

# HOUSE BILL NO. 4928

September 10, 2019, Introduced by Reps. Webber and Afendoulis and referred to the Committee on Tax Policy.

A bill to amend 2014 PA 86, entitled  
"Local community stabilization authority act,"  
by amending section 17 (MCL 123.1357), as amended by 2018 PA 616.

**THE PEOPLE OF THE STATE OF MICHIGAN ENACT:**

1           Sec. 17. (1) The legislature shall appropriate funds for all  
2 of the following purposes:

3           (a) For fiscal year 2014-2015 and fiscal year 2015-2016, to  
4 the authority, an amount equal to all debt loss for municipalities  
5 that are not a local school district, intermediate school district,  
6 or tax increment finance authority, an amount equal to all school



1 debt loss for municipalities that are a local school district or  
2 intermediate school district, and an amount equal to all tax  
3 increment small taxpayer loss for municipalities that are a tax  
4 increment finance authority. Funds appropriated under this  
5 subdivision for fiscal year 2015-2016 may be used to pay a  
6 corrected tax increment small taxpayer exemption loss for 2014 if a  
7 tax increment finance authority submits before June 1, 2016 a  
8 correction to a report that was filed under section 16a before  
9 October 1, 2014.

10 (b) For fiscal years after 2013-2014, to the department, an  
11 amount equal to the necessary expenses incurred by the department  
12 in implementing this act.

13 (c) Beginning in fiscal year 2019-2020 and each fiscal year  
14 thereafter, an amount sufficient to allow the authority to continue  
15 exercising its powers, duties, functions, and responsibilities  
16 under section 11(1)(b), including, for fiscal year 2019-2020, an  
17 amount sufficient for the creation of a database.

18 (2) In fiscal year 2014-2015 and fiscal year 2015-2016, the  
19 authority shall distribute to municipalities those funds  
20 appropriated under subsection (1)(a). However, in fiscal year 2014-  
21 2015, if the authority is not able to make the distribution under  
22 this subsection, the department shall make the distribution under  
23 this subsection on behalf of the authority.

24 (3) For calendar years 2014 and 2015, the authority shall  
25 distribute local community stabilization share revenue to each city  
26 in an amount determined by multiplying the sum of the local  
27 community stabilization share revenue for the calendar years and  
28 the amounts calculated under section 14(3)(e) and (f) by a  
29 fraction, the numerator of which is that city's amount calculated



1 under section 14(3)(d) and the denominator of which is the total  
 2 amount calculated under section 14(3)(d), and subtracting from the  
 3 result each city's amounts calculated under section 14(3)(e) and  
 4 (f).

5 (4) Beginning for calendar year 2016, **after any distributions**  
 6 **under subsection (10)**, the authority shall distribute local  
 7 community stabilization share revenue as follows in the following  
 8 order of priority:

9 (a) The authority shall distribute to each municipality an  
 10 amount equal to all of the following:

11 (i) 100% of that municipality's school debt loss in the current  
 12 year as calculated under section 13(4) and 100% of its amount  
 13 calculated under section 15.

14 (ii) 100% of that municipality's amount calculated under  
 15 section 16.

16 (iii) 100% of that municipality's school operating loss not  
 17 reimbursed by the school aid fund in the current year, calculated  
 18 by multiplying the operating millage rate reported under section  
 19 13(4) or the operating millage rate calculated under section 13(5)  
 20 by the local school district's personal property exemption loss for  
 21 the personal property subject to the respective millage reimbursed  
 22 under this subparagraph.

23 (iv) 100% of the amount calculated in section 14(2). For  
 24 calendar years 2016 and 2017 only, however, the amount distributed  
 25 to a municipality under this subparagraph shall not exceed the  
 26 amount calculated in section 14(1)(d). For all calendar years, all  
 27 distributions under this subparagraph shall be used to fund  
 28 essential services.

