

FY 2020-21 SUPPLEMENTAL APPROPRIATIONS
Summary: House Substitute
House Bill 4419 (H-1)



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Overview

House Bill 4419 (H-1) contains supplemental appropriation adjustments to various state department budgets for FY 2020-21. The bill appropriates \$4.7 billion in federal COVID relief funding that was authorized through either the federal Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA), Public Law 116-260, or the American Rescue Plan Act (ARPA), Public Law 117-2, in an effort to support the economic recovery of individuals, families, and businesses struggling with effects of the COVID-19 pandemic, as well as to support state and local transportation programs impacted by the pandemic.

Appropriation and boilerplate priorities initiated by the legislature and the State Budget Office are identified following this overview.

FY 2020-21 APPROPRIATIONS SUMMARY

Budget Area		FY 2020-21 Year-to-Date Appropriations	FY 2020-21 Supplemental Change	% Change
Education	Gross	\$451,695,700	\$1,474,297,700	326.4
	GF/GP	\$90,067,100	\$0	0.0
Health and Human Services	Gross	\$29,828,870,700	\$1,727,591,600	5.8
	GF/GP	\$5,279,838,900	\$0	0.0
Judiciary	Gross	\$313,641,200	\$260,000	0.1
	GF/GP	\$201,934,300	\$0	0.0
Labor and Economic Opportunity	Gross	\$1,966,946,000	\$379,229,200	19.3
	GF/GP	\$251,367,600	\$0	0.0
Military and Veterans Affairs	Gross	\$228,951,500	\$27,300	0.0
	GF/GP	\$84,280,200	\$0	0.0
Transportation	Gross	\$5,107,470,600	\$408,368,900	8.0
	GF/GP	\$0	\$0	--
Treasury	Gross	\$780,483,500	\$686,400,000	87.9
	GF/GP	\$279,432,200	\$0	0.0
TOTAL	Gross	\$38,678,059,200	\$4,676,174,700	12.1
	GF/GP	\$6,186,920,300	\$0	0.0

FY 2020-21 Supplemental Appropriation Items

EDUCATION

1. COVID-19 Child Care Public Assistance

Authorizes \$767.6 million in federal funding from the following sources to provide child care investments from FY 2020-21 through FY 2022-23: \$292.1 million federal Child Care Development Block Grant (CCDBG) under the federal Coronavirus Response and Relief Supplemental Appropriations Act; \$439.2 million federal CCDBG under the federal American Rescue Plan Act; and \$36.3 million federal child care development fund (CCDF). Funding is designated as a work project appropriation request with an estimated completion date of September 30, 2023. The plan would include the following components:

- \$95.6 million to increase the CDC entrance income eligibility threshold from 150% to 180% of the federal poverty guidelines from May 1, 2021 to September 30, 2022, and then permanently set the threshold at 160% of the federal poverty guidelines in FY 2022-23.

Gross	\$767,612,500
Federal	767,612,500
GF/GP	\$0

FY 2020-21 Supplemental Appropriation Items

1. COVID-19 Child Care Public Assistance (continued)

- \$19.5 million to waive family contribution copays for the CDC program from April 1, 2021 to September 30, 2022.
- \$518.4 million to increase provider reimbursement rates by 70% from April 1, 2021 to September 30, 2023.
- \$74.8 million to pay providers based on enrollment rather than based on attendance from April 1, 2021 to December 31, 2021.
- \$55.0 million to provide business support grants to all child care providers for FY 2020-21 only.
- \$1.5 million to continue providing mental health consultation to child care providers for FY 2021-22 only.
- \$2.8 million to provide MDE with funding for administrative and information technology costs for implementation of the child care investment plan.

2. COVID-19 Child Care Stabilization Fund

Includes \$702.5 million federal ARPA funding to provide grants to eligible child care providers to cover operating expenses to ensure continuous operations.

Gross	\$702,513,900
Federal	702,513,900
GF/GP	\$0

3. Institute of Museum and Library Services

Includes \$4.2 million federal ARPA to provide funds for necessary expenses to carry out museum and library services.

Gross	\$4,171,300
Federal	4,171,300
GF/GP	\$0

HEALTH AND HUMAN SERVICES

4. Supplemental Nutrition Assistance Program (SNAP) Benefits

Includes \$734.9 million in federal funding to support a 15% increase in monthly SNAP benefits through September 30, 2021. The SNAP program provides temporary assistance to families needing emergency food during the COVID-19 pandemic, in particular, children who would otherwise be fed in the school or day care setting. This represents the remaining available federal funding. Amount also includes \$8.6 million for one-time administrative expenses.

