

# SENATE BILL No. 595

September 7, 2011, Introduced by Senators KAHN, PAPPAGEORGE and RICHARDVILLE and referred to the Committee on Health Policy.

A bill to establish a basic health program; to create a basic health program trust fund; to provide for the powers and duties of certain state and local governmental officers and entities; to allow for the promulgation of rules; and to promote the availability and affordability of health coverage in this state.

**THE PEOPLE OF THE STATE OF MICHIGAN ENACT:**

1           Sec. 1. (1) This act shall be known and may be cited as the  
2 "Michigan basic health program act".

3           (2) As used in this act, the words and phrases defined in  
4 sections 3 to 7 have the meanings ascribed to them in those  
5 sections.

6           Sec. 3. (1) "Administrator" means the director of the  
7 department or his or her designee.

1           (2) "Automatic assignment protocol" means the protocol for  
2 assigning individuals to standard health plans as currently used by  
3 the department of community health for medicaid managed care plans  
4 and as modified by the administrator to promote the availability  
5 and affordability of health coverage in this state consistent with  
6 section 1331 of the patient protection and affordable care act, 42  
7 USC 18051.

8           (3) "Department" means the department of community health.

9           (4) "Eligible individual" means an individual who meets all of  
10 the following:

11           (a) Is a resident.

12           (b) Is not eligible to enroll in medicaid, medicare, or the  
13 state children's health insurance program authorized under title  
14 XIX of the social security act, 42 USC 1396 to 1396w-5, for  
15 benefits that at a minimum consist of the essential health benefits  
16 as described in section 1302(b) of the patient protection and  
17 affordable care act, 42 USC 18022.

18           (c) Has household income that exceeds 133% of the federal  
19 poverty line but does not exceed 200% of the federal poverty line  
20 for the size of the family involved.

21           (d) Is not eligible for minimum essential coverage, as defined  
22 in section 5000A(f) of the internal revenue code of 1986, 26 USC  
23 5000A, or is eligible for an employer-sponsored plan that is not  
24 affordable coverage as determined under section 5000A(e)(2) of the  
25 internal revenue code of 1986, 26 USC 5000A.

26           (e) Has not attained age 65 as of the beginning of the plan  
27 year.

1 (5) "Exchange" means an American health benefit exchange  
2 established by this state pursuant to the patient protection and  
3 affordable care act.

4 (6) "Federal poverty line" means the poverty line published  
5 periodically in the federal register by the United States  
6 department of health and human services under its authority to  
7 revise the poverty line under 42 USC 9902.

8 (7) "Fund" means the basic health program trust fund created  
9 in section 9.

10 Sec. 5. (1) "Medicaid" means a program for medical assistance  
11 established under title XIX of the social security act, 42 USC 1396  
12 to 1396w-5.

13 (2) "Medicare" means the federal medicare program established  
14 under title XVIII of the social security act, 42 USC 1395 to  
15 1395kkk-1.

16 (3) "Patient protection and affordable care act" means the  
17 patient protection and affordable care act, Public Law 111-148, as  
18 amended by the health care and education reconciliation act of  
19 2010, Public Law 111-152, and includes regulations promulgated  
20 under those acts.

21 (4) "Program" means the basic health program established under  
22 this act.

23 Sec. 7. (1) "Resident" means an individual who voluntarily  
24 lives in this state with the intention of making his or her home in  
25 this state and not for a temporary purpose and who is not receiving  
26 public assistance from another state.

27 (2) "Service area" means the geographic area approved by the

1 administrator within which a standard health plan meets the  
2 requirements for the minimum provider network development as  
3 determined by the administrator under section 13.

4 (3) "Standard health plan" means a managed care health plan  
5 that this state contracts with as part of the program that meets  
6 all of the following requirements:

7 (a) Only enrolls eligible individuals.

8 (b) Provides at least the essential health benefits described  
9 in section 1302(b) of the patient protection and affordable care  
10 act, 42 USC 18022.

11 (c) Has and maintains a medical loss ratio of at least 85% as  
12 provided in section 1331(b)(3) of the patient protection and  
13 affordable care act, 42 USC 18051.

14 Sec. 9. (1) The basic health program trust fund is created  
15 within the state treasury.

16 (2) The state treasurer may receive money or other assets from  
17 any source other than general fund state funds for deposit into the  
18 fund. The state treasurer shall direct the investment of the fund.  
19 The state treasurer shall credit to the fund interest and earnings  
20 from fund investments.

