June 16, 2011, Introduced by Senators JANSEN and KOWALL and referred to the Committee on Economic Development.

A bill to amend 1936 (Ex Sess) PA 1, entitled "Michigan employment security act," by amending section 29 (MCL 421.29), as amended by 2008 PA 480.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 29. (1) Except as provided in subsection (5), an
  individual is disqualified from receiving benefits if he or she:
- 3 (a) Left work voluntarily without good cause attributable to4 the employer or employing unit. An individual who left work is
- 5 presumed to have left work voluntarily without good cause
- 6 attributable to the employer or employing unit. An individual
- 7 claiming benefits under this act has the burden of proof to
- 8 establish that he or she left work involuntarily or for good cause
- 9 that was attributable to the employer or employing unit. However,
- 10 if either of the following conditions is met, the leaving does not
- 11 disqualify the individual:

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- 1 (i) The individual has an established benefit year in effect
- 2 and during that benefit year leaves unsuitable work within 60 days
- 3 after the beginning of that work.
- 4 (ii) The individual is the spouse of a full-time member of the
- 5 United States armed forces, and the leaving is due to the military
- 6 duty reassignment of that member of the United States armed forces
- 7 to a different geographic location.
- 8 (b) Was suspended or discharged for misconduct connected with
- 9 the individual's work or for intoxication while at work.
- 10 (c) Failed without good cause to apply DILIGENTLY for
- 11 available suitable work after receiving from the employment office
- 12 or the commission notice of the availability of that work OR WITH
- 13 EMPLOYERS WHO COULD REASONABLY BE EXPECTED TO HAVE SUITABLE WORK
- 14 AVAILABLE.
- 15 (d) Failed without good cause while unemployed to report to
- 16 the individual's former employer or employing unit within a
- 17 reasonable time after that employer or employing unit provided
- 18 notice of the availability of an interview concerning available
- 19 suitable work with the former employer or employing unit.
- 20 (e) Failed without good cause to accept suitable work offered
- 21 to the individual or to return to the individual's customary self-
- 22 employment, if any, when directed by the employment office or the
- 23 commission. An employer that receives a monetary determination
- 24 under section 32 may notify the unemployment agency regarding the
- 25 availability of suitable work with the employer on the monetary
- 26 determination or other form provided by the unemployment agency.
- 27 Upon receipt of the notice of the availability of suitable work,

- 1 the unemployment agency shall notify the claimant of the
- 2 availability of suitable work.
- 3 (f) Lost his or her job due to absence from work resulting
- 4 from a violation of law for which the individual was convicted and
- 5 sentenced to jail or prison. This subdivision does not apply if
- 6 conviction of an individual results in a sentence to county jail
- 7 under conditions of day parole as provided in 1962 PA 60, MCL
- 8 801.251 to 801.258, or if the conviction was for a traffic
- 9 violation that resulted in an absence of less than 10 consecutive
- 10 work days from the individual's place of employment.
- 11 (g) Is discharged, whether or not the discharge is
- 12 subsequently reduced to a disciplinary layoff or suspension, for
- 13 participation in either of the following:
- 14 (i) A strike or other concerted action in violation of an
- 15 applicable collective bargaining agreement that results in
- 16 curtailment of work or restriction of or interference with
- 17 production.
- 18 (ii) A wildcat strike or other concerted action not authorized
- 19 by the individual's recognized bargaining representative.
- 20 (h) Was discharged for an act of assault and battery connected
- 21 with the individual's work.
- (i) Was discharged for theft connected with the individual's
- 23 work.
- 24 (j) Was discharged for willful destruction of property
- 25 connected with the individual's work.
- 26 (k) Committed a theft after receiving notice of a layoff or
- 27 discharge, but before the effective date of the layoff or

