SENATE BILL No. 949

May 21, 2014, Introduced by Senators MARLEAU and KOWALL and referred to the Committee on Appropriations.

A bill to amend 1968 PA 2, entitled

"Uniform budgeting and accounting act,"

by amending sections 1, 2c, 5, 14, 15, 16, 17, 18, 19, and 20a (MCL 141.421, 141.422c, 141.425, 141.434, 141.435, 141.436, 141.437, 141.438, 141.439, and 141.440a), sections 1, 2c, 14, 15, 17, and 19 as amended by 2000 PA 493, section 5 as amended by 1996 PA 146, and sections 16 and 18 as amended by 2013 PA 172, and by adding section 13a.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 1. (1) The state treasurer shall prescribe uniform charts
 of accounts for all local units of similar size, function, or
 service designed to fulfill the requirements of good accounting
 practices relating to general government. Such A UNIFORM chart of

accounts shall conform as nearly as practicable to the uniform 1 2 standards as set forth by the governmental accounting standards board or by a successor organization that establishes national 3 4 generally accepted accounting standards and is determined acceptable to the state treasurer. The official who by law or 5 6 charter is charged with the responsibility for the financial affairs of the local unit shall insure ENSURE that the local unit 7 accounts are maintained and kept in accordance with the UNIFORM 8 9 chart of accounts. THE CHIEF ADMINISTRATIVE OFFICER FOR A LOCAL 10 UNIT SHALL PRESENT TO THE LEGISLATIVE BODY OF THE LOCAL UNIT A 11 RECOMMENDED BUDGET AND PROPOSED GENERAL APPROPRIATIONS ACT THAT 12 CONFORMS TO THE UNIFORM CHART OF ACCOUNTS. The state treasurer may 13 also SHALL publish standard operating procedures and forms for the 14 guidance of APPLICABLE TO local units in establishing and 15 maintaining uniform accounting AND THE UNIFORM CHART OF ACCOUNTS IN 16 COMPLIANCE WITH THIS ACT.

17 (2) A local unit may request the state treasurer to provide
18 assistance, advice, or instruction in establishing or maintaining
19 the uniform chart of accounts required by subsection (1).

(3) The state treasurer may provide assistance, advice, or
instruction to a local unit to establish or maintain the uniform
chart of accounts required by subsection (1) based on information
from 1 or more of the following sources:

(a) Disclosure by the certified public accountant or the
department of treasury in an audit report required by section 5 or
6 that the local unit has failed to establish or maintain the
uniform chart of accounts required by subsection (1).

(b) Disclosure by the department of treasury in a special
 examination report that the local unit has failed to establish or
 maintain the uniform chart of accounts required by subsection (1).

4 (c) Disclosure in an audit report issued under section 5 or 6
5 that the records of the local unit are not auditable because the
6 local unit has failed to establish or maintain the uniform chart of
7 accounts required by subsection (1).

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(d) Disclosure from another state agency.

9 (e) Department of treasury records indicate that the audit
10 required under section 5 has not been performed or filed and is
11 delinquent, and that the local unit is subject to the provisions of
12 section 21 of the Glenn Steil state revenue sharing act of 1971,
13 1971 PA 140, MCL 141.921.

14 (F) INFORMATION PROVIDED BY THE CHIEF ADMINISTRATIVE OFFICER,
15 MEMBER OF THE LEGISLATIVE BODY, OR OTHER OFFICER OF THE LOCAL UNIT.

(4) The state treasurer, in performing the services under 16 17 subsection (2) or (3), may make a determination that the local unit 18 cannot adequately establish or maintain the uniform chart of 19 accounts without additional assistance, advice, or instruction from 20 the state treasurer. The IF THE STATE TREASURER MAKES THIS 21 DETERMINATION, THE state treasurer shall submit a written report of 22 the findings and recommendations to the governing body of the local 23 unit. The local unit shall retain, within 90 days after receipt of 24 this report, the services of a certified public accountant or the state treasurer to perform the needed additional services and shall 25 26 notify, by resolution of the governing body, the state treasurer of 27 such action. Upon failure of the local unit to respond within the

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90-day period, the state treasurer shall perform the necessary
 services to adequately establish or maintain the uniform chart of
 accounts.