21 (3) Money in the fund at the close of the fiscal year shall  
22 remain in the fund and shall not lapse to the general fund.

23 (4) The department is the administrator of the fund for  
24 auditing purposes.

25 (5) The administrator shall expend money from the fund without  
26 further appropriation for the purposes of reducing the premiums and  
27 cost-sharing of, or to provide additional benefits for, eligible

1 individuals enrolled in standard health plans in the program.

2       Sec. 11. The department shall establish, implement, and  
3 administer a basic health program in compliance with this act and  
4 section 1331 of the patient protection and affordable care act, 42  
5 USC 18051.

6       Sec. 13. (1) In negotiating with a licensed health maintenance  
7 organization regarding its managed care health plans for  
8 participation in the program as a standard health plan, the  
9 administrator shall adopt a uniform procedure that includes a  
10 request for proposals that includes all of the following:

11       (a) Standards regarding the quality of services to be provided  
12 under the managed care health plan that are at least as rigid as  
13 those currently required of managed care health plans participating  
14 in the state medicaid program.

15       (b) Standards regarding the financial integrity of managed  
16 care health plans sponsored by responding health maintenance  
17 organizations.

18       (c) Standards regarding history and experience of responding  
19 health maintenance organizations in addressing the health care  
20 needs of, and providing quality health care services to, low-income  
21 residents.

22       (d) Standards for minimum provider network development to  
23 ensure that the managed care health plan's network for each service  
24 area within which it will participate has a sufficient number, mix,  
25 and geographic distribution to meet the target populations' needs  
26 and to ensure adequate service availability.

27       (2) Only managed care health plans that are provided by

1 licensed health maintenance organizations in this state and that  
2 have an active medicaid contract with the department at the time of  
3 the release of the request for proposals under subsection (1) are  
4 eligible to participate in the program. A managed care health plan  
5 that is not subject to the provisions of section 9010 of the  
6 patient protection and affordable care act is not eligible to  
7 participate in the program.

8 (3) The administrator shall select 3 standard health plans in  
9 each service area within this state that has mandatory participant  
10 populations of less than 100,000 and 4 standard health plans in  
11 each service area that has mandatory participant populations of  
12 100,000 or more. The administrator may select a standard health  
13 plan for participation in more than 1 service area.

14 (4) In selecting standard health plans, the administrator  
15 shall give preference to licensed health maintenance organizations  
16 that are currently under a medicaid contract with the department  
17 and that have meaningful and proven chronic care, disease  
18 management, and preventive care programs.

19 Sec. 15. An individual who is a qualified individual under  
20 section 1312 of the patient protection and affordable care act, 42  
21 USC 18032, and who is eligible for enrollment in a qualified health  
22 plan offered through the exchange is not an eligible individual  
23 under this act and shall not be enrolled in a standard health plan.

24 Sec. 17. (1) Upon enrollment, an eligible individual shall  
25 have 15 days during which to choose a standard health plan in his  
26 or her service area. The administration shall enroll an eligible  
27 individual who does not choose a standard health plan during the

1 15-day choice period in a standard health plan through the  
2 automatic assignment protocol.

3 (2) An eligible individual enrolled in a standard health plan  
4 under subsection (1) may request disenrollment at any time, without  
5 cause, during the first 90 days of enrollment.

6 (3) The administrator shall establish an annual, 30-day open  
7 enrollment period during which an eligible individual may disenroll  
8 from 1 standard health plan and enroll in another standard health  
9 plan participating in his or her service area.

10 Sec. 19. (1) The administrator shall do all of the following:

11 (a) Ensure that the participating standard health plans  
12 provide essential health benefits as described in section 1302(b)  
13 of the patient protection and affordable care act, 42 USC 18022.

14 (b) Evaluate performance measures as determined by the  
15 administrator.

16 (c) Contract with standard health plans as provided in this  
17 act.

18 (d) Seek approval from the secretary of the United States  
19 department of health and human services to do either of the  
20 following:

21 (i) Use a portion of the federal funds to be provided to the  
22 state under this program to fund administration of the program.

23 (ii) Use a portion of premiums paid by eligible individuals to  
24 fund administration of the program.

25 (e) Coordinate, to the extent possible, the medicaid managed  
26 care program, the basic health program, and the exchange.

27 (f) Any other activity necessary to fulfill his or her duties

1 under this act.

2 (2) The administrator may promulgate rules under the  
3 administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to  
4 24.328, that he or she considers necessary to implement this act.