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SENATE BILL No. 1171

June 6, 2012, Introduced by Senator PAPPAGEORGE and referred to the Committee on Appropriations.

A bill to amend 1984 PA 427, entitled "Municipal employees retirement act of 1984," by amending section 36 (MCL 38.1536), as amended by 2004 PA 490, and by adding section 41a.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 36. (1) A retirement board is created to administer this

- act. Before the certification date, the retirement board shall
 operate within the department of TECHNOLOGY, management, and
 budget. On and after the certification date, the retirement system
 shall become a public corporation and shall no longer operate
 within the executive branch of this state.
 - (2) On and after the certification date, **EXCEPT AS OTHERWISE**PROVIDED IN SECTION 41A, the retirement board has all of the following powers and duties:
 - (a) The retirement board shall determine and establish all of

- 1 the provisions of the retirement system affecting benefit
- 2 eligibility, benefit programs, contribution amounts, and the
- 3 election of municipalities, judicial circuit courts, judicial
- 4 district courts, and judicial probate courts to be governed by the
- 5 provisions of the retirement system. The retirement board shall
- 6 establish all retirement system provisions. As of 12:01 a.m. on the
- 7 certification date, the retirement system provisions shall not
- 8 differ materially from the defined benefit provisions that are in
- 9 effect under this act at 11:59 p.m. on the day immediately before
- 10 the certification date. This subdivision does not limit the
- 11 retirement board's authority after the certification date to
- 12 establish additional programs, including, but not limited to,
- 13 defined benefit, defined contribution, ancillary benefits, health
- 14 and welfare benefits, and other postemployment benefit programs.
- 15 The retirement board may adopt the provisions of the reciprocal
- 16 retirement act, 1961 PA 88, MCL 38.1101 to 38.1106, on behalf of
- 17 the employees of the retirement board.
- 18 (b) The retirement board has the full and exclusive authority
- 19 and full responsibility to employ and pay for all professional
- 20 services, including, but not limited to, actuarial, investment,
- 21 legal, accounting, and any other services that the retirement board
- 22 considers necessary for the proper operation of the retirement
- 23 system. The power granted to the retirement board in this
- 24 subdivision includes complete control of the procurement process.
- 25 (c) The retirement board shall appoint a chief executive
- 26 officer and any other employees for which the retirement board
- 27 establishes positions. The retirement board shall establish the

- 1 compensation of all persons appointed by the board. On and after
- 2 the certification date, a person employed by the public corporation
- 3 is not an employee of this state for any purpose.
- 4 (d) The retirement board shall arrange for an annual actuarial
- 5 valuation and report of the actuarial soundness of each
- 6 participating municipality and court to be prepared by an
- 7 independent actuary based upon data compiled and supplied by
- 8 employees of the retirement system. The retirement board shall
- 9 adopt actuarial tables, assumptions, and formulas after
- 10 consultation with the actuary.
- 11 (e) The retirement board shall arrange for annual audits of
- 12 the records and accounts of the retirement system by a certified
- 13 public accountant or by a firm of certified public accountants
- 14 pursuant to generally accepted auditing standards and the uniform
- 15 budgeting and accounting act, 1968 PA 2, MCL 141.421 to 141.440a.
- 16 (f) The retirement board shall prepare an annual report for
- 17 each fiscal year in compliance with generally accepted accounting
- 18 principles. The report shall contain information regarding the
- 19 financial, actuarial, and other activities of the retirement system
- 20 during the fiscal year. The retirement board shall furnish a copy
- 21 of the annual report to the governor and a copy in print or
- 22 electronic format to each house of the legislature, each
- 23 participating municipality, and each participating court. The
- 24 retirement board shall make the report available to all members
- 25 upon request. The report shall also contain a review of the
- 26 actuarial valuation required under subdivision (d), if available.
- 27 (g) The retirement board shall appoint an attorney to be the