4 (5) The state treasurer shall charge reasonable and necessary
5 expenses, including per diem and travel expenses, to the local unit
6 for services performed pursuant to subsections (2), (3), and (4),
7 and the local unit shall make payment to the state treasurer for
8 these expenses. The state treasurer shall execute a contract with
9 the local unit or provide monthly billings if a contract is not
10 executed.

Sec. 2c. (1) "Expenditure" means the cost of goods delivered or services rendered, whether paid or unpaid, including expenses, debt retirement not reported as a liability of the fund from which retired, or capital outlay.

15 (2) "General appropriations act" means the budget as ORDINANCE
16 OR RESOLUTION adopted FOR A LOCAL UNIT by the legislative body or
17 as otherwise given legal effect pursuant to a charter provision in
18 effect on the effective date of this section THAT AUTHORIZES
19 EXPENDITURES BY THE LOCAL UNIT CONSISTENT WITH THE BUDGET.

20 Sec. 5. (1) A local unit having a population of less than 4,000 shall obtain an audit of its financial records, accounts, and 21 22 procedures not less frequently than biennially. However, if any 23 audit under this subsection discloses a material deviation by the 24 local unit from generally accepted accounting practices or from 25 applicable rules and regulations of a state department or agency or 26 discloses any fiscal irregularity, defalcation, misfeasance, nonfeasance, or malfeasance, the department of treasury may require 27

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1 an audit to be conducted in the next year.

(1) (2) A FOR A FISCAL YEAR OF A LOCAL UNIT ENDING AFTER JUNE
30, 2014, A local unit having a population of 4,000 or more shall
obtain an annual audit of its financial records, accounts, and
procedures. AN AUDIT REQUIRED UNDER THIS SECTION SHALL BE COMPLETED
NOT LESS THAN 150 DAYS AFTER THE END OF THE FISCAL YEAR.

7 (2) IF A LOCAL UNIT FAILS TO COMPLY WITH SUBSECTION (1), THE
8 DEPARTMENT OF TREASURY SHALL PERFORM OR CONTRACT FOR THE NECESSARY
9 SERVICES TO COMPLETE THE AUDIT ON BEHALF OF THE LOCAL UNIT.

(3) THE DEPARTMENT OF TREASURY SHALL CHARGE THE LOCAL UNIT FOR
SERVICES PERFORMED AND RELATED EXPENSES INCURRED UNDER SUBSECTION
(2), AND THE LOCAL UNIT SHALL PAY THE STATE TREASURER FOR THESE
EXPENSES. THE STATE TREASURER MAY EXECUTE A CONTRACT WITH THE LOCAL
UNIT FOR THE PAYMENT OR, IF A CONTRACT IS NOT EXECUTED, PROVIDE
MONTHLY INVOICES TO THE LOCAL UNIT.

16 SEC. 13A. (1) FOR A FISCAL YEAR OF A LOCAL UNIT ENDING AFTER
17 JUNE 30, 2014, A LOCAL UNIT SHALL NOT ADOPT OR OPERATE UNDER A
18 DEFICIT BUDGET AND SHALL NOT INCUR AN OPERATING DEFICIT IN A FUND
19 DURING A FISCAL YEAR.

(2) IF A LOCAL UNIT HAS AN EXISTING DEFICIT FUND BALANCE,
INCURS A DEFICIT FUND BALANCE IN THE MOST RECENTLY COMPLETED FISCAL
YEAR, OR ADOPTS A BUDGET FOR A FISCAL YEAR THAT PROJECTS A DEFICIT
FUND BALANCE, THE LOCAL UNIT SHALL IMMEDIATELY NOTIFY THE STATE
TREASURER.

(3) WITHIN 90 DAYS AFTER NOTIFYING THE STATE TREASURER UNDER
SUBSECTION (2), THE LOCAL UNIT SHALL FORMULATE AND SUBMIT TO THE
STATE TREASURER, IN A FORM AND MANNER PRESCRIBED BY THE DEPARTMENT

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OF TREASURY, A DEFICIT ELIMINATION PLAN FOR EVALUATION AND
 CERTIFICATION THAT THE PLAN WILL ASSURE ELIMINATION OF THE DEFICIT.
 IF REQUESTED BY A LOCAL UNIT, THE DEPARTMENT OF TREASURY MAY ASSIST
 THAT LOCAL UNIT IN THE FORMULATION AND IMPLEMENTATION OF THE PLAN.
 UPON CERTIFICATION BY THE STATE TREASURER, THE LOCAL UNIT SHALL
 IMPLEMENT THE PLAN.

