## **HOUSE BILL NO. 4311**

March 07, 2019, Introduced by Rep. Iden and referred to the Committee on Regulatory Reform.

A bill to create the lawful internet gaming act; to impose requirements for persons to engage in internet gaming; to create the division of internet gaming; to provide for the powers and duties of the division of internet gaming and other state governmental officers and entities; to impose fees; to impose tax and other payment obligations on the conduct of licensed internet gaming; to create the internet gaming fund; to prohibit certain acts in relation to internet gaming and to prescribe penalties for those violations; to require the promulgation of rules; and to provide remedies.





## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. This act shall be known and may be cited as the
   "lawful internet gaming act".
- 3 Sec. 2. The legislature finds and declares all of the following:
- 5 (a) Operating, conducting, and offering for play internet
  6 games over the internet involves gaming activity that already
  7 occurs throughout this state.
- 8 (b) This act is consistent and complies with the unlawful
  9 internet gambling enforcement act of 2006, 31 USC 5361 to 5367, and
  10 specifically authorizes use of the internet to place, receive, or
  11 otherwise knowingly transmit a bet or wager if that use complies
  12 with this act and rules promulgated under this act.
- 13 (c) This act is consistent and complies with the state
  14 constitution of 1963 by ensuring that the internet may be used to
  15 place wagers only on games of skill or chance that may be lawfully
  16 played in this state and that internet gaming is only conducted by
  17 persons who are lawfully operating casinos in this state.
- (d) In order to protect residents of this state who wager on games of chance or skill through the internet and to capture revenues generated from internet gaming, it is in the best interest of this state and its citizens to regulate this activity by authorizing and establishing a secure, responsible, fair, and legal system of internet gaming.
- Sec. 3. As used in this act:
- (a) "Authorized participant" means an individual who has avalid internet wagering account with an internet gaming operatorand is at least 21 years of age.
- 28 (b) "Board" means the Michigan gaming control board created



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- 1 under section 4 of the Michigan gaming control and revenue act,
- 2 1996 IL 1, MCL 432.204.
- 3 (c) "Casino" means a building or buildings in which gaming is
- 4 lawfully conducted under the Michigan gaming control and revenue
- 5 act, 1996 IL 1, MCL 432.201 to 432.226, or in which class III
- 6 gaming is lawfully conducted by an Indian tribe under a facility
- 7 license issued in accordance with a tribal gaming ordinance
- 8 approved by the chair of the National Indian Gaming Commission.
- 9 (d) "Class II gaming" means that term as defined in 25 USC
- **10** 2703.
- 11 (e) "Class III gaming" means that term as defined in 25 USC
- **12** 2703.
- 13 (f) "Compact" means a tribal-state compact governing the
- 14 conduct of gaming activities that is negotiated under the Indian
- 15 gaming regulatory act, Public Law 100-497, 102 Stat 2467.
- 16 (g) "Division" means the division of internet gaming
- 17 established under section 5.
- (h) "Fund" means the internet gaming fund created under
- **19** section 16.
- (i) "Gross gaming revenue" means the total of all internet
- 21 wagers received by an internet gaming operator, less the total of
- 22 all winnings paid out to authorized participants by the internet
- 23 gaming operator, during the accounting period. For purposes of this
- 24 subdivision, internet wagers received by an internet gaming
- 25 operator do not include the monetary value of free play used by
- 26 authorized participants.
- 27 (j) "Indian lands" means that term as defined in 25 USC 2703.
- 28 (k) "Indian tribe" means that term as defined in 25 USC 2703
- 29 and any instrumentality, political subdivision, or other legal



- 1 entity through which an Indian tribe operates its existing casino.
- 2 (l) "Institutional investor" means a person that is any of the following:
- 4 (i) A retirement fund administered by a public agency for the5 exclusive benefit of federal, state, or local public employees.
- 6 (ii) An employee benefit plan or pension fund that is subject 7 to the employee retirement income security act of 1974, Public Law 8 93-406.
- 9 (iii) An investment company registered under the investment 10 company act of 1940, 15 USC 80a-1 to 80a-64.
- (iv) A collective investment trust organized by a bank under 12 Level 12 CFR part 9.
- 13 (v) A closed end investment trust.
- 14 (vi) A chartered or licensed life insurance company or property15 and casualty insurance company.
- 16 (vii) A chartered or licensed financial institution.
- 17 (viii) An investment advisor registered under the investment 18 advisers act of 1940, 15 USC 80b-1 to 80b-21.
- 19 (ix) Any other person that the division determines through
  20 rulemaking should be considered to be an institutional investor for
  21 reasons consistent with this act.
- (n) "Internet game" means a game of skill or chance that is
  offered for play through the internet in which an individual wagers
  money or something of monetary value for the opportunity to win



- 1 money or something of monetary value. For purposes of this
- 2 definition, free plays or extended playing time that is won on a
- 3 game of skill or chance that is offered through the internet is not
- 4 something of monetary value. Internet game includes gaming
- 5 tournaments conducted via the internet in which individuals compete
- 6 against one another in 1 or more of the games authorized by the
- 7 division or in approved variations or composites as authorized by
- 8 the division.