- 1 discharge, resulting in loss or damage to the employer who would
- 2 otherwise be chargeable for the benefits, regardless of whether the
- 3 individual qualified for the benefits before the theft.
- 4 (1) Was employed by a temporary help firm, which as used in
- 5 this section means an employer whose primary business is to provide
- 6 a client with the temporary services of 1 or more individuals under
- 7 contract with the employer, to perform services for a client of
- 8 that firm if each of the following conditions is met:
- 9 (i) The temporary help firm provided the employee with a
- 10 written notice before the employee began performing services for
- 11 the client stating in substance both of the following:
- 12 (A) That within 7 days after completing services for a client
- 13 of the temporary help firm, the employee is under a duty to notify
- 14 the temporary help firm of the completion of those services.
- 15 (B) That a failure to provide the temporary help firm with
- 16 notice of the employee's completion of services pursuant to sub-
- 17 subparagraph (A) constitutes a voluntary quit that will affect the
- 18 employee's eligibility for unemployment compensation should the
- 19 employee seek unemployment compensation following completion of
- 20 those services.
- 21 (ii) The employee did not provide the temporary help firm with
- 22 notice that the employee had completed his or her services for the
- 23 client within 7 days after completion of his or her services for
- 24 the client.
- 25 (m) Was discharged for illegally ingesting, injecting,
- 26 inhaling, or possessing a controlled substance on the premises of
- 27 the employer; refusing to submit to a drug test that was required

- 1 to be administered in a nondiscriminatory manner; or testing
- 2 positive on a drug test, if the test was administered in a
- 3 nondiscriminatory manner. If the worker disputes the result of the
- 4 testing, a generally accepted confirmatory test shall be
- 5 administered and shall also indicate a positive result for the
- 6 presence of a controlled substance before a disqualification of the
- 7 worker under this subdivision. As used in this subdivision:
- 8 (i) "Controlled substance" means that term as defined in
- 9 section 7104 of the public health code, 1978 PA 368, MCL 333.7104.
- (ii) "Drug test" means a test designed to detect the illegal
- 11 use of a controlled substance.
- 12 (iii) "Nondiscriminatory manner" means administered impartially
- 13 and objectively in accordance with a collective bargaining
- 14 agreement, rule, policy, a verbal or written notice, or a labor-
- 15 management contract.
- 16 (N) WAS SUSPENDED OR DISCHARGED BECAUSE OF THE INDIVIDUAL'S
- 17 INABILITY TO PERFORM THE WORK CORRECTLY OR FOR FAILING TO MEET
- 18 NORMAL PRODUCTION QUOTAS.
- 19 (O) WAS SUSPENDED OR DISCHARGED FOR CONSISTENT TARDINESS OR
- 20 ABSENCE WITHOUT JUSTIFIABLE CAUSE.
- 21 (2) A disqualification under subsection (1) begins the week in
- 22 which the act or discharge that caused the disqualification occurs
- 23 and continues until the disqualified individual requalifies under
- 24 subsection (3), except that for benefit years beginning before
- 25 October 1, 2000, the disqualification does not prevent the payment
- 26 of benefits if there are credit weeks, other than multiemployer
- 27 credit weeks, after the most recent disqualifying act or discharge.

- 1 (3) After the week in which the disqualifying act or discharge
- 2 described in subsection (1) occurs, an individual who seeks to
- 3 requalify for benefits is subject to all of the following:
- 4 (a) For benefit years established before October 1, 2000, the
- 5 individual shall complete 6 requalifying weeks if he or she was
- 6 disqualified under subsection (1)(c), (d), (e), (f), (g), or (l), or
- 7 13 requalifying weeks if he or she was disqualified under
- 8 subsection (1)(h), (i), (j), (k), or (m). A requalifying week
- 9 required under this subdivision is each week in which the
- 10 individual does any of the following:
- 11 (i) Earns or receives remuneration in an amount at least equal
- 12 to an amount needed to earn a credit week, as that term is defined
- in section 50.
- (ii) Otherwise meets all of the requirements of this act to
- 15 receive a benefit payment if the individual were not disqualified
- 16 under subsection (1).
- 17 (iii) Receives a benefit payment based on credit weeks
- 18 subsequent to the disqualifying act or discharge.
- 19 (b) For benefit years established before October 1, 2000, if
- 20 the individual is disqualified under subsection (1)(a) or (b), he
- 21 or she shall requalify, after the week in which the disqualifying
- 22 discharge occurred by earning in employment for an employer liable
- 23 under this act or the unemployment compensation act of another
- 24 state an amount equal to, or in excess of, 7 times the individual's
- 25 potential weekly benefit rate, calculated on the basis of
- 26 employment with the employer involved in the disqualification, or
- 27 by earning in employment for an employer liable under this act or