7 (4) THE STATE TREASURER MAY RECOGNIZE A FINANCIAL PLAN TO 8 CORRECT A DEFICIT CONDITION SUBMITTED UNDER SECTION 303 OF THE 9 REVISED MUNICIPAL FINANCE ACT, 2001 PA 34, MCL 141.2303, OR SECTION 10 921 OF THE GLENN STEIL STATE REVENUE SHARING ACT OF 1971, 1971 PA 11 140, MCL 141.921, AS SATISFYING THE REQUIREMENT FOR A DEFICIT 12 ELIMINATION PLAN UNDER THIS SECTION.

(5) IF A LOCAL UNIT FAILS TO COMPLY WITH THIS SECTION, THE
STATE TREASURER MAY WITHHOLD STATE FUNDS OTHERWISE PAYABLE TO THE
LOCAL UNIT TO THE EXTENT THE STATE TREASURER DETERMINES NECESSARY
TO ASSURE COMPLIANCE WITH THIS SECTION BY THE LOCAL UNIT.

Sec. 14. (1) Unless otherwise provided by law, charter, resolution, or ordinance, the chief administrative officer shall have IN EACH LOCAL UNIT HAS final responsibility for budget preparation, presentation of the A RECOMMENDED budget to the legislative body, and the control of expenditures under the budget and the general appropriations act.

(2) Unless another person is designated by charter, the chief
administrative officer in each local unit shall prepare the
recommended annual budget for the ensuing fiscal year in the manner
provided in sections 15 to 20a. The budgetary centers of the local
unit shall provide to the chief administrative officer information

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which the chief administrative officer considers necessary and essential to the preparation of a budget for the ensuing fiscal period for presentation to the local unit's legislative body. Each administrative officer or employee of a budgetary center shall comply promptly with a request for information which the chief administrative officer makes.

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(3) The chief administrative officer shall transmit the 7 recommended budget to the legislative body according to an 8 appropriate time schedule developed by the local unit. The schedule 9 10 shall allow adequate time for review and adoption by the 11 legislative body before commencement of the budget year. The 12 recommended budget, when transmitted by the chief administrative 13 officer, shall be accompanied by a suggested PROPOSED general 14 appropriations act to implement the budget. THE CHIEF ADMINISTRATIVE OFFICER FOR A LOCAL UNIT SUBJECT TO SECTION 1 SHALL 15 16 PRESENT A RECOMMENDED BUDGET AND PROPOSED GENERAL APPROPRIATIONS 17 ACT THAT CONFORMS TO THE UNIFORM CHART OF ACCOUNTS. THE CHIEF 18 ADMINISTRATIVE OFFICER FOR A LOCAL UNIT SUBJECT TO THE REQUIREMENTS 19 OF SECTION 622 OR 1281 OF THE REVISED SCHOOL CODE, 1976 PA 451, MCL 380.622 AND 380.1281, SHALL PRESENT A RECOMMENDED BUDGET AND 20 21 PROPOSED GENERAL APPROPRIATIONS ACT THAT CONFORMS TO THE BASIC 22 ACCOUNTING SYSTEM PRESCRIBED BY THE DEPARTMENT OF EDUCATION. The 23 suggested PROPOSED general appropriations act shall fulfill the 24 requirements of section 16. A PROPOSED GENERAL APPROPRIATIONS ACT 25 MAY NOT ADOPT A RECOMMENDED BUDGET BY REFERENCE.

26 (4) The LEGISLATIVE BODY SHALL CONSIDER THE recommended budget
 27 AND PROPOSED GENERAL APPROPRIATIONS ACT transmitted by the chief

administrative officer. shall be considered by the legislative
 body.