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- 9 (o) "Internet gaming" means operating, conducting, or offering10 for play an internet game.
- (p) "Internet gaming operator" means a person that is issued
  an internet gaming license from the division to operate, conduct,
  or offer internet gaming.
- 14 (q) "Internet gaming platform" means an integrated system of
  15 hardware, software, and servers through which an internet gaming
  16 operator operates, conducts, or offers internet gaming.
  - (r) "Internet gaming vendor" means a person that provides to an internet gaming operator goods, software, or services that directly affect wagering, play, and results of internet games offered under this act, including goods, software, or services necessary to the acceptance, operation, administration, or control of internet wagers, internet games, internet wagering accounts, or internet gaming platforms. Internet gaming vendor does not include a person that provides to an internet gaming operator only such goods, software, or services that it also provides to others for purposes not involving internet gaming, including, but not limited to, a payment processor or a geolocation service provider.
- (s) "Internet wager" means money or something of monetaryvalue risked on an internet game.



- (t) "Internet wagering" means risking money or something of
   monetary value on an internet game.
- 3 (u) "Internet wagering account" means an electronic ledger in
  4 which all of the following types of transactions relative to an
  5 authorized participant are recorded:
- 6 (i) Deposits.
- 7 (ii) Withdrawals.
- 8 (iii) Internet wagers.
- 9 (iv) Monetary value of prizes.
- 10 ( $\nu$ ) Service or other transaction-related charges authorized by 11 the authorized participant, if any.
- 12 (vi) Adjustments to the account.
- 13 (v) "Person" means an individual, partnership, corporation,
  14 association, limited liability company, Indian tribe, or other
  15 legal entity.
- 16 (w) "Prizes" includes both monetary and nonmonetary prizes
  17 received directly or indirectly by an authorized participant from
  18 an internet gaming operator as a direct or indirect result of
  19 internet wagering. The value of a nonmonetary prize is the actual
  20 cost of the prize.
- 21 (x) "Winnings" includes all of the following:
- (i) The total monetary value of prizes received by authorized participants.
- 24 (ii) Stakes returned to authorized participants.
- (iii) Other amounts credited to authorized participants'
  internet wagering accounts, including the monetary value of loyalty
  points, and other similar complimentaries and incentives, not
  including free play, granted to authorized participants as a result



- 1 of participation in internet games.
- 2 Sec. 4. (1) Internet gaming may be conducted only to the 3 extent that it is conducted in accordance with this act.
- 4 (2) An internet wager received by an internet gaming operator 5 is considered to be gambling or gaming that is conducted in the
- 6 internet gaming operator's casino located in this state, regardless
- 7 of the authorized participant's location at the time the
- 8 participant initiates or otherwise places the internet wager.
- 9 (3) A law that is inconsistent with this act does not apply to internet gaming as provided for by this act.
  - (4) This act does not apply to any of the following:
- 12 (a) Lottery games offered by the bureau of lottery under the
  13 McCauley-Traxler-Bowman-McNeely lottery act, 1972 PA 239, MCL 432.1
- **14** to 432.47.

- 15 (b) Class II and Class III gaming conducted exclusively on
- 16 Indian lands by an Indian tribe under a facility license issued in
- 17 accordance with a tribal gaming ordinance approved by the chair of
- 18 the National Indian Gaming Commission. For purposes of this
- 19 subdivision, gaming is conducted exclusively on Indian lands only
- 20 if the individual who places the wager is physically present on
- 21 Indian lands when the wager is initiated and the wager is received
- 22 or otherwise made on equipment that is physically located on those
- 23 Indian lands, and the wager is initiated, received, or otherwise
- 24 made in conformity with the safe harbor requirements described in
- 25 31 USC 5362(10)(C).
- 26 (c) A fantasy contest conducted under the fantasy contests
- 27 consumer protection act.
- 28 (5) Unless licensed as an internet gaming operator under this
- 29 act, a person shall not aggregate computers or other internet



