

**SUBSTITUTE FOR
HOUSE BILL NO. 6405**

A bill to require certain entities to provide notice to certain persons in the event of a breach of security that results in the unauthorized acquisition of sensitive personally identifying information; to provide for the powers and duties of certain state governmental officers and entities; and to prescribe penalties and provide remedies.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 1. This act shall be known and may be cited as the "data
2 breach notification act".

3 Sec. 3. As used in this act:

4 (a) "Breach of security" or "breach" means the unauthorized
5 acquisition of sensitive personally identifying information in
6 electronic form, if that acquisition is reasonably likely to cause

1 substantial risk of identity theft or fraud to the state residents
2 to whom the information relates. Acquisition that occurs over a
3 period of time that is committed by the same entity constitutes 1
4 breach. The term does not include any of the following:

5 (i) A good-faith acquisition of sensitive personally
6 identifying information by an employee or agent of a covered
7 entity, unless the information is used for a purpose unrelated to
8 the business of the covered entity or is subject to further
9 unauthorized use.

10 (ii) A release of a public record that is not otherwise
11 subject to confidentiality or nondisclosure requirements.

12 (iii) An acquisition or release of data in connection with a
13 lawful investigative, protective, or intelligence activity of a law
14 enforcement or intelligence agency of this state or a political
15 subdivision of this state.

16 (b) "Covered entity" means an individual or a sole
17 proprietorship, partnership, government entity, corporation,
18 limited liability company, nonprofit, trust, estate, cooperative
19 association, or other business entity, that owns or licenses
20 sensitive personally identifying information. The term also
21 includes a state agency.

22 (c) "Data in electronic form" means any data that is stored
23 electronically or digitally on any computer system or other
24 database, including, but not limited to, recordable tapes and other
25 mass storage devices.

26 (d) Except as provided in subdivision (e), "sensitive
27 personally identifying information" means a state resident's first

1 name or first initial and last name in combination with 1 or more
2 of the following data elements that relate to that state resident:

3 (i) A nontruncated Social Security number.

4 (ii) A nontruncated driver license number, state personal
5 identification card number, passport number, military
6 identification number, or other unique identification number issued
7 on a government document that is used to verify the identity of a
8 specific individual.

9 (iii) A financial account number, including, but not limited
10 to, a bank account number, credit card number, or debit card
11 number, in combination with any security code, access code,
12 password, expiration date, or PIN, that is necessary to access the
13 financial account or to conduct a transaction that will result in a
14 credit or debit to the financial account.

15 (iv) A state resident's medical or mental history, treatment,
16 or diagnosis issued by a health care professional.

17 (v) A state resident's health insurance policy number or
18 subscriber identification number and any unique identifier used by
19 a health insurer to identify the state resident.

20 (vi) A username or electronic mail address, in combination
21 with a password or security question and answer, that would permit
22 access to an online account affiliated with the covered entity that
23 is reasonably likely to contain or is used to obtain sensitive
24 personally identifying information.

25 (e) "Sensitive personally identifying information" does not
26 include any of the following:

27 (i) Information about a state resident that has been lawfully

1 made public by a federal, state, or local government record or a
2 widely distributed media.

3 (ii) Information that is truncated, encrypted, secured, or
4 modified by any other method or technology that removes elements
5 that personally identify a state resident or that otherwise renders
6 the information unusable, including encryption of the data or
7 device containing the sensitive personally identifying information,
8 unless the covered entity knows or reasonably believes that the
9 encryption key or security credential that could render the
10 personally identifying information readable or usable has been
11 breached together with the information.

12 (f) "State agency" means an agency, board, bureau, commission,
13 department, division, or office of this state that owns, acquires,
14 maintains, stores, or uses data in electronic form that contains
15 sensitive personally identifiable information.

16 (g) "State resident" means an individual who is a resident of
17 this state.

18 (h) "Third-party agent" means an entity that maintains,
19 processes, or is otherwise permitted to access, sensitive
20 personally identifying information in connection with providing
21 services to a covered entity under an agreement with the covered
22 entity.

23 Sec. 5. (1) Each covered entity and third-party agent shall
24 implement and maintain reasonable security measures designed to
25 protect sensitive personally identifying information against a
26 breach of security.

27 (2) For purposes of subsection (1), a covered entity shall

1 consider all of the following in developing its reasonable security
2 measures:

3 (a) The size of the covered entity.

