

Michigan Manual 2011-2012



**Published Biennially
Pursuant to § 24.24 of the
Michigan Compiled Laws**

**Compiled and Published by
THE LEGISLATIVE SERVICE BUREAU**

**Under the Direction of
THE LEGISLATIVE COUNCIL**

Copyright © 2012 by Legislative Council, State of Michigan
All Rights Reserved.
Printed in the United States of America

Michigan Manual (ISBN 1-878210-06-8, ISSN 0091-1933). Published biennially by the Legislative Service Bureau, 124 W. Allegan, Lansing, MI 48913, under the direction of the Michigan Legislative Council, pursuant to §24.24 of the Michigan Compiled Laws.

Christopher J. Carl, Editor; **Rosemary Thomas**, Editorial Assistant.

Photo Credits: *apple blossom*, *white pine*, and *American lotus blossom* – Michigan Department of Transportation Photography Unit; *robin* – Sujit Kumar; *Petoskey stone* – Sandra Debnar, Legislative Service Bureau; *chlora strolite* – A. E. Seaman Mineral Museum, Michigan Technological University; *brook trout* – Eric Engbretson, U.S. Fish & Wildlife Service; *painted turtle* – André Karwath; *white-tailed deer* – Joe Kosack/PGC Photo; *dwarf lake iris* – Dr. Thomas G. Barnes, U.S. Fish & Wildlife Service; *mastodon* – University of Michigan Exhibit Museum of Natural History. Photos on the Profile of Michigan title page are courtesy of the Michigan Department of Transportation Photography Unit with the exception of the Comerica Park image, which was supplied by the Michigan Economic Development Corporation, and both Hart Plaza images, which are credited to Bill Bowen.

MICHIGAN LEGISLATIVE COUNCIL
2011-2012

Senate Majority Leader Randy Richardville, *Chair*

Speaker Jase Bolger, *Alternate Chair*

Senator Tory Rocca

Senator Tonya Schuitmaker

Senator Mark C. Jansen

Senator Gretchen Whitmer

Senator Tupac A. Hunter

Representative Jim Stamas

Representative John Walsh

Representative Chuck Moss

Representative Mark S. Meadows

Representative Stacy Erwin Oakes

Senator Dave Hildenbrand, *Alternate Member*

Senator John Moolenaar, *Alternate Member*

Senator Steven M. Bieda, *Alternate Member*

Representative Tom McMillin, *Alternate Member*

Representative Jeff Farrington, *Alternate Member*

Representative Ellen Cogen Lipton, *Alternate Member*

John G. Strand, *Legislative Council Administrator*

PREFACE

The *Michigan Manual* is published biennially by the Legislative Service Bureau, under the direction of the Legislative Council, pursuant to Act 44 of 1899, as amended, being MCL §24.1 et seq. of the *Michigan Compiled Laws*.

The 2011-2012 *Michigan Manual* is the second that emphasizes on-line sources of information. As in 2009-2010, this edition acknowledges the transformational changes that have occurred in the manner in which citizens access and use information. This *Michigan Manual* is presented in two versions. The web version, available from the “Publications” link of the web site of the Michigan Legislature (legislature.mi.gov), provides access to up-to-date information. The printed version of the book includes the historical data that is a hallmark of this publication, but it includes less resource material than earlier editions of the book. Elections results that are readily available through the Secretary of State’s Election Bureau for example, are accessible through links in the on-line version. The shorter printed version is also an expression of the realities of economics that are facing government at all levels.

It is our hope that the two versions will accommodate the dual purposes of serving as a current resource and providing historic information not easily found elsewhere.

The presentation of live links to departments, the courts, universities, and local units of government offers advantages over a static print publication. This greatly expands the volume, quality, timeliness, and accessibility of information.

The *Michigan Manual* will continue to evolve. If you have comments or suggestions for improvements, please use the email address below to communicate them.

Christopher J. Carl, Editor
Research Services Division
Legislative Service Bureau
MIManual@legislature.mi.gov

ACKNOWLEDGMENTS

Any project of the size and scope of the *Michigan Manual* can be brought to completion only as a result of the cooperation and hard work of many people.

