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## **HOUSE BILL No. 6284**

August 15, 2018, Introduced by Reps. Sowerby, LaGrand, Rabhi, Hoadley, Geiss, Zemke, Moss, Chang and Greimel and referred to the Committee on Elections and Ethics.

A bill to regulate political activity; to require certain elected state officers and candidates for state elective office to file financial statements and reports; to prescribe the powers and duties of certain state officers and agencies; to impose fees; to prescribe penalties and civil sanctions; and to provide remedies.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. This act shall be known and may be cited as the "executive branch personal financial disclosure act".
  - Sec. 2. As used in this act:
- (a) "Bureau of elections" means the bureau provided for by section 32 of the Michigan election law, 1954 PA 116, MCL 168.32.
  - (b) "Candidate" means that term as defined in section 3 of the

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- 1 Michigan campaign finance act, 1976 PA 388, MCL 169.203.
- 2 (c) "Candidate for state office" means a candidate for any of
- 3 the following offices:
- $\mathbf{4}$  (i) Governor.
- 5 (ii) Lieutenant governor.
- 6 (iii) Secretary of state.
- 7 (*iv*) Attorney general.
- 8 (d) "Earned income" means salaries, tips, or other
- 9 compensation, and net earnings from self-employment for the taxable
- **10** year.
- 11 (e) "Immediate family of an individual" means a dependent
- 12 child or spouse of that individual or a person claimed by that
- 13 individual or that individual's spouse as a dependent for federal
- 14 income tax purposes.
- 15 (f) "Income" means money or any thing of value received, or to
- 16 be received as a claim on future services, whether in the form of a
- 17 fee, salary, expense, allowance, forbearance, forgiveness,
- 18 interest, dividend, royalty, rent, capital gain, or any other form
- 19 of recompense that is considered income under the internal revenue
- 20 code of 1986, 26 USC 1 to 9834.
- 21 (q) "Principal residence" means that term as defined under
- 22 section 7dd of the general property tax act, 1893 PA 206, MCL
- 23 211.7dd.
- 24 (h) "State official" means the holder of an office described
- 25 in subdivision (c).
- 26 Sec. 3. (1) If an individual is a state official at any time
- 27 during a calendar year, that individual shall file with the bureau

- 1 of elections by May 1 of the following year a report that meets the
- 2 requirements of section 4. This subsection does not apply to an
- 3 individual who was a state official only on the first day of the
- 4 calendar year.
- 5 (2) If an individual is a candidate for state office and has
- 6 not already filed a report under subsection (1) covering the
- 7 preceding calendar year, that individual shall file with the bureau
- 8 of elections a report that meets the requirements of section 4
- 9 within 30 days after the later of May 1 or the date on which the
- 10 individual forms a candidate committee as a candidate for state or
- 11 local office under section 21 of the Michigan campaign finance act,
- 12 1976 PA 388, MCL 169.221.
- 13 (3) An individual who is a candidate for the office of
- 14 governor shall, in addition to the report required under subsection
- 15 (1), file with the bureau of elections on June 15 of the year in
- 16 which the election for the office of governor will be held a copy
- 17 of the individual's federal tax returns for the 3 preceding
- 18 calendar years. A social security number on a tax return filed
- 19 under this subsection may be redacted.
- 20 Sec. 4. (1) Except as provided in section 5, a report required
- 21 under section 3 must include a complete statement of all of the
- 22 following:
- 23 (a) The full name, mailing address, occupation of, and the
- 24 state office held or sought by, the individual filing the report.
- 25 (b) The name of each member of the immediate family of the
- 26 individual filing the report.
- (c) The name, address, and principal activity of each employer