Gross	\$734,928,300
Federal	734,928,300
GF/GP	\$0

5. Substance Abuse Prevention and Treatment Block Grant

Includes authorization to receive an additional \$34.8 million in newly awarded federal block grant funding for substance abuse prevention and treatment.

Gross	\$34,828,000
Federal	34,828,000
GF/GP	\$0

6. COVID-19 Aging – Family Caregiver Support

Includes \$4.5 million in federal funding for ongoing programs of support for family caregivers providing care to older individuals at home, including counseling, training, respite care, and supplemental services for information and family caregivers. Funds available until expended.

Gross	\$4,477,400
Federal	4,477,400
GF/GP	\$0

7. COVID-19 Aging – Home and Community-Based Supportive Services

Includes \$14.5 million in federal funding for the following: ongoing programs of supportive home and community-based services for older individuals at home; COVID-19 vaccination activities to facilitate vaccinations of older individuals; and prevention and mitigation related to extended social isolation during the COVID-19 public health emergency. Funds available until expended.

Gross	\$14,471,600
Federal	14,471,600
GF/GP	\$0

8. COVID-19 Aging – Long-Term Care Ombudsman

Includes \$315,700 in federal funding for ongoing program of state and local long-term care ombudsman advocacy and education services for long-term care facility residents and their family members. Funds available until expended.

Gross	\$315,700
Federal	315,700
GF/GP	\$0

9. COVID-19 Aging – Preventive Health Services

Includes \$1.4 million in federal funding for ongoing evidence-based disease prevention and health promotion services for older individuals. Funds available until expended.

Gross	\$1,389,100
Federal	1,389,100
GF/GP	\$0

10. Chafee Education and Training Vouchers

Includes \$1.3 million in federal funding for vouchers to eligible foster children to help fund post-secondary education and training programs until the age of 26.

Gross	\$1,324,000
Federal	1,324,000
GF/GP	\$0

11. Chafee Foster Care Program for Transition to Adulthood

Includes \$10.2 million in federal funding for goods and services for children who have been in foster care after turning 14 years old and are under age 23 to help them develop self-sufficiency and transition out of foster care and into adulthood.