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- 1 access devices in a place of public accommodation in this state,
- 2 including a club or other association, to enable multiple players
- 3 to simultaneously play an internet game.
- 4 (6) For purposes of this act, the intermediate routing of
- 5 electronic data in connection with internet wagering, including
- 6 routing across state lines, does not determine the location or
- 7 locations in which the wager is initiated, received, or otherwise
- 8 made.
- 9 Sec. 5. (1) The division of internet gaming is established in
- 10 the board. The division has the powers and duties specified in this
- 11 act and all other powers necessary to enable it to fully and
- 12 effectively execute this act to administer, regulate, and enforce
- 13 the system of internet gaming established by this act.
- 14 (2) The division has jurisdiction over every person licensed
- 15 by the division and may take enforcement action against a person
- 16 that is not licensed by the division that offers internet gaming in
- 17 this state.
- 18 (3) The division may enter into agreements with other
- 19 jurisdictions, including Indian tribes, to facilitate, administer,
- 20 and regulate multijurisdictional internet gaming by internet gaming
- 21 operators to the extent that entering into the agreement is
- 22 consistent with state and federal laws and if the gaming under the
- 23 agreement is conducted only in the United States.
- 24 (4) The division may permit internet gaming operators licensed
- 25 by the division to accept internet wagers under this act on any
- 26 amateur or professional sporting event or contest.
- Sec. 6. (1) The division may issue an internet gaming license
- 28 only to an applicant that is either of the following:
- 29 (a) A person that holds a casino license under the Michigan



1 gaming control and revenue act, 1996 IL 1, MCL 432.201 to 432.226.

- 2 (b) An Indian tribe that lawfully conducts class III gaming in
  3 a casino located in this state under a facility license issued in
  4 accordance with a tribal gaming ordinance approved by the chair of
  5 the National Indian Gaming Commission.
- 6 (2) The division shall issue an internet gaming license to an 7 applicant described in subsection (1) after receiving the 8 application described in subsection (4) or (5), as applicable, and 9 the application fee, if the division determines that the internet 10 gaming proposed by the applicant complies with this act and the 11 applicant is otherwise eligible and suitable. An applicant is eligible if it meets the requirements set forth in subsection 12 (1) (a) or (b). It is the burden of the applicant to establish by 13 14 clear and convincing evidence its suitability as to character, 15 reputation, integrity, business probity, and financial ability. The application or enforcement of this subsection by the division must 16 not be arbitrary, capricious, or contradictory to the express 17 18 provisions of this act. In evaluating the eligibility and 19 suitability of an applicant under the standards provided in this 20 act, the division shall establish and apply the standards to each applicant in a consistent and uniform manner. In determining 21 22 whether to grant a license to an applicant, the division may 23 request and consider any or all of the following information from 24 the applicant as a factor in the determination:
  - (a) Whether the applicant has adequate capitalization and the financial ability and the means to develop, construct, operate, and maintain the proposed internet gaming platform and to offer and conduct internet gaming in accordance with this act and the rules promulgated by the division.



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- (b) Whether the applicant has the financial ability to
   purchase and maintain adequate liability and casualty insurance and
   to provide an adequate surety bond.
- 4 (c) Whether the applicant has adequate capitalization and the
  5 financial ability to responsibly pay off its secured and unsecured
  6 debts in accordance with its financing agreements and other
  7 contractual obligations.
  - (d) Whether the applicant has a history of material noncompliance with casino or casino-related licensing requirements or compacts with this state or any other jurisdiction, where the noncompliance resulted in enforcement action by the body having jurisdiction over the applicant.
- 13 (e) Whether the applicant has been indicted for, charged with, 14 arrested for, or convicted of, pleaded guilty or nolo contendere 15 to, forfeited bail concerning, or had expunged any criminal offense 16 under the laws of any jurisdiction, either felony or misdemeanor, 17 not including traffic violations, regardless of whether the offense 18 has been expunded, pardoned, or reversed on appeal or otherwise. The division may consider mitigating factors, and, for an applicant 19 20 described in subsection (1)(b), shall give deference to whether the applicant has otherwise met the requirements of the applicant's 21 22 gaming compact for licensure, as applicable.
  - (f) Whether the applicant has filed, or had filed against it, a proceeding for bankruptcy or has ever been involved in any formal process to adjust, defer, suspend, or otherwise work out the payment of any debt.
- (g) Whether the applicant has a history of material
  noncompliance with any regulatory requirements in this state or any
  other jurisdiction where the noncompliance resulted in an



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- 1 enforcement action by the regulatory agency having jurisdiction
  2 over the applicant.
- 3 (h) Whether at the time of application the applicant is a
  4 defendant in litigation involving the integrity of its casino
  5 business practices.
- 6 (3) An internet gaming license issued under this act is valid
  7 for the 5-year period after the date of issuance and, if the
  8 division determines that the licensee continues to meet the
  9 eligibility and suitability standards under this act, is renewable
  10 for additional 5-year periods.
- 11 (4) A person described in subsection (1) (a) may apply to the
  12 division for an internet gaming license to offer internet gaming as
  13 provided in this act. The application must be made on forms
  14 provided by the division and include the information required by
  15 the division.
- 16 (5) A person described in subsection (1) (b) may apply to the
  17 division for an internet gaming license to offer internet gaming as
  18 provided in this act. The application must be made on forms
  19 provided by the division that require only the following
  20 information:
  - (a) The name and location of any of the applicant's casinos.
- (b) The tribal law, charter, or any other organizational
  document of the applicant and other governing documents under which
  the applicant operates any of its casinos.
  - (c) Detailed information about the primary management officials of the applicant's casinos who will have management responsibility for the applicant's internet gaming operations.
  - (d) The current facility license for the applicant's casinos.
- 29 (e) The applicant's current tribal gaming ordinance.