- 1 the unemployment compensation act of another state an amount equal
- 2 to, or in excess of, 40 times the state minimum hourly wage times
- 3 7, whichever is the lesser amount.
- 4 (c) For benefit years established before October 1, 2000, a
- 5 benefit payable to an individual disqualified under subsection
- 6 (1)(a) or (b) shall be charged to the nonchargeable benefits
- 7 account, and not to the account of the employer with whom the
- 8 individual was involved in the disqualification.
- 9 (d) For benefit years beginning on or after October 1, 2000,
- 10 after the week in which the disqualifying act or discharge
- 11 occurred, an individual shall complete 13 requalifying weeks if he
- 12 or she was disqualified under subsection (1)(c), (d), (e), (f),
- 13 (g),  $\frac{\text{or}}{l}$  (N), OR (O), or 26 requalifying weeks if he or she was
- 14 disqualified under subsection (1)(h), (i), (j), (k), or (m). A
- 15 requalifying week required under this subdivision is each week in
- 16 which the individual does any of the following:
- 17 (i) Earns or receives remuneration in an amount equal to at
- 18 least 1/13 of the minimum amount needed in a calendar quarter of
- 19 the base period for an individual to qualify for benefits, rounded
- 20 down to the nearest whole dollar.
- (ii) Otherwise meets all of the requirements of this act to
- 22 receive a benefit payment if the individual was not disqualified
- 23 under subsection (1).
- 24 (e) For benefit years beginning on or after October 1, 2000
- 25 and beginning before April 26, 2002, if the individual is
- 26 disqualified under subsection (1)(a) or (b), he or she shall
- 27 requalify, after the week in which the disqualifying act or

- 1 discharge occurred by earning in employment for an employer liable
- 2 under this act or the unemployment compensation law of another
- 3 state at least the lesser of the following:
- 4 (i) Seven times the individual's weekly benefit rate.
- 5 (ii) Forty times the state minimum hourly wage times 7.
- 6 (f) For benefit years beginning on or after April 26, 2002, if
- 7 the individual is disqualified under subsection (1)(a), he or she
- 8 shall requalify, after the week in which the disqualifying act or
- 9 discharge occurred by earning in employment for an employer liable
- 10 under this act or the unemployment compensation law of another
- 11 state at least 12 times the individual's weekly benefit rate.
- 12 (g) For benefit years beginning on or after April 26, 2002, if
- 13 the individual is disqualified under subsection (1)(b), he or she
- 14 shall requalify, after the week in which the disqualifying act or
- 15 discharge occurred by earning in employment for an employer liable
- 16 under this act or the unemployment compensation law of another
- 17 state at least 17 times the individual's weekly benefit rate.
- 18 (h) A benefit payable to the individual disqualified or
- 19 separated under disqualifying circumstances under subsection (1)(a)
- 20 or (b), shall be charged to the nonchargeable benefits account, and
- 21 not to the account of the employer with whom the individual was
- 22 involved in the separation. Benefits payable to an individual
- 23 determined by the commission to be separated under disqualifying
- 24 circumstances shall not be charged to the account of the employer
- 25 involved in the disqualification for any period after the employer
- 26 notifies the commission of the claimant's possible ineligibility or
- 27 disqualification. If a disqualifying act or discharge occurs during

