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HOUSE BILL No. 4897

September 7, 2011, Introduced by Reps. Stapleton, Durhal, Stallworth, Tlaib, Hovey-Wright, Hobbs, Lane, Santana, Kandrevas, McCann, Townsend, Ananich, Cavanagh, Rutledge, Howze, Barnett, Olumba, Nathan, Heise, Jackson and Bledsoe and referred to the Committee on Local, Intergovernmental, and Regional Affairs.

A bill to amend 1967 PA 204, entitled "Metropolitan transportation authorities act of 1967," by amending sections 2, 4a, and 10 (MCL 124.402, 124.404a, and 124.410), sections 2 and 10 as amended by 1988 PA 481 and section 4a as amended by 1998 PA 75.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 2. As used in this act:

- (a) "Authority" means an authority created by or pursuant to this act.
- (b) "Board" means the governing and administrative body of an authority.
 - (c) "Chief executive officer" means, with respect to a city,

- 1 the mayor of the city and, with respect to a county, either the
- 2 county executive of the county or, for a county not having a county
- 3 executive, the chairperson of the county board of commissioners.
- 4 (d) "Constituent unit" means each of the counties comprising a
- 5 part of an authority or a council and each city having a population
- 6 of $\frac{750,000}{600,000}$ or more within such a county.
- 7 (e) "Council" means a regional transit coordinating council
- 8 formed pursuant to section 4a.
- 9 (f) "Governor" means the governor of the THIS state.
- 10 (g) "Metropolitan area" means an area conforming in general to
- 11 a consolidated metropolitan statistical area as defined by the
- 12 United States office of management and budget or 2 or more counties
- 13 which form a generally recognized urban complex. However, for the
- 14 purposes of this act, Lapeer county shall not be considered part of
- 15 a consolidated metropolitan statistical area.
- 16 (h) "Public transportation facility" means all property, real
- 17 and personal, public or private, so long as used or useful for
- 18 general or special transportation service to the public, including,
- 19 but not limited to, street railways, motor bus, tramlines, subways,
- 20 monorails, rail rapid transit, and the movement of people thereby
- 21 together with tunnel, bridge, and parking facilities used in
- 22 connection with these transportation services of the authority, but
- 23 shall not include taxis, limousines, highways, ports, airports,
- 24 charter or sightseeing services, or transportation which is
- 25 exclusively used for school purposes.
- 26 Sec. 4a. (1) The chief executive officer of each city having a
- 27 population of 750,000 600,000 or more within a metropolitan area,

- 1 of each county in which such a city is located, and of all other
- 2 counties immediately contiguous to such a city shall form a
- 3 corporation, subject to the limitations of this act, to be known as
- 4 the regional transit coordinating council for the purpose of
- 5 establishing and directing public transportation policy within a
- 6 metropolitan area. The counties of Livingston, Monroe, St. Clair,
- 7 and Washtenaw shall be collectively represented on the council by 1
- 8 member, without vote, from 1 of the counties and shall determine
- 9 their representative member on the council in a manner to be
- 10 determined by the counties. The county from which the
- 11 representative member is to be selected shall rotate among the
- 12 counties at least every 2 years and the member shall be a resident
- 13 of the county from which the member is to be selected. If 1 or more
- 14 of the counties of Livingston, Monroe, St. Clair, and Washtenaw
- 15 withdraw from the authority, the member shall rotate between, and
- 16 be selected from, the remaining counties.
- 17 (2) A council formed under this section shall be considered an
- 18 authority organized pursuant to this act for the sole purpose of
- 19 receiving transportation operating and capital assistance grants. A
- 20 council may not exercise any rights, duties, or powers provided to
- 21 an authority organized pursuant to this act except as is necessary
- 22 to receive transportation operating and capital assistance grants.
- 23 (3) The council may adopt public transportation plans for its
- 24 metropolitan area. The council shall coordinate service overlap,
- 25 rates, routing, scheduling, and like functions between operators of
- 26 public transportation. The council shall not have power to employ
- 27 operating personnel, negotiate collective bargaining agreements