29 (v) For a municipality that is a tax increment finance



1 authority, 100% of its amount calculated under section 16a(2), as  
2 confirmed or adjusted by the department. For calculations made  
3 under section 16a(2), as modified by section 16b(2), in calendar  
4 years 2016 and 2017 only, amounts claimed for increased captured  
5 value shall be included as claimed.

6 (vi) 100% of that municipality's amount calculated under  
7 section 14(4).

8 (vii) Beginning for calendar year 2019, for municipalities with  
9 state facilities under 1977 PA 289, MCL 141.951 to 141.956, 100% of  
10 the amount calculated under 1977 PA 289, MCL 141.951 to 141.956.  
11 The department of licensing and regulatory affairs shall certify to  
12 the department and the authority the amount to be paid to each  
13 municipality under this subparagraph.

14 (viii) Beginning for calendar year 2019, for municipalities that  
15 incur certain reasonable and allowable costs of required and  
16 allowable health services described in section 2475 of the public  
17 health code, 1978 PA 368, MCL 333.2475, \$10,000,000.00 of those  
18 costs not otherwise reimbursed pursuant to section 2475 of the  
19 public health code, 1978 PA 368, MCL 333.2475, or other  
20 appropriation. The department of health and human services shall  
21 certify to the department and the authority the amount to be paid  
22 to each municipality under this subparagraph.

23 (b) Beginning for calendar year 2021, after the distributions  
24 under subdivision (a), and subject to subparagraph (viii), the  
25 authority shall distribute an amount equal to 10% of the total  
26 qualified loss for the current calendar year to each municipality  
27 that is not a local school district, intermediate school district,  
28 or tax increment finance authority in an amount determined as  
29 follows:



1 (i) Calculate the total acquisition cost of all eligible  
2 personal property in the municipality.

3 (ii) Multiply the result of the calculation in subparagraph (i)  
4 by each individual millage levied by the municipality as calculated  
5 under section 13(5) that is not used to calculate a distribution  
6 under subdivision (a) (i) to (iv).

7 (iii) Divide the sum of the amounts calculated under  
8 subparagraph (ii) for all municipalities subject to the calculation  
9 by total qualified loss.

10 (iv) Multiply the result of the calculation in subparagraph (iii)  
11 by the difference between the amount calculated under section  
12 16a(2) for captured taxes for each individual millage levied by the  
13 municipality not including taxes attributable to increased captured  
14 value and the subtraction amounts calculated under section  
15 14(2) (d), (2) (f), and (4) (d) for that millage.

16 (v) Subtract from the amount calculated under subparagraph (ii)  
17 the amount calculated under subparagraph (iv) for the individual  
18 millage levied.

19 (vi) Divide the result of the calculation in subparagraph (v)  
20 by the sum of the calculation under subparagraph (v) for all  
21 millages for all municipalities.

22 (vii) Multiply the result of the calculation in subparagraph  
23 (vi) by the amount to be distributed under this subdivision.

24 (viii) For calendar year 2022, and each calendar year  
25 thereafter, the percentage amount described in this subdivision  
26 shall be increased an additional 10% each year, not to exceed 100%.

27 (c) For calendar years 2016 and 2017, after the distributions  
28 in subdivision (a), the authority shall distribute the remaining



1 balance of the local community stabilization share fund for a  
2 calendar year to each municipality in an amount determined by  
3 multiplying the remaining balance by a fraction, the numerator of  
4 which is that municipality's qualified loss and the denominator of  
5 which is the total qualified loss. Beginning for calendar year  
6 2018, after the distributions in subdivisions (a) and (b), the  
7 authority shall distribute local community stabilization share  
8 revenue under this subdivision to each municipality in an amount  
9 determined by multiplying total qualified loss minus the total  
10 amount distributed in subdivision (b) for a calendar year by a  
11 fraction, the numerator of which is that municipality's qualified  
12 loss and the denominator of which is the total qualified loss.

