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SENATE BILL No. 1151

May 29, 2012, Introduced by Senator MEEKHOF and referred to the Committee on Government Operations.

A bill to amend 1921 PA 246, entitled

"An act to regulate the service, rates, fares and charges of carriers by water within this state,"

by amending the title and sections 1, 2, 3, 4, 5, and 6 (MCL 460.201, 460.202, 460.203, 460.204, 460.205, and 460.206) and by adding sections 7, 8, and 10.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

TITLE

An act to regulate the service, rates, fares, SCHEDULES, and charges of carriers by water within this state; —TO PROVIDE FOR UNIFORM CARRIER BY WATER LOCAL FRANCHISES; TO PROMOTE COMPETITION IN PROVIDING CARRIER BY WATER SERVICE IN THIS STATE; TO ENSURE REASONABLE LOCAL CONTROL OF RIGHTS-OF-WAY; TO PERMIT LOCAL UNITS OF GOVERNMENT TO IMPOSE FEES; TO PROVIDE FOR THE POWERS AND DUTIES OF CERTAIN STATE AND LOCAL AGENCIES AND OFFICIALS; AND TO PRESCRIBE

1 PENALTIES.

Sec. 1. (1) Any and all persons, firms and corporations 2 engaged in the transportation of freight, passengers, or express, 3 4 by water, wholly within this state shall, within 30 days after this act shall take effect, make and A CARRIER BY WATER SHALL file A 5 TARIFF DETAILING RATES, FARES, CHARGES, AND SCHEDULES FOR THE TRANSPORTING OF PASSENGERS, FREIGHT, EXPRESS, OR OTHER PROPERTY 7 with the Michigan public utilities commission in such A form as it 8 shall prescribe, its schedule of rates, fares, and charges for the 9 10 carrying of freight, passengers, and express; which said AND MANNER 11 PRESCRIBED BY THE COMMISSION. EXCEPT AS OTHERWISE PROVIDED IN THIS SECTION, A TARIFF OF rates, fares, and charges, AND SCHEDULES shall 12 13 continue in force until superseded by other schedules, ANOTHER 14 TARIFF filed in the manner above prescribed, by said A carrier 7 15 with OR ORDERED BY the Michigan public utilities commission. : Provided, however, That said Michigan public utilities THE 16 17 commission may, either upon request - or upon its own motion, 18 suspend the operation of any rate, fare, charge, or A tariff filed 19 as aforesaid, UNDER THIS SECTION for a period not exceeding 30 90 days. ; and in case any such rate, fare, charge, or IF A tariff 20 shall be IS suspended by said Michigan public utilities THE 21 commission, it THE COMMISSION shall give IMMEDIATELY NOTIFY the 22 interested carrier immediate notice thereof, OF THE SUSPENSION and 23 24 , within 10 days from the date of such AFTER THE suspension , shall 25 fix-SET a date of FOR A hearing - not more than 20-45 days from 26 AFTER the date of said THE suspension. , and THE COMMISSION shall 27 give notice thereof to said NOTIFY AN INTERESTED CARRIER OF A

- 1 HEARING UNDER THIS SUBSECTION AND PROVIDE THE carrier and to other
- 2 persons in interest, who may be heard; and after said hearing said
- 3 commission shall fix the rate, fare, charge, or tariff in the
- 4 matter complained of; and such rate, fare, charge or tariff, when
- 5 so fixed, shall continue to be the legal rate, fare, charge, or
- 6 tariff in force until superseded as provided by law: Provided, That
- 7 any ferry company operating within any municipality under an
- 8 agreement with such municipality shall not be affected either as to
- 9 fares or operation by this act. OTHER INTERESTED PERSONS AN
- 10 OPPORTUNITY TO BE HEARD. WHILE A TARIFF IS SUSPENDED, THE RATES,
- 11 FARES, CHARGES, AND SCHEDULES IN EFFECT PRIOR TO THE SUSPENSION
- 12 SHALL APPLY. AFTER CONDUCTING A HEARING UNDER THIS SUBSECTION, THE
- 13 COMMISSION SHALL FIX A TARIFF OF RATES, FARES, CHARGES, AND
- 14 SCHEDULES IN THE MATTER AND THE TARIFF OF RATES, FEES, CHARGES, AND
- 15 SCHEDULES SHALL CONTINUE TO BE THE LEGAL TARIFF OF RATES, FARES,
- 16 CHARGES, AND SCHEDULES IN FORCE UNTIL SUPERSEDED BY A LATER FILING
- 17 OF A TARIFF BY THE CARRIER OR AN ORDER OF THE COMMISSION.
- 18 (2) BEGINNING ON THE EFFECTIVE DATE OF THE AMENDATORY ACT THAT
- 19 ADDED THIS SUBSECTION, A CARRIER PROVIDING SERVICE TO A CITY,
- 20 TOWNSHIP, OR VILLAGE UNDER AN AGREEMENT WITH THE CITY, TOWNSHIP, OR
- 21 VILLAGE IS SUBJECT TO THIS ACT, INCLUDING, BUT NOT LIMITED TO, THE
- 22 REQUIREMENTS UNDER THIS ACT REGARDING FARES AND THE TIME AND MANNER
- 23 OF OPERATION. A TARIFF IN EFFECT UNDER SUBSECTION (1), INCLUDING,
- 24 BUT NOT LIMITED TO, A TARIFF ESTABLISHED BY ORDER OF THE
- 25 COMMISSION, TAKES PRECEDENCE OVER ANY INCONSISTENT OR CONFLICTING
- 26 LOCAL LAW, ORDINANCE, RESOLUTION, RULE, REGULATION, POLICY, OR
- 27 PRACTICE.

