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## **SENATE BILL No. 404**

June 7, 2011, Introduced by Senator KAHN and referred to the Committee on Appropriations.

A bill to amend 1939 PA 280, entitled
"The social welfare act,"
by amending sections 112g, 112h, 112i, 112j, and 112k (MCL
400.112g, 400.112h, 400.112i, 400.112j, and 400.112k), as added by
2007 PA 74.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 112g. (1) Subject to section 112c(5), the department of community health shall establish and operate the Michigan medicaid estate recovery program to comply with requirements contained in section 1917 of title XIX. The department of community health shall work with the appropriate state and federal departments and agencies to review options for development of a voluntary estate preservation program. Beginning not later than 180 days after the effective date of the amendatory act that added this section and every 180 days thereafter, the department of community health shall

- 1 submit a report to the senate and house appropriations
- 2 subcommittees with jurisdiction over department of community health
- 3 matters and the senate and house fiscal agencies regarding options
- 4 for development of the estate preservation program.
- 5 (2) The department of community health shall establish an
- 6 estate recovery program including various estate recovery program
- 7 activities. These activities shall include, at a minimum, all of
- 8 the following:
- 9 (A) PLACING AND RECORDING LIENS ON MEDICAL ASSISTANCE
- 10 RECIPIENTS' PROPERTY TO THE EXTENT PERMITTED BY SECTION 1917 (A) OF
- 11 TITLE XIX.
- 12 (B) (a) Tracking assets and services of MEDICAL ASSISTANCE
- 13 recipients of medical assistance that are subject to estate
- 14 recovery.
- 15 (C) (b)—Actions necessary to collect amounts subject to estate
- 16 recovery for medical services as determined according to subsection
- 17 (3) (a) provided to MEDICAL ASSISTANCE recipients identified in
- 18 subsection (3)(b). Amounts subject to ESTATE recovery shall not
- 19 exceed the cost of providing the medical services. Any THE
- 20 DEPARTMENT OF COMMUNITY HEALTH OR ITS AGENT MAY NEGOTIATE
- 21 ACCELERATED SETTLEMENTS OF ESTATE RECOVERY CLAIMS WITH THE SPOUSE
- 22 OR HEIRS OF MEDICAL ASSISTANCE RECIPIENTS SUBJECT TO ESTATE
- 23 RECOVERY IF THE MEDICAL ASSISTANCE RECIPIENT IS UNLIKELY TO RETURN
- 24 TO HIS OR HER HOME. THE settlements shall take into account the
- 25 best interests of the state, and the spouse, and THE heirs.
- 26 (D) (c) Other PERFORMING OTHER activities necessary to
- 27 efficiently and effectively administer the ESTATE RECOVERY program,

- 1 INCLUDING RECEIVING INFORMATION AND NOTICES UNDER SECTION 112K.
- 2 (3) The department of community health shall seek appropriate
- 3 changes to the Michigan medicaid state plan and shall apply for any
- 4 necessary waivers and approvals from the federal centers for
- 5 medicare and medicaid services to implement the Michigan medicaid
- 6 estate recovery program. The department of community health shall
- 7 seek approval from the federal centers for medicare and medicaid
- 8 regarding all of the following:
- 9 (a) Which medical services are subject to estate recovery
- 10 under section 1917(b)(1)(B)(i) and (ii) of title XIX.
- 11 (b) Which recipients of medical assistance are subject to
- 12 estate recovery under section 1917(a) and (b) of title XIX.
- 13 (c) Under what circumstances the program shall pursue recovery
- 14 from the estates of spouses of MEDICAL ASSISTANCE recipients of
- 15 medical assistance—who are subject to estate recovery under section
- 16 1917(b)(2) of title XIX.
- 17 (D) THE MAXIMUM DIVESTITURE LOOK-BACK PERIOD FOR ASSETS THAT
- 18 ARE SUBJECT TO ESTATE RECOVERY UNDER SECTION 1917(C) OF TITLE XIX,
- 19 INCLUDING ASSETS PLACED IN TRUSTS BY THE MEDICAL ASSISTANCE
- 20 RECIPIENT, AND TRANSFERRED FOR LESS THAN FAIR MARKET VALUE.
- 21 (E) (d)—What actions may be taken to obtain funds from the
- 22 estates of MEDICAL ASSISTANCE recipients subject to recovery under
- 23 section 1917 of title XIX, including notice and hearing procedures
- 24 that may be pursued to contest actions taken under the Michigan
- 25 medicaid estate recovery program.
- 26 (F) (e) Under what circumstances the estates of A medical
- 27 assistance recipients will be RECIPIENT'S ESTATE IS exempt from the

