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HOUSE BILL No. 5717

May 31, 2012, Introduced by Reps. Franz, Daley and Pscholka and referred to the Committee on Agriculture.

A bill to establish an agricultural loan origination program; to authorize certain loan guarantees and collateral support mechanisms; to prescribe the powers and duties of certain state agencies and officials; to provide for an appropriation; and to repeal acts and parts of acts.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. This act shall be known and may be cited as the "agricultural disaster loan origination program act of 2012".
 - Sec. 2. As used in this act:
- (a) "Agricultural processing" means the enhancement or improvement of the overall value of an agricultural commodity or of an animal or plant product into a product of higher value,
- including, but not limited to, marketing, agricultural processing,

- 1 transforming, or packaging.
- 2 (b) "Facility" means a plant designed for receiving or storing
- 3 farm produce, a plant designed for value-added agricultural
- 4 processing, or a retail sales establishment of a business engaged
- 5 in making retail sales directly to farmers with 75% or more of its
- 6 gross retail sales volume exempted from sales tax under section
- 7 4a(1)(e) of the general sales tax act, 1933 PA 167, MCL 205.54a.
- 8 (c) "Farm" means that term as it is defined in section 2 of
- 9 the Michigan right to farm act, 1981 PA 93, MCL 286.472.
- (d) "Financial institution" means a state or national bank, a
- 11 state or federally chartered savings and loan association, a state
- 12 or federally chartered savings bank, a state or federally chartered
- 13 credit union, or other regulated lending institution that maintains
- 14 a principal office or branch office in this state under the laws of
- 15 this state or the United States, including, but not limited to, an
- 16 entity of the federally chartered farm credit system.
- 17 (e) "Person" means an individual, partnership, corporation,
- 18 association, governmental entity, or other legal entity.
- 19 (f) "Production of agricultural goods" means commercial
- 20 farming, including, but not limited to, cultivation of the soil;
- 21 growing and harvesting of an agricultural, horticultural, or
- 22 floricultural commodity; dairying; raising of livestock, bees,
- 23 fish, fur-bearing animals, or poultry; or turf or tree farming.
- 24 (g) "Program" means the qualified agricultural loan
- 25 origination program established under this act.
- 26 (h) "Qualified agricultural loan" means 1 or more of the
- 27 following:

- 1 (i) A loan to a person that is engaged in and intending to
- 2 remain engaged in this state as an owner or operator of a farm in
- 3 the production of agricultural goods and is experiencing financial
- 4 stress and difficulty in meeting existing or projected debt
- 5 obligations owed to financial institutions due to an agricultural
- 6 disaster recognized by the governor. A loan under this subparagraph
- 7 shall be at rates commensurate with rates charged by financial
- 8 institutions for loans of comparable type and terms at the time the
- 9 loan is to be made, if the person certifies to a qualified
- 10 financial institution that the person will not have more than
- 11 \$200,000.00 in outstanding qualified agricultural loans under this
- 12 subparagraph, including the loan for which the person is applying.
- 13 If crop insurance was available for a particular crop and the
- 14 person did not purchase the crop insurance for that crop, the
- amount of the loan shall be reduced by 30% or \$100,000.00,
- 16 whichever is less. A qualified agricultural loan under this
- 17 subparagraph may be made for either or both of the following
- 18 purposes:
- 19 (A) Operating capital including, but not limited to, capital
- 20 necessary for the rental, lease, and repair of equipment or
- 21 machinery, crop insurance premiums, and the purchase of seed, feed,
- 22 livestock, breeding stock, fertilizer, fuel, and chemicals.
- 23 (B) Refinancing all or a portion of a loan entered into before
- 24 December 31, 2012 for a purpose identified in sub-subparagraph (A).
- (ii) A loan to a person that is engaged in and intending to
- 26 remain engaged in this state as an owner or operator of a farm in
- 27 the production of agricultural goods and has suffered a loss of 25%