- 1 (3) A CARRIER BY WATER IS A COMMON CARRIER AND IS NOT A PUBLIC
- 2 UTILITY.
- 3 Sec. 2. The Michigan public utilities commission may examine
- 4 any and all AND AUDIT THE books, accounts, records, and papers of
- 5 any such A carrier by water, and audit the same; and it shall be
- 6 the duty of any such REGARDING THE TRANSPORT OF PASSENGERS,
- 7 FREIGHT, EXPRESS, OR OTHER PROPERTY BY THE CARRIER. A carrier by
- 8 water, to SHALL furnish to said Michigan public utilities
- 9 commission, its proper officers, and employes, any and all data in
- 10 relation RELATED to its investment, income, OR operating expenses 7
- 11 and such REGARDING THE TRANSPORT OF PASSENGERS, FREIGHT, EXPRESS,
- 12 OR OTHER PROPERTY BY THE CARRIER TO THE COMMISSION OR ITS OFFICERS
- 13 OR EMPLOYEES, ALONG WITH ANY other statistical data as it may
- 14 require REGARDING THE TRANSPORT OF PASSENGERS, FREIGHT, EXPRESS, OR
- 15 OTHER PROPERTY BY THE CARRIER AS REQUIRED BY THE COMMISSION.
- 16 Sec. 3. The Michigan public utilities commission is hereby
- 17 authorized, empowered and directed to make all needful MAY
- 18 PROMULGATE rules and regulations UNDER THE ADMINISTRATIVE
- 19 PROCEDURES ACT OF 1969, 1969 PA 306, MCL 24.201 TO 24.328,
- 20 governing its investigations of the affairs of such carriers by
- 21 water UNDER THIS ACT and to SHALL prescribe the form of all
- 22 reports required from such carriers UNDER THIS ACT.
- 23 Sec. 4. Whenever any IF A complaint shall be IS made to said
- 24 Michigan public utilities THE commission by any person, firm, or
- 25 corporation against any REGARDING A rate, fare, charge, SCHEDULE,
- 26 or tariff of any A carrier by water within this state, or against
- 27 any REGARDING A rule, regulation, or service of such A carrier or

- 1 against REGARDING the neglect, failure, or refusal of any such A
- 2 carrier to make, observe, or perform any rate, fare, charge,
- 3 SCHEDULE, or tariff , or any rule, regulation, or service, said
- 4 Michigan public utilities THE commission shall investigate the
- 5 same, and it MATTER. THE COMMISSION may regulate the performance or
- 6 observance of any A rate, fare, charge, SCHEDULE, or tariff , and
- 7 any OR A rule, regulation, or service , and may prescribe the same
- 8 A RATE, FARE, CHARGE, SCHEDULE, OR TARIFF, OR A RULE, REGULATION,
- 9 OR SERVICE to be observed by such A carrier, : Provided, That such
- 10 INCLUDING, BUT NOT LIMITED TO, COMPLIANCE WITH SECTION 7(1). A
- 11 carrier shall in all cases be IS entitled to reasonable notice and
- 12 an opportunity to be heard on such AN investigation CONDUCTED BY
- 13 THE COMMISSION UNDER THIS SECTION before any A rate, fare, charge,
- 14 or SCHEDULE, OR tariff, or any A rule, regulation, or service shall
- 15 be—IS prescribed, established, or imposed by $\frac{15}{5}$ THE commission. $\frac{1}{7}$
- 16 in accordance with the terms of this section, and when any WHEN A
- 17 rate, fare, charge, or SCHEDULE, OR tariff, or any A rule,
- 18 regulation, or service shall be—IS prescribed, established, or
- 19 imposed by said THE commission, it shall thereafter be the duty of
- 20 said A carrier to-SHALL observe and obey the same.DECISION OF THE
- 21 COMMISSION.
- 22 Sec. 5. Any AN order made by OF the Michigan public utilities
- 23 commission prescribing or affecting any A rate, fare, charge, or
- 24 SCHEDULE, OR tariff, or any A rule, regulation, or service of any A
- 25 carrier by water within this state, shall be IS subject to review
- 26 in the same manner as is now provided by law for the review of
- 27 orders made by said Michigan public utilities commission.OF THE

- 1 COMMISSION UNDER SECTION 26 OF 1909 PA 300, MCL 462.26.
- 2 Sec. 6. Any person, firm, or corporation violating any of the
- 3 provisions A VIOLATION of this act , or any order of the Michigan
- 4 public utilities commission made in pursuance thereof, shall be
- 5 UNDER THIS ACT IS punishable by a fine not to exceed 100 dollars
- 6 \$100.00 for each violation. , and any A VIOLATION OF THIS ACT OR
- 7 ANY ORDER OF THE COMMISSION BY AN officer or director of any
- 8 corporation violating the provisions of this act, or any of the
- 9 orders of the Michigan public utilities commission made in
- 10 pursuance thereof, shall be A CARRIER IS A MISDEMEANOR punishable
- 11 by a fine not exceeding 100 dollars for each such violation, or by
- 12 imprisonment in the county jail for not more than 3 months, or by
- 13 both such fine and punishment, in the discretion of the
- 14 court. IMPRISONMENT FOR NOT MORE THAN 90 DAYS OR A FINE OF NOT MORE
- 15 THAN \$100.00, OR BOTH.
- 16 SEC. 7. (1) WHEN TRANSPORTING PASSENGERS, FREIGHT, EXPRESS, OR
- 17 OTHER PROPERTY NEAR OR UNDER A BRIDGE, A CARRIER SHALL ACTIVELY
- 18 COOPERATE WITH THE OWNER OR OPERATOR OF THE BRIDGE ON MATTERS
- 19 RELATING TO THE SAFETY AND SECURITY OF THE BRIDGE. WHEN
- 20 TRANSPORTING PASSENGERS, FREIGHT, EXPRESS, OR OTHER PROPERTY NEAR
- 21 AN INTERNATIONAL BORDER, A CARRIER SHALL ACTIVELY COOPERATE WITH
- 22 STATE AND FEDERAL LAW ENFORCEMENT OFFICIALS ON MATTERS RELATING TO
- 23 HOMELAND SECURITY, CUSTOMS, AND IMMIGRATION.
- 24 (2) THE PROVISIONS OF THIS ACT APPLY NOTWITHSTANDING A
- 25 PROVISION OF A PUBLIC ACT OR LOCAL ORDINANCE, RESOLUTION, OR
- 26 CHARTER PROVISION TO THE CONTRARY.
- 27 (3) IT IS THE INTENT OF THE LEGISLATURE THAT THE PROVISIONS OF

