Legislative Analysis



ENTRY-LEVEL COMMERCIAL DRIVER TRAINING

House Bill 5662 as introduced Sponsor: Rep. Jack O'Malley

House Bill 5663 as introduced Sponsor: Rep. Tim Sneller

Committee: Transportation

Complete to 1-25-22

SUMMARY:

Phone: (517) 373-8080 http://www.house.mi.gov/hfa

Analysis available at http://www.legislature.mi.gov

House Bills 5662 and 5663 would respectively amend the Driver Education Provider and Instructor Act and the Michigan Vehicle Code to revise provisions concerning commercial vehicle driver training in order to bring Michigan law into compliance with federal rules that establish baseline training requirements for entry-level drivers, including minimum content for theory and behind-the-wheel training curricula, and establish standards for providers of entry level driver training (ELDT). The federal rules are effective February 7, 2022.

The rules, issued in 2016 by the Federal Motor Carrier Safety Administration (FMCSA),² set the baseline training requirements for those who are obtaining commercial driver license (CDL) for the first time, upgrading a Class B CDL to a Class A CDL, or obtaining a school bus, passenger, or hazardous endorsement for the first time. Those who obtained a CDL or endorsement before the rules take effect do not have to undertake new training to comply.³

In addition to requiring drivers to successfully complete applicable ELDT (theory and behind-the-wheel instruction) for the license or endorsement they are seeking, the rules also provide minimum qualification standards for training providers and instructors who conduct ELDT and establish a training provider registry of those who meet those standards and are qualified to provide instruction that meets the rules.⁴

Although states can have standards that exceed the minimum federal standards for entry-level drivers, on or after February 7, 2022, a state cannot administer its own skills or knowledge tests until it has verified that the applicant has completed the required training from a training provider listed on the registry, and, in addition to other potential sanctions or fines, a state that is not in compliance with the new federal rules regarding curriculum and training providers cannot issue a commercial driver's license to any individuals who obtain their commercial learner's permit on or after February 7, 2022.⁵

HB 5662: MCL 256.623 et seq.

HB 5663: MCL 257.306a, 257.312e, and 257.312f

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¹ https://www.fmcsa.dot.gov/registration/commercial-drivers-license/entry-level-driver-training-eldt

² https://www.govinfo.gov/content/pkg/FR-2016-12-08/pdf/2016-28012.pdf

For the 2022 compliance date, see: https://www.govinfo.gov/content/pkg/FR-2021-06-30/pdf/2021-13893.pdf

³ https://tpr.fmcsa.dot.gov/content/Resources/ELDT-Applicability-Factsheet_508.pdf

 $^{{}^{4} \, \}underline{\text{https://tpr.fmcsa.dot.gov/}} \, \underline{\text{and}} \, \underline{\text{https://tpr.fmcsa.dot.gov/Resource/Open/tpr-factsheet}}$

⁵ 49 CFR 384.230: https://www.ecfr.gov/current/title-49/subtitle-B/chapter-III/subchapter-B/part-384#384.230

FISCAL IMPACT:

The bills would have no direct fiscal impact on the Department of State or local units of government. However, if the bills were not enacted, the state could forgo fee revenue from commercial driver's licenses and be subject to potential sanctions or fines or loss of federal grant funding tied to entry level driver training (ELDT) requirements due to noncompliance with federal regulations.

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[■] This analysis was prepared by nonpartisan House Fiscal Agency staff for use by House members in their deliberations and does not constitute an official statement of legislative intent.