3 (5) The chief administrative officer shall furnish to the 4 legislative body information the legislative body requires for 5 proper consideration of the recommended budget AND PROPOSED GENERAL 6 **APPROPRIATIONS ACT.** Before final passage of a general appropriations act by the legislative body, THE LEGISLATIVE BODY 7 SHALL HOLD a public hearing shall be held as required by 1963 (2nd 8 9 Ex Sess) PA 43, MCL 141.411 to 141.415, and the open meetings act, 10 1976 PA 267, MCL 15.261 to 15.275.

Sec. 15. (1) The recommended budget shall include at least the following:

13 (a) Expenditure data for the most recently completed fiscal14 year and estimated expenditures for the current fiscal year.

(b) An estimate of the expenditure amounts required to
conduct, in the ensuing fiscal year, the government of the local
unit, including its budgetary centers.

18 (c) Revenue data for the most recently completed fiscal year19 and estimated revenues for the current fiscal year.

20 (d) An estimate of the revenues, by source of revenue, to be21 raised or received by the local unit in the ensuing fiscal year.

(e) The amount of surplus or deficit that has accumulated from
prior fiscal years, together with an estimate of the amount of
surplus or deficit expected in the current fiscal year. The
inclusion of the amount of an authorized debt obligation to fund a
deficit shall be sufficient to satisfy the requirement of funding
the amount of a deficit estimated under this subdivision.

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(f) An estimate of the amounts needed for deficiency,
 contingent, or emergency purposes.

3 (g) Other data relating to fiscal conditions that the chief
4 administrative officer considers to be useful in considering the
5 financial needs of the local unit.

(H) FOR A SCHOOL DISTRICT, INTERMEDIATE SCHOOL DISTRICT, OR 6 PUBLIC SCHOOL ACADEMY REQUIRED TO SUBMIT A PERIODIC FINANCIAL 7 STATUS REPORT UNDER SECTION 1219 OF THE REVISED SCHOOL CODE, 1976 8 9 PA 451, MCL 380.1219, OR AN ENHANCED DEFICIT ELIMINATION PLAN UNDER 10 SECTION 1220 OF THE REVISED SCHOOL CODE, 1976 PA 451, MCL 380.1220, 11 OTHER DATA RELATING TO FISCAL CONDITIONS THAT THE STATE TREASURER 12 CONSIDERS TO BE USEFUL IN CONSIDERING THE FINANCIAL NEEDS OF THE SCHOOL DISTRICT, INTERMEDIATE SCHOOL DISTRICT, OR PUBLIC SCHOOL 13 14 ACADEMY IN THE FORM AND MANNER PRESCRIBED BY THE DEPARTMENT OF 15 TREASURY.

16 (I) FOR A SCHOOL DISTRICT OR PUBLIC SCHOOL ACADEMY, ALL OF THE 17 FOLLOWING:

(i) PUPIL COUNTS FOR PUPILS IN MEMBERSHIP IN THE SCHOOL
DISTRICT OR PUBLIC SCHOOL ACADEMY FOR THE CURRENT FISCAL YEAR AND
THE 2 PRIOR FISCAL YEARS, AS DETERMINED UNDER THE STATE SCHOOL AID
ACT OF 1979, 1979 PA 94, MCL 388.1601 TO 388.1896, AND PROJECTED
PUPIL COUNTS FOR PUPILS IN MEMBERSHIP IN THE SCHOOL DISTRICT OR
PUBLIC SCHOOL ACADEMY FOR THE NEXT 3 FISCAL YEARS.

24 (*ii*) PROJECTED CASH FLOW FOR THE SCHOOL DISTRICT OR PUBLIC
25 SCHOOL ACADEMY FOR THE REMAINDER OF THE CURRENT FISCAL YEAR AND
26 PROJECTED CASH FLOW FOR THE NEXT 3 FISCAL YEARS.