4 (b) The amount of sensitive personally identifying information
5 that is owned or licensed by the covered entity and the type of
6 activities for which the sensitive personally identifying
7 information is accessed, acquired, or maintained by or on behalf of
8 the covered entity.

9 (c) The covered entity's cost to implement and maintain the
10 security measures to protect against a breach of security relative
11 to its resources.

12 (3) As used in this section, "reasonable security measures"
13 means security measures that are reasonable for a covered entity to
14 implement and maintain, including consideration of all of the
15 following:

16 (a) Designation of an employee or employees to coordinate the
17 covered entity's security measures to protect against a breach of
18 security. An owner or manager may designate himself or herself for
19 purposes of this subdivision.

20 (b) Identification of internal and external risks of a breach
21 of security.

22 (c) Adoption of appropriate information safeguards that are
23 designed to address identified risks of a breach of security and
24 assess the effectiveness of those safeguards.

25 (d) Retention of service providers, if any, that are
26 contractually required to maintain appropriate safeguards for
27 sensitive personally identifying information.

1 (e) Evaluation and adjustment of security measures to account
2 for changes in circumstances affecting the security of sensitive
3 personally identifying information.

4 Sec. 7. (1) If a covered entity determines that a breach of
5 security has or may have occurred, the covered entity shall conduct
6 a good-faith and prompt investigation that includes all of the
7 following:

8 (a) An assessment of the nature and scope of the breach.

9 (b) Identification of any sensitive personally identifying
10 information that was involved in the breach and the identity of any
11 state residents to whom that information relates.

12 (c) A determination of whether the sensitive personally
13 identifying information has been acquired or is reasonably believed
14 to have been acquired by an unauthorized person.

15 (d) Identification and implementation of measures to restore
16 the security and confidentiality of the systems, if any,
17 compromised in the breach.

18 (2) In determining whether sensitive personally identifying
19 information has been acquired by an unauthorized person without
20 valid authorization, the following factors may be considered:

21 (a) Indications that the information is in the physical
22 possession and control of an unauthorized person, such as a lost or
23 stolen computer or other device containing information.

24 (b) Indications that the information has been downloaded or
25 copied by an unauthorized person.

26 (c) Indications that the information was used in an unlawful
27 manner by an unauthorized person, such as fraudulent accounts

1 opened or instances of identity theft reported.

2 (d) Whether the information was publicly displayed.

3 Sec. 9. (1) If a covered entity that owns or licenses
4 sensitive personally identifiable information determines under
5 section 7 that a breach has occurred, the covered entity must
6 provide notice of the breach to each state resident whose sensitive
7 personally identifiable information was acquired in the breach.

8 (2) A covered entity shall provide notice under subsection (1)
9 to state residents described in subsection (1) as expeditiously as
10 possible and without unreasonable delay, taking into account the
11 time necessary to allow the covered entity to conduct an
12 investigation and determine the scope of the breach under section
13 7. Except as provided in subsection (3), the covered entity shall
14 provide notice within 45 days of the covered entity's determination
15 that a breach has occurred.

16 (3) If a federal or state law enforcement agency determines
17 that notice to state residents required under this section would
18 interfere with a criminal investigation or national security, and
19 delivers a request to the covered entity for a delay, a covered
20 entity shall delay providing the notice for a period that the law
21 enforcement agency determines is necessary. If the law enforcement
22 agency determines that an additional delay is necessary, the law
23 enforcement agency shall deliver a written request to the covered
24 entity for an additional delay, and the covered entity shall delay
25 providing the notice to the date specified in the law enforcement
26 agency's written request, or extend the delay set forth in the
27 original request for the additional period set forth in the written

1 request.

2 (4) Except as provided in subsection (5), a covered entity
3 shall provide notice to a state resident under this section in
4 compliance with 1 of the following, as applicable:

5 (a) In the case of a breach of security that involves a
6 username or password, in combination with any password or security
7 question and answer that would permit access to an online account,
8 and no other sensitive personally identifying information is
9 involved, the covered entity may comply with this section by
10 providing the notification in electronic or other form that directs
11 the state resident whose sensitive personally identifying
12 information has been breached to promptly change his or her
13 password and security question or answer, as applicable, or to take
14 other appropriate steps to protect the online account with the
15 covered entity and all other accounts for which the state resident
16 whose sensitive personally identifying information has been
17 breached uses the same username or electronic mail address and
18 password or security question or answer.