Staff from each of the executive departments and all of the state's public universities contributed essential information. Of particular note was the work of Tami Rewerts of the State Court Administrative Office coordinating the information for the Judicial Chapter.

The Senate, House, and Congressional district maps were prepared by *Robert G. Karr*; GIS Operator, a former member of the Bureau staff. (The maps represent the districts under which the office holders were elected rather than the new districts that will be in effect for the 2012 elections.)

The Director of the Bureau's Legislative Printing Division, *Christopher Powers*, coordinated that unit's integral work on composition, layout and web posting; *Rosemary Thomas* managed typographical and proofreading operations; *Carol Morrison* created and maintained the electronic files for the web version; *Sandra Debnar* designed the Profile of Michigan section; *Sandra Debnar*, *Carol Morrison* and *Rosemary Thomas* served as typesetters, *Mary Kennedy* and *Randy Miller* as compositors, and *Sandra Debnar*, *Patricia Romain-Denney* and *Rosemary Thomas* as proofreaders.

John G. Strand
Legislative Council Administrator

HISTORICAL NOTE

Compiling information on government, public institutions, elections, and officials in the *Michigan Manual* is a tradition as old as Michigan itself, dating back to the Michigan Territory's organization as a state and the formation of the first constitution in 1835. First published in 1836 as a manual entitled *Legislative Manual of the Senate and House of Representatives of the State of Michigan*, the *Michigan Manual* has evolved, over the last 170 years, into one of the most important sources of information on this state and its historical, political, and cultural background.

Originally developed as an information handbook for members of the Michigan Legislature, the early manuals included such legislative data as the rules of the Senate and House of Representatives, joint rules, membership lists, and orders of business. The first manual to provide information not strictly related to the conduct of legislative business was published in 1839. That book included data on banking associations and bank returns, judicial circuits, miscellaneous incorporations, the state militia, and tolls on the Central Railroad. With each subsequent edition, the amount of nonlegislative information increased, reflecting the needs of the legislature and the new state government for readily available data.

Act 263 of 1879 first specified the contents of the *Michigan Manual*. It required that legislative material and other information which had previously been published only sporadically be included in the publication. Since that time, the basic contents of the manual have remained relatively unchanged.

Commonly called the "Red Book" (which has been the color of its cover since the 1836 publication), the manual has undergone several changes in both its title and publisher. From 1836 through 1883, the title retained, in one form or another, its reference as a manual for the use of the Michigan Legislature. Act 263 of 1879, the first legislation to mandate publication of the handbook, specifically authorized the Secretary of State to prepare and publish a biennial legislative manual. Recognition in its title of the manual's value and scope as a reference work came in 1885, with the title's change to *Official Directory and Legislative Manual of the State of Michigan*. The Law, Documents and Reports Act, Act 44 of 1899, made that title (which was retained through the 1957 edition) official. Act 161 of 1958 renamed the handbook the *Michigan Manual*. Printed yearly from 1836 to 1851, the manual has been published on a biennial basis since the adoption of the Constitution of 1850. The Michigan Legislature, by authority or resolution, published the document from 1836 to 1879. Act 263 of 1879 transferred publication authority to the Secretary of State, where it remained from 1881 to 1967. The Department of Administration and its successor agency, the Department of Management and Budget, maintained responsibility for compiling and publishing the manual from 1969 to 1987.

On June 22, 1988, the legislature enacted, and the governor approved, legislation (Act 185 of 1988) that returned responsibility for producing the *Michigan Manual* to the legislature. Since that time, the Legislative Service Bureau, under the direction of the Legislative Council, has published the book. From 1989 until 2004, Roger W. Peters served as editor. Beginning with the 2009-2010 edition, the book is presented in an on-line format that features links to additional information.

— C.J.C.