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(iii) A CASH FLOW BORROWING RATIO FOR THE CURRENT FISCAL YEAR,

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THE PRIOR 2 FISCAL YEARS, AND A PROJECTED CASH FLOW BORROWING RATIO 1 2 FOR THE NEXT 3 FISCAL YEARS. AS USED IN THIS SUBPARAGRAPH, "CASH FLOW BORROWING RATIO" MEANS THE QUOTIENT OF THE SUM OF THE TOTAL 3 4 AMOUNT OF ANY TAX ANTICIPATION NOTES ISSUED BY THE SCHOOL DISTRICT 5 OR PUBLIC SCHOOL ACADEMY IN THE FISCAL YEAR AND THE TOTAL AMOUNT OF ANY STATE SCHOOL AID ANTICIPATION NOTES ISSUED BY THE SCHOOL 6 DISTRICT OR PUBLIC SCHOOL ACADEMY IN THE FISCAL YEAR DIVIDED BY THE 7 TOTAL GENERAL FUND REVENUE FOR THE FISCAL YEAR. 8

9 (*iv*) AN OPERATING RESERVE RATIO FOR THE CURRENT FISCAL YEAR, 10 THE PRIOR 2 FISCAL YEARS, AND A PROJECTED OPERATING RESERVE RATIO 11 FOR THE NEXT 3 FISCAL YEARS. AS USED IN THIS SUBPARAGRAPH, 12 "OPERATING RESERVE RATIO" MEANS THE QUOTIENT OF THE GENERAL FUND 13 BALANCE DIVIDED BY THE TOTAL GENERAL FUND EXPENDITURES FOR A FISCAL 14 YEAR.

15 (ν) AN OPERATING MARGIN RATIO FOR THE CURRENT FISCAL YEAR, THE 16 PRIOR 2 FISCAL YEARS, AND A PROJECTED OPERATING MARGIN RATIO FOR 17 THE NEXT 3 FISCAL YEARS. AS USED IN THIS SUBPARAGRAPH, "OPERATING 18 MARGIN RATIO" MEANS THE QUOTIENT OF THE DIFFERENCE BETWEEN THE 19 TOTAL GENERAL FUND REVENUE AND TOTAL GENERAL FUND EXPENDITURES FOR 20 A FISCAL YEAR DIVIDED BY THE TOTAL GENERAL FUND REVENUE FOR THE 21 FISCAL YEAR.

(vi) A FUND BALANCE CHANGE RATIO FOR THE CURRENT FISCAL YEAR,
THE PRIOR 2 FISCAL YEARS, AND A PROJECTED FUND BALANCE CHANGE RATIO
FOR THE NEXT 3 FISCAL YEARS. AS USED IN THIS SUBPARAGRAPH, "FUND
BALANCE CHANGE RATIO" MEANS THE QUOTIENT OF THE PRIOR FISCAL YEAR
GENERAL FUND BALANCE AND THE CURRENT FISCAL YEAR GENERAL FUND
BALANCE DIVIDED BY THE PRIOR FISCAL YEAR GENERAL FUND BALANCE.

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1 (2) The total estimated expenditures, including an accrued 2 deficit, in the budget shall not exceed the total estimated 3 revenues, including an available unappropriated surplus and the 4 proceeds from bonds or other obligations issued under the fiscal stabilization act, 1981 PA 80, MCL 141.1001 TO 141.1011, AND THE 5 EMERGENCY MUNICIPAL LOAN ACT, 1980 PA 243, MCL 141.931 TO 141.942, 6 or the balance of the principal of these bonds or other 7 obligations. 8

9 Sec. 16. (1) Unless another method for adopting a budget is 10 provided by a charter provision in effect on April 1, 1980, the 11 legislative body of each local unit shall pass a general 12 appropriations act for all funds except trust or agency, internal 13 service, enterprise, debt service or capital project funds for 14 which the legislative body may pass a special appropriation act.

15 (2) The IF THE LOCAL UNIT IS AUTHORIZED TO LEVY AD VALOREM
16 PROPERTY TAXES, THE general appropriations act shall set forth the
17 total number of mills of ad valorem property taxes to be levied and
18 the purposes for which that millage is to be levied. The amendatory
19 act that added this subsection shall be known and may be cited as
20 "the truth in budgeting act".

(3) The general appropriations act shall set forth the amounts
appropriated by the legislative body to defray the expenditures and
meet the liabilities of the local unit for the ensuing fiscal year,
and shall set forth a statement of estimated revenues, by source,
in each fund for the ensuing fiscal year. THE GENERAL
APPROPRIATIONS ACT MAY NOT ADOPT A RECOMMENDED BUDGET BY REFERENCE.

27 AN APPROPRIATION INCLUDED WITHIN A GENERAL APPROPRIATIONS ACT IS

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1 NOT A MANDATE TO SPEND.