Gross	\$10,220,000
Federal	10,220,000
GF/GP	\$0

<u>FY 2020-21 Supplemental Appropriation Items</u>		Appropriation Change
12. COVID-19 Child Abuse and Neglect State Grants	Gross	\$2,889,000
Includes \$2.9 million in federal grant funding to support and improve child abuse prevention programs.	Federal	2,889,000
	GF/GP	\$0
13. COVID-19 Community-Based Child Abuse Prevention Grants	Gross	\$7,188,000
Includes authorization to receive an additional \$7.2 million in federal funding for Community-Based Child Abuse Prevention Grants which support community-based efforts to prevent child abuse and neglect and provide support to families.	Federal	7,188,000
	GF/GP	\$0
14. COVID-19 Emergency Behavioral Grant	Gross	\$2,860,000
Includes \$2.9 million in federal funding for crisis intervention and other recovery support services for children and adults with serious mental illness and substance use disorder.	Federal	2,860,000
	GF/GP	\$0
15. COVID-19 Promoting Safe and Stable Families Grant	Gross	\$1,995,000
Includes authorization to receive an additional \$2.0 million in federal funding for the Promoting Safe and Stable Families Program to develop programs and services that help prevent child abuse and neglect through prevention, intervention, and support services and to help promote permanency for children in family settings.	Federal	1,995,000
	GF/GP	\$0
16. Congregate and Home-Delivered Meals for Seniors	Gross	\$15,833,600
Includes \$15.8 million in federal funding for ongoing programs of food and nutrition services for vulnerable elderly adults including at least one hot or other appropriate meal per day in a congregate setting or as a home-delivered meal. Funds available until expended and federal match requirements are waived.	Federal	15,833,600
	GF/GP	\$0
17. COVID-19 Epidemiology and Laboratory Capacity	Gross	\$558,106,600
Includes \$558.1 million in federal funding testing, contact tracing, surveillance, containment, and mitigation to monitor and suppress COVID-19, expand capabilities and workforce; \$300.8 million is federally directed for school testing related capacity and costs.	Federal	558,106,600
	GF/GP	\$0
18. COVID Immunization and Vaccine Grant	Gross	\$184,361,200
Includes \$184.4 million in federal funding for COVID vaccine administration through local health departments and other health care providers, including a \$4.1 million federal grant for immunization and vaccines for children.	Federal	184,361,200
	GF/GP	\$0
19. Mental Health Block Grant	Gross	\$31,979,300
Includes authorization to receive an additional \$32.0 million in newly awarded federal mental health block grant funding.	Federal	31,979,300
	GF/GP	\$0
20. Low-Income Home Energy Assistance Program	Gross	\$103,209,500
Includes \$103.2 million in expanded LIHEAP grant funds for providing additional home heating and weatherization support to low-income individuals. These support services are provided in cooperation with local Community Action Agencies and eligible individuals must be at or below 150% of the federal poverty level.	Federal	103,209,500
	GF/GP	\$0
21. Women, Infants, and Children Local Agreement and Food Costs	Gross	\$17,215,300
Includes \$17.2 million in federal funding for increased cash-value vouchers, by an amount of up to \$35, for qualified WIC participants.	Federal	17,215,300
	GF/GP	\$0
JUDICIARY		
22. Court Improvement Program Grant Funds	Gross	\$260,000
Authorizes SCAO to receive and expend \$260,000 of Court Improvement Program grant funds under the federal Supporting Foster Youth and Families through the Pandemic Act, Division X of P.L. 116-260. Funding would be used to address needs concerning child welfare cases stemming from the COVID-19 public health emergency, including technology investments and training support to facilitate the use of remote hearings, family support programs to address aspects of the family case plan to avoid case delays, and other related activities.	Federal	260,000
	GF/GP	\$0
LABOR AND ECONOMIC OPPORTUNITY		
23. Emergency Rental Assistance	Gross	\$378,324,900
Includes \$378.3 million in federal funding for grant awards to be distributed and used to assist renter households at or below 80% of area median income. Funds would support the Emergency Rental Assistance Program which includes rental and utility assistance payments, housing stability services, and case management to eligible renter households impacted by COVID-19. This represents the remaining available federal funding.	Federal	378,324,900
	GF/GP	\$0

<u>FY 2020-21 Supplemental Appropriation Items</u>		<u>Appropriation Change</u>	
24. National Endowment for the Arts		Gross	\$904,300
Includes \$904,300 in federal funding for awards to state, regional, and other arts organizations to support programming and general operating expenses to cover up to 100% of the costs of the programs which the grants support, to prevent, prepare for, respond to, and recover from the coronavirus pandemic.		Federal	904,300
		GF/GP	\$0
MILITARY AND VETERANS AFFAIRS			
25. Provider Relief Funds for D.J. Jacobetti Home for Veterans		Gross	\$27,300
Includes \$27,300 in federal funding to support costs of health care providers responding to the COVID-19 pandemic. Funding would be allocated to the D.J. Jacobetti Home for Veterans in Marquette.		Federal	27,300
		GF/GP	\$0
TRANSPORTATION			
26. Coronavirus Response – General Aviation		Gross	\$2,000,000
Includes \$2.0 million in federal CRRSAA funds to provide economic relief for Michigan's general aviation airports. Funding would support airport operations and is provided at 100% federal share. No non-federal match is required. General aviation airports, as defined in 49 US Code, Section 471020, are public-use airports which do not have scheduled service, or which have scheduled service with fewer than 2,500 passenger boardings each year. There are 82 general aviation airports in Michigan.		Federal	2,000,000
		GF/GP	\$0
27. Coronavirus Response - Primary Airports		Gross	\$68,000,000
Includes \$68.0 million in federal CRRSAA funds to provide economic relief for Michigan's primary airports. Funding would support airport operations and is provided at 100% federal share. No non-federal match is required. Primary airports are commercial service airports with more than 10,000 annual enplanements, as defined in 49 US Code, Section 471020. There are 15 primary airports in Michigan.		Federal	68,000,000
		GF/GP	\$0
28. Mobility of Seniors and Individuals with Disabilities		Gross	\$1,055,900
Includes \$1.1 million in federal CRRSAA funds to supplement the existing federal transit program established under 49 US Code, Section 5310. The program intended to improve mobility for seniors and individuals with disabilities by removing barriers to transportation services and expanding transportation mobility options.		Federal	1,055,900
		GF/GP	\$0
29. Highway Infrastructure Program – Local Allocation		Gross	\$65,327,200
CRRSAA included \$9.8 billion in additional federal-aid highway funds under the Surface Transportation Block Grant Program (STBG), a categorical program established in 23 US Code. These funds are allocated among states by federal formula. Michigan's allocated share is \$261.3 million. In accordance with provisions of Section 10o of 1951 PA 51, Michigan's total share is sub-allocated between road programs under local road agency jurisdiction (25%), and state trunkline road and bridge programs (75%). CRRSAA funding is provided at 100% federal share. No non-federal match is required.		Federal	65,327,200
		GF/GP	\$0
30. Highway Infrastructure Program – State Allocation		Gross	\$195,981,600
CRRSAA included \$9.8 billion in additional federal-aid highway funds under the STBG. Michigan's share of these funds is \$261.3 million. In accordance with provisions of Section 10o of 1951 PA 51, Michigan's total share is sub-allocated between road programs under local road agency jurisdiction (25%), and state trunkline road and bridge programs (75%). CRRSAA funding is provided at 100% federal share. No non-federal match is required.		Federal	195,981,600
		GF/GP	\$0
31. Rural Area Apportionments		Gross	\$76,004,200
Includes \$76.0 million in federal CRRSAA funds to supplement existing federal transit program established under 49 US Code, Section 5311, a program that provides operating, planning, and capital assistance to eligible public transit systems serving rural areas (populations of less than 50,000). CRRSAA funding is provided at 100% federal share; no non-federal match is required.		Federal	76,004,200
		GF/GP	\$0