- 1 THIS ACT CONSTITUTE AN EXERCISE OF GENERAL CONTROL BY THE
- 2 LEGISLATURE, PROVIDE UNIFORMITY, ADDRESS MATTERS OF STATEWIDE
- 3 CONCERN, ARE NECESSARY TO PROVIDE FOR THE PROTECTION OF THE WATERS
- 4 OF THIS STATE, ARE COMPREHENSIVE AND GENERAL IN NATURE, AND APPLY
- 5 TO THE ENTIRE STATE.
- 6 SEC. 8. (1) NO LATER THAN 30 DAYS AFTER THE EFFECTIVE DATE OF
- 7 THE AMENDATORY ACT THAT ADDED THIS SECTION, THE COMMISSION SHALL
- 8 ISSUE AN ORDER ESTABLISHING A STANDARDIZED FORM FOR THE UNIFORM
- 9 CARRIER BY WATER LOCAL FRANCHISE AGREEMENT TO BE USED BY EACH
- 10 FRANCHISING ENTITY IN THIS STATE.
- 11 (2) A LOCAL UNIT OF GOVERNMENT MAY REQUIRE A PERSON PROVIDING
- 12 CARRIER BY WATER SERVICE AND UTILIZING THE PUBLIC RIGHTS-OF-WAY
- 13 WITHIN THE LOCAL UNIT OF GOVERNMENT TO OBTAIN A FRANCHISE AS
- 14 PROVIDED IN THIS SECTION. IF A LOCAL UNIT OF GOVERNMENT REQUIRES A
- 15 PERSON PROVIDING CARRIER BY WATER SERVICE WITHIN THE LOCAL UNIT OF
- 16 GOVERNMENT TO OBTAIN A FRANCHISE, THE LOCAL UNIT OF GOVERNMENT MAY
- 17 ONLY IMPOSE REQUIREMENTS AUTHORIZED UNDER THIS ACT. EXCEPT AS
- 18 OTHERWISE PROVIDED IN THIS SECTION, IF A LOCAL UNIT OF GOVERNMENT
- 19 REQUIRES A PERSON PROVIDING CARRIER BY WATER SERVICE WITHIN THE
- 20 LOCAL UNIT OF GOVERNMENT TO OBTAIN A FRANCHISE, A PERSON SHALL NOT
- 21 PROVIDE CARRIER BY WATER SERVICE WITHIN THAT LOCAL UNIT OF
- 22 GOVERNMENT WITHOUT FIRST OBTAINING A UNIFORM CARRIER BY WATER LOCAL
- 23 FRANCHISE.
- 24 (3) THE UNIFORM CARRIER BY WATER LOCAL FRANCHISE AGREEMENT
- 25 UNDER SUBSECTION (1) SHALL INCLUDE ALL OF THE FOLLOWING PROVISIONS:
- 26 (A) THE NAME OF THE PERSON SEEKING TO PROVIDE CARRIER BY WATER
- 27 SERVICE.

- 1 (B) THE ADDRESS AND TELEPHONE NUMBER OF THE PERSON'S PRINCIPAL
- 2 PLACE OF BUSINESS.
- 3 (C) THE NAME OF THE PERSON'S PRINCIPAL EXECUTIVE OFFICERS AND
- 4 ANY PERSONS AUTHORIZED TO REPRESENT THE PERSON BEFORE THE
- 5 FRANCHISING ENTITY AND THE COMMISSION.
- 6 (D) IF THE PERSON IS NOT ALREADY A CARRIER BY WATER, THE DATE
- 7 ON WHICH THE PERSON EXPECTS TO PROVIDE CARRIER BY WATER SERVICE IN
- 8 THE AREA IDENTIFIED UNDER SUBDIVISION (E).
- 9 (E) A DESCRIPTION OF THE GEOGRAPHIC AREA TO BE SERVED BY THE
- 10 PERSON.
- 11 (F) A REQUIREMENT THAT THE PERSON PAY THE CARRIER BY WATER
- 12 FRANCHISE FEE REQUIRED UNDER THIS SECTION.
- 13 (G) A REQUIREMENT THAT THE PERSON AGREES TO COMPLY WITH ALL
- 14 VALID AND ENFORCEABLE FEDERAL AND STATE STATUTES AND REGULATIONS.
- 15 (H) A REQUIREMENT THAT THE PERSON ACTIVELY COOPERATE WITH THE
- 16 OWNER OR OPERATOR OF A BRIDGE ON MATTERS RELATING TO THE SAFETY AND
- 17 SECURITY OF THE BRIDGE WHEN TRANSPORTING PASSENGERS, FREIGHT,
- 18 EXPRESS, OR OTHER PROPERTY NEAR OR UNDER A BRIDGE.
- 19 (I) A REQUIREMENT THAT THE PERSON COOPERATE WITH STATE AND
- 20 FEDERAL LAW ENFORCEMENT OFFICIALS ON MATTERS RELATING TO HOMELAND
- 21 SECURITY, CUSTOMS, AND IMMIGRATION WHEN TRANSPORTING PASSENGERS,
- 22 FREIGHT, EXPRESS, OR OTHER PROPERTY NEAR AN INTERNATIONAL BORDER.
- 23 (J) A GRANT OF AUTHORITY BY THE FRANCHISING ENTITY TO THE
- 24 PERSON FOR THE PROVISION OF CARRIER BY WATER SERVICE IN THE
- 25 GEOGRAPHIC AREA DESCRIBED IN SUBDIVISION (E).
- 26 (K) A GRANT OF AUTHORITY BY THE FRANCHISING ENTITY TO THE
- 27 PERSON TO USE AND OCCUPY PUBLIC RIGHTS-OF-WAY OF THE FRANCHISING

