

STATE PERSONAL IDENTIFICATION CARD FEES

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House Bill 5007 as passed by the House
Sponsor: Rep. Ryan Berman
Committee: Government Operations
Complete to 6-24-21

Analysis available at
<http://www.legislature.mi.gov>

SUMMARY:

House Bill 5007 would amend 1972 PA 222, the official state personal identification card act, to eliminate fees for getting or renewing an official state personal ID card, except for a \$10 fee for getting a replacement card in some circumstances. The bill also would remove a current prohibition against using money from the Michigan Transportation Fund to offset costs to the secretary of state (SOS) in issuing and renewing official state personal ID cards.

Currently under the act, an individual must pay a \$10 fee to get an initial, renewal, or duplicate (i.e., replacement) official state personal ID card or to change certain information on a current card.¹ The act also references a late renewal fee without indicating its amount. State ID cards are valid for four years. Fees must be waived in the following circumstances:

- The applicant is 65 years old or older.
- The applicant is blind.
- The applicant is a veteran.
- The applicant either is a participant in the family independence program or the state disability assistance program or is receiving payments under the federal supplemental security income program or the Social Security disability income program.
- The applicant is homeless and provides specified documentation from the United States Department of Housing and Urban Development regarding that status.
- The applicant's driver's license has been suspended, revoked, or denied because of a mental or physical disability.
- The applicant is changing the residential address on the card.
- The applicant is changing the organ donor designation on the card.
- The applicant is changing the card to correct a mistake made by SOS.

Under the bill, beginning January 1, 2022, SOS could not charge a fee for issuing an initial or renewal official state personal ID card or for late renewal of a card. A fee of \$10 would be assessed for obtaining a duplicate card. The fee exceptions described above would still apply. The bill also would specifically exempt card renewals made to change a residential address under the address confidentiality program created by 2020 PAs 301 to 307.

Under both current law and the bill, beginning July 1, 2021, a card holder may obtain a duplicate card if the original card has been lost, destroyed, or mutilated or has become illegible. Such a card holder, and any card holder seeking to correct a state ID card, also may opt to renew the card instead of obtaining a duplicate. If the original card is within a year of expiring, then these card holders must obtain a renewal card instead of a duplicate card. A duplicate card

¹ The provisions concerning duplicate cards now take effect July 1, 2021.

expires on the same date as the original card it is replacing, while a renewal expires four years after that date.

Under the bill, there would be no fee for renewing a card (currently the fee is \$10), but there would be a \$10 fee for obtaining a duplicate. As noted above, this is the only fee now in the law that the bill would retain.

Finally, the act currently prohibits the use of appropriations from the Michigan Transportation Fund to compensate SOS for costs incurred and services performed in administering the issuance and renewal of official state personal ID cards under section 2 of the act. The bill would eliminate this provision.

MCL 28.292 and 28.292a

The bill is tie-barred to Senate Bill 303, which means that it could not take effect unless Senate Bill 303 were also enacted.

[Senate Bill 303 would amend the Michigan Election Law to require that a voter must vote a provisional ballot if he or she does not have ID or if his or her signature is determined not to match the digitized signature in the electronic poll book.²]

HOUSE FLOOR ACTION:

The bill was amended on second reading to add a tie-bar to Senate Bill 303, as described above.

FISCAL IMPACT:

The bill would lead to a reduction in revenue to the state's general fund of between \$1.4 million to \$1.9 million beginning in fiscal year (FY) 2021-22 and between \$2.5 million to \$3.5 million annually beginning in FY 2022-23. Fee revenue collected from the issuance, renewal, and reissuance of official state identification cards is deposited into the state's general fund and appropriated to the Department of State (DOS) as a state restricted fund to support the secretary of state's administrative costs for implementing the state personal identification card act, 1972 PA 222. DOS's ongoing annual budget appropriation includes \$2.8 million from personal identification card fees. The loss of revenue to DOS from the elimination of collecting fees for the issuance, renewal, and changing of personal identification cards would be covered by ongoing state general fund revenues, resulting in no fiscal impact to DOS but an annual general fund reduction as stated above.

POSITIONS:

A representative of the Department of State testified in opposition to the bill. (6-23-21)

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■ This analysis was prepared by nonpartisan House Fiscal Agency staff for use by House members in their deliberations and does not constitute an official statement of legislative intent.

² <https://www.legislature.mi.gov/documents/2021-2022/billanalysis/House/pdf/2021-HLA-0303-A65A96C6.pdf>