19 (b) In the case of a breach that involves sensitive personally
20 identifying information for login credentials of an electronic mail
21 account furnished by the covered entity, the covered entity shall
22 not comply with this section by providing the notification to that
23 electronic mail address, but may, instead, comply with this section
24 by providing notice by another method described in subdivision (a)
25 or (c), or by providing clear and conspicuous notice delivered to
26 the state resident online if the resident is connected to the
27 online account from an internet protocol address or online location

1 from which the covered entity knows the state resident customarily
2 accesses the account.

3 (c) Except as provided in subdivision (a) or (b), the covered
4 entity shall comply with this section by providing a notice, in
5 writing, sent to the mailing address of the state resident in the
6 records of the covered entity, or by electronic mail notice sent to
7 the electronic mail address of the state resident in the records of
8 the covered entity. The notice shall include, at a minimum, all of
9 the following:

10 (i) The date, estimated date, or estimated date range of the
11 breach.

12 (ii) A description of the sensitive personally identifying
13 information that was acquired by an unauthorized person as part of
14 the breach.

15 (iii) A general description of the actions taken by the
16 covered entity to restore the security and confidentiality of the
17 personal information involved in the breach.

18 (iv) A general description of steps a state resident can take
19 to protect himself or herself from identity theft, if the breach
20 creates a risk of identity theft.

21 (v) Contact information that the state resident can use to
22 contact the covered entity to inquire about the breach.

23 (5) A covered entity that is required to provide notice to any
24 state resident under this section may provide substitute notice in
25 lieu of direct notice, if direct notice is not feasible because of
26 any of the following:

27 (a) Excessive cost to the covered entity of providing direct

1 notification relative to the resources of the covered entity. For
2 purposes of this subdivision, the cost of direct notification to
3 state residents is considered excessive if it exceeds \$250,000.00.

4 (b) Lack of sufficient contact information for the state
5 resident who the covered entity is required to notify.

6 (6) For purposes of subsection (5), substitute notice must
7 include both of the following:

8 (a) If the covered entity maintains an internet website, a
9 conspicuous notice posted on the website for a period of at least
10 30 days.

11 (b) Notice in print and in broadcast media, including major
12 media in urban and rural areas where the state residents who the
13 covered entity is required to notify reside.

14 (7) If a covered entity determines that notice is not required
15 under this section, the entity shall document the determination in
16 writing and maintain records concerning the determination for at
17 least 5 years.

18 Sec. 11. (1) If the number of state residents who a covered
19 entity is required to notify under section 9 exceeds 750, the
20 entity shall provide written notice of the breach to the department
21 of technology, management, and budget as expeditiously as possible
22 and without unreasonable delay. Except as provided in section 9(3),
23 the covered entity shall provide the notice within 45 days of the
24 covered entity's determination that a breach has occurred.

25 (2) Written notice to the department of technology,
26 management, and budget under subsection (1) must include all of the
27 following:

1 (a) A synopsis of the events surrounding the breach at the
2 time that notice is provided.

3 (b) The approximate number of state residents the covered
4 entity is required to notify.

5 (c) Any services related to the breach the covered entity is
6 offering or is scheduled to offer without charge to state
7 residents, and instructions on how to use the services.

8 (d) How a state resident may obtain additional information
9 about the breach from the covered entity.

10 (3) A covered entity may provide the department of technology,
11 management, and budget with supplemental or updated information
12 regarding a breach at any time.

13 (4) Information marked as confidential that is obtained by the
14 department of technology, management, and budget under this section
15 is not subject to the freedom of information act, 1976 PA 442, MCL
16 15.231 to 15.246.

17 Sec. 13. If a covered entity discovers circumstances that
18 require that it provide notice under section 9 to more than 1,000
19 state residents at a single time, the entity shall also notify,
20 without unreasonable delay, each consumer reporting agency that
21 compiles and maintains files on consumers on a nationwide basis, as
22 defined in 15 USC 1681a(p), of the timing, distribution, and
23 content of the notices.

24 Sec. 15. (1) If a third-party agent experiences a breach of
25 security in the system maintained by the agent, the agent shall
26 notify the covered entity of the breach of security as quickly as
27 practicable.

1 (2) After receiving notice from a third-party agent under
2 subsection (1), a covered entity shall provide notices required
3 under sections 9 and 11. A third-party agent, in cooperation with a
4 covered entity, shall provide information in the possession of the
5 third-party agent so that the covered entity can comply with its
6 notice requirements.

7 (3) A covered entity may enter into a contractual agreement
8 with a third-party agent under which the third-party agent agrees
9 to handle notifications required under this act.