2 (4) The general appropriations act shall be consistent with
3 AND MAY NOT ALTER THE uniform charts of accounts prescribed by the
4 state treasurer or, for local school districts and intermediate
5 school districts, by the state board DEPARTMENT of education.

6 (5) This act shall not be interpreted to mandate the 7 development or adoption by a local unit of a line-item budget or line-item general appropriations act. IF A SCHOOL DISTRICT, 8 9 INTERMEDIATE SCHOOL DISTRICT, OR PUBLIC SCHOOL ACADEMY IS SUBJECT 10 TO AN ENHANCED DEFICIT ELIMINATION PLAN UNDER SECTION 1220 OF THE 11 REVISED SCHOOL CODE, 1976 PA 451, MCL 380.1220, THE ENHANCED 12 DEFICIT ELIMINATION PLAN MAY REQUIRE THE SCHOOL DISTRICT, 13 INTERMEDIATE SCHOOL DISTRICT, OR PUBLIC SCHOOL ACADEMY TO DEVELOP 14 OR ADOPT A LINE-ITEM BUDGET OR LINE-ITEM GENERAL APPROPRIATIONS 15 ACT, OR BOTH.

(6) The-IF THE LOCAL UNIT IS AUTHORIZED TO LEVY TAXES, THE 16 17 legislative body shall determine the amount of money to be raised 18 by taxation necessary to defray the expenditures and meet the 19 liabilities of the local unit for the ensuing fiscal year - UNDER 20 THE GENERAL APPROPRIATIONS ACT, shall order that money to be raised by taxation, within statutory and charter limitations, and shall 21 cause the money raised by taxation to be paid into the funds of the 22 local unit. 23

(7) Except as otherwise permitted by section 102 of the state
school aid act of 1979, 1979 PA 94, MCL 388.1702, or by other law,
the legislative body shall not adopt a general appropriations act
or an amendment to that act which causes estimated total

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expenditures, including an accrued deficit, to exceed total estimated revenues, including an available surplus and the proceeds from bonds or other obligations issued under the fiscal stabilization act, 1981 PA 80, MCL 141.1001 to 141.1011, OR THE EMERGENCY MUNICIPAL LOAN ACT, 1980 PA 243, MCL 141.931 TO 141.942, or the balance of the principal of these bonds or other obligations.

Sec. 17. (1) Except as otherwise provided in section 19, a 8 9 deviation from the original general appropriations act shall not be 10 made without amending the general appropriations act. Subject to 11 section 16(2), the legislative body of the local unit shall amend 12 the general appropriations act as soon as it becomes apparent that a deviation from the original general appropriations act THEN IN 13 14 EFFECT is necessary and the amount of the deviation can be 15 determined. FOR A SCHOOL DISTRICT, INTERMEDIATE SCHOOL DISTRICT, OR 16 PUBLIC SCHOOL ACADEMY SUBJECT TO AN ENHANCED DEFICIT ELIMINATION 17 PLAN UNDER SECTION 1220 OF THE REVISED SCHOOL CODE, 1976 PA 451, 18 MCL 380.1220, THE LEGISLATIVE BODY OF THE SCHOOL DISTRICT, 19 INTERMEDIATE SCHOOL DISTRICT, OR PUBLIC SCHOOL ACADEMY SHALL AMEND 20 THE GENERAL APPROPRIATIONS ACT AS SOON AS THE STATE TREASURER 21 NOTIFIES THE SCHOOL DISTRICT, INTERMEDIATE SCHOOL DISTRICT, OR 22 PUBLIC SCHOOL ACADEMY THAT COMPLIANCE WITH THE ENHANCED DEFICIT ELIMINATION PLAN REOUIRES A DEVIATION FROM THE GENERAL 23 24 APPROPRIATIONS ACT THEN IN EFFECT WITH THE AMOUNT OF THE DEVIATION 25 CONSISTENT WITH THE AMOUNT REQUESTED BY THE STATE TREASURER. An 26 amendment shall indicate each intended alteration in the purpose of 27 each appropriation item affected by the amendment. The legislative

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body may require that the chief administrative officer or fiscal
 officer OF A LOCAL UNIT SHALL provide it THE LEGISLATIVE BODY OF
 THE LOCAL UNIT with periodic reports, NOT LESS THAN QUARTERLY, on
 the financial condition of the local unit.