13 (d) After the distributions under subdivisions (a) to (c),  
14 beginning for calendar year 2018, the department shall adjust the  
15 amounts calculated under subdivisions (b) and (c) for a  
16 municipality that is a county, township, village, city, or  
17 community college district by the amount of any overpayment to that  
18 municipality under those subdivisions for that calendar year and  
19 the authority shall distribute the following:

20 (i) To a municipality, the amount of any underpayment  
21 calculated under subsection (5) for calendar years after 2016.

22 (ii) For calendar year 2018 only, a total of \$13,600,000.00 to  
23 municipalities with state facilities under 1977 PA 289, MCL 141.951  
24 to 141.956. The department of licensing and regulatory affairs  
25 shall certify to the department the amount to be paid to each  
26 municipality under this subparagraph.

27 (e) Except as otherwise provided in this subdivision, after  
28 the distributions under subdivisions (a) to (d), the authority  
29 shall distribute the remaining balance of the local community



1 stabilization share fund for the calendar year to each municipality  
2 that is a county, township, village, city, or community college  
3 district in an amount determined by multiplying the remaining  
4 balance by a fraction, the numerator of which is the sum of that  
5 municipality's amount received under subdivisions (b), (c), and  
6 (d), only to the extent that the distribution under subdivision (d)  
7 is for an underpayment of the current calendar year's subdivision  
8 (b) or (c) amount, and the overpayment adjustment under subdivision  
9 (d), and the denominator of which is the sum of the total amount  
10 distributed to all counties, townships, villages, cities, and  
11 community college districts under subdivisions (b), (c), and (d),  
12 only to the extent that the distribution under subdivision (d) is  
13 for an underpayment of the current calendar year's subdivision (b)  
14 or (c) amount, and the total overpayment adjustments for all  
15 counties, townships, villages, cities, and community college  
16 districts under subdivision (d). For any municipality that, in  
17 total, was overpaid under subdivisions (a), (b), and (c), the  
18 distribution under this subdivision, which for purposes of this  
19 calculation for any municipality other than a county, township,  
20 village, city, or community college district shall be \$0, shall be  
21 reduced by any positive amount determined by subtracting the  
22 corrected amounts under subdivisions (a) to (c) for that  
23 municipality from the distributed amounts under subdivisions (a) to  
24 (c) for that municipality and subtracting \$10,000.00. If the  
25 resulting distribution amount is negative, the municipality has  
26 been overpaid for the year by the amount of the negative balance.  
27 The municipality shall pay to the authority the amount of the  
28 overpayment in 3 equal annual payments, due by September 20 1 year  
29 following notice of the overpayment and by September 20 of the



1 subsequent 2 years. A municipality may pay the amount of the  
2 overpayment at any time during the 3-year period. If a municipality  
3 fails to repay the amount of the overpayment as provided in this  
4 subdivision, the authority shall add interest to the entire amount  
5 of the original overpayment from the date of notice of the  
6 overpayment and may reduce subsequent distributions to the  
7 municipality under this section to recover the outstanding balance  
8 of the overpayment and interest. Interest added under this  
9 subdivision shall be at the rate determined under section 23 of  
10 1941 PA 122, MCL 205.23. Any overpayment amounts repaid to the  
11 authority under this subdivision by September 30 of each year shall  
12 be added to the local community stabilization share revenue  
13 available for distribution for the calendar year. If reductions to  
14 distributions calculated under this section result in the authority  
15 having a year-end balance of local community stabilization share  
16 revenue, that revenue shall be added to the local community  
17 stabilization share revenue available for distribution for the  
18 subsequent calendar year.

19 (5) The department and authority shall administer overpayments  
20 and underpayments as follows:

21 (a) For calendar years before 2016, if a municipality received  
22 an overpayment under this section due to an error in reporting or  
23 calculation, the authority may reduce a subsequent payment to the  
24 municipality or bill the municipality to recover the overpayment.

