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## **HOUSE BILL No. 5262**

January 19, 2012, Introduced by Rep. Lindberg and referred to the Committee on Redistricting and Elections.

A bill to regulate political activity; to regulate certain candidates and state officials; to require certain financial statements and reports; to regulate acceptance of certain payments and other items; to prescribe the powers and duties of certain state departments and state and local officials and employees; and to prescribe penalties and provide remedies.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. This act shall be known and may be cited as the "state official and candidate financial disclosure act".
  - Sec. 2. As used in this act:
- (a) "Candidate" means that term as defined in section 3 of the Michigan campaign finance act, 1976 PA 388, MCL 169.203.
  - (b) "Candidate for state office" means a candidate for any of

- 1 the following offices:
- (i) Governor.
- 3 (ii) Lieutenant governor.
- 4 (iii) Attorney general.
- (iv) Secretary of state.
- (v) State senator.
- 7 (vi) State representative.
- 8 (vii) Head of a principal department as provided in section 3
- 9 of article V of the state constitution of 1963, if the office is
- 10 filled by election.
- 11 (viii) Member of a board or commission heading a principal
- 12 department as provided in section 3 of article V of the state
- 13 constitution of 1963, if the office is filled by election.
- 14 (ix) Judge of a court of record.
- 15 (x) Regent of the university of Michigan, member of the board
- 16 of trustees of Michigan state university, or member of the board of
- 17 governors of Wayne state university.
- (c) "Earned income" means salaries, tips, and other employee
- 19 compensation, and net earnings from self-employment for the taxable
- 20 year.
- (d) "Immediate family" means the individual's child residing
- 22 in the individual's household, the spouse of the individual, or a
- 23 person claimed by the individual or the individual's spouse as a
- 24 dependent for federal income tax purposes.
- 25 (e) "Income" means money or any thing of value received, or to
- 26 be received as a claim on future services, whether in the form of a
- 27 fee, salary, expense, allowance, forbearance, forgiveness,

- 1 interest, dividend, royalty, rent, capital gain, or any other form
- 2 of recompense that is considered income under the internal revenue
- 3 code.
- 4 (f) "State official" means any of the following:
- (i) The governor.
- 6 (ii) The lieutenant governor.
- 7 (iii) The attorney general.
- 8 (iv) The secretary of state.
- $\mathbf{9}$  (v) A state senator.
- 10 (vi) A state representative.
- 11 (vii) The head of each principal department as provided in
- 12 section 3 of article V of the state constitution of 1963.
- 13 (viii) A member of a board or commission heading a principal
- 14 department as provided in section 3 of article V of the state
- 15 constitution of 1963.
- 16 (ix) The person appointed by a board or commission to be the
- 17 principal executive officer of a principal department as provided
- 18 in section 3 of article V of the state constitution of 1963.
- 19 (x) A judge of a court of record.
- 20 (xi) A regent of the university of Michigan, a member of the
- 21 board of trustees of Michigan state university, or a member of the
- 22 board of governors of Wayne state university.
- 23 Sec. 3. (1) If an individual was a state official at any time
- 24 during a calendar year, that individual shall file with the
- 25 secretary of state by May 1 of the following year a report that
- 26 meets the requirements of section 4 unless that individual is no
- 27 longer a state official.

- 1 (2) If an individual is a candidate for state office, that
- 2 individual shall file with the secretary of state a report that
- 3 meets the requirements of section 4. If the individual files a fee,
- 4 affidavit of incumbency, or nominating petition for the state
- 5 office, the report shall be filed before the expiration of 30 days
- 6 after the deadline for filing the fee, affidavit of incumbency, or
- 7 nominating petition established by the Michigan election law, 1954
- 8 PA 116, MCL 168.1 to 168.992. If the individual is nominated at a
- 9 political party caucus or convention, the report shall be filed
- 10 before the expiration of 30 days after the deadline for holding the
- 11 caucus or convention established by the Michigan election law, 1954
- 12 PA 116, MCL 168.1 to 168.992. This subsection does not apply to an
- 13 individual who has filed a report pursuant to subsection (1) in the
- 14 calendar year in which the 30-day period expires.
- 15 Sec. 4. (1) Subject to section 5 and except as provided in
- 16 section 6, the report required by section 3 shall include a
- 17 complete statement of all of the following:
- 18 (a) Both of the following, as applicable:
- 19 (i) The source, type, and amount or value of earned income
- 20 received during the preceding calendar year by the individual
- 21 filing the report if the total earned income from that source
- equals \$1,000.00 or more during that calendar year.
- 23 (ii) The source and type of earned income received during the
- 24 preceding calendar year by the spouse of the individual filing the
- 25 report if the total earned income from that source equals \$1,000.00
- 26 or more during that calendar year.
- 27 (b) The source, type, and amount or value of all other income