5 (2) If, during a fiscal year, it appears to the chief 6 administrative officer or to the legislative body that the actual 7 and probable revenues from taxes and other sources in a fund are less than the estimated revenues, including an available surplus 8 upon which appropriations from the fund were based and the proceeds 9 10 from bonds or other obligations issued under the fiscal 11 stabilization act, 1981 PA 80, MCL 141.1001 to 141.1011, OR THE 12 EMERGENCY MUNICIPAL LOAN ACT, 1980 PA 243, MCL 141.931 TO 141.942, or the balance of the principal of these bonds or other 13 14 obligations, the chief administrative officer or fiscal officer 15 shall present to the legislative body recommendations which, if 16 adopted, would prevent expenditures from exceeding available 17 revenues for that current fiscal year. FOR A SCHOOL DISTRICT, 18 INTERMEDIATE SCHOOL DISTRICT, OR PUBLIC SCHOOL ACADEMY, IF DURING A 19 FISCAL YEAR IT APPEARS TO THE CHIEF ADMINISTRATIVE OFFICER OR 20 LEGISLATIVE BODY OF THE SCHOOL DISTRICT, INTERMEDIATE SCHOOL 21 DISTRICT, OR PUBLIC SCHOOL ACADEMY THAT ACTUAL PUPIL MEMBERSHIP 22 WITHIN THE SCHOOL DISTRICT, INTERMEDIATE SCHOOL DISTRICT, OR PUBLIC SCHOOL ACADEMY DURING THE FISCAL YEAR WILL BE LESS THAN THE 23 24 PROJECTED PUPIL MEMBERSHIP UPON WHICH THE GENERAL APPROPRIATIONS ACT THEN IN EFFECT WAS BASED, THE CHIEF ADMINISTRATIVE OFFICER 25 26 SHALL PRESENT TO THE LEGISLATIVE BODY RECOMMENDATIONS THAT, IF 27 ADOPTED, SHOULD PREVENT EXPENDITURES FROM EXCEEDING AVAILABLE

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REVENUES FOR THE FISCAL YEAR. The recommendations UNDER THIS 1 2 SUBSECTION shall include proposals for reducing appropriations from the fund for budgetary centers in a manner that would cause the 3 total of appropriations to not be greater than the total of revised 4 5 estimated revenues of the fund, or proposals for measures necessary to provide revenues sufficient to meet expenditures of the fund, or 6 both. The recommendations shall recognize the requirements of state 7 law and the provisions of collective bargaining agreements. 8

9 Sec. 18. (1) A member of the legislative body, chief
10 administrative officer, administrative officer, or employee OR
11 OTHER OFFICER of the local unit shall not create a debt or incur a
12 financial obligation on behalf of the local unit unless the debt or
13 obligation is permitted by law.

14 (2) The chief administrative officer may cause the 15 appropriations made by the legislative body AUTHORIZED IN THE 16 GENERAL APPROPRIATIONS ACT for the local unit and its budgetary 17 centers to be divided into allotments if the allotments are based 18 upon the periodic requirements of the local unit and its budgetary 19 centers AND CONSISTENT WITH THE UNIFORM CHART OF ACCOUNTS FOR THE 20 LOCAL UNIT. FOR A SCHOOL DISTRICT, INTERMEDIATE SCHOOL DISTRICT, OR 21 PUBLIC SCHOOL ACADEMY SUBJECT TO AN ENHANCED DEFICIT ELIMINATION 22 PLAN UNDER SECTION 1220 OF THE REVISED SCHOOL CODE, 1976 PA 451, 23 MCL 380.1220, THE STATE TREASURER MAY REQUIRE THE CHIEF 24 ADMINISTRATIVE OFFICER OF THE SCHOOL DISTRICT, INTERMEDIATE SCHOOL DISTRICT, OR PUBLIC SCHOOL ACADEMY TO CAUSE APPROPRIATIONS 25 26 AUTHORIZED IN THE GENERAL APPROPRIATIONS ACT FOR THE SCHOOL 27 DISTRICT, INTERMEDIATE SCHOOL DISTRICT, OR PUBLIC SCHOOL ACADEMY TO

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1 BE DIVIDED INTO ALLOTMENTS.