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- (f) The gaming history and experience of the applicant in the
   United States and other jurisdictions.
- 3 (g) Financial information, including copies of the last
  4 independent audit and management letter submitted by the applicant
  5 to the National Indian Gaming Commission under 25 USC 2710(b)(2)(C)
  6 and (D) and 25 CFR parts 271.12 and 271.13.
- 7 (h) The total number of gaming positions, including, but not 8 limited to, electronic gaming devices and table games, at each of 9 the applicant's casinos.
- 10 (6) An initial application for an internet gaming license must
  11 be accompanied by an application fee of \$100,000.00. The rules
  12 promulgated under section 10 may include provisions for the refund
  13 of an application fee, or the portion of an application fee that
  14 has not been expended by the division in processing the
  15 application, and the circumstances under which the fee will be
  16 refunded.
- 17 (7) The division shall keep all information, records, 18 interviews, reports, statements, memoranda, or other data supplied to or used by the division in the course of its review or 19 20 investigation of an application for an internet gaming license or renewal of an internet gaming license confidential and shall use 21 22 that material only to evaluate the applicant for an internet gaming license or renewal. The materials described in this subsection are 23 24 exempt from disclosure under section 13 of the freedom of 25 information act, 1976 PA 442, MCL 15.243.
- (8) An application under this section must be submitted andconsidered in accordance with this act and any rules promulgatedunder this act.
- 29 (9) An internet gaming operator shall pay a license fee of



- 1 \$200,000.00 to the division at the time the initial internet gaming
- 2 license is issued and \$100,000.00 each year after the initial
- 3 license is issued.
- 4 (10) The division shall deposit all application and license
- 5 fees paid under this act into the fund.
- 6 (11) An institutional investor that holds for investment
- 7 purposes only less than 30% of the equity of an applicant under
- 8 this section is exempt from the licensure requirements of this act.
- 9 Sec. 7. (1) The division shall condition the issuance,
- 10 maintenance, and renewal of an internet gaming license to a person
- 11 described in section 6(1)(b) on the person's compliance with all of
- 12 the following conditions:
- (a) The person complies with this act and rules promulgated by
- 14 the division pertaining to all of the following:
- 15 (i) The types of and rules for playing internet games that
- 16 internet gaming operators may offer under this act.
- 17 (ii) Technical standards, procedures, and requirements for the
- 18 acceptance, by the person, of internet wagers initiated or
- 19 otherwise made by individuals located in this state who are not
- 20 physically present on the person's Indian lands in this state at
- 21 the time the wager is initiated or otherwise made.
- 22 (iii) Procedures and requirements for the acceptance, by the
- 23 person, of internet wagers initiated or otherwise made by
- 24 individuals located in other jurisdictions, if the division
- 25 authorizes multijurisdictional gaming as provided in this act.
- 26 (iv) Those requirements set forth in section 11.
- 27 (b) The person adopts and maintains technical standards for
- 28 internet gaming platforms, systems, and software that are
- 29 consistent with the standards adopted by the division under section



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- (c) The person maintains 1 or more mechanisms on the internet gaming platform utilized by the person that are designed to reasonably verify that an authorized participant is 21 years of age or older and that internet wagering is limited to transactions that are initiated and received or otherwise made by an authorized participant located in this state or, if the division authorizes multijurisdictional internet gaming as provided in this act, another jurisdiction in the United States authorized by the multijurisdictional agreement.
- 11 (d) The person adopts and maintains responsible gaming
  12 measures consistent with those described in section 12.
  - (e) The person continues to maintain and operate in this state a casino offering class III gaming and the casino contains not less than 50% of the gaming positions that were in place as of the effective date of this act.
  - (f) The person pays to this state 8% of the gross gaming revenue received by that person from all internet gaming it conducts under this act as an internet gaming operator, and the person makes the payments within the time period described in section 14(2).
  - (g) The person agrees to and timely provides, on written request of the division, books and records directly related to its internet gaming operations for the purpose of permitting the division to verify the calculation of the payments under subdivision (f).
- (h) The person provides a waiver of sovereign immunity to thedivision for the sole and limited purpose of consenting to both ofthe following:



- (i) The jurisdiction of the division to the extent necessary
  and for the limited purpose of providing a mechanism for the
  division to do all of the following:
- 4 (A) Issue, renew, and revoke the person's internet gaming 5 license.
- 6 (B) Enforce the payment obligations set forth in this section 7 and section 14.
- 8 (C) Regulate and enforce the provisions of this act described 9 in sections 10(a), (b), (d) to (q), 11, 12(4) and (5), and 13.
- 10 (D) Inspect the person's internet gaming operation and records
  11 to verify that the person is conducting its internet gaming
  12 operation in conformity with the conditions prescribed in this
  13 section.
- 14 (E) Assess fines or monetary penalties for violations of the provisions or rules referred to in sub-subparagraph (C).
- 16 (F) Enforce the payment of internet gaming license fees 17 described in section 6(9).
- 18 (ii) The exclusive jurisdiction of the courts of this state, 19 and expressly waiving the exhaustion of tribal remedies, with venue 20 in Ingham County, and any courts to which appeals from that venue 21 may be taken, to permit the state to enforce administrative orders 22 of the division, the person's obligation to make payments required under subdivision (f) and section 14, and to enforce collection of 23 24 the judgments. Any judgment of monetary damages under this 25 subparagraph is deemed limited recourse obligations of the person 26 and does not impair any trust or restricted income or assets of the 27 person.
- (2) This state, acting through the governor, shall, at therequest of any Indian tribe, negotiate any amendments to an Indian



- 1 tribe's compact necessary to ensure compliance with this act and
- 2 any applicable federal laws. If the governor fails to enter into
- 3 negotiations with any Indian tribe, or fails to negotiate in good
- 4 faith with respect to any request, the Indian tribe may initiate a
- 5 cause of action against the governor in his or her official
- 6 capacity in either state court or in federal court and obtain those
- 7 remedies as authorized in 25 USC 2710(d)(7).
- **8** (3) The division must exercise its limited direct regulatory
- 9 and enforcement authority in a manner that is not arbitrary,
- 10 capricious, or contradictory to this act. Notwithstanding anything
- 11 in this act to the contrary, this act only regulates internet
- 12 gaming as provided in this act and does not extend to the division,
- 13 or any other agency of this state, any jurisdiction or regulatory
- 14 authority over any aspect of any gaming operations of an Indian
- 15 tribe described in section 4(4)(b) beyond those rights granted to
- 16 this state under the compact with the Indian tribe.
- Sec. 8. (1) The division may issue an internet gaming vendor
- 18 license to a person to provide goods, software, or services to
- 19 internet gaming operators. A person that is not licensed under this
- 20 section shall not provide goods, software, or services as an
- 21 internet gaming vendor to an internet gaming operator.
- 22 (2) On application by an interested person, the division may
- 23 issue a provisional internet gaming vendor license to an applicant
- 24 for an internet gaming vendor license. A provisional license issued
- 25 under this subsection allows the applicant for the internet gaming
- 26 vendor license to conduct business with an internet gaming operator
- 27 before the internet gaming vendor license is issued to the
- 28 applicant. A provisional license issued under this subsection
- 29 expires on the date provided in the license by the division.



- 1 (3) An internet gaming vendor license issued under subsection
- 2 (1) is valid for the 5-year period after the date of issuance. An
- 3 internet gaming vendor license is renewable after the initial 5-
- 4 year period for additional 5-year periods if the division
- 5 determines that the internet gaming vendor continues to meet the
- 6 eligibility and suitability standards under this act.
- 7 (4) A person may apply to the division for an internet gaming
- 8 vendor license as provided in this act and the rules promulgated
- 9 under this act.
- 10 (5) Except as otherwise provided in this section, an
- 11 application under this section must be made on forms provided by
- 12 the division and include the information required by the division.
- 13 An Indian tribe that submits an application under this section
- 14 shall provide only the information described in section 6(5).
- 15 (6) An application under this section must be accompanied by a
- 16 nonrefundable application fee in an amount to be determined by the
- 17 division, not to exceed \$5,000.00.
- 18 (7) The division shall keep all information, records,
- 19 interviews, reports, statements, memoranda, or other data supplied
- 20 to or used by the division in the course of its review or
- 21 investigation of an application for an internet gaming vendor
- 22 license or renewal of an internet gaming vendor license
- 23 confidential and shall use that material only to evaluate the
- 24 applicant for an internet gaming vendor license or renewal. The
- 25 materials described in this subsection are exempt from disclosure
- 26 under section 13 of the freedom of information act, 1976 PA 442,
- **27** MCL 15.243.
- 28 (8) Except as otherwise provided in this subsection, an
- 29 internet gaming vendor shall pay a license fee of \$5,000.00 to the



- division at the time an initial internet gaming vendor license is 1
- issued to the internet gaming vendor and \$2,500.00 each year after 2
- the initial license is issued. An internet gaming vendor that 3
- provides to an internet gaming operator all or substantially all of 4
- an internet gaming platform shall pay a license fee of \$100,000.00 5
- 6 to the division at the time the initial license is issued to the
- 7 vendor and \$50,000.00 each year after the initial license is
- 8 issued.