25 (b) Before November 7, 2017, the department shall recalculate  
26 2016 payments to correct any errors in reporting under section  
27 13(3) or (4) and any calculation errors made by the department, and  
28 adjust the 2017 payment to each municipality for any change in its  
29 2016 payment.





1 (c) For calendar year 2018, for any errors in reporting under  
2 section 13(3) or (4) in calendar year 2017 or 2018, any calculation  
3 errors made by the department in calendar year 2017 or 2018, or any  
4 prior year error adjustment used in the calculation of the calendar  
5 year 2017 distributions, that resulted in an underpayment or  
6 overpayment under this section to a municipality for the prior  
7 calendar year or current calendar year, the department shall  
8 calculate the amount of underpayment or overpayment. For each  
9 municipality, the department shall add together the calendar year  
10 2016 and calendar year 2017 underpayment and overpayment amounts.  
11 If a municipality has a net underpayment for calendar years 2016  
12 and 2017, the amount of the net underpayment shall be added to the  
13 calendar year 2018 underpayment or overpayment amount for that  
14 municipality. If a municipality has a net overpayment for calendar  
15 years 2016 and 2017, the amount of the net overpayment shall be  
16 excused by the authority and shall not be added to the calendar  
17 year 2018 underpayment or overpayment amount for that municipality.  
18 The following apply to determining underpayment or overpayment  
19 amounts:

20 (i) For calendar year 2016, the underpayment or overpayment of  
21 a municipality's qualified loss shall be calculated by multiplying  
22 the municipality's qualified loss by 261.3820%.

23 (ii) For calendar year 2017, the underpayment or overpayment of  
24 a municipality's qualified loss shall be calculated by multiplying  
25 the municipality's qualified loss by 292.4677%.

26 (d) Beginning for calendar year 2019, for any errors in  
27 reporting under section 13(3) or (4), and for any calculation  
28 errors made by the department, that resulted in an underpayment or  
29 overpayment under this section to a municipality for the current



1 calendar year, the department shall calculate the amount of  
2 underpayment or overpayment. A calculation made under this  
3 subdivision shall not recalculate a prior year payment.

4 (e) Except as provided in subsection (6), any underpayment  
5 shall be paid to the municipality as provided in subsection (4)(d).  
6 Any underpayment amount determined by the department to be the  
7 fault of that municipality, by either the municipality reporting  
8 inaccurate information or filing information after the reporting  
9 due dates, shall not be included in any payment made under  
10 subsection (4)(d) or (6).

11 (f) For any overpayment for which the state treasurer  
12 determines that the municipality was at fault and acted in bad  
13 faith, the department may calculate the amount of the overpayment  
14 for all years to which the bad faith applied without any adjustment  
15 and the municipality shall immediately repay the amount of the  
16 overpayment and interest to the authority within 30 days following  
17 notice of the overpayment. If a municipality fails to repay the  
18 amount of the overpayment and interest to the authority, the  
19 authority shall reduce subsequent payments to the municipality  
20 under this section to recover the outstanding balance of the  
21 overpayment and interest. Interest added under this subsection  
22 shall be at the rate determined under section 23 of 1941 PA 122,  
23 MCL 205.23. Any overpayment amounts repaid to the authority under  
24 this subsection by September 30 of each year shall be added to the  
25 local community stabilization share revenue available for  
26 distribution for the calendar year. Any reduction of subsequent  
27 payments due to municipalities failing to repay the amount of the  
28 overpayment and interest shall be added to the local community  
29 stabilization share revenue available for distribution for the



1 subsequent calendar year.