Note that CRRSAA also included supplemental funds for urbanized area grants under 49 US Code 5307. These urbanized area formula grants are made directly to eligible transit agencies. They do not pass through state government and are not appropriated in the state budget.

FY 2020-21 Supplemental Appropriation Items**Appropriation
Change****TREASURY****32. Nonentitlement Coronavirus Local Fiscal Recovery Fund Grants**

Includes \$686.4 million in federal funding to distribute to local units of government pursuant to federally designated allocations. According to federal guidelines, funding could be used for the following: to provide assistance to households, small businesses, and nonprofits; to aid industries such as tourism, travel, and hospitality; to provide premium pay for essential workers; to provide government services to the extent of the reduction in revenue relative to revenues collected in the most recent full fiscal year; and to make necessary investments in water, sewer, or broadband. Funding is prohibited from being used for payments or deposits into any pension fund.

Gross	\$686,400,000
Federal	686,400,000
GF/GP	\$0

FY 2020-21 Supplemental Boilerplate Items**GENERAL SECTIONS****Sec. 201. State Spending and State Appropriations Paid to Local Units of Government**

Estimates total state spending from state sources and payments to be made to local units of government.

Sec. 202. Appropriations Subject to Management and Budget Act

Subjects appropriations to the Management and Budget Act, 1984 PA 431.

Sec. 203. State Administrative Board Transfers

Authorizes the legislature, by a concurrent resolution adopted by a majority of the members elected to and serving in each house, to inter-transfer funds if the State Administrative Board transfers funds.

Sec. 204. Appropriations Subject to Federal Audit and Reporting Requirements

Subjects appropriations to applicable federal audit and reporting requirements; requires prompt action if instances of noncompliance are identified; requires the state budget director to notify appropriations committees and fiscal agencies of incidences of noncompliance.

Sec. 205. Report on Status of COVID-19 Appropriations

Requires the state budget director to report on the status of all funds appropriated related to the coronavirus relief effort on a monthly basis until all funds are exhausted.

Sec. 206. Vaccine Passport

Prohibits appropriations in the bill from being used for the following: for requiring individuals to provide proof of receiving a COVID vaccination in order to receive state services or to use state facilities; for producing, developing, and issuing a vaccine passport for the purpose of certifying that an individual has received a vaccine; or for providing information of an individual's vaccine status to any person, company, or governmental entity for inclusion in a vaccine passport.

EDUCATION**Sec. 301. COVID-19 Child Care Public Assistance – Income Entrance Eligibility Threshold**

Requires MDE to adjust the income entrance eligibility threshold under the following guidelines: from October 1, 2020 to December 31, 2020, the income entrance eligibility threshold for the child development and care program is set to 130% of the federal poverty guidelines; from January 1, 2021 to April 30, 2021, the income entrance eligibility threshold for the child development and care program is set to 150% of the federal poverty guidelines; from May 1, 2021 to September 30, 2022, the income entrance eligibility threshold for the child development and care program is set to 180% of the federal poverty guidelines; from October 1, 2022 to September 30, 2023, the income entrance eligibility threshold for the child development and care program is set to 160% of the federal poverty guidelines.