- 1 Michigan medicaid estate recovery program because of a hardship. At
- 2 the time an individual enrolls in medicaid for long-term care
- 3 services, the department of community health shall provide to the
- 4 individual written materials explaining the process for applying
- 5 for a waiver from estate recovery due to hardship. The department
- 6 of community health shall develop a definition of hardship
- 7 according to section 1917(b)(3) of title XIX. that includes, but is
- 8 not limited to, the following: THE DEPARTMENT OF COMMUNITY HEALTH
- 9 SHALL IMPLEMENT THE PROVISIONS OF SECTION 1917(B)(2) OF TITLE XIX
- 10 TO ENSURE THAT THE HEIRS OF MEDICAL ASSISTANCE RECIPIENTS SUBJECT
- 11 TO THE MICHIGAN MEDICAID ESTATE RECOVERY PROGRAM WILL NOT BE
- 12 UNREASONABLY HARMED BY THE PROVISIONS OF THIS PROGRAM.
- 13  $\frac{(i)}{(i)}$  An exemption for the portion of the value of the medical
- 14 assistance recipient's homestead that is equal to or less than 50%
- 15 of the average price of a home in the county in which the medicaid
- 16 recipient's homestead is located as of the date of the medical
- 17 assistance recipient's death.
- 18 ———— (ii) An exemption for the portion of an estate that is the
- 19 primary income-producing asset of survivors, including, but not
- 20 limited to, a family farm or business.
- 21 (iii) A rebuttable presumption that no hardship exists if the
- 22 hardship resulted from estate planning methods under which assets
- 23 were diverted in order to avoid estate recovery.
- 24 (f) The circumstances under which the department of community
- 25 health may review requests for exemptions and provide exemptions
- 26 from the Michigan medicaid estate recovery program for cases that
- 27 do not meet the definition of hardship developed by the department

- 1 of community health.
- 2 (g) Implementing the provisions of section 1396p(b)(3) of
- 3 title XIX to ensure that the heirs of persons subject to the
- 4 Michigan medicaid estate recovery program will not be unreasonably
- 5 harmed by the provisions of this program.
- 6 (4) The department of community health shall not seek medicaid
- 7 estate recovery if the costs of **THAT** recovery exceed the amount of
- 8 recovery available or if the ESTATE recovery is not in the best
- 9 economic interest of the state.
- 10 (5) AN ITEMIZED LIST OF MEDICAID PAYMENTS PROVIDED BY THE
- 11 DEPARTMENT OF COMMUNITY HEALTH IS PRIMA FACIE EVIDENCE IN
- 12 SUBSTANTIATING A CLAIM UNDER THE MICHIGAN MEDICAID ESTATE RECOVERY
- 13 PROGRAM.
- 14 (5) The department of community health shall not implement a
- 15 Michigan medicaid estate recovery program until approval by the
- 16 <u>federal government is obtained.</u>
- 17 (6) The department of community health shall not recover
- 18 assets from the home of a medical assistance recipient if 1 or more
- 19 of the following individuals are lawfully residing in that home:
- 20 (a) The medical assistance recipient's spouse.
- 21 (b) The medical assistance recipient's child who is under the
- 22 age of 21 years, or is blind or permanently and totally disabled as
- 23 defined in section 1614 of the social security act, 42 USC 1382c.
- 24 (c) The medical assistance recipient's caretaker relative who
- 25 was residing in the medical assistance recipient's home for a
- 26 period of at least 2 years immediately before the date of the
- 27 medical assistance recipient's admission to a medical institution

and who establishes that he or she provided care that permitted the 1 2 medical assistance recipient to reside at home rather than in an institution. As used in this subdivision, "caretaker relative" 3 4 means any relation by blood, marriage, or adoption who is within 5 the fifth degree of kinship to the recipient. (d) The medical assistance recipient's sibling who has an 6 equity interest in the medical assistance recipient's home and who 7 was residing in the medical assistance recipient's home for a 8 9 period of at least 1 year immediately before the date of the 10 individual's admission to a medical institution. (7) The department of community health shall provide written 11 12 information to individuals seeking medicaid eligibility for longterm care services describing the provisions of the Michigan 13 medicaid estate recovery program, including, but not limited to, a 14 15 statement that some or all of their estate may be recovered. (8) The department of community health shall not charge 16 interest on the balance of any Michigan medicaid estate recovery 17 18 payments. 19 (9) The department of community health shall not place or 20 record a lien on qualifying property under the tax equity and fiscal responsibility act of 1982, Public Law 97-424 (TEFRA). 21 Sec. 112h. For the purposes of sections 112g to 112j:112K: 22 (a) "Estate" means all property and other assets included 23 24 within an individual's estate that is subject to probate administration under article III of the estates and protected 25 individuals code, 1998 PA 386, MCL 700.3101 to 700.3988, except 26

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assets otherwise subject to claims under section 3805(3) of the