- 1 legal advisor of the board and to represent the board in all
- 2 proceedings.
- 3 (h) The retirement board shall appoint or employ custodians of
- 4 the assets of the retirement system. The custodians shall perform
- 5 all duties necessary and incidental to the custodial responsibility
- 6 and make disbursements of authorized retirement system payments
- 7 from the funds of the retirement system.
- 8 (i) The retirement board shall perform other functions that
- 9 are required for the execution of the provisions of this act.
- 10 (j) The retirement board shall establish the time and location
- 11 of the meetings of the retirement board and the time and location
- 12 of the annual meeting of the retirement system, consistent with the
- 13 provisions of the open meetings act, 1976 PA 267, MCL 15.261 to
- **14** 15.275.
- 15 (3) Before the certification date, the provisions of the
- 16 executive organization act of 1965, 1965 PA 380, MCL 16.101 to
- 17 16.608, and the management and budget act, 1984 PA 431, MCL 18.1101
- 18 to 18.1594, shall govern the administrative functions of the
- 19 retirement system. However, any provision of law in actual conflict
- 20 with the provisions of the amendatory act that added this sentence
- 21 shall 2004 PA 490 DO not apply.
- 22 (4) On and after the certification date, the retirement board
- 23 consists of the following 9 members, each of whom, excepting the
- 24 retiree member and the retirement board appointees, shall be from a
- 25 different county at the time of appointment:
- 26 (a) Two members appointed by the retirement board who have
- 27 knowledge or experience in retirement systems, administration of

- 1 retirement systems, or investment management or advisory services.
- 2 (b) One member who is a retiree of the system appointed by the
- 3 board.
- 4 (c) Three members of the retirement system who are officers of
- 5 participating municipalities or courts, who shall be designated as
- 6 officer board members.
- 7 (d) Three employee members of the retirement system who are
- 8 not officers of a participating municipality or court, who shall be
- 9 designated as employee board members.
- 10 (5) The retirement board shall adopt its own rules of
- 11 procedure and shall keep a record of its proceedings. Five members
- 12 of the retirement board shall constitute a quorum at any meeting of
- 13 the retirement board and at least 5 concurring votes shall be
- 14 necessary for any decision by the retirement board. Each member of
- 15 the retirement board shall be entitled to 1 vote on each question
- 16 before the retirement board.
- 17 (6) The regular term of office of members of the retirement
- 18 board is 3 years. Each member of the retirement board shall take an
- 19 oath of office before assuming the duties of the position. Members
- 20 of the retirement board shall serve without compensation with
- 21 respect to their duties, but shall be reimbursed by the retirement
- 22 system for their actual and necessary expenses incurred in the
- 23 performance of their duties. A participating municipality or court
- 24 employing a member of the retirement board shall treat absences
- 25 from work on account of retirement board business in such a manner
- 26 that the individual does not suffer loss of pay or benefits.
- 27 (7) A vacancy shall occur on the retirement board upon the

- 1 occurrence of any of the following events:
- 2 (a) An officer board member ceases to be eligible for
- 3 nomination as an officer board member.
- 4 (b) An employee board member ceases to be eligible for
- 5 nomination as an employee board member.
- 6 (c) Failure to attend 3 consecutive scheduled meetings of the
- 7 retirement board, unless excused for cause by majority vote of the
- 8 board members attending the meeting.
- 9 (8) A vacancy occurring on the retirement board at least 120
- 10 days before the expiration of a term of office shall be filled by
- 11 the retirement board. Board appointments under this subsection
- 12 shall be for the period ending on the December 31 next following
- 13 the date of the vacancy. For the officer board members and employee
- 14 board members, a replacement for any further portion of the
- 15 unexpired term shall be filled pursuant to section 45. For the 2
- 16 appointed board members and the retiree board member, a replacement
- 17 for any further portion of the unexpired term shall be filled
- 18 pursuant to subsection (4).
- 19 (9) The retirement board shall select from its members a
- 20 chairperson and a chairperson pro-tem.
- 21 (10) The retirement board shall employ a chief executive
- 22 officer. The chief executive officer shall do all of the following:
- 23 (a) Manage and administer the retirement system under the
- 24 supervision and direction of the retirement board.
- 25 (b) Invest the assets of the retirement system, as directed by
- 26 the retirement board, consistent with the public employee
- 27 retirement system investment act, 1965 PA 314, MCL 38.1132 to