2 (6) If a municipality received an underpayment under this  
3 section of \$500,000.00 or more for calendar year 2017 due to an  
4 error in reporting under section 13(3) or (4), or a calculation  
5 error made by the department, including a prior year error  
6 adjustment used in the calculation of the calendar year 2017  
7 distributions, the municipality may notify the department of any  
8 errors identified by providing substantiating documentation to  
9 support an adjustment to the payment amount by August 1, 2018. Upon  
10 the department's review of the substantiating documentation and  
11 verification of the errors, the department shall calculate an  
12 underpayment amount in accordance with subsection (5)(c). The  
13 underpayment amount shall be calculated using the appropriate  
14 proration factor provided for under subsection (5)(c). The  
15 department shall determine if the substantiating documentation is  
16 sufficient. The department shall notify the authority to make an  
17 advance 2018 payment to the municipality for the amount of the 2017  
18 underpayment. The advance payment shall be deducted from the  
19 municipality's payment for calendar year 2018 that includes the  
20 distribution under subsection (4)(d).

21 (7) For payments received beginning October 20, 2018, a  
22 municipality shall do all of the following:

23 (a) Allocate payments received, up to 100% reimbursement,  
24 under this section based on the portion of the municipality's  
25 payment attributable to each millage levied by the municipality.  
26 The portion of the payment allocated to each millage other than the  
27 general operating millage shall be considered restricted and  
28 recorded by the municipality in the same manner as the millage  
29 levied. As used in this subsection, "100% reimbursement" means the



1 amounts received under subsection (4) (a) (i) to (vi), (b), (c), and  
2 (d) (i), only to the extent that the distribution under subsection  
3 (4) (d) (i) is for an underpayment of the current calendar year's  
4 subsection (4) (a) (i) to (vi), (b), or (c) amount.

5 (b) For millage levied by a county under section 20b of 1909  
6 PA 283, MCL 224.20b, the governing bodies of the cities and  
7 villages in the county and the board of county road commissioners  
8 shall agree to a formula that allocates a portion of the payments  
9 under this section to each city and village based on the city and  
10 village share of the losses and acquisition cost used to calculate  
11 the payment to the county described in this subdivision and each  
12 city's and village's portion of that share. The formula once  
13 established will be in effect until the effective date of any  
14 subsequent agreement. If the governing bodies of the cities and  
15 villages and the board of county road commissioners described in  
16 this subdivision do not agree on a formula by March 31 following  
17 the receipt of the subsection (8) (b) payment, the department may  
18 prescribe a formula for allocating the payments under this section.

19 (c) Payments under this section, except for the payments under  
20 subsection (4) (a) (vii) and (viii) and subsection (4) (d) (ii), to a  
21 municipality that is participating in an intergovernmental  
22 conditional transfer by contract under 1984 PA 425, MCL 124.21 to  
23 124.30, or any other interlocal agreement that provides for a  
24 millage-based sharing of revenue, shall be allocated between the  
25 parties based on the proportionate share of the payment as it is  
26 attributable to the area subject to the agreement.

27 (8) The authority shall make the payments required by  
28 subsection (3) not later than June 20, 2016, payments required by  
29 subsection (6) not later than October 20, 2018, and payments



1 required by subsection (4) not later than on the following dates:

2 (a) Except as provided in subdivision (d), for county  
3 allocated millage, November 20, 2017, and thereafter October 20 of  
4 the year the millage is levied.

5 (b) Except as provided in subdivision (d), for county extra-  
6 voted millage, township millage, and other millages levied 100% in  
7 December of a year, February 20 of the following year.

8 (c) Except as provided in subdivision (d), for other millages,  
9 November 20, 2017, and thereafter October 20 of the year the  
10 millage is levied.

11 (d) For payment under subsection (4) (d) (i) and (e), May 20 of  
12 the year following the calendar year for which the payments are  
13 calculated.

14 (e) For payment under subsection (4) (d) (ii), November 30, 2018,  
15 and for payment under subsection (4) (a) (vii) and (viii), November 30  
16 every year.

17 (9) If the authority has insufficient funds to make the  
18 payments on the dates required in subsection (8), the department  
19 shall advance to the authority the amount necessary for the  
20 authority to make the required payments. The authority shall repay  
21 the advance to the department from the local community  
22 stabilization share.