- 1 of the individual and of each member of the immediate family of the
- 2 individual filing the report during the calendar year covered by
- 3 the report.
- 4 (d) Both of the following, as applicable:
- 5 (i) The source and type of earned income received during the
- 6 preceding calendar year by the individual filing the report if the
- 7 total earned income from that source equals \$5,000.00 or more
- 8 during that calendar year.
- $\mathbf{9}$  (ii) The source and type of earned income received during the
- 10 preceding calendar year by each member of the immediate family of
- 11 the individual filing the report if the total earned income from
- 12 that source equals \$5,000.00 or more during that calendar year.
- 13 (e) The source and type of all other income not reported under
- 14 subdivision (d) that is received during the preceding calendar year
- 15 by the individual filing the report or a member of the immediate
- 16 family of that individual if the total income from that source
- 17 equals \$5,000.00 or more during that calendar year.
- (f) Excluding a primary residence, the address of each parcel
- 19 of real property held during the preceding calendar year by the
- 20 individual filing the report or a member of the immediate family of
- 21 that individual if the real property had a fair market value of
- 22 \$50,000.00 or more at any time the real property was held during
- 23 the preceding calendar year. An individual filing a report may
- 24 exclude the street number of a parcel of real property listed under
- 25 this subdivision.
- 26 (g) A description of any stocks, bonds, commodities, futures,
- 27 shares in mutual funds, or other forms of securities held by the

- 1 individual filing the report or a member of the immediate family of
- 2 that individual during the preceding calendar year, if the total
- 3 aggregate value of a security had a fair market value of \$10,000.00
- 4 or more at any time the security was held during the preceding
- 5 calendar year.
- 6 (h) A description of any interest in 1 of the following types
- 7 of assets, if the interest in the asset has a value of \$10,000.00
- 8 or more at any time the asset was held during the preceding
- 9 calendar year:
- 10 (i) A qualified or nonqualified annuity.
- (ii) A benefit under a qualified or nonqualified plan of
- 12 deferred compensation.
- 13 (iii) An account in, or benefit payable under, any pension,
- 14 profit-sharing, stock bonus, or other qualified retirement plan.
- 15 (iv) An individual retirement account or trust.
- 16 (v) A benefit under a plan or arrangement that is established
- 17 under section 401, 403, 408, 408A, or 457 of the internal revenue
- 18 code of 1986, 26 USC 401, 403, 408, 408A, and 457, or a similar
- 19 provision of the internal revenue code of 1986, 26 USC 1 to 9834.
- 20 (i) Except as otherwise provided under this subdivision, the
- 21 identity of all compensated positions held by the individual filing
- 22 the report or a member of the immediate family of that individual
- 23 during the preceding calendar year as an officer, director, member,
- 24 trustee, partner, proprietor, representative, employee, or
- 25 consultant of a corporation, limited liability company, limited
- 26 partnership, partnership, or other business enterprise; of a
- 27 nonprofit organization; of a labor organization; or of an

- 1 educational or other institution other than this state, if the
- 2 total compensation received from a position equals \$1,000.00 or
- 3 more during that calendar year. A position reported under this
- 4 subdivision must include the title of the position, the name of the
- 5 entity within which the position exists, and the principal activity
- 6 of the entity.
- 7 (j) If the individual filing the report or a member of the
- 8 immediate family of that individual was required during the
- 9 previous calendar year to register as a lobbyist or lobbyist agent
- 10 under section 7 of 1978 PA 472, MCL 4.417, the name, address, and
- 11 principal activity of all persons who gave compensation to or
- 12 reimbursed the individual or immediate family member for lobbying.
- 13 As used in this subdivision, "immediate family" includes the parent
- 14 of an individual and the spouse of a child of an individual.
- 15 (k) A description of any interest the individual filing the
- 16 report or a member of the immediate family of that individual has
- 17 in a legal entity that conducts business in this state, if the
- 18 interest has a book value of \$10,000.00 or more, unless the entity
- 19 has shares that are listed or traded over the counter or on an
- 20 organized exchange.
- 21 (2) Information an individual is required to report under this
- 22 section includes information with respect to the holdings of and
- 23 the income from a trust, blind trust, or other financial
- 24 arrangement from which income is received by, or with respect to
- 25 which a beneficial interest in principal or income is held by, an
- 26 individual required to file a report under this section or an
- 27 immediate family member of the individual. As used in this