- 1 38.1140m, which act governs the investment of assets of public
- 2 employee retirement systems.
- 3 (c) Annually prepare and submit to the retirement board for
- 4 review, amendment, and adoption an itemized budget showing the
- 5 amount required to pay the retirement system's expenses for the
- 6 following fiscal year.
- 7 (d) Perform other duties as the retirement board, in its
- 8 discretion, shall delegate to the chief executive officer.
- 9 SEC. 41A. (1) BY MAJORITY VOTE OF ITS GOVERNING BODY, A
- 10 PARTICIPATING MUNICIPALITY MAY DO ANY OF THE FOLLOWING:
- 11 (A) REVOKE ITS ELECTION TO BE GOVERNED BY THE PROVISIONS OF
- 12 THE RETIREMENT SYSTEM. A PARTICIPATING MUNICIPALITY MAY REVOKE ITS
- 13 ELECTION FOR ALL MEMBERS IN A PLAN, OR FOR ANY DIVISION, SUBSET, OR
- 14 COLLECTIVE BARGAINING UNIT OF THE MUNICIPALITY.
- 15 (B) CHANGE THE BENEFIT PROGRAM AND MEMBER CONTRIBUTION
- 16 PROGRAMS THAT APPLY TO EMPLOYEES OF THE PARTICIPATING MUNICIPALITY.
- 17 CHANGES INCLUDE, BUT ARE NOT LIMITED TO, CURTAILING OR ELIMINATING
- 18 A MEMBER'S ACCRUAL OF FUTURE BENEFITS OR SETTING ELIGIBILITY
- 19 CRITERIA FOR AN EMPLOYEE TO PARTICIPATE IN THE DEFINED BENEFIT
- 20 PROVISION OF THE RETIREMENT SYSTEM. A PARTICIPATING MUNICIPALITY
- 21 MAY MAKE A CHANGE FOR ALL MEMBERS IN A PLAN, OR FOR ANY DIVISION,
- 22 SUBSET, OR COLLECTIVE BARGAINING UNIT OF THE MUNICIPALITY.
- 23 (2) IF A PARTICIPATING MUNICIPALITY TAKES AN ACTION DESCRIBED
- 24 IN SUBSECTION (1), THE PARTICIPATING MUNICIPALITY SHALL SELECT AN
- 25 ACTUARY TO PREPARE AN ACTUARIAL ANALYSIS. THE ACTUARIAL ANALYSIS
- 26 SHALL INCLUDE AN ANALYSIS OF THE PARTICIPATING MUNICIPALITY'S
- 27 CONTRIBUTION REQUIREMENTS ASSOCIATED WITH A REVOCATION OF

- 1 PARTICIPATION OR CHANGE IN COVERAGE. SUBJECT TO SECTION 20M OF THE
- 2 PUBLIC EMPLOYEE RETIREMENT SYSTEM INVESTMENT ACT, 1965 PA 314, MCL
- 3 38.1140M, THE ACTUARY MAY USE 1 OR MORE ACTUARIAL METHODS OR
- 4 ALTERNATIVE AMORTIZATION PERIODS, OR BOTH, THAT ARE GENERALLY
- 5 ACCEPTED WITHIN THE ACTUARIAL PROFESSION. THE PARTICIPATING
- 6 MUNICIPALITY SHALL SELECT AND APPROVE A METHODOLOGY OR AMORTIZATION
- 7 PERIOD, OR BOTH, TO BE USED TO DETERMINE THE PARTICIPATING
- 8 MUNICIPALITY'S CONTRIBUTION REQUIREMENT. THE ACTUARY SHALL NOT
- 9 CHANGE OTHER ASSUMPTIONS WITHOUT THE APPROVAL OF THE RETIREMENT
- 10 SYSTEM. THE RETIREMENT SYSTEM SHALL PAY THE COST OF ACTUARIAL
- 11 ANALYSIS FROM PLAN ASSETS.
- 12 (3) A PARTICIPATING MUNICIPALITY THAT TAKES AN ACTION
- 13 DESCRIBED IN SUBSECTION (1) SHALL BE RESPONSIBLE FOR FUNDING ITS
- 14 CONTRIBUTION REQUIREMENTS AS DETERMINED UNDER SUBSECTION (2) AND
- 15 SECTION 24 OF ARTICLE IX OF THE STATE CONSTITUTION OF 1963.
- 16 (4) THE RETIREMENT SYSTEM SHALL NOT REQUIRE A PARTICIPATING
- 17 MUNICIPALITY THAT TAKES AN ACTION DESCRIBED IN SUBSECTION (1) TO
- 18 PARTICIPATE IN ANOTHER RETIREMENT PLAN ADMINISTERED BY THE
- 19 RETIREMENT SYSTEM AS A CONDITION FOR A PARTICIPATING MUNICIPALITY
- 20 TO TAKE AN ACTION DESCRIBED IN SUBSECTION (1).