HOUSE BILL No. 4466

March 22, 2011, Introduced by Rep. Scott and referred to the Committee on Education.

A bill to amend 1947 PA 336, entitled

"An act to prohibit strikes by certain public employees; to provide review from disciplinary action with respect thereto; to provide for the mediation of grievances and the holding of elections; to declare and protect the rights and privileges of public employees; and to prescribe means of enforcement and penalties for the violation of the provisions of this act,"

by amending sections 2a and 6 (MCL 423.202a and 423.206), section 2a as added and section 6 as amended by 1994 PA 112.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 2a. (1) IF CONDITIONS CONSTITUTING A STRIKE IN VIOLATION
- OF SECTION 2 BY 1 OR MORE PUBLIC SCHOOL EMPLOYEES EXIST, THE
- SUPERINTENDENT OF PUBLIC INSTRUCTION SHALL NOTIFY THE COMMISSION OF
- 4 THE FULL OR PARTIAL DAYS A PUBLIC SCHOOL EMPLOYEE WAS ENGAGED IN
- 5 THE STRIKE.
 - (2) (1) If a public school employer alleges that there is a

- 1 strike by 1 or more public school employees in violation of section
- 2 2, the IF CONDITIONS CONSTITUTING A STRIKE IN VIOLATION OF SECTION
- 3 2 BY 1 OR MORE PUBLIC SCHOOL EMPLOYEES EXIST, A public school
- 4 employer shall notify the commission AND THE SUPERINTENDENT OF
- 5 PUBLIC INSTRUCTION of the full or partial days a public school
- 6 employee was engaged in the alleged strike.
- 7 (3) $\frac{(2)}{(2)}$ If a bargaining representative alleges that there is a
- 8 lockout by a public school employer in violation of section 2, the
- 9 bargaining representative shall notify the commission of the full
- 10 or partial days of the alleged lockout.
- 11 (4) (3) Within 60 NOT MORE THAN 2 days after receipt of a
- 12 notice made pursuant to subsection (1), or (2), OR (3), the
- 13 commission shall conduct a hearing to determine if there has been a
- 14 violation and shall issue its decision and order. THE HEARING SHALL
- 15 OFFER AN OPPORTUNITY FOR THE BARGAINING REPRESENTATIVE, PUBLIC
- 16 SCHOOL EMPLOYER, OR PUBLIC SCHOOL EMPLOYEE TO OFFER TESTIMONY OR
- 17 OTHER EVIDENCE TO SUPPORT OR CONTEST THE ALLEGATION OF A STRIKE OR
- 18 LOCKOUT. A hearing conducted under this subsection is separate and
- 19 distinct from, and is not subject to the procedures and timelines
- 20 of, a proceeding conducted under section 6.
- 21 (5) (4)—If, after a hearing under subsection (3)—(4), a
- 22 majority of the commission finds that 1 or more public school
- 23 employees engaged in a strike in violation of section 2, the
- 24 commission shall fine each public school employee an amount equal
- 25 to 1 day of pay for that public school employee for each full or
- 26 partial day that he or she engaged in the strike and shall fine the
- 27 bargaining representative of the public school employee or

- 1 employees \$5,000.00 for each full or partial day the public school
- 2 employee or employees engaged in the strike.
- 3 (6) (5)—If, after a hearing under subsection (3)—(4), a
- 4 majority of the commission finds that a public school employer
- 5 instituted a lockout in violation of section 2, the commission
- 6 shall fine the public school employer \$5,000.00 for each full or
- 7 partial day of the lockout and shall fine each member of the public
- 8 school employer's governing board \$250.00 for each full or partial
- 9 day of the lockout.
- 10 (7) (6)—If the commission imposes a fine against a public
- 11 school employee under subsection $\frac{(4)}{(5)}$ and the public school
- 12 employee continues to be employed by a public school employer, the
- 13 commission shall order the public school employer to deduct the
- 14 fine from the public school employee's annual salary. The public
- 15 school employee's annual salary is the annual salary that is
- 16 established in the applicable contract in effect at the time of the
- 17 strike or, if no applicable contract is in effect at the time of
- 18 the strike, in the applicable contract in effect at the time of the
- 19 decision and order. However, if no applicable contract is in effect
- 20 at either of those times, the public school employee's annual
- 21 salary shall be considered to be the annual salary that applied or
- 22 would have applied to the public school employee in the most recent
- 23 applicable contract in effect before the strike. A public school
- 24 employer shall comply promptly with an order under this subsection.
- 25 A deduction under this subsection is not a demotion for the
- 26 purposes of Act No. 4 of the Extra Session of 1937, being sections
- 27 38.71 to 38.191 of the Michigan Compiled Laws 1937 (EX SESS) PA 4,