- 1 ENTITY IN THE PROVISION OF CARRIER BY WATER SERVICE, SUBJECT TO THE
- 2 LAWS OF THIS STATE AND THE GENERAL POLICE POWERS OF THE FRANCHISING
- 3 ENTITY NOT SPECIFICALLY APPLICABLE TO OR LIMITED TO CARRIERS BY
- 4 WATER.
- 5 (1) A REQUIREMENT THAT THE FRANCHISING ENTITY AND THE PERSON
- 6 ARE SUBJECT TO THE PROVISIONS OF THIS ACT.
- 7 (M) THE PENALTIES PROVIDED FOR UNDER SUBSECTION (17).
- 8 (4) IF A LOCAL UNIT OF GOVERNMENT REQUIRES A PERSON PROVIDING
- 9 CARRIER BY WATER SERVICE WITHIN THE LOCAL UNIT OF GOVERNMENT TO
- 10 OBTAIN A FRANCHISE AS DESCRIBED IN SUBSECTION (2), BEFORE OFFERING
- 11 CARRIER BY WATER SERVICE WITHIN THE BOUNDARIES OF A LOCAL UNIT OF
- 12 GOVERNMENT, A CARRIER SHALL ENTER INTO OR POSSESS A FRANCHISE
- 13 AGREEMENT WITH THE LOCAL UNIT OF GOVERNMENT AS REQUIRED BY THIS
- 14 SECTION. A FRANCHISING ENTITY SHALL NOTIFY A CARRIER AS TO WHETHER
- 15 A SUBMITTED FRANCHISE AGREEMENT IS COMPLETE AS REQUIRED BY THIS
- 16 SECTION WITHIN 15 BUSINESS DAYS AFTER THE DATE THAT THE FRANCHISE
- 17 AGREEMENT IS FILED. IF THE FRANCHISE AGREEMENT IS NOT COMPLETE, THE
- 18 FRANCHISING ENTITY SHALL NOTIFY THE CARRIER OF THE REASONS THE
- 19 FRANCHISE AGREEMENT IS INCOMPLETE. A FRANCHISING ENTITY HAS 30 DAYS
- 20 AFTER THE SUBMISSION DATE OF A COMPLETE FRANCHISE AGREEMENT TO
- 21 APPROVE THE AGREEMENT. IF THE FRANCHISING ENTITY DOES NOT NOTIFY
- 22 THE CARRIER REGARDING THE COMPLETENESS OF THE FRANCHISE AGREEMENT
- 23 OR APPROVE THE FRANCHISE AGREEMENT WITHIN THE TIME PERIODS REQUIRED
- 24 UNDER THIS SUBSECTION, THE FRANCHISE AGREEMENT SHALL BE CONSIDERED
- 25 COMPLETE AND THE FRANCHISE AGREEMENT APPROVED.
- 26 (5) A UNIFORM CARRIER BY WATER LOCAL FRANCHISE AGREEMENT
- 27 ISSUED BY A FRANCHISING ENTITY OR AN EXISTING FRANCHISE OF AN

- 1 INCUMBENT CARRIER IS FULLY TRANSFERABLE TO ANY SUCCESSOR IN
- 2 INTEREST TO THE CARRIER TO WHICH IT IS INITIALLY GRANTED. A NOTICE
- 3 OF TRANSFER SHALL BE FILED WITH THE FRANCHISING ENTITY WITHIN 15
- 4 DAYS OF THE COMPLETION OF THE TRANSFER.
- 5 (6) THE UNIFORM CARRIER BY WATER LOCAL FRANCHISE AGREEMENT
- 6 ISSUED BY A FRANCHISING ENTITY MAY BE TERMINATED OR THE GEOGRAPHIC
- 7 AREA SERVED BY THE CARRIER MAY BE MODIFIED BY THE CARRIER BY
- 8 SUBMITTING NOTICE TO THE FRANCHISING ENTITY. IF ANY OF THE
- 9 INFORMATION CONTAINED IN THE FRANCHISE AGREEMENT CHANGES, THE
- 10 CARRIER SHALL TIMELY NOTIFY THE FRANCHISING ENTITY. THE UNIFORM
- 11 CARRIER BY WATER LOCAL FRANCHISE SHALL BE FOR A PERIOD OF 10 YEARS
- 12 FROM THE DATE IT IS ISSUED. BEFORE THE EXPIRATION OF THE INITIAL
- 13 FRANCHISE AGREEMENT OR ANY SUBSEQUENT RENEWALS, THE CARRIER MAY
- 14 APPLY FOR AN ADDITIONAL 10-YEAR RENEWAL UNDER THIS SECTION.
- 15 (7) AS A CONDITION TO OBTAINING OR HOLDING A FRANCHISE, A
- 16 FRANCHISING ENTITY SHALL NOT REQUIRE A CARRIER TO OBTAIN ANY OTHER
- 17 FRANCHISE, ASSESS ANY OTHER FEE OR CHARGE, OR IMPOSE ANY OTHER
- 18 FRANCHISE REQUIREMENT OR REGULATION OTHER THAN THOSE ALLOWED UNDER
- 19 THIS SECTION. FOR PURPOSES OF THIS SUBSECTION, A FRANCHISE
- 20 REQUIREMENT OR REGULATION INCLUDES, BUT IS NOT LIMITED TO, ANY OF
- 21 THE FOLLOWING:
- 22 (A) A PROVISION REGULATING RATES, FARES, OR OTHER CHARGES OF A
- 23 CARRIER.
- 24 (B) THE SCHEDULE OF A CARRIER.
- 25 (C) THE TIME AND MANNER OF OPERATION OF A CARRIER.
- 26 (D) THE KEEPING AND MANAGEMENT OF VESSELS OF THE CARRIER.
- 27 (E) IMPOSITION OR SATISFACTION OF ANY BUILD-OUT REQUIREMENTS.