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- 9 (9) The division shall deposit all application and license 10 fees paid under this act into the fund.
- 11 (10) An institutional investor that holds for investment purposes only less than 30% of the equity of an applicant under 12 this section is exempt from the licensure requirements of this act.
- 14 Sec. 9. (1) The division has jurisdiction over and shall 15 supervise all internet gaming operations governed by this act. The 16 division may do anything necessary or desirable to effectuate this act, including, but not limited to, all of the following: 17
- (a) Develop qualifications, standards, and procedures for 18 19 approval and licensure by the division of internet gaming operators 20 and internet gaming vendors.
  - (b) Decide promptly and in reasonable order all license applications and approve, deny, suspend, revoke, restrict, or refuse to renew internet gaming licenses and internet gaming vendor licenses. A party aggrieved by an action of the division denying, suspending, revoking, restricting, or refusing to renew a license may request a contested case hearing before the division. A request for hearing under this subdivision must be made to the division in writing within 21 days after service of notice of the action by the division.



- (c) Conduct all hearings pertaining to violations of this act
   or rules promulgated under this act.
- 3 (d) Provide for the establishment and collection of all
  4 applicable license fees, taxes, and payments imposed by this act
  5 and the rules promulgated under this act and the deposit of the
  6 applicable fees, taxes, and payments into the fund.
- (e) Develop and enforce testing and auditing requirements for
  internet gaming platforms, internet wagering, and internet wagering
  accounts.
- (f) Develop and enforce requirements for responsible gaming and player protection, including privacy and confidentiality standards and duties.
- 13 (g) Develop and enforce requirements for accepting internet14 wagers.
  - (h) Adopt by rule a code of conduct governing division employees that ensures, to the maximum extent possible, that persons subject to this act avoid situations, relationships, or associations that may represent or lead to an actual or perceived conflict of interest.
- 20 (i) Develop and administer civil fines for internet gaming 21 operators and internet gaming vendors that violate this act or the 22 rules promulgated under this act. A fine imposed under this 23 subdivision must not exceed \$5,000.00 per violation.
- (j) Audit and inspect, on reasonable notice, books and records relevant to internet gaming operations, internet wagers, internet wagering accounts, internet games, or internet gaming platforms, including, but not limited to, the books and records regarding financing and accounting materials held by or in the custody of an internet gaming operator or internet gaming vendor.



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- 1 (k) Acquire by lease or by purchase personal property,2 including, but not limited to, any of the following:
- (i) Computer hardware.
- $oldsymbol{4}$  (ii) Mechanical, electronic, and online equipment and  $oldsymbol{5}$  terminals.
- 6 (iii) Intangible property, including, but not limited to,7 computer programs, software, and systems.
- 8 (2) The division may investigate and may issue cease and
  9 desist orders and obtain injunctive relief against a person that is
  10 not licensed by the division that offers internet gaming in this
  11 state.
- 13 interviews, reports, statements, memoranda, and other data supplied
  14 to or used by the division in the course of any investigation of a
  15 person licensed under this act confidential and shall use that
  16 material only for investigative purposes. The materials described
  17 in this subsection are exempt from disclosure under section 13 of
  18 the freedom of information act, 1976 PA 442, MCL 15.243.
- Sec. 10. Within 1 year after the effective date of this act, the division shall promulgate rules governing the licensing, administration, and conduct of internet gaming under this act. The division shall promulgate the rules pursuant to the administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328. The rules may include only things expressly authorized by this act, including all of the following:
- (a) The types of internet games to be offered, which mustinclude, but need not be limited to, poker, blackjack, cards,slots, and other games typically offered at a casino.
- 29 (b) The qualifications, standards, and procedures for approval



- and licensure by the division of internet gaming operators and
  internet gaming vendors consistent with this act.
- 3 (c) Requirements to ensure responsible gaming.
- 4 (d) Technical and financial standards for internet wagering,
  5 internet wagering accounts, and internet gaming platforms, systems,
  6 and software or other electronic components integral to offering
  7 internet gaming.
- 8 (e) Procedures for conducting contested case hearings under9 this act.
  - (f) Requirements for multijurisdictional agreements entered into by the division with other jurisdictions, including qualifications, standards, and procedures for approval by the division of internet gaming vendors providing internet gaming platforms in connection with the agreements.
  - (g) Procedures and requirements for the acceptance, by an internet gaming operator, of internet wagers initiated or otherwise made by persons located in other jurisdictions, if the division authorizes multijurisdictional gaming as provided in this act.
  - Sec. 11. (1) An internet gaming operator shall require the internet gaming vendor providing its internet gaming platform to provide 1 or more mechanisms on the internet gaming platform that the internet gaming operator uses that are designed to reasonably verify that an authorized participant is 21 years of age or older and that internet wagering is limited to transactions that are initiated and received or otherwise made by an authorized participant located in this state or, if the division authorizes multijurisdictional internet gaming as provided in this act, another jurisdiction in the United States authorized by the multijurisdictional agreement.