- 1 the individual's benefit year, any benefits that may become payable
- 2 to the individual in a later benefit year based on employment with
- 3 the employer involved in the disqualification shall be charged to
- 4 the nonchargeable benefits account.
- 5 (4) The maximum amount of benefits otherwise available under
- 6 section 27(d) to an individual disqualified under subsection (1) is
- 7 subject to all of the following conditions:
- 8 (a) For benefit years established before October 1, 2000, if
- 9 the individual is disqualified under subsection (1)(c), (d), (e),
- 10 (f), (g), or (l) and the maximum amount of benefits is based on
- 11 wages and credit weeks earned from an employer before an act or
- 12 discharge involving that employer, the amount shall be reduced by
- 13 an amount equal to the individual's weekly benefit rate as to that
- 14 employer multiplied by the lesser of either of the following:
- 15 (i) The number of requalifying weeks required of the individual
- 16 under this section.
- 17 (ii) The number of weeks of benefit entitlement remaining with
- 18 that employer.
- 19 (b) If the individual has insufficient or no potential benefit
- 20 entitlement remaining with the employer involved in the
- 21 disqualification in the benefit year in existence on the date of
- 22 the disqualifying determination, a reduction of benefits described
- 23 in this subsection applies in a succeeding benefit year with
- 24 respect to any benefit entitlement based upon credit weeks earned
- 25 with the employer before the disqualifying act or discharge.
- (c) For benefit years established before October 1, 2000, an
- 27 individual disqualified under subsection (1)(h), (i), (j), (k), or

- 1 (m) is not entitled to benefits based on wages and credit weeks
- 2 earned before the disqualifying act or discharge with the employer
- 3 involved in the disqualification.
- 4 (d) The benefit entitlement of an individual disqualified
- 5 under subsection (1)(a) or (b) is not subject to reduction as a
- 6 result of that disqualification.
- 7 (e) A denial or reduction of benefits under this subsection
- 8 does not apply to benefits based upon multiemployer credit weeks.
- 9 (f) For benefit years established on or after October 1, 2000,
- 10 if the individual is disqualified under subsection (1)(c), (d),
- 11 (e), (f), (g), or (l), the maximum number of weeks otherwise
- 12 applicable in calculating benefits for the individual under section
- 13 27(d) shall be reduced by the lesser of the following:
- 14 (i) The number of requalifying weeks required of the individual
- 15 under this section.
- 16 (ii) The number of weeks of benefit entitlement remaining on
- 17 the claim.
- 18 (g) For benefit years beginning on or after October 1, 2000,
- 19 the benefits of an individual disqualified under subsection (1)(h),
- 20 (i), (j), (k), or (m) shall be reduced by 13 weeks and any weekly
- 21 benefit payments made to the claimant thereafter shall be reduced
- 22 by the portion of the payment attributable to base period wages
- 23 paid by the base period employer involved in a disqualification
- 24 under subsection (1)(h), (i), (j), (k), or (m).
- 25 (5) If an individual leaves work to accept permanent full-time
- 26 work with another employer and performs services for that employer,
- 27 or if an individual leaves work to accept a recall from a former

- 1 employer, all of the following apply:
- 2 (a) Subsection (1) does not apply.
- 3 (b) Wages earned with the employer whom the individual last
- 4 left, including wages previously transferred under this subsection
- 5 to the last employer, for the purpose of computing and charging
- 6 benefits, are wages earned from the employer with whom the
- 7 individual accepted work or recall, and benefits paid based upon
- 8 those wages shall be charged to that employer.
- 9 (c) When issuing a determination covering the period of
- 10 employment with a new or former employer described in this
- 11 subsection, the commission shall advise the chargeable employer of
- 12 the name and address of the other employer, the period covered by
- 13 the employment, and the extent of the benefits that may be charged
- 14 to the account of the chargeable employer.
- 15 (6) In determining whether work is suitable for an individual,
- 16 the commission shall consider the degree of risk involved to the
- 17 individual's health, safety, and morals, the individual's physical
- 18 fitness and prior training, the individual's length of unemployment
- 19 and prospects for securing local work in the individual's customary
- 20 occupation, and the distance of the available work from the
- 21 individual's residence. Additionally, the commission shall consider
- 22 the individual's experience and prior earnings, but an unemployed
- 23 individual who refuses an offer of work determined to be suitable
- 24 under this section shall be denied benefits if the pay rate for
- 25 that work is at least 70% of the gross pay rate he or she received
- 26 immediately before becoming unemployed. BEGINNING SEPTEMBER 1,
- 27 2011, AFTER AN INDIVIDUAL HAS RECEIVED BENEFITS FOR 50% OF THE