10 Sec. 17. (1) Subject to subsection (2), a person that
11 knowingly violates or has violated a notification requirement under
12 this act may be ordered to pay a civil fine of not more than
13 \$2,000.00 for each violation, or not more than \$5,000.00 per day
14 for each consecutive day that the covered entity fails to take
15 reasonable action to comply with the notice requirements of this
16 act.

17 (2) A person's aggregate liability for civil fines under
18 subsection (1) for multiple violations related to the same security
19 breach shall not exceed \$250,000.00.

20 (3) The attorney general has exclusive authority to bring an
21 action to recover a civil fine under this section.

22 (4) It is not a violation of this act to refrain from
23 providing any notice required under this act if a court of
24 competent jurisdiction has directed otherwise.

25 (5) To the extent that notification is required under this act
26 as the result of a breach experienced by a third-party agent, a
27 failure to inform the covered entity of the breach is a violation

1 of this act by the third-party agent and the agent is subject to
2 the remedies and penalties described in this section.

3 (6) The remedies under this section are independent and
4 cumulative. The availability of a remedy under this section does
5 not affect any right or cause of action a person may have at common
6 law, by statute, or otherwise.

7 (7) This act shall not be construed to provide a basis for a
8 private right of action.

9 Sec. 19. (1) State agencies are subject to the notice
10 requirements of this act. A state agency that acquires and
11 maintains sensitive personally identifying information from a state
12 government employer, and that is required to provide notice to any
13 state resident under this act, must also notify the employing state
14 agency of any state residents to whom the information relates.

15 (2) A claim or civil action for a violation of this act by a
16 state agency is subject to 1964 PA 170, MCL 691.1401 to 691.1419.

17 (3) By February 1 of each year, the attorney general shall
18 submit a report to the governor, the senate majority leader, and
19 the speaker of the house of representatives that describes the
20 nature of any reported breaches of security by state agencies or
21 third-party agents of state agencies in the preceding calendar year
22 along with recommendations for security improvements. The report
23 shall identify any state agency that has violated any of the
24 applicable requirements in this act in the preceding calendar year.

25 Sec. 21. A covered entity or third-party agent shall take
26 reasonable measures to dispose, or arrange for the disposal, of
27 records that contain sensitive personally identifying information

1 within its custody or control when retention of the records is no
2 longer required under applicable law, regulations, or business
3 needs. Disposal shall include shredding, erasing, or otherwise
4 modifying the sensitive personally identifying information in the
5 records to make it unreadable or undecipherable through any
6 reasonable means consistent with industry standards.

7 Sec. 23. (1) An entity that is subject to or regulated under
8 federal laws, rules, regulations, procedures, or guidance on data
9 breach notification established or enforced by the federal
10 government is exempt from this act as long as the entity does all
11 of the following:

12 (a) Maintains procedures under those laws, rules, regulations,
13 procedures, or guidance.

14 (b) Provides notice to consumers under those laws, rules,
15 regulations, procedures, or guidance.

16 (c) Timely provides a copy of the notice to the attorney
17 general when the number of state residents the entity notified
18 exceeds 750.

19 (2) Except as provided in subsection (3), an entity that is
20 subject to or regulated under state laws, rules, regulations,
21 procedures, or guidance on data breach notification that are
22 established or enforced by state government, and are at least as
23 thorough as the notice requirements provided by this act, is exempt
24 from this act so long as the entity does all of the following:

25 (a) Maintains procedures under those laws, rules, regulations,
26 procedures, or guidance.

27 (b) Provides notice to customers under the notice requirements

1 of those laws, rules, regulations, procedures, or guidance.

2 (c) Timely provides a copy of the notice to the department of
3 technology, management, and budget when the number of state
4 residents the entity notified exceeds 750.

5 (3) An entity that is subject to or regulated under the
6 insurance code of 1956, 1956 PA 218, MCL 500.100 to 500.8302, is
7 exempt from this act.

8 (4) An entity that owns, is owned by, or is under common
9 ownership with an entity described in subsection (1), (2), or (3)
10 and that maintains the same cybersecurity procedures as that other
11 entity is exempt from this act.

12 Enacting section 1. This act takes effect 90 days after the
13 date it is enacted into law.

14 Enacting section 2. This act does not take effect unless all
15 of the following bills of the 99th Legislature are enacted into
16 law:

17 (a) House Bill No. 6406.

18 (b) House Bill No. 6491.