- 1 MCL 38.71 TO 38.191.
- 2 (8) (7)—The commission shall transmit money received from
- 3 fines imposed under this section, and a public school employer
- 4 shall transmit money deducted pursuant to an order under subsection
- 5 (6) (7), to the state treasurer for deposit in the state school aid
- 6 fund established under section 11 of article IX of the state
- 7 constitution of 1963.
- 8 (9) (8)—If the commission does not receive payment of a fine
- 9 imposed under this section within 30 days after the imposition of
- 10 the fine, or if a public school employer does not deduct a fine
- 11 from a public school employee's pay pursuant to an order under
- 12 subsection $\frac{(6)}{(7)}$, the commission shall institute collection
- 13 proceedings.
- 14 (10) (9)—Fines imposed under this section are in addition to
- 15 all other penalties prescribed by this act and by law.
- 16 (11) (10) A public school employer OR THE SUPERINTENDENT OF
- 17 PUBLIC INSTRUCTION may bring an action to enjoin a strike by public
- 18 school employees in violation of section 2, and a bargaining
- 19 representative may bring an action to enjoin a lockout by a public
- 20 school employer in violation of section 2, in the circuit court for
- 21 the county in which the affected public school is located. A-IF THE
- 22 COMMISSION HAS MADE A DETERMINATION THAT A STRIKE OR LOCKOUT EXISTS
- 23 AFTER A HEARING UNDER SUBSECTION (4), THAT FINDING SHALL NOT BE
- 24 OVERTURNED EXCEPT BY CLEAR AND CONVINCING EVIDENCE. IF THE court
- 25 having jurisdiction of an action brought under this subsection
- 26 shall grant injunctive relief if the court finds that a strike or
- 27 lockout has occurred, without regard to the existence of other

- 1 remedies, demonstration of irreparable harm, or other factors.
- 2 Failure to comply with an order of the court may be punished as
- 3 contempt. In addition, the court shall award court costs and
- 4 reasonable attorney fees to a plaintiff who prevails in an action
- 5 brought under this subsection. FINDS THAT CONDITIONS CONSTITUTING A
- 6 STRIKE OR LOCKOUT IN VIOLATION OF SECTION 2 EXIST AND UNLESS CLEAR
- 7 AND CONVINCING EVIDENCE HAS SHOWN THAT THE SANCTION WOULD NOT BE
- 8 EQUITABLE OR THE SANCTION WOULD DUPLICATE A SANCTION IMPOSED BY THE
- 9 COMMISSION FOR THE SAME ACTIVITY UNDER SUBSECTION (5) OR (6), THE
- 10 COURT SHALL DO ALL OF THE FOLLOWING:
- 11 (A) FOR A STRIKE IN VIOLATION OF SECTION 2, ORDER THE LABOR
- 12 ORGANIZATION TO PAY A FINE OF \$5,000.00 FOR EACH FULL OR PARTIAL
- 13 DAY THE PUBLIC SCHOOL EMPLOYEE OR EMPLOYEES ENGAGED IN THE STRIKE
- 14 AND ORDER EACH PUBLIC SCHOOL EMPLOYEE TO PAY A FINE IN AN AMOUNT
- 15 EQUAL TO 1 DAY OF PAY FOR THAT PUBLIC SCHOOL EMPLOYEE FOR EACH FULL
- 16 OR PARTIAL DAY THE PUBLIC SCHOOL EMPLOYEE ENGAGED IN THE STRIKE.
- 17 FOR A LOCKOUT IN VIOLATION OF SECTION 2, ORDER THE PUBLIC SCHOOL
- 18 EMPLOYER TO PAY A FINE OF \$5,000.00 FOR EACH FULL OR PARTIAL DAY OF
- 19 THE LOCKOUT AND ORDER EACH MEMBER OF THE PUBLIC SCHOOL EMPLOYER'S
- 20 GOVERNING BOARD TO PAY A FINE OF \$250.00 FOR EACH FULL OR PARTIAL
- 21 DAY OF THE LOCKOUT.
- 22 (B) ORDER THE PUBLIC SCHOOL EMPLOYEES OR PUBLIC SCHOOL
- 23 EMPLOYER ACTING IN VIOLATION OF SECTION 2 TO END THE STRIKE OR
- 24 LOCKOUT.
- 25 (C) AWARD COSTS AND ATTORNEY FEES TO A PLAINTIFF WHO PREVAILS
- 26 IN AN ACTION UNDER THIS SUBSECTION.
- 27 (D) GRANT ADDITIONAL EQUITABLE RELIEF THAT THE COURT FINDS