- (2) An individual who wishes to place an internet wager under
   this act must satisfy the verification requirements under
   subsection (1) before the individual may establish an internet
   wagering account or make an internet wager on an internet game
   offered by an internet gaming operator.
  - (3) An internet gaming operator shall require the internet gaming vendor providing its internet gaming platform to include mechanisms on its internet gaming platform that are designed to detect and prevent the unauthorized use of internet wagering accounts and to detect and prevent fraud, money laundering, and collusion.
  - (4) An internet gaming operator shall not knowingly authorize any of the following individuals to establish an internet wagering account or knowingly allow them to wager on internet games offered by the internet gaming operator, except if required and authorized by the division for testing purposes or to otherwise fulfill the purposes of this act:
    - (a) An individual who is less than 21 years old.
- 19 (b) An individual whose name appears in the division's20 responsible gaming database.
- 21 (5) An internet gaming operator shall require the internet 22 gaming vendor providing its internet gaming platform to display, on 23 the internet gaming platform used by the internet gaming operator, 24 in a clear, conspicuous, and accessible manner evidence of the 25 internet gaming operator's internet gaming license issued under 26 this act.
- (6) An internet gaming operator shall not conduct internetgaming until 1 year after the effective date of this act.
- Sec. 12. (1) The division may develop responsible gaming



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- 1 measures, including a statewide responsible gaming database
- 2 identifying individuals who are prohibited from establishing an
- 3 internet wagering account or participating in internet gaming
- 4 offered by an internet gaming operator. The executive director of
- 5 the board may place an individual's name in the responsible gaming
- 6 database if any of the following apply:
- 7 (a) The individual has been convicted in any jurisdiction of a
- 8 felony, a crime of moral turpitude, or a crime involving gaming.
- 9 (b) The individual has violated this act or another gaming-10 related law.
- (c) The individual has performed an act or has a notorious or unsavory reputation such that the individual's participation in internet gaming under this act would adversely affect public confidence and trust in internet gaming.
- (d) The individual's name is on a valid and current exclusionlist maintained by this state or another jurisdiction in the UnitedStates.
- 18 (2) The division may promulgate rules for the establishment19 and maintenance of the responsible gaming database.
- 20 (3) An internet gaming operator, in a format specified by the
  21 division, may provide the division with names of individuals to be
  22 included in the responsible gaming database.
- (4) An internet gaming operator shall require the internet gaming vendor providing its internet gaming platform to display, on the internet gaming platform used by the internet gaming operator, in a clear, conspicuous, and accessible manner the number of the toll-free compulsive gambling hotline maintained by this state and offer responsible gambling services and technical controls to authorized participants, consisting of both temporary and permanent



- self-exclusion for all internet games offered and the ability for
  authorized participants to establish their own periodic deposit and
  internet wagering limits and maximum playing times.
- 4 (5) An authorized participant may voluntarily prohibit himself 5 or herself from establishing an internet wagering account with an 6 internet gaming operator. The division may incorporate the 7 voluntary self-exclusion list into the responsible gaming database 8 and maintain both the self-exclusion list and the responsible 9 gaming database in a confidential manner.
- 10 (6) The self-exclusion list and responsible gaming database 11 established under this section are exempt from disclosure under 12 section 13 of the freedom of information act, 1976 PA 442, MCL 13 15.243.
- 14 Sec. 13. (1) A person shall not do any of the following:
- (a) Offer internet gaming for play in this state if the person
  is not an internet gaming operator unless exempt from this act
  under section 4(4).
- 18 (b) Knowingly make a false statement on an application for a
  19 license to be issued under this act.
- 20 (c) Knowingly provide false testimony to the board or an 21 authorized representative of the board while under oath.
- (2) A person that violates subsection (1) (a) is guilty of a
  felony punishable by imprisonment for not more than 10 years or a
  fine of not more than \$100,000.00, or both.
- (3) The division shall not issue a license under this act to aperson that violates subsection (1).
- 27 (4) The attorney general or a county prosecuting attorney may
  28 bring an action to prosecute a violation of subsection (1) (a) in
  29 the county in which the violation occurred or in Ingham County.



- Sec. 14. (1) Except for an internet gaming operator that is an Indian tribe, an internet gaming operator is subject to a tax of 8% on the gross gaming revenue received by the internet gaming operator. An internet gaming operator that is an Indian tribe is subject to the payment requirements under section 7(1)(f).
- (2) An internet gaming operator shall pay the tax or payment,
  as applicable, under subsection (1) on a monthly basis. The payment
  for each monthly accounting period is due on the tenth day of the
  following month.
- 10 (3) No other tax, payment, or fee may be imposed on an internet gaming operator by this state or a political subdivision of this state for internet gaming conducted under this act. This subsection does not impair the contractual rights under an existing development agreement between a city and an internet gaming operator that holds a casino license under the Michigan gaming control and revenue act, 1996 IL 1, MCL 432.201 to 432.226.
  - (4) In addition to payment of the tax and other fees as provided in this act, and to any payment required pursuant to an existing development agreement described in subsection (3), if a city has imposed a municipal services fee equal to 1.25% on a casino licensee, the city shall charge a 1.25% fee on the gross gaming revenues of an internet gaming operator that holds a casino license under the Michigan gaming control and revenue act, 1996 IL 1, MCL 432.201 to 432.226, whose casino is in that city.