- 1 not reported under subdivision (a) that is received during the
- 2 preceding calendar year by the individual filing the report or a
- 3 member of the immediate family of that individual if the total
- 4 income from that source equals \$1,000.00 or more during that
- 5 calendar year.
- 6 (c) The identity and value of each asset held during the
- 7 preceding calendar year by the individual filing the report or a
- 8 member of the immediate family of that individual, including real
- 9 or personal property or cash, if the asset had a fair market value
- 10 of \$1,000.00 or more at any time the asset was held during the
- 11 preceding calendar year. However, if the individual filing the
- 12 report owns or has an interest in all or a portion of a farm or
- 13 business, the identity and value of each asset held during the
- 14 preceding year that is used in the operation of the farm or
- 15 business is not required to be reported under this subdivision if
- 16 the report includes a complete statement of the identity and value
- 17 of the farm or business.
- 18 (d) The identity and value of each liability owed during the
- 19 preceding calendar year by the individual filing the report or a
- 20 member of the immediate family of that individual if the amount of
- 21 the liability was \$10,000.00 or more at any time during the
- 22 preceding calendar year. This subdivision does not apply to a loan
- 23 secured by the personal residence of the individual filing the
- 24 report or by a personal motor vehicle, household furniture, or
- 25 appliance, if the loan does not exceed the purchase price of the
- 26 item that secures the liability.
- 27 (e) A brief description and value of a purchase, sale, or

- 1 exchange of real property, other than real property used solely as
- 2 a personal residence by the individual filing the report and his or
- 3 her immediate family, or of stocks, bonds, commodities, futures, or
- 4 other forms of securities during the preceding calendar year by the
- 5 individual filing the report or a member of the immediate family of
- 6 that individual that is equal to an amount of \$1,000.00 or more.
- 7 This subdivision does not require a description of each purchase,
- 8 sale, or exchange of stocks, bonds, commodities, or other forms of
- 9 securities if those items are part of a mutual fund and if the
- 10 identity and value of the mutual fund is otherwise reported under
- 11 this act.
- 12 (f) Except as otherwise provided by this subdivision, the
- 13 identity of all positions held by the individual filing the report
- 14 during the preceding calendar year as an officer, director,
- 15 trustee, partner, proprietor, representative, employee, or
- 16 consultant of a corporation, partnership, or other business
- 17 enterprise; of a nonprofit organization; of a labor organization;
- 18 or of an educational or other institution. An individual filing the
- 19 report who is required to have a license to practice or engage in a
- 20 particular occupation or profession is not required to identify a
- 21 position held as a consultant of a corporation unless the
- 22 corporation is a publicly held corporation that has shares that are
- 23 listed or traded over the counter or on an organized exchange or
- 24 has gross revenues over \$4,000,000.00. This subdivision does not
- 25 require the reporting of a position held in a religious, social,
- 26 fraternal, or political entity, or of a position solely of an
- 27 honorary nature.

- 1 (g) A description, including the dates, parties, and terms, of
- 2 an agreement or arrangement by or with the individual filing the
- 3 report with respect to future employment, a leave of absence during
- 4 that individual's term of office, continuation of payments by a
- 5 former employer, or continuation of participation in an employee
- 6 benefit plan maintained by a former employer.
- 7 (2) Instead of the information required under subsection (1),
- 8 an individual required to file a report under section 3 may file a
- 9 copy of his or her federal form 1040 and related schedules filed
- 10 with the internal revenue service for the immediately preceding
- 11 calendar year.
- Sec. 5. (1) An amount or value reported under section 4(1)(a),
- 13 (b), (c), or (e) shall be reported by category as follows:
- 14 (a) \$1,000.00 or more but less than \$2,500.00.
- 15 (b) \$2,500.00 or more but less than \$5,000.00.
- 16 (c) \$5,000.00 or more but less than \$15,000.00.
- 17 (d) \$15,000.00 or more but less than \$50,000.00.
- 18 (e) \$50,000.00 or more but less than \$100,000.00.
- (f) \$100,000.00 or more but less than \$250,000.00.
- 20 (g) \$250,000.00 or more but less than \$500,000.00.
- 21 (h) \$500,000.00 or more but less than \$1,000,000.00.
- 22 (i) \$1,000,000.00 or more.
- 23 (2) An amount or value reported under section 4(1)(d) shall be
- 24 reported by category as follows:
- 25 (a) \$10,000.00 or more but less than \$15,000.00.
- 26 (b) \$15,000.00 or more but less than \$50,000.00.
- (c) \$50,000.00 or more but less than \$100,000.00.