- 1 (F) REQUIRING THE DEPLOYMENT OF ANY FACILITIES OR EQUIPMENT.
- 2 (G) A REQUIREMENT OR REGULATION WITHIN THE JURISDICTION OF THE
- 3 COMMISSION UNDER THIS ACT.
- 4 (8) AS OF THE EFFECTIVE DATE OF THE AMENDATORY ACT THAT ADDED
- 5 THIS SECTION, NO EXISTING FRANCHISE AGREEMENT WITH A FRANCHISING
- 6 ENTITY SHALL BE RENEWED OR EXTENDED UPON THE EXPIRATION DATE OF THE
- 7 AGREEMENT. ON THE EFFECTIVE DATE OF THE AMENDATORY ACT THAT ADDED
- 8 THIS SECTION, ANY PROVISIONS OF AN EXISTING FRANCHISE AGREEMENT
- 9 THAT ARE INCONSISTENT WITH OR IN ADDITION TO THE PROVISIONS OF A
- 10 UNIFORM CARRIER BY WATER LOCAL FRANCHISE AGREEMENT ARE UNREASONABLE
- 11 AND UNENFORCEABLE BY THE FRANCHISING ENTITY. A CARRIER, AT ITS
- 12 OPTION, MAY CONTINUE TO PROVIDE CARRIER BY WATER SERVICE IN THE
- 13 LOCAL UNIT OF GOVERNMENT BY ELECTING TO DO 1 OF THE FOLLOWING:
- 14 (A) TERMINATE THE EXISTING FRANCHISE AGREEMENT WITH THE LOCAL
- 15 UNIT OF GOVERNMENT BEFORE THE EXPIRATION DATE OF THE AGREEMENT AND
- 16 ENTER INTO A NEW FRANCHISE UNDER A UNIFORM CARRIER BY WATER LOCAL
- 17 FRANCHISE AGREEMENT.
- 18 (B) AMEND THE EXISTING FRANCHISE AGREEMENT TO INCLUDE ONLY
- 19 THOSE PROVISIONS REQUIRED UNDER A UNIFORM CARRIER BY WATER LOCAL
- 20 FRANCHISE AND CONTINUE UNDER THE EXISTING FRANCHISE AGREEMENT.
- 21 (C) CONTINUE TO OPERATE UNDER THE TERMS OF AN EXPIRED
- 22 FRANCHISE AGREEMENT UNTIL A UNIFORM CARRIER BY WATER LOCAL
- 23 FRANCHISE AGREEMENT TAKES EFFECT. A CARRIER HAS 120 DAYS AFTER THE
- 24 EFFECTIVE DATE OF THE AMENDATORY ACT THAT ADDED THIS SECTION TO
- 25 FILE FOR A UNIFORM CARRIER BY WATER LOCAL FRANCHISE AGREEMENT.
- 26 (9) IF A FRANCHISING ENTITY AUTHORIZES 2 OR MORE CARRIERS TO
- 27 PROVIDE CARRIER BY WATER SERVICE THROUGH AN EXISTING FRANCHISE, A

- 1 UNIFORM CARRIER BY WATER LOCAL FRANCHISE AGREEMENT, OR AN AGREEMENT
- 2 UNDER SUBSECTION (6), THE FRANCHISING ENTITY SHALL NOT ENFORCE A
- 3 TERM, CONDITION, OR REQUIREMENT OF A FRANCHISE AGREEMENT THAT IS
- 4 MORE BURDENSOME THAN THE TERMS, CONDITIONS, OR REQUIREMENTS
- 5 CONTAINED IN ANOTHER FRANCHISE AGREEMENT.
- 6 (10) A CARRIER SHALL CALCULATE AND PAY AN ANNUAL CARRIER BY
- 7 WATER FRANCHISE FEE TO THE FRANCHISING ENTITY AS PROVIDED IN THIS
- 8 SUBSECTION. THE FEE SHALL BE PAID QUARTERLY WITHIN 45 DAYS AFTER
- 9 THE CLOSE OF EACH QUARTER. EACH PAYMENT SHALL INCLUDE A STATEMENT
- 10 EXPLAINING THE BASIS FOR THE CALCULATION OF THE FEE. THE
- 11 FRANCHISING ENTITY SHALL NOT DEMAND ANY ADDITIONAL FEES OR CHARGES
- 12 FROM A CARRIER AND SHALL NOT DEMAND THE USE OF ANY OTHER
- 13 CALCULATION METHOD OTHER THAN ALLOWED UNDER THIS ACT. IF A CARRIER
- 14 PROVIDES CARRIER BY WATER SERVICE ON A ROUTE PROVIDING SERVICE TO 2
- 15 FRANCHISING ENTITIES, THE FEE CALCULATED, ATTRIBUTABLE, AND PAYABLE
- 16 UNDER THIS SUBSECTION TO EACH FRANCHISING ENTITY FOR SERVICE ON
- 17 THAT ROUTE SHALL BE REDUCED BY 50%. A CARRIER MAY IDENTIFY AND
- 18 COLLECT AS A SEPARATE LINE ITEM FROM EACH USER OF THE CARRIER'S
- 19 SERVICE AN AMOUNT EQUAL TO THE PERCENTAGE ESTABLISHED UNDER THIS
- 20 SUBSECTION APPLIED AGAINST THE AMOUNT CHARGED BY THE CARRIER FOR
- 21 USE OF THE CARRIER'S SERVICE. THE FEE UNDER THIS SUBSECTION SHALL
- 22 BE 1 OF THE FOLLOWING:
- 23 (A) IF THERE IS AN EXISTING FRANCHISE AGREEMENT, AN AMOUNT
- 24 EQUAL TO THE PERCENTAGE OF GROSS REVENUES PAID TO THE FRANCHISING
- 25 ENTITY BY THE CARRIER PROVIDING SERVICE WITHIN THE LOCAL UNIT OF
- 26 GOVERNMENT WITH THE LARGEST NUMBER OF PASSENGERS IN THE PRIOR
- 27 CALENDAR YEAR.

- 1 (B) AFTER THE EXPIRATION OF AN EXISTING FRANCHISE AGREEMENT OR
- 2 IF THERE IS NO EXISTING FRANCHISE AGREEMENT, AN AMOUNT EQUAL TO THE
- 3 PERCENTAGE OF GROSS REVENUES OF THE CARRIER NOT TO EXCEED 1% AND
- 4 APPLICABLE TO ALL CARRIERS. IF A CARRIER PROVIDES CARRIER BY WATER
- 5 SERVICE ON A ROUTE PROVIDING SERVICE TO 2 FRANCHISING ENTITIES, THE
- 6 COMBINED AMOUNT ATTRIBUTABLE AND PAID TO EACH FRANCHISING ENTITY
- 7 MAY NOT EXCEED 1% OF THE GROSS REVENUE OF THE CARRIER GENERATED BY
- 8 THAT ROUTE.
- 9 (11) NOT MORE THAN ONCE EVERY 24 MONTHS, A FRANCHISING ENTITY
- 10 MAY PERFORM REASONABLE AUDITS OF A CARRIER'S CALCULATION OF THE
- 11 FEES PAID UNDER THIS SECTION TO THE FRANCHISING ENTITY FOR THE
- 12 PRECEDING 24-MONTH PERIOD ONLY. ALL RECORDS REASONABLY NECESSARY
- 13 FOR THE AUDITS SHALL BE MADE AVAILABLE BY THE CARRIER AT THE
- 14 LOCATION WHERE THE RECORDS ARE KEPT IN THE ORDINARY COURSE OF
- 15 BUSINESS. THE FRANCHISING ENTITY AND THE CARRIER SHALL EACH BE
- 16 RESPONSIBLE FOR ITS RESPECTIVE COSTS OF THE AUDIT. ANY ADDITIONAL
- 17 AMOUNT DUE AS VERIFIED BY THE FRANCHISING ENTITY SHALL BE PAID BY
- 18 THE CARRIER WITHIN 30 DAYS OF THE FRANCHISING ENTITY'S SUBMISSION
- 19 OF AN INVOICE FOR THE SUM. ANY CLAIMS BY A FRANCHISING ENTITY THAT
- 20 FEES HAVE NOT BEEN PAID AS REQUIRED UNDER THIS SECTION, AND ANY
- 21 CLAIMS FOR REFUNDS OR OTHER CORRECTIONS TO THE REMITTANCE OF THE
- 22 CARRIER, SHALL BE MADE WITHIN 3 YEARS FROM THE DATE COMPENSATION IS
- 23 REMITTED TO THE FRANCHISING ENTITY.
- 24 (12) ALL DETERMINATIONS AND COMPUTATIONS MADE UNDER THIS
- 25 SECTION SHALL BE PURSUANT TO GENERALLY ACCEPTED ACCOUNTING
- 26 PRINCIPLES.
- 27 (13) A FRANCHISING ENTITY SHALL PROVIDE A CARRIER WITH OPEN,