- 1 BENEFIT WEEKS IN THE INDIVIDUAL'S BENEFIT YEAR, WORK SHALL NOT BE
- 2 CONSIDERED UNSUITABLE BECAUSE IT IS OUTSIDE OF THE INDIVIDUAL'S
- 3 TRAINING AND EXPERIENCE OR UNSUITABLE AS TO PAY RATE IF THE PAY
- 4 RATE FOR THAT WORK MEETS OR EXCEEDS THE MINIMUM WAGE AND IS 120% OR
- 5 MORE OF THE INDIVIDUAL'S WEEKLY BENEFIT AMOUNT.
- 6 (7) Work is not suitable and benefits shall not be denied
- 7 under this act to an otherwise eligible individual for refusing to
- 8 accept new work under any of the following conditions:
- 9 (a) If the position offered is vacant due directly to a
- 10 strike, lockout, or other labor dispute.
- 11 (b) If the remuneration, hours, or other conditions of the
- work offered are substantially less favorable to the individual
- 13 than those prevailing for similar work in the locality.
- 14 (c) If as a condition of being employed, the individual would
- 15 be required to join a company union or to resign from or refrain
- 16 from joining a bona fide labor organization.
- 17 (8) All of the following apply to an individual who seeks
- 18 benefits under this act:
- 19 (a) An individual is disqualified from receiving benefits for
- 20 a week in which the individual's total or partial unemployment is
- 21 due to either of the following:
- (i) A labor dispute in active progress at the place at which
- 23 the individual is or was last employed, or a shutdown or start-up
- 24 operation caused by that labor dispute.
- 25 (ii) A labor dispute, other than a lockout, in active progress
- 26 or a shutdown or start-up operation caused by that labor dispute in
- 27 any other establishment within the United States that is both

- 1 functionally integrated with the establishment described in
- 2 subparagraph (i) and operated by the same employing unit.
- 3 (b) An individual's disqualification imposed or imposable
- 4 under this subsection is terminated if the individual performs
- 5 services in employment with an employer in at least 2 consecutive
- 6 weeks falling wholly within the period of the individual's total or
- 7 partial unemployment due to the labor dispute, and in addition
- 8 earns wages in each of those weeks in an amount equal to or greater
- 9 than the individual's actual or potential weekly benefit rate with
- 10 respect to those weeks based on the individual's employment with
- 11 the employer involved in the labor dispute.
- 12 (c) An individual is not disqualified under this subsection if
- 13 the individual is not directly involved in the labor dispute. An
- 14 individual is not directly involved in a labor dispute unless any
- 15 of the following are established:
- 16 (i) At the time or in the course of a labor dispute in the
- 17 establishment in which the individual was then employed, the
- 18 individual in concert with 1 or more other employees voluntarily
- 19 stopped working other than at the direction of the individual's
- 20 employing unit.
- 21 (ii) The individual is participating in, financing, or directly
- 22 interested in the labor dispute that causes the individual's total
- 23 or partial unemployment. The payment of regular union dues, in
- 24 amounts and for purposes established before the inception of the
- 25 labor dispute, is not financing a labor dispute within the meaning
- 26 of this subparagraph.
- 27 (iii) At any time a labor dispute in the establishment or