23 (10) For each fiscal year from fiscal year 2015-2016 through  
24 fiscal year 2018-2019, the authority may use up to \$300,000.00 of  
25 the local community stabilization share revenue for purposes  
26 consistent with implementing and administering this act. For each  
27 fiscal year after fiscal year 2018-2019, the authority may use, for  
28 purposes consistent with implementing and administering this act,  
29 local community stabilization share revenue up to the amount of



1 local community stabilization share revenue authorized for use  
2 under this subsection for the prior fiscal year multiplied by 1.01.  
3 **For each fiscal year after fiscal year 2018-2019, before any**  
4 **distributions under subsection (4), the authority shall distribute**  
5 **the local community stabilization share revenue authorized for use**  
6 **in this subsection to an operating fund created within the**  
7 **authority.**

8 (11) The authority shall distribute local community  
9 stabilization share revenue under this section as follows:

10 (a) From fiscal year 2015-2016 local community stabilization  
11 share revenue, \$19,200,000.00 for calendar years 2014 and 2015 and  
12 \$76,900,000.00 for calendar year 2016.

13 (b) From fiscal year 2016-2017 local community stabilization  
14 share revenue, \$297,400,000.00 for calendar year 2016 and  
15 \$83,200,000.00 for calendar year 2017.

16 (c) From fiscal year 2017-2018 local community stabilization  
17 share revenue, \$321,500,000.00 for calendar year 2017 and  
18 \$89,000,000.00 for calendar year 2018.

19 (d) From fiscal year 2018-2019 local community stabilization  
20 share revenue, \$341,800,000.00 for calendar year 2018 and  
21 \$95,900,000.00 for calendar year 2019.

22 (e) From fiscal year 2019-2020 local community stabilization  
23 share revenue, \$364,500,000.00 for calendar year 2019 and  
24 \$101,400,000.00 for calendar year 2020.

25 (f) From fiscal year 2020-2021 local community stabilization  
26 share revenue, \$383,500,000.00 for calendar year 2020 and  
27 \$108,000,000.00 for calendar year 2021.

28 (g) From fiscal year 2021-2022 local community stabilization  
29 share revenue, \$405,700,000.00 for calendar year 2021 and



1 \$115,600,000.00 for calendar year 2022.

2 (h) From fiscal year 2022-2023 local community stabilization  
3 share revenue, \$428,300,000.00 for calendar year 2022 and  
4 \$119,700,000.00 for calendar year 2023.

5 (i) From fiscal year 2023-2024 local community stabilization  
6 share revenue, \$438,900,000.00 for calendar year 2023 and  
7 \$122,800,000.00 for calendar year 2024.

8 (j) From fiscal year 2024-2025 local community stabilization  
9 share revenue, \$445,800,000.00 for calendar year 2024 and  
10 \$124,000,000.00 for calendar year 2025.

11 (k) From fiscal year 2025-2026 local community stabilization  
12 share revenue, \$447,100,000.00 for calendar year 2025 and  
13 \$124,300,000.00 for calendar year 2026.

14 (l) From fiscal year 2026-2027 local community stabilization  
15 share revenue, \$447,700,000.00 for calendar year 2026 and  
16 \$124,500,000.00 for calendar year 2027.

17 (m) From fiscal year 2027-2028 local community stabilization  
18 share revenue, \$448,000,000.00 for calendar year 2027 and  
19 \$124,600,000.00 for calendar year 2028.

20 (n) From the local community stabilization share revenue for  
21 fiscal year 2028-2029 and each fiscal year thereafter, the  
22 authority shall increase the prior fiscal year's 2 distribution  
23 amounts under this subsection by the personal property growth  
24 factor, the first amount for the calendar year in which the fiscal  
25 year begins and the second amount for the calendar year in which  
26 the fiscal year ends. As used in this subdivision, "personal  
27 property growth factor" means that term as defined in section 2c of  
28 the use tax act, 1937 PA 94, MCL 205.92c.