Sec. 15. (1) The tax imposed under section 14 must be

27 (a) Thirty percent to the city in which the internet gaming
28 licensee's casino is located, for use in connection with the
29 following:



allocated as follows:

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- (i) The hiring, training, and deployment of street patrol
   officers in that city.
- 3 (ii) Neighborhood development programs designed to create jobs4 in that city with a focus on blighted neighborhoods.
- 5 (iii) Public safety programs such as emergency medical services,6 fire department programs, and street lighting in that city.
  - (iv) Anti-gang and youth development programs in that city.
- 8 ( $\nu$ ) Other programs that are designed to contribute to the 9 improvement of the quality of life in that city.
- 10 (vi) Relief to the taxpayers of the city from 1 or more taxes 11 or fees imposed by the city.
- 12 (vii) The costs of capital improvements in that city.
- (viii) Road repairs and improvements in that city.
- 14 (b) Fifty-five percent to the state to be deposited in the 15 fund.
- 16 (c) Five percent to be deposited in the state school aid fund
  17 established under section 11 of article IX of the state
  18 constitution of 1963.
- (d) Five percent to be deposited in the Michigan
  transportation fund created under section 10 of 1951 PA 51, MCL
  247.660, to be disbursed as provided in section 10(1)(l) of 1951 PA
  51, MCL 247.660.
- (e) Five percent to the Michigan agriculture equine industry development fund created under section 20 of the horse racing law of 1995, 1995 PA 279, MCL 431.320. However, if the 5% allocated under this subdivision to the Michigan agriculture equine industry development fund created under section 20 of the horse racing law of 1995, 1995 PA 279, MCL 431.320, exceeds \$3,000,000.00 in a



- 1 fiscal year, the amount in excess of \$3,000,000.00 must be
- 2 allocated and deposited in the fund created under section 16.
- 3 (2) By December 31, 2020 and each December 31 after that date,
- 4 if the combined amount of money received in the preceding fiscal
- 5 year by the city in which the internet gaming operator licensee's
- 6 casino is located from money allocated under subsection (1)(a) and
- 7 from the wagering tax allocated under section 12(3) of the Michigan
- 8 gaming control and revenue act, 1996 IL 1, MCL 432.212, is less
- 9 than \$179,000,000.00, the board shall distribute from the fund to
- 10 the city in which the internet gaming operator licensee's casino is
- 11 located an amount equal to the difference between \$179,000,000.00
- 12 and the combined amount of money the city in which the internet
- 13 gaming operator licensee's casino is located received in the
- 14 preceding fiscal year from money allocated under subsection (1)(a)
- 15 and from the wagering tax allocated under section 12(3) of the
- 16 Michigan gaming control and revenue act, 1996 IL 1, MCL 432.212.
- 17 However, the total amount the city in which the internet gaming
- 18 operator licensee's casino is located receives for the preceding
- 19 fiscal year under subsection (1)(a) and this subsection must not be
- 20 more than 55% of the total tax imposed under section 14 in the
- 21 fiscal year.
- 22 Sec. 15a. Any payments under section 7(1)(f) must be allocated
- 23 as follows:
- 24 (a) Seventy-five percent to this state to be deposited in the
- **25** fund.
- 26 (b) Twenty-five percent to the Michigan strategic fund created
- 27 under section 5 of the Michigan strategic fund act, 1984 PA 270,
- 28 MCL 125.2005.
- Sec. 16. (1) The internet gaming fund is created in the state



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- 1 treasury.
- 2 (2) The state treasurer may receive money or other assets
- 3 required to be paid into the fund under this act or from any other
- 4 source for deposit into the fund. The state treasurer shall direct
- 5 the investment of the fund. The state treasurer shall credit to the
- 6 fund interest and earnings from fund investments.
- 7 (3) The board is the administrator of the fund for auditing
- 8 purposes.
- 9 (4) Except as otherwise provided in section 15(2), the board
- 10 shall expend money from the fund, on appropriation, for all of the
- 11 following:
- 12 (a) Each year, \$1,000,000.00 to the compulsive gaming
- 13 prevention fund created in section 3 of the compulsive gaming
- 14 prevention act, 1997 PA 70, MCL 432.253.
- 15 (b) The board's costs of regulating and enforcing internet
- 16 gaming under this act.
- 17 Sec. 17. This act does not authorize the construction or
- 18 operation of a casino that was not constructed or operating before
- 19 the effective date of this act.
- 20 Enacting section 1. This act takes effect 90 days after the
- 21 date it is enacted into law.
- 22 Enacting section 2. This act does not take effect unless
- 23 Senate Bill No. or House Bill No. (request no. 01480'19) of
- 24 the 100th Legislature is enacted into law.