- 1 APPROPRIATE.
- 2 (12) AN ORDER ISSUED UNDER SUBSECTION (11) IS ENFORCEABLE
- 3 THROUGH THE COURT'S CONTEMPT POWER.
- 4 (13) (11) A public school employer shall not provide to a
- 5 public school employee or to a board member any compensation or
- 6 additional work assignment that is intended to reimburse the public
- 7 school employee or board member for a monetary penalty imposed
- 8 under this section or that is intended to allow the public school
- 9 employee or board member to recover a monetary penalty imposed
- 10 under this section.
- 11 (14) (12) As used in this section, "public school employee"
- 12 means a person employed by a public school employer.
- Sec. 6. (1) Notwithstanding the provisions of any other law, a
- 14 public employee who, by concerted action with others and without
- 15 the lawful approval of his or her superior, willfully absents
- 16 himself or herself from his or her position, or abstains in whole
- 17 or in part from the full, faithful, and proper performance of his
- 18 or her duties for the purpose of inducing, influencing, or coercing
- 19 a change in employment conditions, compensation, or the rights,
- 20 privileges, or obligations of employment, or a public employee
- 21 employed by a public school employer who engages in an action
- 22 described in this subsection for the purpose of protesting or
- 23 responding to an act alleged or determined to be an unfair labor
- 24 practice committed by the public school employer, shall be
- 25 considered to be on strike.
- 26 (2) Before a public employer may discipline or discharge a
- 27 public employee for engaging in a strike, the public employee, upon

- 1 request, is entitled to a determination under this section as to
- 2 whether he or she violated this act. The request shall be filed in
- 3 writing, with the officer or body having power to remove or
- 4 discipline the employee, within 10 days after regular compensation
- 5 of the employee has ceased or other discipline has been imposed. If
- 6 a request is filed, the officer or body, within 10-5 days after
- 7 receipt of the request, shall commence a proceeding for the
- 8 determination of whether the public employee has violated this act.
- 9 The proceedings shall be held in accordance with the law and
- 10 regulations appropriate to a proceeding to remove the public
- 11 employee and shall be held without unnecessary delay. The decision
- 12 of the officer or body shall be made within $\frac{10}{2}$ days after the
- 13 conclusion of the proceeding. If the employee involved is found to
- 14 have violated this act and his or her employment is terminated or
- 15 other discipline is imposed, the employee has the right of review
- 16 to the circuit court having jurisdiction of the parties, within 30
- 17 days from the date of the decision, for a determination as to
- 18 whether the decision is supported by competent, material, and
- 19 substantial evidence on the whole record. A PUBLIC EMPLOYER MAY
- 20 CONSOLIDATE EMPLOYEE HEARINGS UNDER THIS SUBSECTION UNLESS THE
- 21 EMPLOYEE DEMONSTRATES MANIFEST INJUSTICE FROM THE CONSOLIDATION.
- 22 This subsection does not apply to a penalty imposed under section
- **23** 2a.