- 1 or more in major enterprises or production loss of 50% or more in
- 2 any 1 crop on a farm located within this state due to an
- 3 agricultural disaster recognized by the governor, as certified by
- 4 the producer in an affidavit demonstrating an accurate and valid
- 5 production loss.
- 6 (iii) A loan to a person that is engaged and intending to remain
- 7 engaged in this state in an agricultural business of buying,
- 8 exchanging, processing, or selling farm produce, or engaged in and
- 9 intending to remain engaged in this state in the business of making
- 10 retail sales directly to farmers with 75% or more of the person's
- 11 gross retail sales volume exempted from sales tax under section
- 12 4a(1)(e) of the general sales tax act, 1933 PA 167, MCL 205.54a. A
- 13 person engaged in the buying, exchanging, processing, or selling of
- 14 farm produce must have suffered a 50% or greater loss in volume of
- 15 1 commodity when compared with the average volume of that commodity
- 16 which the business handled in the prior 3 years to qualify for a
- 17 loan under this subparagraph. Persons engaged in making retail
- 18 sales directly to farmers must have suffered a 50% or greater
- 19 reduction in gross retail sales volume subject to the exemption
- 20 under section 4a(1)(e) of the general sales tax act, 1933 PA 167,
- 21 MCL 205.54a, when compared with the person's average retail sales
- volume subject to that exemption in the prior 3 years to qualify
- 23 for a loan under this subparagraph. All losses claimed by persons
- 24 attempting to qualify for a loan under this subparagraph shall be
- 25 directly attributable to a natural disaster recognized by the
- 26 governor, occurring after February 15, 2012, as certified by the
- 27 person in an affidavit demonstrating an accurate and valid loss.

- 1 (i) "Qualified financial institution" means a financial
- 2 institution that meets both of the following:
- 3 (i) The principal office of the financial institution is
- 4 located in this state, or if the principal office of the financial
- 5 institution is not located in this state, the financial institution
- 6 agrees to commit the proceeds of an investment under this section
- 7 to qualified agricultural loans in this state.
- 8 (ii) The financial institution provides the state treasurer
- 9 with proof of financial viability acceptable to the state treasurer
- 10 under this act to receive deposits or investments of surplus funds.
- 11 Sec. 3. (1) The state treasurer may establish a qualified
- 12 agricultural loan origination program as provided in this act.
- 13 (2) The program shall meet all of the following:
- 14 (a) A qualified financial institution may make qualified
- 15 agricultural loans before December 31, 2012.
- 16 (b) A person receiving a qualified agricultural loan shall pay
- 17 an interest rate authorized under this act and established by the
- 18 qualified financial institution.
- 19 (c) This state will pay loan origination fees for
- 20 administrative costs incurred by the qualified financial
- 21 institution equal to 5% of the principal amount of the loan. Loan
- 22 origination fees may be paid by this state in 5 equal annual
- 23 installments.
- 24 (3) A qualified agricultural loan shall comply with all of the
- 25 following:
- 26 (a) Interest shall be set by the qualified financial
- 27 institution at a rate of 1% or at the rate of the 5-year United

- 1 States treasury note plus 1/4%.
- 2 (b) The term of the loan shall not be more than 5 years.
- 3 (c) The first principal payment required under the loan shall
- 4 not occur before 24 months after the issuance of the loan.
- 5 (4) A qualified financial institution participating in the
- 6 program under section 2(h)(i) shall identify all of the following:
- 7 (a) The qualified agricultural loans funded under section
- 8 2(h)(i).
- 9 (b) The terms and conditions of qualified agricultural loans
- 10 funded under section 2(h)(i).
- 11 (c) Other information required by the state treasurer under
- 12 this act.
- 13 (5) A qualified agricultural loan described in section 2(h)(ii)
- 14 shall be equal to not more than the value of the crop loss as
- 15 certified by the producer in an affidavit demonstrating an accurate
- 16 and valid production loss. The qualified agricultural loan shall
- 17 not exceed the lesser of \$400,000.000 or the value of the crop loss
- 18 minus insurance proceeds received by the owner or operator as a
- 19 result of the same crop loss. If crop insurance was available for a
- 20 particular crop and the producer did not purchase the crop
- 21 insurance for that crop, the amount of the loan shall be reduced by
- 22 30% or \$100,000.00, whichever is less.
- 23 (6) A qualified agricultural loan described in section 2(h) (iii)
- 24 shall not exceed the lesser of the following:
- 25 (a) Eight hundred thousand dollars per facility.
- 26 (b) An amount not to exceed the value of the direct loss of
- 27 the person applying for the loan, as determined by the department