TABLE OF CONTENTS

CHAPTER I

MICHIGAN HISTORY

Chronology of Michigan History	3
Conventions of Assent	
First Convention of Assent of the Territory of Michigan	20
Second Convention of Assent of the Territory of Michigan	21
Act Admitting Michigan to the Union	22

CHAPTER II

CONSTITUTIONS

Michigan's Constitutions	25
Constitutional Conventions	
Convention of 1835	27
Convention of 1850	28
Convention of 1867	29
Constitutional Commission of 1873	30
Convention of 1907-1908	31
Convention of 1961-1962	33
The Constitution of the State of Michigan of 1963	
Table of Contents	39
Constitution of 1963	44
Proposed Amendments to the Constitution of 1963 —	
Summary of Adoption or Rejection	94
The Constitution of the United States of America	101

CHAPTER III

THE LEGISLATIVE BRANCH

Profile of the Michigan Legislature	123
The Michigan Legislature	
Members of the Legislature	125
Legislative Officers, Rules, and Procedures	126
Legislative Sessions	128
How a Bill Becomes a Law	129
The Committee System	131
The 96th Legislature	
Senate Membership, 2011-2012	135
Senate Committees	136
Biographical Sketches of Senate Members	139
House of Representatives Membership, 2011-2012	178
House Committees	180
Biographical Sketches of House Members	184
Legislative and Congressional Representation by County, 2011-2012 . .	295
Legislative Officers and Agencies	
Secretary of the Senate	301
Senate Fiscal Agency	301
Clerk of the House of Representatives	302
House Fiscal Agency	303
Senate/House Sergeants-at-Arms	304
Office of the Auditor General	305
The Legislative Council	306
Legislative Council Administrator	307
Legislative Council Agencies	
Legislative Service Bureau	308
Legislative Council Facilities Agency	308
Legislative Corrections Ombudsman	308
Joint Committee on Administrative Rules	308
Michigan Commission on Uniform State Laws	309
Michigan Law Revision Commission	309
State Drug Treatment Court Advisory Committee	310
Legislative Commission on Government Efficiency	310
Legislative Commission on Statutory Mandates	310
Michigan Consumers Council	310
Electronic Waste Advisory Council	310
Other Agencies	
Michigan Capitol Committee	311

CHAPTER III

THE LEGISLATIVE BRANCH *(Cont.)*

Former Legislatures and Legislative Officers

Territorial Legislatures, 1824-1835	312
Former State Legislatures, 1835-2010	315
Senate Majority Leaders, 1959-2011	320
Presidents Pro Tempore of the State Senate, 1835-2011	320
Secretaries of the State Senate, 1835-2011	322
Speakers of the House of Representatives, 1835-2011	323
Speakers Pro Tempore of the House of Representatives, 1835-2011	325
Clerks of the House of Representatives, 1835-2011	326

Sources of Michigan Legislative Information	327
---	-----

CHAPTER IV

THE EXECUTIVE BRANCH

Profile of the Executive Branch	333
---------------------------------	-----

The Executive Branch

Organization of the Executive Branch (Chart)	334
Executive Branch Reorganization	335
Gubernatorial Appointment Process	338
Development of the State Budget	341

Constitutional Executive Officers

Elected Officers	345
Appointed Officers	345
Governor (Biographical Sketch)	346
Lieutenant Governor (Biographical Sketch)	347
Secretary of State (Biographical Sketch)	348
Attorney General (Biographical Sketch)	349
State Treasurer (Biographical Sketch)	350
Superintendent of Public Instruction (Biographical Sketch)	351
State Board of Education	352

Profiles of State Departments

Agriculture and Rural Development	354
Attorney General	356
Civil Rights	357
Community Health	358
Corrections	360
Education	362
Environmental Quality	364
Human Services	366
Licensing and Regulatory Affairs	368
Military and Veterans Affairs	370
Natural Resources	371
State	375
State Police	377
Technology, Management and Budget	379
Transportation	382
Treasury	384