- 1 with operating personnel, or own operating assets of a public
- 2 transportation service within the metropolitan area.
- 3 (4) The articles of incorporation forming the council shall
- 4 provide for the conduct of the affairs of the council, including
- 5 provision for the appointment of a general secretary to the council
- 6 and the allocation between the city and any authority representing
- 7 the counties of any grants applied for by the council.
- 8 (5) The council shall be a "designated recipient" for purposes
- 9 of the former federal urban mass transportation act of 1964, Public
- 10 Law 88-365, and the regulations promulgated under that act, to
- 11 apply for federal and state transportation operating and capital
- 12 assistance grants, but the council may designate a city with a
- population of more than 750,000 **600,000** and the authority
- 14 representing the counties each as a subrecipient of federal and
- 15 state transportation funds. To the extent required by the federal
- 16 urban mass transportation act of 1964 and the regulations
- 17 thereunder, the council and a city with a population over 750,000
- 18 600,000 and the authority representing the counties shall execute a
- 19 supplemental agreement conferring on a city with a population over
- 20 750,000 600,000 and the authority representing the counties the
- 21 right to receive and dispense grant funds and containing such other
- 22 provisions as are required by federal law and regulation. The
- 23 general secretary shall submit in a timely manner the council's
- 24 application for such funds to the responsible federal and state
- 25 agencies. The application shall designate the distribution of all
- 26 capital and operating funds which shall be paid directly to a city
- 27 with a population over $\frac{750,000}{600,000}$ and the authority

- 1 representing the counties. If the council is the recipient, the
- 2 general secretary, as soon as possible, but not more than 10
- 3 business days after receipt of the funds by the general secretary,
- 4 shall remit to a city with a population over 750,000 600,000 and
- 5 the authority representing the counties their designated
- 6 distribution of the funds.
- 7 (6) The council shall act by a unanimous vote of its
- 8 membership entitled to vote and shall meet regularly but not less
- 9 than quarterly. A council member shall not designate another
- 10 representative to serve in his or her place on the council.
- 11 (7) The business which the council may perform shall be
- 12 conducted at a public meeting of the council held in compliance
- 13 with the open meetings act, 1976 PA 267, MCL 15.261 to 15.275.
- 14 Public notice of the time, date, and place of the meeting shall be
- 15 given in the manner required by the open meetings act, 1976 PA 267,
- **16** MCL 15.261 to 15.275.
- 17 (8) An advisory committee comprised of riders who are senior
- 18 citizens or persons with disabilities, or both, and who live within
- 19 the southeastern Michigan transportation authority shall be
- 20 established and shall report their concerns to the council on a
- 21 regularly scheduled basis.
- 22 (9) Before any state or federal funds are distributed to any
- 23 of the eligible authorities or eligible governmental agencies
- 24 coordinated by the council, a financial audit of the transit
- 25 operations for the fiscal year immediately previous to the most
- 26 recently completed fiscal year shall be provided to the state
- 27 transportation department in accordance with section 10h(2) of 1951