- 1 COMPARABLE, NONDISCRIMINATORY, AND COMPETITIVELY NEUTRAL ACCESS TO
- 2 THE PUBLIC RIGHTS-OF-WAY OF THE FRANCHISING ENTITY. A CARRIER SHALL
- 3 NOT BE REQUIRED TO COMPLY WITH, AND A FRANCHISING ENTITY MAY NOT
- 4 IMPOSE OR ENFORCE, ANY MANDATORY SERVICE, BUILD-OUT OR DEPLOYMENT
- 5 PROVISIONS, SCHEDULES, OR OTHER REQUIREMENTS, UNLESS SPECIFICALLY
- 6 AUTHORIZED UNDER THIS SECTION.
- 7 (14) A FRANCHISING ENTITY MAY IMPOSE ON A CARRIER A PERMIT FEE
- 8 ONLY TO THE EXTENT IT IMPOSES THE SAME FEE ON ALL OTHER CARRIERS
- 9 AND THE FEE DOES NOT EXCEED THE ACTUAL, DIRECT COSTS INCURRED BY
- 10 THE FRANCHISING ENTITY FOR ISSUING THE RELEVANT PERMIT. A
- 11 FRANCHISING ENTITY SHALL NOT IMPOSE A FEE UNDER THIS SUBSECTION IF
- 12 THE CARRIER ALREADY HAS PAID A PERMIT FEE OF ANY KIND IN CONNECTION
- 13 WITH THE SAME ACTIVITY THAT WOULD OTHERWISE BE COVERED BY THE
- 14 PERMIT FEE UNDER THIS SUBSECTION, OR IS OTHERWISE AUTHORIZED BY LAW
- 15 OR CONTRACT TO PLACE THE FACILITIES USED BY THE CARRIER IN THE
- 16 PUBLIC RIGHTS-OF-WAY OR FOR GENERAL REVENUE PURPOSES.
- 17 (15) EXCEPT UNDER THE TERMS OF A MANDATORY PROTECTIVE ORDER,
- 18 TRADE SECRETS AND COMMERCIAL OR FINANCIAL INFORMATION SUBMITTED
- 19 UNDER THIS ACT TO A FRANCHISING ENTITY OR COMMISSION ARE EXEMPT
- 20 FROM DISCLOSURE UNDER SECTION 13(1)(D) OF THE FREEDOM OF
- 21 INFORMATION ACT, 1976 PA 442, MCL 15.243. IF INFORMATION IS
- 22 DISCLOSED UNDER A MANDATORY PROTECTIVE ORDER, THEN THE FRANCHISING
- 23 ENTITY OR COMMISSION MAY USE THE INFORMATION FOR THE PURPOSE FOR
- 24 WHICH IT IS REQUIRED, BUT THE INFORMATION SHALL REMAIN
- 25 CONFIDENTIAL. THERE IS A REBUTTABLE PRESUMPTION THAT COST STUDIES,
- 26 CUSTOMER USAGE DATA, MARKETING STUDIES AND PLANS, AND CONTRACTS ARE
- 27 TRADE SECRETS OR COMMERCIAL OR FINANCIAL INFORMATION PROTECTED

- 1 UNDER THIS SUBSECTION. THE BURDEN OF REMOVING THE PRESUMPTION UNDER
- 2 THIS SUBSECTION IS WITH THE PARTY SEEKING TO HAVE THE INFORMATION
- 3 DISCLOSED.
- 4 (16) THIS ACT DOES NOT PROHIBIT A LOCAL UNIT OF GOVERNMENT AND
- 5 A CARRIER FROM ENTERING INTO A VOLUNTARY FRANCHISE AGREEMENT THAT
- 6 INCLUDES TERMS AND CONDITIONS DIFFERENT FROM THOSE REQUIRED UNDER
- 7 THIS ACT, INCLUDING, BUT NOT LIMITED TO, A REDUCTION IN THE
- 8 FRANCHISE FEE UNDER SUBSECTION (10) IN RETURN FOR THE CARRIER
- 9 MAKING AVAILABLE TO THE FRANCHISING ENTITY SERVICES, EQUIPMENT,
- 10 CAPABILITIES, OR OTHER VALUABLE CONSIDERATION. THIS SUBSECTION DOES
- 11 NOT APPLY UNLESS IT IS TECHNICALLY FEASIBLE AND COMMERCIALLY
- 12 PRACTICABLE FOR EACH CARRIER SERVICING THE FRANCHISING ENTITY TO
- 13 COMPLY WITH SIMILAR TERMS AND CONDITIONS IN THE FRANCHISE AGREEMENT
- 14 AND THE FRANCHISE AGREEMENT IS OFFERED TO EACH CARRIER.
- 15 (17) AFTER NOTICE AND HEARING, IF THE COMMISSION FINDS THAT A
- 16 PERSON HAS VIOLATED THIS ACT, THE COMMISSION SHALL ORDER REMEDIES
- 17 AND PENALTIES TO PROTECT AND MAKE WHOLE PERSONS WHO HAVE SUFFERED
- 18 DAMAGES AS A RESULT OF THE VIOLATION, INCLUDING, BUT NOT LIMITED
- 19 TO, 1 OR MORE OF THE FOLLOWING:
- 20 (A) ORDER THE PERSON TO PAY A FINE OF NOT LESS THAN \$500.00 OR
- 21 MORE THAN \$1,000.00 FOR THE FIRST OFFENSE. FOR A SECOND AND ANY
- 22 SUBSEQUENT OFFENSE, THE COMMISSION SHALL ORDER THE PERSON TO PAY A
- 23 FINE OF NOT LESS THAN \$1,000.00 OR MORE THAN \$5,000.00.
- 24 (B) IF THE PERSON HAS RECEIVED A UNIFORM CARRIER BY WATER
- 25 LOCAL FRANCHISE, REVOKE THE FRANCHISE.
- 26 (C) ISSUE A CEASE AND DESIST ORDER.
- 27 (18) NOTWITHSTANDING SUBSECTION (17), THE COMMISSION SHALL NOT