- 1 of treasury under section 2(h)(iii).
- 2 (c) One million dollars per person applying for the loan.
- 3 Sec. 4. (1) The state treasurer may take any necessary action
- 4 to ensure the successful operation of the program, including, but
- 5 not limited to, entering into agreements with qualified financial
- 6 institutions related to the operation of the program and the
- 7 issuance of qualified agricultural loans.
- 8 (2) The attorney general shall approve as to legal form all
- 9 documents relating to the payment of a loan origination fee by this
- 10 state.
- 11 (3) Annually, each qualified financial institution
- 12 participating in the program shall do both of the following:
- 13 (a) Report to the state treasurer the principal amount of
- 14 loans made under the program in the prior calendar year.
- 15 (b) File an affidavit with the state treasurer signed by a
- 16 senior executive officer of the qualified financial institution
- 17 stating that the qualified financial institution is in compliance
- 18 with the program and this act.
- 19 (4) Upon request by the state treasurer, a financial
- 20 institution shall forward a copy of any affidavits executed and
- 21 filed under this section to the state treasurer. The financial
- 22 institution and the state treasurer shall destroy the affidavit or
- 23 its copy after the qualified agricultural loan is repaid.
- 24 (5) The program is found and declared to be for a valid public
- 25 purpose.
- Sec. 5. An amount sufficient to pay loan origination fees
- 27 under section 3, or loan guarantee or collateral support mechanisms

- 1 under section 6, not to exceed \$15,000,000.00, is appropriated to
- 2 the department of treasury for the 2011-2012 fiscal year. Not more
- 3 than \$3,000,000.00 of this amount shall be used for loans offered
- 4 under section 2(h)(iii). The appropriation authorized in this
- 5 subsection is a work project appropriation, and any unencumbered or
- 6 unallotted funds are carried forward into the following fiscal
- 7 year. The following is in compliance with section 451a(1) of the
- 8 management and budget act, 1984 PA 431, MCL 18.1451a:
- 9 (a) The purpose of the project is to provide financial
- 10 assistance to the agricultural sector of this state's economy and
- 11 to alleviate financial distress caused by crop damage and related
- 12 economic impacts through the program.
- 13 (b) The work project will be accomplished through the use of
- 14 payments to qualified financial institutions for qualified
- 15 agricultural loan origination fees for administrative costs
- 16 incurred by qualified financial institutions.
- 17 (c) The total estimated completion cost of the work project is
- **18** \$15,000,000.00.
- 19 (d) The estimated completion date of the work project is
- 20 September 30, 2016.
- Sec. 6. To the extent authorized under the Michigan strategic
- 22 fund act, 1984 PA 270, MCL 125.2001 to 125.2094, and this section,
- 23 the Michigan strategic fund may support the program by providing a
- 24 loan guarantee or collateral support mechanism to a qualified
- 25 financial institution that is providing a loan to a person eligible
- 26 to participate in the program. The loan guarantee or collateral
- 27 support mechanism shall ensure that the qualified financial

- 1 institution does not refinance prior debt and shall include
- 2 repayment provisions for a loan or a guarantee given for a person
- 3 that leaves this state within 3 years after the provision of the
- 4 loan or guarantee or otherwise breaches the terms of an agreement
- 5 with the Michigan strategic fund.
- 6 Enacting section 1. This act is repealed effective February
- **7** 15, 2018.