2 (3) Except as otherwise provided in section 19, THE CHIEF 3 ADMINISTRATIVE OFFICER, an administrative officer, OR AN EMPLOYEE 4 OR OTHER OFFICER of the local unit shall not incur expenditures 5 against an appropriation account in excess of the amount 6 appropriated by the legislative body. The EXCEPT FOR TRANSFERS AUTHORIZED UNDER SECTION 19(2) OR BY CHARTER OR LAW, THE chief 7 8 administrative officer, an administrative officer, or an employee 9 **OR OTHER OFFICER** of the local unit shall not apply or divert money 10 of the local unit for purposes inconsistent with those specified in 11 the appropriations of the legislative body.GENERAL APPROPRIATIONS 12 ACT.

(4) No duties shall be delegated to the chief administrative
officer that diminish any charter or statutory responsibilities of
an elected or appointed official. NO DUTIES OF A CHIEF
ADMINISTRATIVE OFFICER UNDER THIS ACT OR ANY CHARTER PROVISION OR
LAW MAY BE DIMINISHED OR TRANSFERRED EXCEPT AS EXPRESSLY AUTHORIZED
BY CHARTER OR LAW.

19 Sec. 19. (1) A EXCEPT FOR TRANSFERS AUTHORIZED UNDER 20 SUBSECTION (2) OR BY CHARTER OR LAW, A member of the legislative 21 body, the chief administrative officer, an administrative officer, 22 or an employee OR OTHER OFFICER of a local unit shall not authorize 23 or participate in the expenditure of funds except as authorized by 24 a general appropriations act. An EXCEPT FOR TRANSFERS AUTHORIZED UNDER SUBSECTION (2) OR BY CHARTER OR LAW, AN expenditure shall not 25 26 be incurred except in pursuance of the authority and appropriations of the legislative body of the local unit.GENERAL APPROPRIATIONS 27

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1 ACT THEN IN EFFECT.

2 (2) The legislative body in a general appropriations act may
3 permit the chief administrative officer to execute transfers within
4 limits stated in the act between appropriations OR BUDGETARY
5 CENTERS WITHIN THE LOCAL UNIT without the prior approval of the
6 legislative body.

Sec. 20a. (1) The department of treasury shall publish 7 suggested manuals, forms, and operating procedures which may THAT 8 9 SHALL be used by local units in complying with this act. These 10 manuals, forms, and procedures shall be designed to account for the 11 various kinds and sizes of local units, except that the suggested 12 manuals, forms, and operating procedures which may be used by 13 intermediate school districts and local school districts shall be 14 developed by the superintendent of public instruction and shall be 15 promulgated by the superintendent of public instruction pursuant to 16 Act No. 306 of the Public Acts of 1969, as amended, being sections 17 24.201 to 24.315 of the Michigan Compiled Laws.THE ADMINISTRATIVE 18 PROCEDURES ACT OF 1969, 1969 PA 306, MCL 24.201 TO 24.328.

19 (2) The suggested manuals, forms, and operating procedures 20 described in subsection (1) shall be developed AND MAY BE 21 PERIODICALLY UPDATED by an advisory committee selected by the 22 department of treasury composed of persons from the department of 23 education, other interested state agencies, local units, 24 associations of local units, and other interested or concerned 25 groups.

26 (3) The department of treasury shall provide, or AND SHALL
27 cooperate in the provision of, training and educational programs to

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assist local units to comply with this act. THE DEPARTMENT OF 1 EDUCATION SHALL PROVIDE, AND SHALL COOPERATE IN THE PROVISION OF, 2 3 TRAINING AND EDUCATIONAL PROGRAMS TO ASSIST SCHOOL DISTRICTS, INTERMEDIATE SCHOOL DISTRICTS, AND PUBLIC SCHOOL ACADEMIES TO 4 COMPLY WITH THIS ACT. 5 Enacting section 1. This amendatory act does not take effect 6 unless all of the following bills of the 97th Legislature are 7 enacted into law: 8 9 (a) Senate Bill No. ____ or House Bill No. ____ (request no. 10 04995'14 *). 11 (b) Senate Bill No. ____ or House Bill No. ____ (request no. 12 04996'14 *).