- 1 IMPOSE A FINE FOR A VIOLATION OF THIS ACT IF THE CARRIER HAS
- 2 OTHERWISE FULLY COMPLIED WITH THIS ACT AND SHOWS THAT THE VIOLATION
- 3 WAS AN UNINTENTIONAL AND BONA FIDE ERROR NOTWITHSTANDING THE
- 4 MAINTENANCE OF PROCEDURES REASONABLY ADOPTED TO AVOID THE ERROR.
- 5 EXAMPLES OF A BONA FIDE ERROR INCLUDE, BUT ARE NOT LIMITED TO,
- 6 CLERICAL, CALCULATION, COMPUTER MALFUNCTION, PROGRAMMING, OR
- 7 PRINTING ERRORS. AN ERROR IN LEGAL JUDGMENT WITH RESPECT TO A
- 8 PERSON'S OBLIGATIONS UNDER THIS ACT IS NOT A BONA FIDE ERROR. THE
- 9 CARRIER BEARS THE BURDEN OF PROVING THAT A VIOLATION WAS AN
- 10 UNINTENTIONAL AND BONA FIDE ERROR. IF THE COMMISSION FINDS THAT A
- 11 PARTY'S COMPLAINT OR DEFENSE FILED UNDER THIS SECTION IS FRIVOLOUS,
- 12 THE COMMISSION SHALL AWARD TO THE PREVAILING PARTY COSTS, INCLUDING
- 13 REASONABLE ATTORNEY FEES, AGAINST THE NONPREVAILING PARTY AND HIS
- 14 OR HER ATTORNEY. ALL PARTIES OF INTEREST HAVE THE SAME RIGHTS TO
- 15 APPEAL AND REVIEW AN ORDER OR FINDING OF THE COMMISSION.
- 16 (19) THE AUTHORITY OF A FRANCHISING ENTITY AND THE COMMISSION
- 17 TO ADMINISTER THIS ACT IS LIMITED TO THE POWERS AND DUTIES
- 18 EXPLICITLY PROVIDED FOR UNDER THIS ACT, AND NEITHER A FRANCHISING
- 19 ENTITY NOR THE COMMISSION HAS THE AUTHORITY TO REGULATE OR CONTROL
- 20 A CARRIER UNDER THIS ACT AS A PUBLIC UTILITY.
- 21 (20) WITHIN 30 DAYS AFTER AN APPROPRIATION TO THE COMMISSION,
- 22 THE COMMISSION SHALL ASCERTAIN THE AMOUNT OF THE APPROPRIATION
- 23 ATTRIBUTABLE TO THE ACTUAL COSTS TO THE COMMISSION IN EXERCISING
- 24 ITS DUTIES UNDER THIS ACT. THIS AMOUNT SHALL BE ASSESSED AGAINST
- 25 EACH CARRIER DOING BUSINESS IN THIS STATE. EACH CARRIER SHALL PAY A
- 26 PORTION OF THE TOTAL ASSESSMENT IN THE SAME PROPORTION THAT THE
- 27 CARRIER'S GROSS REVENUE FOR THE PRIOR CALENDAR YEAR DERIVED FROM

- 1 OPERATIONS IN THIS STATE BEARS TO THE TOTAL GROSS REVENUE OF ALL
- 2 CARRIERS DERIVED FROM DOING BUSINESS IN THIS STATE DURING THE SAME
- 3 CALENDAR YEAR. EACH CARRIER SHALL PAY A MINIMUM ASSESSMENT OF NOT
- 4 LESS THAN \$50.00. THIS SUBSECTION DOES NOT APPLY AFTER DECEMBER 31,
- 5 2016.
- 6 (21) AS USED IN THIS SECTION:
- 7 (A) "FRANCHISING ENTITY" MEANS A LOCAL UNIT OF GOVERNMENT
- 8 WITHIN WHICH A CARRIER OFFERS CARRIER BY WATER SERVICE THROUGH A
- 9 FRANCHISE.
- 10 (B) "GROSS REVENUES" MEANS ALL CONSIDERATION OF ANY KIND OR
- 11 NATURE, INCLUDING, WITHOUT LIMITATION, CASH, CREDITS, PROPERTY, AND
- 12 IN-KIND CONTRIBUTIONS RECEIVED BY A CARRIER FROM USERS FOR THE
- 13 PROVISION OF CARRIER BY WATER SERVICE WITHIN THE GEOGRAPHIC AREA OF
- 14 A FRANCHISING ENTITY. GROSS REVENUES INCLUDE ALL OF THE FOLLOWING:
- 15 (i) ALL CHARGES AND FEES PAID BY USERS FOR THE PROVISION OF
- 16 CARRIER BY WATER SERVICE, INCLUDING FEES ATTRIBUTABLE TO CARRIER BY
- 17 WATER SERVICE WHEN SOLD INDIVIDUALLY OR AS PART OF A PACKAGE OR
- 18 BUNDLE, OR FUNCTIONALLY INTEGRATED, WITH SERVICES OTHER THAN
- 19 CARRIER BY WATER SERVICE.
- 20 (ii) A FRANCHISE FEE IMPOSED ON THE CARRIER THAT IS PASSED ON
- 21 TO USERS.
- 22 (iii) COMPENSATION RECEIVED BY THE CARRIER FOR THE PROMOTION OR
- 23 EXHIBITION OF ANY PRODUCTS OR SERVICES OVER THE CARRIER BY WATER
- 24 SERVICE.
- 25 (iv) ALL REVENUE DERIVED BY THE CARRIER FROM COMPENSATION
- 26 ARRANGEMENTS FOR ADVERTISING ATTRIBUTABLE TO THE LOCAL FRANCHISE