- 1 PA 51, MCL 247.660h. The state transportation department may waive
- 2 this requirement on a temporary basis. Each audit shall be in
- 3 accordance with sections 6 to 13 of the uniform budgeting and
- 4 accounting act, 1968 PA 2, MCL 141.426 to 141.433. Each financial
- 5 audit shall also be in accordance with generally accepted
- 6 accounting standards as promulgated by the United States general
- 7 accounting office and shall satisfy federal regulations relating to
- 8 federal grant compliance audit requirements.
- 9 Sec. 10. (1) The following subdivisions shall apply only to
- 10 authorities other than the southeastern Michigan transportation
- **11** authority:
- 12 (a) Authorities shall be governed by a board consisting of 9
- 13 members. The term of office of the members of the board shall be 3
- 14 years, except that of the members first appointed 3 shall be for 1
- 15 year, 3 for 2 years, and 3 for 3 years. All terms shall expire on
- 16 June 30 except that members shall serve until their successors are
- 17 appointed. The members of the board may be removed by the
- 18 appointing authority for cause. Any vacancy in office shall be
- 19 filled by the governor for the remainder of the unexpired term. The
- 20 members shall annually elect a chairman and vice-chairman from
- 21 among their members. The board shall hold regular monthly meetings
- 22 and special meetings as necessary at times as it determines, and
- 23 shall designate the time and place of those meetings. It shall
- 24 adopt its own rules of procedure and shall keep a record of its
- 25 proceedings. Five members constitute a quorum for the transaction
- 26 of business and the affirmative vote of a majority of all the
- 27 members shall be necessary for the adoption of a motion or

- 1 resolution. The members of a board shall be residents of the
- 2 counties included in the authority.
- 3 (b) A county choosing not to participate in an authority may
- 4 withdraw by a majority vote of its elected county board of
- 5 commissioners within 1 year after the establishment of the
- 6 authority and by a 2/3 vote of the board of commissioners at any
- 7 time thereafter. If a county withdraws from an authority pursuant
- 8 to this section, the term of a member of the board from the county
- 9 which withdraws shall expire at the time of the county's
- 10 withdrawal.
- 11 (c) Each member of the board shall receive reimbursement for
- 12 expenses incurred in the discharge of his OR HER duties as a board
- 13 member. Each member of the board may receive compensation of not
- 14 more than \$35.00 for each meeting of the board the member attends,
- 15 not exceeding 4 meetings per month. The chairman CHAIRPERSON of the
- 16 board may receive compensation of not more than \$45.00 for each
- 17 meeting of the board the chairman-CHAIRPERSON attends, not
- 18 exceeding 4 meetings per month. A copy of the proceedings of each
- 19 board meeting shall be available for public inspection during
- 20 normal working hours at the offices of the board.
- 21 (d) Six members of the board shall be appointed by the
- 22 governor with the advice and consent of the senate, from lists of 3
- 23 or more names each submitted by the county boards of commissioners
- 24 of member counties and the mayor of cities within the authority
- 25 with a population of more than 500,000. Three members shall be
- 26 appointed directly by the governor with the advice and consent of
- 27 the senate.

- 1 (e) An authority shall hold a public hearing on its annual
- 2 operating and capital budget, financial audits, and construction
- 3 plans.
- 4 (f) An authority shall also maintain close working and
- 5 coordinating relationships with the state, local, and federal
- 6 agencies or other agencies to the end that duplication of effort is
- 7 minimized and that the planning and implementation functions work
- 8 together in the public interest to carry out the purposes of this
- 9 act.
- 10 (2) The following subdivisions shall apply only to the
- 11 southeastern Michigan transportation authority:
- 12 (a) The board of the southeastern Michigan transportation
- 13 authority shall be composed of the chief executive officers of each
- 14 county in which a city having a population of 750,000 600,000 or
- 15 more is located within the area served by the southeastern Michigan
- 16 transportation authority and of all other counties immediately
- 17 contiguous to such city, and the representative of each such chief
- 18 executive officer to be designated in the sole discretion of, and
- 19 serve at the sole pleasure of, that chief executive officer. A
- 20 chief executive officer may designate an alternate to serve in his
- 21 or her place on the board. The counties of Livingston, Monroe, St.
- 22 Clair, and Washtenaw shall be collectively represented on the board
- 23 by 1 person from these counties. The counties shall determine their
- 24 representative member on the board in a manner to be determined by
- 25 the counties. The county from which the representative member is to
- 26 be selected shall rotate among the counties at least every 2 years
- 27 and the member shall be a resident of the county from which the

