HOUSE BILL NO. 6446

November 18, 2020, Introduced by Rep. Koleszar and referred to the Committee on Regulatory Reform.

A bill to require disclosure of the basis for representing food to be gluten-free; to prohibit the sale and distribution of food represented to be gluten-free that does not conform to the required disclosure; to prescribe fines and penalties and allow remedies; to require the promulgation of rules; and to provide for the powers and duties of certain state governmental officers and entities.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 1. This act shall be known and may be cited as the

- 1 "gluten-free food consumer protection act".
- 2 Sec. 2. As used in this act:
- 3 (a) "Core item" means a provision in the food code that is not
- 4 designated as a priority item or priority foundation item and
- 5 relates to general sanitation, operational controls, sanitation
- 6 standard operating procedures, facilities or structures, equipment
- 7 design, or general maintenance.
- 8 (b) "Dealer" means an establishment that advertises,
- 9 represents, or holds itself out as selling, preparing, or
- 10 maintaining food as gluten-free, including, but not limited to, a
- 11 manufacturer, slaughterhouse, wholesaler, store, restaurant, hotel,
- 12 catering facility, butcher shop, summer camp, bakery, delicatessen,
- 13 supermarket, grocery store, nursing home, freezer dealer, or food
- 14 plan company. Dealer includes an establishment that sells,
- 15 prepares, or maintains food not represented as gluten-free in
- 16 addition to selling food represented as gluten-free.
- 17 (c) "Department" means the department of agriculture and rural
- 18 development.
- 19 (d) "Director" means the director of the department or the
- 20 director's designee.
- 21 (e) "Food" means a food, food product, food ingredient,
- 22 dietary supplement, or beverage.
- 23 (f) "Food code" means the "Food Code, 2017 Recommendations of
- 24 the United States Public Health Service, Food and Drug
- 25 Administration".
- 26 (g) "Gluten-free" means that term as used in 21 CFR 101.91.
- (h) "Priority foundation item" means a provision of the food
- 28 code whose application supports, facilitates, or enables 1 or more
- 29 priority items and includes an item that requires the purposeful

- 1 incorporation of specific actions, equipment, or procedures by
- 2 industry management to attain control of risk factors that
- 3 contribute to foodborne illness or injury including, but not
- 4 limited to, personnel training, infrastructure or necessary
- 5 equipment, and labeling.
- **6** (i) "Priority item" means a provision of the food code whose
- 7 application contributes directly to the elimination, prevention, or
- 8 reduction to an acceptable level, hazards associated with foodborne
- 9 illness or injury that includes items with a quantifiable measure
- 10 to show control of hazards, such as cooking, reheating, cooling,
- 11 and handwashing.
- 12 Sec. 3. (1) A dealer that prepares, distributes, sells, or
- 13 exposes for sale food represented to be gluten-free, by use of that
- 14 term or any similar term indicating that the food is gluten-free,
- 15 shall disclose the basis upon which that representation is made by
- 16 posting a sign that describes the basis in a conspicuous place upon
- 17 the premises at which the food is prepared, distributed, sold, or
- 18 exposed for sale.
- 19 (2) A dealer shall not prepare, distribute, sell, or expose
- 20 for sale food represented to be gluten-free that does not conform
- 21 to the basis upon which that representation is made as it is posted
- 22 under subsection (1).
- 23 Sec. 4. (1) A dealer that fails to display the posting
- 24 required under section 3(1) is subject to an administrative fine of
- 25 not more than \$500.00 for a second or subsequent offense.
- 26 (2) A dealer that violates section 3(2) as a second or
- 27 subsequent offense is quilty of a misdemeanor under section
- 28 297q(4)(d) of the Michigan penal code, 1931 PA 328, MCL 750.297q.
- 29 (3) A person aggrieved by a violation of section 3(2) may, in

- 1 addition to, and distinct from any other remedy at law or equity,
- 2 bring a private cause of action for damages resulting from the
- 3 violation, including, but not limited to, economic, noneconomic, or
- 4 consequential damages.
- **5** (4) A dealer does not violate section 3(2) if it is shown by a
- 6 preponderance of the evidence that the dealer relied in good faith
- 7 upon the representations of a manufacturer, processor, packer, or
- 8 distributor of food represented to be gluten-free.
- **9** (5) This section does not require the department to issue an
- 10 administrative fine for minor violations of this act if the
- 11 department believes that the public interest will be adequately
- 12 served under the circumstances by a suitable written notice or
- 13 warning.
- 14 (6) The department shall not impose an administrative fine for
- 15 a violation of this act other than priority items, priority
- 16 foundation items, or repeated violations that remain uncorrected
- 17 beyond the time frame agreed to, specified, or approved by the
- 18 director. The department shall not impose an administrative fine
- 19 for a core item violation of this act unless the violation is not
- 20 corrected within 30 calendar days after an evaluation conducted by
- 21 the department.
- 22 Sec. 5. The department shall promulgate rules for the
- 23 administration and enforcement of this act under the administrative
- 24 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328,
- 25 including, but not limited to, rules concerning the format, size,
- 26 and placement of the sign required under section 3 and the
- 27 information that must be included in the disclosure required by
- 28 that section.
- 29 Enacting section 1. This act takes effect 90 days after the

- 1 date it is enacted into law.
- 2 Enacting section 2. This act does not take effect unless
- **3** Senate Bill No.____ or House Bill No. 6447 (request no. 02652'19 *)
- 4 of the 100th Legislature is enacted into law.