27 AREA.

- 1 (v) ADVERTISING COMMISSIONS PAID TO AN AFFILIATED THIRD PARTY
- 2 FOR CARRIER BY WATER ADVERTISING.
- 3 (vi) REVENUE OF AN AFFILIATE OF A CARRIER, BUT ONLY TO THE
- 4 EXTENT THAT THE TREATMENT OF THE REVENUE AS REVENUE OF THE
- 5 AFFILIATE HAS THE EFFECT OF EVADING THE PAYMENT OF FRANCHISE FEES
- 6 THAT WOULD OTHERWISE BE PAID FOR BY THE CARRIER.
- 7 (C) "GROSS REVENUES" DO NOT INCLUDE ANY OF THE FOLLOWING:
- 8 (i) REVENUE NOT ACTUALLY RECEIVED BY A CARRIER, EVEN IF BILLED,
- 9 SUCH AS BAD DEBT NET OF ANY RECOVERIES OF BAD DEBT.
- 10 (ii) REFUNDS, REBATES, CREDITS, OR DISCOUNTS TO USERS TO THE
- 11 EXTENT NOT ALREADY OFFSET BY SUBPARAGRAPH (i) AND TO THE EXTENT THE
- 12 REFUND, REBATE, CREDIT, OR DISCOUNT IS ATTRIBUTABLE TO THE CARRIER.
- 13 (iii) ANY REVENUES RECEIVED BY THE CARRIER OR ITS AFFILIATES
- 14 FROM THE PROVISION OF SERVICES OR CAPABILITIES OTHER THAN CARRIER
- 15 BY WATER SERVICE.
- 16 (iv) ANY AMOUNTS ATTRIBUTABLE TO THE PROVISION OF CARRIER BY
- 17 WATER SERVICE TO CUSTOMERS AT NO CHARGE, INCLUDING THE PROVISION OF
- 18 CARRIER BY WATER SERVICE TO PUBLIC INSTITUTIONS WITHOUT CHARGE.
- 19 (v) ANY TAX, FEE, OR ASSESSMENT OF GENERAL APPLICABILITY
- 20 IMPOSED ON THE CUSTOMER OR THE TRANSACTION BY A FEDERAL, STATE, OR
- 21 LOCAL GOVERNMENT OR ANY OTHER GOVERNMENTAL ENTITY, COLLECTED BY THE
- 22 CARRIER, AND REQUIRED TO BE REMITTED TO THE TAXING ENTITY,
- 23 INCLUDING, BUT NOT LIMITED TO, ANY APPLICABLE SALES AND USE TAXES.
- 24 (vi) ANY FORGONE REVENUE FROM THE PROVISION OF CARRIER BY WATER
- 25 SERVICE AT NO CHARGE TO ANY PERSON, EXCEPT THAT ANY FORGONE REVENUE
- 26 EXCHANGED FOR TRADES, BARTERS, SERVICES, OR OTHER ITEMS OF VALUE
- 27 SHALL BE INCLUDED IN GROSS REVENUES.

- 1 (vii) SALES OF CAPITAL ASSETS OR SURPLUS EQUIPMENT.
- 2 (viii) REIMBURSEMENT BY PROGRAMMERS OF MARKETING COSTS ACTUALLY
- 3 INCURRED BY THE CARRIER.
- 4 (ix) THE SALE OF CARRIER BY WATER SERVICE FOR RESALE TO THE
- 5 EXTENT THE PURCHASER CERTIFIES IN WRITING THAT IT WILL RESELL THE
- 6 SERVICE AND PAY A FRANCHISE FEE WITH RESPECT TO THE SERVICE.
- 7 (D) "LOCAL UNIT OF GOVERNMENT" MEANS A CITY, VILLAGE, OR
- 8 TOWNSHIP.
- 9 (E) "PERSON" MEANS AN INDIVIDUAL, CORPORATION, ASSOCIATION,
- 10 PARTNERSHIP, LIMITED LIABILITY COMPANY, GOVERNMENTAL ENTITY, OR ANY
- 11 OTHER LEGAL ENTITY.
- 12 (F) "PUBLIC RIGHTS-OF-WAY" MEANS THE AREAS ON, BELOW, OR ABOVE
- 13 A PUBLIC ROADWAY, HIGHWAY, STREET, SIDEWALK, ALLEY, WATERWAY, OTHER
- 14 PUBLIC PLACE, OR UTILITY EASEMENTS DEDICATED FOR COMPATIBLE USES.
- 15 (G) "UNIFORM CARRIER BY WATER LOCAL FRANCHISE AGREEMENT" OR
- 16 "FRANCHISE AGREEMENT" MEANS THE FRANCHISE AGREEMENT REQUIRED UNDER
- 17 THIS ACT TO BE THE OPERATING AGREEMENT BETWEEN EACH FRANCHISING
- 18 ENTITY AND CARRIER IN THIS STATE.
- 19 SEC. 10. AS USED IN THIS ACT:
- 20 (A) "CARRIER BY WATER" OR "CARRIER" MEANS A PERSON ENGAGED IN,
- 21 OR INDICATING TO THE PUBLIC THAT THE PERSON IS ENGAGED IN, THE
- 22 BUSINESS OF TRANSPORTING PASSENGERS, FREIGHT, EXPRESS, OR OTHER
- 23 PROPERTY BY WATER WHOLLY WITHIN THIS STATE, INCLUDING, BUT NOT
- 24 LIMITED TO, A FERRY OPERATOR.
- 25 (B) "COMMISSION" MEANS THE MICHIGAN PUBLIC SERVICE COMMISSION
- 26 ESTABLISHED IN 1939 PA 3, MCL 460.1 TO 460.11.
- 27 (C) "PUBLIC ACT" INCLUDES A PUBLIC ACT OF THE LEGISLATURE OF

1 THIS STATE OR A LOCAL ACT OF THE LEGISLATURE OF THIS STATE.