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- 1 estates and protected individuals code, 1998 PA 386, MCL 700.3805,
- 2 are not part of the estate. ALL REAL AND PERSONAL PROPERTY AND OTHER
- 3 ASSETS IN WHICH THE MEDICAL ASSISTANCE RECIPIENT HAD ANY LEGAL
- 4 TITLE OR INTEREST AT THE TIME OF DEATH TO THE EXTENT OF THAT
- 5 INTEREST, INCLUDING, BUT NOT LIMITED TO, ASSETS CONVEYED TO A
- 6 DECEASED MEDICAL ASSISTANCE RECIPIENT'S SURVIVOR, HEIR, OR ASSIGN
- 7 THROUGH JOINT TENANCY, TENANCY IN COMMON, SURVIVORSHIP, LIFE
- 8 ESTATE, LIVING TRUST, OR OTHER ARRANGEMENT.
- 9 (B) "MICHIGAN MEDICAID ESTATE RECOVERY PROGRAM" MEANS THE
- 10 ESTATE RECOVERY PROGRAM ESTABLISHED UNDER SECTION 112G.
- 11 (C) (b) "Property" means that term "PERSONAL REPRESENTATIVE"
- 12 AND "PROPERTY" MEAN THOSE TERMS as defined in section 1106 of the
- 13 estates and protected individuals code, 1998 PA 386, MCL 700.1106.
- 14 Sec. 112i. Revenue collected through Michigan medicaid estate
- 15 recovery PROGRAM activities shall be used to fund the activities of
- 16 the Michigan medicaid estate recovery program. Any remaining
- 17 balances shall be treated as an expenditure credit for long-term
- 18 care support and services in the medical services appropriation
- 19 unit of the annual department of community health appropriation.
- Sec. 112j. (1) The department of community health may
- 21 promulgate rules for the Michigan medicaid estate recovery program
- 22 according to the administrative procedures act of 1969, 1969 PA
- 23 306, MCL 24.201 to 24.328.
- 24 (2) Not later than 1 year after implementation of the Michigan
- 25 medicaid estate recovery program and each year after that, the
- 26 department of community health shall submit a report to the senate
- 27 and house appropriations subcommittees with jurisdiction over

- 1 department of community health matters and the senate and house
- 2 fiscal agencies regarding the cost to administer the Michigan
- 3 medicaid estate recovery program and the amounts recovered under
- 4 the Michigan medicaid estate recovery program.
- 5 Sec. 112k. The Michigan medicaid estate recovery program shall
- 6 only apply to medical assistance recipients who began receiving
- 7 medicaid long-term care services after the effective date of the
- 8 amendatory act that added this section.
- 9 (1) NOT LATER THAN 30 DAYS AFTER A PERSONAL REPRESENTATIVE IS
- 10 APPOINTED TO AN ESTATE BY A COURT UNDER THE ESTATES AND PROTECTED
- 11 INDIVIDUALS CODE, 1998 PA 386, MCL 700.1101 TO 700.8206, THE
- 12 PERSONAL REPRESENTATIVE SHALL PROVIDE BY ORDINARY MAIL A PROPERLY
- 13 COMPLETED MICHIGAN MEDICAID ESTATE RECOVERY PROGRAM REPORTING FORM
- 14 PRESCRIBED IN SUBSECTION (2) TO THE DEPARTMENT OF COMMUNITY HEALTH.
- 15 (2) THE DEPARTMENT OF COMMUNITY HEALTH'S THIRD PARTY LIABILITY
- 16 DIRECTOR SHALL PRESCRIBE A MICHIGAN MEDICAID ESTATE RECOVERY
- 17 PROGRAM REPORTING FORM. THE FORM SHALL REQUIRE THE PERSONAL
- 18 REPRESENTATIVE OF THE DECEDENT'S ESTATE TO PROVIDE ALL OF THE
- 19 FOLLOWING INFORMATION:
- 20 (A) THE PERSONAL REPRESENTATIVE'S NAME AND CONTACT
- 21 INFORMATION.
- 22 (B) A LIST OF ALL THE DECEDENT'S REAL AND PERSONAL PROPERTY
- 23 AND OTHER ASSETS THAT MAY BE PART OF THE DECEDENT'S ESTATE.
- 24 (C) THE BIRTH DATE AND SOCIAL SECURITY NUMBER OF THE DECEDENT.
- 25 (D) THE BIRTH DATE AND SOCIAL SECURITY NUMBER OF THE
- 26 DECEDENT'S SPOUSE, IF THERE IS A SPOUSE, AND WHETHER THE SPOUSE IS
- 27 ALIVE AS OF THE DATE THE PERSONAL REPRESENTATIVE SIGNED THE

- 1 REPORTING FORM REQUIRED UNDER THIS SECTION.
- 2 (E) WHETHER THE DECEDENT RECEIVED A HARDSHIP WAIVER FOR THE
- 3 DEBT OF ANOTHER MEDICAL ASSISTANCE RECIPIENT, AND IF SO, THE NAME,
- 4 SOCIAL SECURITY NUMBER, AND BIRTH DATE OF THE OTHER MEDICAL
- 5 ASSISTANCE RECIPIENT.