 individuals sentenced to prison in 3 4 the previous calendar year. Courts interested in participating in 5 the swift and sure sanctions program may apply to the state court 6 administrative office for a portion of the funds appropriated in 7 part 1 under this section.

2

8

9 10

11

12

13 14

18

19 20

21

22 23

- (2) By April 1, the state court administrative office, in cooperation with the department of corrections, shall provide a report on the courts that receive funding under the swift and sure sanctions program described in subsection (1) to the senate and house appropriations subcommittees on judiciary, the senate and house fiscal agencies, and the state budget office. The report shall include all of the following:
- 15 (a) The number of offenders who participate in the program.
- 16 (b) The criminal history of offenders who participate in the 17 program.
 - (c) The recidivism rate of offenders who participate in the program, including the rate of return to jail, prison, or both.
 - (d) A detailed description of the establishment and parameters of the program.
 - (e) A list of courts participating in the program.
 - (f) An accounting of prior year expenditures, including grant amounts requested by the courts, grant amounts awarded to the courts, and grant amounts expended by the courts.
- (3) As used in this section, "program" means a swift and sure 26 27 sanctions program described in subsection (1).
- 28 Sec. 321. From the funds appropriated in part 1, the judicial 29 branch shall support a statewide legal self-help internet website

and local nonprofit self-help centers that use the statewide website to provide assistance to individuals representing themselves in civil legal proceedings. The state court administrative office shall summarize the costs of maintaining the website, provide statistics on the number of people visiting the website, and provide information on content usage, form completion, and user feedback. By March 1, the state court administrative office shall report this information for the preceding fiscal year to the senate and house appropriations subcommittees on judiciary, the senate and house fiscal agencies, and the state budget office.

 Sec. 322. If Byrne formula grant funding is awarded to the state appellate defender in excess of the amount appropriated in part 1, the state appellate defender office may receive and expend Byrne formula grant funds in an amount not to exceed \$250,000.00 as an interdepartmental grant from the department of state police. If the appellate defender appointed under section 3 of the appellate defender act, 1978 PA 620, MCL 780.713, receives federal grant funding from the United States Department of Justice in excess of the amount appropriated in part 1, the office of appellate defender may receive and expend grant funds in an amount not to exceed \$300,000.00 as other federal grants.

Sec. 324. (1) From the funds appropriated in part 1 for the medication-assisted treatment program, the judiciary shall maintain a medication-assisted treatment program to provide treatment for opioid-addicted and alcohol-addicted individuals who are referred to and voluntarily participate in the medication-assisted treatment program.

(2) By February 1, the judiciary shall report on the medication-assisted treatment program. The report shall include

itemized spending by court, the number of participants, and statistics that indicate average program participation duration and success rates.

ONE-TIME APPROPRIATIONS

Sec. 402. (1) From the funds appropriated in part 1, the state appellate defender office attorneys and support staff shall ensure Michigan compliance with *Montgomery v Louisiana*, 577 US _____ (2016). The purpose of the program is to ensure competent, resourced, and supervised counsel in cases involving the resentencing of juvenile lifers. The representation by state appellate defender office counsel will create opportunities for release, saving prison costs for the state.

(2) The state appellate defender office shall submit a report by September 30 to the senate and house appropriations subcommittees on judiciary, the senate and house fiscal agencies, and the state budget office on the number of juvenile lifer cases investigated and prepared by the state appellate defender office. The report shall include a calculation of hours spent and focus on incremental costs associated with investigating and conducting a robust examination of each case, with particular emphasis on those costs that may be avoided after the cases have been disposed.