Former Officials of Michigan

French-Canadian Governors, 1603-1760	390
British-Canadian Governors, 1760-1792	391
Governors of the Northwest Territory, 1787-1800	391
Governor of the Indiana Territory, 1800-1805	391
Governors of the Michigan Territory, 1805-1835	391
Governors of the State of Michigan, 1835-2011	392
Lieutenant Governors, 1835-2011	393
Secretaries of State, 1835-2011	394
Attorneys General, 1836-2011	394
State Treasurers, 1836-2011	395
Auditors General, 1836-2011	396
Superintendents of Public Instruction, 1836-2011	397
State Highway Commissioners, 1903-1965	397
State Board of Education, 1849-2011	398

CHAPTER V

THE JUDICIAL BRANCH

The Judicial Branch

Organization of the Judicial Branch (Chart)	403
---	-----

The Supreme Court

Justices of the Michigan Supreme Court	404
History	404

CHAPTER V

THE JUDICIAL BRANCH (*Cont.*)

Biographical Sketches of Justices	406
Justices of the Michigan Supreme Court, 1836-2011.	413
The Court of Appeals	415
Judicial Districts	416
Judges of the Court of Appeals	418
Biographical Sketches of Judges	419
Michigan Trial Courts	427
Circuit Court	
Judicial Circuits	429
Judges of the Circuit Court	432
Probate Court	
Probate Court and Probate Court Districts	434
Judges of the Probate Court	435
District Court	
Judicial Districts	436
Judges of the District Court	437
Municipal Courts	442
Judicial Branch Agencies	
Appellate Defender Commission	443
State Appellate Defender Office	443
Michigan Appellate Assigned Counsel System	443
Attorney Discipline Board	443
Attorney Grievance Commission	444
Judicial Tenure Commission	445
State Board of Law Examiners	445
State Court Administrative Office	446

CHAPTER VI

MICHIGAN'S CONGRESSIONAL DELEGATION

Introduction	451
Michigan's Congressional Delegation —	
The 112th U.S. Congress	453
Biographical Sketches of U.S. Senators	454
Biographical Sketches of U.S. Representatives	456
Former Members of the U.S. Congress From Michigan	
U.S. Senators, 1837-2011	471
U.S. Representatives, 1837-2011	472
Dates of Congressional Elections, 1835-2010	492

CHAPTER VII

INSTITUTIONS OF HIGHER EDUCATION

Introduction	
Public Universities	495
Community and Junior Colleges	495
Independent Colleges and Universities	495
University Profiles	
Central Michigan University	497
Eastern Michigan University	499
Ferris State University	504
Grand Valley State University	506
Lake Superior State University	510
Michigan State University	512
Michigan Technological University	515
Northern Michigan University	518
Oakland University	521
Saginaw Valley State University	523
University of Michigan	525
Wayne State University	528
Western Michigan University	530
Community Colleges	
Listing	533
Independent Colleges and Universities	
Listing	534

CHAPTER VII	INSTITUTIONS OF HIGHER EDUCATION (Cont.)	
	Former Members of University Governing Boards	
	Regents of the University of Michigan, 1837-2011	536
	Trustees of Michigan State University, 1861-2011.	539
	Governors of Wayne State University, 1956-2011.	541
 CHAPTER VIII	 LOCAL GOVERNMENT	
	Michigan's System of Local Government	
	Introduction	545
	The Michigan Approach	545
	The Contemporary Reality	546
	State-Local Relations	547
	Michigan Counties (map)	548
	Official Census Counts (2000)	
	Michigan Cities, Villages, and	
	Townships or Remainders of Townships	549
	Reservations and Trust Lands	563
	Public School System in Michigan	
	Historical Data, 1836-2010	565
	Number of School Districts	567
	Revenue, All Funds	567
 CHAPTER IX	 ELECTIONS	
	How an Issue Becomes a Ballot Proposal	571
	Laws Proposed by Initiative Petition, 1964-2010	574
	Referenda on Legislation, 1964-2010	575
	Voter Registration and Election Turnout Statistics for	
	Michigan General Elections, 1948-2010	
	Presidential Elections	577
	Gubernatorial Elections	577
	Summary of Vote for Governor, 1835-2010	578
	 INDEXES	
	General Index	585
	Index of Names	587