Sec. 302. COVID-19 Child Care Public Assistance – Provider Reimbursement Rates

Requires MDE to increase CDC provider reimbursement rates by 70% from April 1, 2021 to September 30, 2023.

Sec. 303. COVID-19 Child Care Public Assistance – Implementation Costs

Provides MDE administrative funding for implementation costs associated with COVID-19 child care public assistance.

Sec. 304. COVID-19 Child Care Public Assistance – Required Family Contribution

Requires MDE to pay on a family's behalf the CDC program's required family contribution from April 1, 2021 to September 30, 2022.

Sec. 305. COVID-19 Child Care Public Assistance – Payments to Child Care Providers

Requires MDE to make payments to child care providers for eligible children in the CDC program based on enrollment rather than based on attendance from April 1, 2020 to December 31, 2021.

Sec. 306. COVID-19 Child Care Public Assistance – Grants for Child Care Providers

Requires MDE to provide grant opportunities to Michigan child care providers.

FY 2020-21 Supplemental Boilerplate Items

Sec. 307. COVID-19 Child Care Public Assistance – Infant and Early Childhood Mental Health

Requires MDE to work in collaboration with DHHS to continue the network of infant and early childhood mental health consultation which provides mental health consultation to child care providers, through the fiscal year ending September 30, 2022.

Sec. 308. COVID-19 Child Care Public Assistance – Designate as a Work Project

Designates COVID-19 Child Care Public Assistance as a work project appropriation with an estimated completion date of September 30, 2023.

Sec. 309. COVID-19 Child Care Stabilization Fund – Designate as a Work Project

Designates COVID-19 Child Care Stabilization Fund as a work project appropriation with an estimated completion date of September 30, 2022.

Sec. 310. Tie-Bar

Tie-bars COVID-19 Child Care Public Assistance and COVID-19 Child Care Stabilization Fund to HB 4082.

Sec. 311. Institute of Museum and Library Services

Requires appropriation to be used for reopening and providing in-person activities.

HEALTH AND HUMAN SERVICES

Sec. 351. Community Substance Use Disorder Prevention, Education, and Treatment and Mental Health Block Grant

Requires DHHS to prioritize federal SUD and mental health grants to appropriately support crisis services, including crisis stabilization units, mobile crisis services, and the Michigan Crisis and Access Line (MCAL).

Sec. 352. COVID Epidemiology and Laboratory Capacity

Establishes that not more than \$300.8 million of the federal COVID epidemiology and laboratory capacity funding is available for school testing, and those funds shall not be used for mandatory testing after 70% vaccination rate or 70% infection rate is reached.

Sec. 353. COVID Immunization and Vaccine Grant – Prohibit Mandatory Vaccine Program

Prohibits the use of federal COVID immunization and vaccine grant funds for vaccination under a mandatory vaccine program.

Sec. 354. COVID Immunization and Vaccine Grant – Vaccines for Children

Sets aside \$4.1 million of federal COVID immunization and vaccine grant funds for use only after FDA authorization of a COVID vaccine for children below the age of 16.

Sec. 355. COVID Immunization and Vaccine Grant – Notify of Aborted Tissue or Embryonic Stem Cell

Requires recipients of COVID vaccines administered from federal COVID immunization and vaccine grant funds to be informed of the use of aborted fetal tissue or human embryonic stem cell derivation lines in development of the COVID vaccine being offered.

Sec. 356. COVID Immunization and Vaccine Grant – Reimburse Local Host Vaccine Sites

Allocates \$2.0 million of federal COVID immunization and vaccine grant funds for reimbursement of local host COVID-19 vaccine sites; establishes maximum reimbursement of \$10,000 per site.

LABOR AND ECONOMIC OPPORTUNITY

Sec. 401. Emergency Rental Assistance

Requires LEO to collaborate with DHHS, the judiciary, local community action agencies, local non-profit agencies, and legal aid organizations to create an emergency rental assistance program to provide emergency rental and utility assistance; requires the program to operate in accordance with U.S. Department of Treasury rules and guidance; designates unexpended funding as a work project appropriation.

Sec. 402. National Endowment of the Arts

Requires appropriation to be used for reopening and providing in-person activities.