- 1 member is to be selected. If 1 or more of the counties of
- 2 Livingston, Monroe, St. Clair, and Washtenaw withdraw from the
- 3 authority, the member shall rotate among, and be selected from, the
- 4 remaining counties.
- 5 (b) The board by a majority vote shall adopt bylaws and rules
- 6 of procedure governing its meetings. A majority vote for the
- 7 adoption of bylaws and rules of procedure and for the transaction
- 8 of business shall not be effective unless it includes at least 1
- 9 vote from each county in which a city having a population of
- $10 \quad \frac{750,000}{600,000}$ or more is located, and at least 1 vote from each
- 11 county immediately contiguous to such city.
- 12 (c) The business which the board may perform shall be
- 13 conducted at a public meeting of the board held in compliance with
- 14 the open meetings act, Act No. 267 of the Public Acts of 1976,
- being sections 15.261 to 15.275 of the Michigan Compiled Laws. 1976
- 16 PA 267, MCL 15.261 TO 15.275. Public notice of the time, date, and
- 17 place of the meeting shall be given in the manner required by Act
- 18 No. 267 of the Public Acts of 1976. THE OPEN MEETINGS ACT, 1976 PA
- 19 267, MCL 15.261 TO 15.275.
- 20 (d) The board shall do the following:
- 21 (i) Obtain an annual audit in accordance with sections 6 to 13
- 22 of the uniform budgeting and accounting act, Act No. 2 of the
- 23 Public Acts of 1968, being sections 141.426 to 141.440a of the
- 24 Michigan Compiled Laws. 1968 PA 2, MCL 141.426 TO 141.433. The
- 25 audit shall also be in accordance with generally accepted
- 26 government auditing standards as promulgated by the United States
- 27 general accounting office and shall satisfy federal regulations

- 1 relating to federal grant compliance audit requirements. A copy of
- 2 the annual audit shall be filed with the state treasurer in
- 3 accordance with section 4(2) 4(3) of the uniform budgeting and
- 4 accounting act, Act No. 2 of the Public Acts of 1968, 1968 PA 2,
- 5 MCL 141.424, and a copy shall be filed with the state
- 6 transportation department in accordance with section 10h(2) of Act
- 7 No. 51 of the Public Acts of 1951, being section 247.660h of the
- 8 Michigan Compiled Laws. 1951 PA 51, MCL 247.660H.
- 9 (ii) Prepare budgets and appropriations acts in accordance with
- 10 sections 14, 15(1)(a) to (g), 15(1)(i), 15(2), 16, 17, 18, and 19
- 11 14 TO 19 of the uniform budgeting and accounting act, Act No. 2 of
- 12 the Public Acts of 1968, being sections 141.434 to 141.439 of the
- 13 Michigan Compiled Laws. 1968 PA 2, MCL 141.434 TO 141.439.
- 14 (iii) If ending a fiscal year in a deficit condition, file a
- 15 financial plan to correct the deficit condition in the same manner
- 16 as provided in section 21(2) of Act No. 140 of the Public Acts of
- 17 1971, being section 141.921 of the Michigan Compiled Laws. THE
- 18 GLENN STEIL STATE REVENUE SHARING ACT OF 1971, 1971 PA 140, MCL
- 19 141.921. A copy of the financial plan shall also be filed with the
- 20 state transportation department.
- (e) The board may change the name of the authority by a
- 22 majority vote of the members as described in subdivision (b). The
- 23 board shall notify the state transportation commission within 10
- 24 days after a name change is adopted.
- 25 (f) The board shall guarantee each of the counties of
- 26 Livingston, Monroe, St. Clair, and Washtenaw, as long as they
- 27 remain members of the authority, the average percentage of state

- 1 transportation funds allocated to the authority that each county
- 2 received in the last 5 fiscal years before the effective date of
- 3 this subdivision. The state transportation department shall be
- 4 responsible for determining these percentages.