- 1 department in which the individual was employed does not exist, and
- 2 the individual voluntarily stops working, other than at the
- 3 direction of the individual's employing unit, in sympathy with
- 4 employees in some other establishment or department in which a
- 5 labor dispute is in progress.
- 6 (iv) The individual's total or partial unemployment is due to a
- 7 labor dispute that was or is in progress in a department, unit, or
- 8 group of workers in the same establishment.
- 9 (d) As used in this subsection, "directly interested" shall be
- 10 construed and applied so as not to disqualify individuals
- 11 unemployed as a result of a labor dispute the resolution of which
- 12 may not reasonably be expected to affect their wages, hours, or
- 13 other conditions of employment, and to disqualify individuals whose
- 14 wages, hours, or conditions of employment may reasonably be
- 15 expected to be affected by the resolution of the labor dispute. A
- 16 "reasonable expectation" of an effect on an individual's wages,
- 17 hours, or other conditions of employment exists, in the absence of
- 18 a substantial preponderance of evidence to the contrary, in any of
- 19 the following situations:
- 20 (i) If it is established that there is in the particular
- 21 establishment or employing unit a practice, custom, or contractual
- 22 obligation to extend within a reasonable period to members of the
- 23 individual's grade or class of workers in the establishment in
- 24 which the individual is or was last employed changes in terms and
- 25 conditions of employment that are substantially similar or related
- 26 to some or all of the changes in terms and conditions of employment
- 27 that are made for the workers among whom there exists the labor

- 1 dispute that has caused the individual's total or partial
- 2 unemployment.
- 3 (ii) If it is established that 1 of the issues in or purposes
- 4 of the labor dispute is to obtain a change in the terms and
- 5 conditions of employment for members of the individual's grade or
- 6 class of workers in the establishment in which the individual is or
- 7 was last employed.
- 8 (iii) If a collective bargaining agreement covers both the
- 9 individual's grade or class of workers in the establishment in
- 10 which the individual is or was last employed and the workers in
- 11 another establishment of the same employing unit who are actively
- 12 participating in the labor dispute, and that collective bargaining
- 13 agreement is subject by its terms to modification, supplementation,
- 14 or replacement, or has expired or been opened by mutual consent at
- 15 the time of the labor dispute.
- 16 (e) In determining the scope of the grade or class of workers,
- 17 evidence of the following is relevant:
- (i) Representation of the workers by the same national or
- 19 international organization or by local affiliates of that national
- 20 or international organization.
- 21 (ii) Whether the workers are included in a single, legally
- 22 designated, or negotiated bargaining unit.
- 23 (iii) Whether the workers are or within the past 6 months have
- 24 been covered by a common master collective bargaining agreement
- 25 that sets forth all or any part of the terms and conditions of the
- 26 workers' employment, or by separate agreements that are or have
- 27 been bargained as a part of the same negotiations.

- 1 (iv) Any functional integration of the work performed by those
- 2 workers.
- 3 (v) Whether the resolution of those issues involved in the
- 4 labor dispute as to some of the workers could directly or
- 5 indirectly affect the advancement, negotiation, or settlement of
- 6 the same or similar issues in respect to the remaining workers.
- 7 (vi) Whether the workers are currently or have been covered by
- 8 the same or similar demands by their recognized or certified
- 9 bargaining agent or agents for changes in their wages, hours, or
- 10 other conditions of employment.
- 11 (vii) Whether issues on the same subject matter as those
- 12 involved in the labor dispute have been the subject of proposals or
- 13 demands made upon the employing unit that would by their terms have
- 14 applied to those workers.
- 15 (9) Notwithstanding subsections (1) to (8), if the employing
- 16 unit submits notice to the commission of possible ineligibility or
- 17 disqualification beyond the time limits prescribed by commission
- 18 rule, the notice shall not form the basis of a determination of
- 19 ineligibility or disqualification for a claim period compensated
- 20 before the receipt of the notice by the commission.
- 21 (10) An individual is disqualified from receiving benefits for
- 22 any week or part of a week in which the individual has received, is
- 23 receiving, or is seeking unemployment benefits under an
- 24 unemployment compensation law of another state or of the United
- 25 States. If the appropriate agency of the other state or of the
- 26 United States finally determines that the individual is not
- 27 entitled to unemployment benefits, the disqualification described

 ${f 1}$  in this subsection does not apply.