- 1 (d) \$100,000.00 or more but less than \$250,000.00.
- (e) \$250,000.00 or more but less than \$500,000.00.
- 3 (f) \$500,000.00 or more but less than \$1,000,000.00.
- 4 (g) \$1,000,000.00 or more.
- 5 Sec. 6. A report under section 4(1) may omit any of the
- 6 following:
- 7 (a) Information required to be reported under the Michigan
- 8 campaign finance act, 1976 PA 388, MCL 169.201 to 169.282.
- 9 (b) A liability owed to the individual filing the report by a
- 10 relative within the third degree of consanguinity or a liability
- 11 that the individual filing the report owes to such a related
- 12 individual.
- 13 (c) An item otherwise required to be reported under section
- 14 4(1)(c), (d), or (e) about which all of the following are true:
- 15 (i) The item represents the financial interest and
- 16 responsibility solely of a member of the immediate family of the
- 17 individual filing the report of which that individual does not have
- 18 actual knowledge.
- 19 (ii) The item is not in any way, past or present, derived from
- 20 the income, assets, or activities of the individual filing the
- 21 report.
- 22 (iii) The individual filing the report does not derive, or
- 23 expect to derive, financial benefit from the item.
- 24 (d) An item that concerns a spouse who is living separate and
- 25 apart from the individual filing the report with the intention of
- 26 terminating the marriage or maintaining a legal separation.
- (e) An item that concerns income or obligations of the

- 1 individual filing the report arising from dissolution of his or her
- 2 marriage or a permanent legal separation from his or her spouse.
- 3 (f) Compensation, from a publicly held corporation that has
- 4 shares that are listed or traded over the counter or on an
- 5 organized exchange, paid to a business owned by the individual
- 6 filing the report or in which the individual filing the report has
- 7 an interest, if the report under section 4 includes a complete
- 8 statement of the identity and value of that business and the
- 9 individual filing the report is required to have a license as
- 10 described in section 4(1)(f).
- 11 Sec. 7. The secretary of state shall do all of the following:
- 12 (a) Prepare and make available appropriate forms and
- instructions for the reports required by this act.
- 14 (b) Receive reports required by this act.
- 15 (c) Within 30 days after a report is filed under this act,
- 16 make the report available to the public as provided in the freedom
- 17 of information act, 1976 PA 442, MCL 15.231 to 15.246.
- 18 (d) Promulgate rules and issue declaratory rulings to
- 19 implement this act pursuant to the administrative procedures act of
- 20 1969, 1969 PA 306, MCL 24.201 to 24.328.
- 21 (e) Conduct investigations as may be necessary to determine if
- 22 there is reason to believe a violation of this act occurred.
- 23 Sec. 8. (1) A citizen of this state may file a complaint with
- 24 the secretary of state alleging a violation of this act. The
- 25 secretary of state, upon receipt of a complaint, shall investigate
- 26 the allegations as provided in section 7.
- 27 (2) If the secretary of state, upon investigation, determines

- 1 that there is reason to believe a violation of this act occurred,
- 2 the secretary of state shall forward the results of that
- 3 investigation to the attorney general for enforcement of this act.
- 4 (3) The attorney general shall enforce this act against an
- 5 individual who violates this act.
- 6 Sec. 10. (1) An individual who knowingly falsifies or
- 7 knowingly fails to file a report required by this act is liable for
- 8 a civil fine of not more than \$5,000.00.
- 9 (2) A default in the payment of a civil fine ordered under
- 10 this act or an installment of the fine may be remedied by any means
- 11 authorized under the revised judicature act of 1961, 1961 PA 236,
- **12** MCL 600.101 to 600.9947.

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