- 1 subsection:
- 2 (a) "Beneficial interest" includes, but is not limited to, the
- 3 interest in a trust of a qualified trust beneficiary or a trust
- 4 beneficiary as those terms are defined in section 7103 of the
- 5 estates and protected individuals code, 1998 PA 386, MCL 700.7103.
- 6 (b) "Blind trust" means that term as defined in 5 CFR
- **7** 2634.403.
- 8 Sec. 5. A person filing a report under section 3 may omit any
- 9 of the following:
- 10 (a) Information a person is required to report under the
- 11 Michigan campaign finance act, 1976 PA 388, MCL 169.201 to 169.282.
- 12 (b) An item otherwise required to be reported under section
- 13 4(1)(f) or (g) if all of the following apply:
- (i) The item represents the sole financial interest and
- 15 responsibility of a member of the immediate family of the
- 16 individual filing the report about which the individual filing the
- 17 report does not have actual knowledge.
- 18 (ii) The item is not in any way, past or present, derived from
- 19 the income, assets, or activities of the individual filing the
- 20 report.
- 21 (iii) The individual filing the report does not derive, or
- 22 expect to derive, financial benefit from the item.
- (c) An item that concerns a spouse who is living separate and
- 24 apart from the individual filing the report with the intention of
- 25 terminating the marriage or maintaining a legal separation.
- 26 (d) An item that concerns income or obligations of the
- 27 individual filing the report arising from dissolution of his or her

- 1 marriage or a permanent legal separation from his or her spouse.
- 2 (e) Compensation from a publicly held corporation that has
- 3 shares that are listed or traded over the counter or on an
- 4 organized exchange paid to a business owned by the individual
- 5 filing the report or in which the individual filing the report has
- 6 an interest, if the report under section 4 includes a complete
- 7 statement of the identity and value of that business.
- 8 (f) Benefits received under the social security act, chapter
- **9** 531, 49 Stat 620.
- Sec. 6. The bureau of elections shall do all of the following:
- 11 (a) Prepare and make available appropriate forms and
- 12 instructions for the reports required by this act.
- (b) Receive reports required by this act.
- 14 (c) As soon as practicable, but not later than the end of the
- 15 business day on which a report required to be filed under this act
- 16 is received, make the report or all of the contents of the report
- 17 available without charge to the public on the internet at a single
- 18 website established and maintained by the secretary of state, and
- 19 not later than the third business day following the day on which
- 20 the report is received, make the report available for public
- 21 inspection and reproduction during regular business hours.
- 22 (d) Promulgate rules and issue declaratory rulings to
- 23 implement this act under the administrative procedures act of 1969,
- 24 1969 PA 306, MCL 24.201 to 24.328.
- 25 (e) Conduct investigations as necessary to determine whether
- 26 there is reason to believe that a violation of this act occurred.
- 27 The bureau of elections shall conduct an investigation under the

- 1 administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to
- 2 24.328.
- 3 Sec. 7. (1) A citizen of this state may file a complaint with
- 4 the bureau of elections alleging a violation of this act. If it
- 5 receives a complaint, the bureau of elections shall investigate the
- 6 allegations as provided in section 6.
- 7 (2) If the bureau of elections determines after an
- 8 investigation that there is reason to believe a violation of this
- 9 act occurred, the bureau of elections shall forward the results of
- 10 that investigation to the attorney general for enforcement of this
- 11 act. However, if the attorney general is the subject of the
- 12 complaint and the bureau of elections determines after an
- 13 investigation that there is reason to believe that the attorney
- 14 general violated this act, the bureau of elections shall instead
- 15 forward the results of the investigation to the prosecuting
- 16 attorney for Ingham County for enforcement of this act.
- 17 (3) The attorney general or, if the attorney general is the
- 18 individual who is alleged to have violated this act, the
- 19 prosecuting attorney for Ingham County shall enforce this act
- 20 against an individual who violates this act.
- 21 Sec. 8. (1) An individual who fails to file a report as
- 22 required under this act shall pay a late filing fee of not more
- 23 than \$5,000.00, determined as follows:
- 24 (a) Twenty-five dollars for each of the first 10 business days
- 25 that the report remains unfiled.
- 26 (b) Fifty dollars for each business day after the first 10
- 27 business days that the report remains unfiled.

- 1 (2) If an individual required to file a report under this act
- 2 knowingly files an incomplete or inaccurate report, the individual
- 3 is guilty of a misdemeanor punishable by a fine of not more than
- **4** \$10,000.00.
- 5 (3) A default in the payment of a fee or civil fine due or
- 6 ordered under this act, or an installment of the fee or fine, may
- 7 be remedied by any means available under the revised judicature act
- 8 of 1961, 1961 PA 236, MCL 600.101 to 600.9947.
- 9 Enacting section 1. This act takes effect 90 days after the
- 10 date it is enacted into law.

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