## **HOUSE BILL No. 4916**

September 8, 2011, Introduced by Reps. Tlaib, Irwin, Hovey-Wright, Hobbs, Stapleton, Olumba, Durhal, Nathan and Brown and referred to the Committee on Local, Intergovernmental, and Regional Affairs.

A bill to amend 1893 PA 206, entitled

"The general property tax act,"

by amending section 78m (MCL 211.78m), as amended by 2006 PA 498.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 78m. (1) Not later than the first Tuesday in July,
- 2 immediately succeeding the entry of judgment under section 78k
- 3 vesting absolute title to tax delinquent property in the
- 4 foreclosing governmental unit, this state is granted the right of
- 5 first refusal to purchase property at the greater of the minimum
- bid or its fair market value by paying that amount to the
- 7 foreclosing governmental unit if the foreclosing governmental unit
- is not this state. If this state elects not to purchase the
- property under its right of first refusal, a city, village, or

- 1 township may purchase for a public purpose any property located
- 2 within that city, village, or township set forth in the judgment
- 3 and subject to sale under this section by payment to the
- 4 foreclosing governmental unit of the minimum bid. If a city,
- 5 village, or township does not purchase that property, the county in
- 6 which that property is located may purchase that property under
- 7 this section by payment to the foreclosing governmental unit of the
- 8 minimum bid. If property is purchased by a city, village, township,
- 9 or county under this subsection, the foreclosing governmental unit
- 10 shall convey the property to the purchasing city, village,
- 11 township, or county within 30 days. If property purchased by a
- 12 city, village, township, or county under this subsection is
- 13 subsequently sold for an amount in excess of the minimum bid and
- 14 all costs incurred relating to demolition, renovation,
- 15 improvements, or infrastructure development, the excess amount
- 16 shall be returned to the delinquent tax property sales proceeds
- 17 account for the year in which the property was purchased by the
- 18 city, village, township, or county or, if this state is the
- 19 foreclosing governmental unit within a county, to the land
- 20 reutilization fund created under section 78n. Upon the request of
- 21 the foreclosing governmental unit, a city, village, township, or
- 22 county that purchased property under this subsection shall provide
- 23 to the foreclosing governmental unit without cost information
- 24 regarding any subsequent sale or transfer of the property. This
- 25 subsection applies to the purchase of property by this state, a
- 26 city, village, or township, or a county prior to a sale held under
- 27 subsection (2).

(2) Subject to subsection (1), beginning on the third Tuesday 1 2 in July immediately succeeding the entry of the judgment under section 78k vesting absolute title to tax delinquent property in 3 4 the foreclosing governmental unit and ending on the immediately succeeding first Tuesday in November, the foreclosing governmental 5 unit, or its authorized agent, at the option of the foreclosing 6 governmental unit, shall hold at least 2 property sales at 1 or 7 more convenient locations at which property foreclosed by the 8 9 judgment entered under section 78k shall be sold by auction sale, which may include an auction sale conducted via an internet 10 11 website. Notice of the time and location of the sales shall be 12 published not less than 30 days before each sale in a newspaper published and circulated in the county in which the property is 13 14 located, if there is one. If no newspaper is published in that county, publication shall be made in a newspaper published and 15 circulated in an adjoining county. Each sale shall be completed 16 17 before the first Tuesday in November immediately succeeding the entry of judgment under section 78k vesting absolute title to the 18 19 tax delinquent property in the foreclosing governmental unit. 20 Except as provided in subsection (5), property shall be sold to the 21 person bidding the highest amount above the minimum bid. BEGINNING JANUARY 1, 2012, EXCEPT AS OTHERWISE PROVIDED IN THIS SUBSECTION, A 22 23 FORECLOSING GOVERNMENTAL UNIT MAY REQUIRE THAT BEFORE A PERSON IS ELIGIBLE TO BID ON PROPERTY UNDER THIS SECTION, THAT PERSON SHALL 24 SUBMIT AN AFFIDAVIT, ATTESTING THAT THE PERSON, OR ANY ENTITY 25 CONTROLLED BY OR ASSOCIATED WITH THAT PERSON, UNLESS THAT PERSON 26 27 OWNS 5% OR LESS OF THAT ENTITY, DOES NOT OWE ANY DELINQUENT TAXES

- 1 ON ANY PROPERTY LOCATED IN THIS STATE. IF A LOCAL TAX COLLECTING
- 2 UNIT REQUIRES AN AFFIDAVIT FOR ELIGIBILITY TO BID ON PROPERTY UNDER
- 3 THIS SECTION, AN AFFIDAVIT SHALL BE REQUIRED OF ALL PERSONS BIDDING
- 4 ON PROPERTY UNDER THIS SECTION UNLESS THAT PROPERTY IS THAT
- 5 PERSON'S PRINCIPAL RESIDENCE. IF THE FORECLOSING GOVERNMENTAL UNIT
- 6 REQUIRES AN AFFIDAVIT, THE AFFIDAVIT SHALL BE RECORDED WITH THE
- 7 REGISTER OF DEEDS FOR THE COUNTY IN WHICH THE PROPERTY IS LOCATED.
- 8 THE FORECLOSING GOVERNMENTAL UNIT SHALL NOT REQUIRE AN AFFIDAVIT IF
- 9 THE PROPERTY SUBJECT TO THE BID IS THE PRINCIPAL RESIDENCE OF THE
- 10 PERSON BIDDING ON THAT PROPERTY. IF IT IS DETERMINED THAT A PERSON
- 11 WHO HAS SUBMITTED AN AFFIDAVIT OWES DELINQUENT TAXES ON PROPERTY IN
- 12 THIS STATE, THE FORECLOSING GOVERNMENTAL UNIT SHALL PLACE A LIS
- 13 PENDENS ON THE PROPERTY SOLD TO THAT PERSON UNDER THIS SECTION
- 14 PURSUANT TO CHAPTER 27 OF THE REVISED JUDICATURE ACT OF 1961, 1961
- 15 PA 236, MCL 600.2701 TO 600.2735, AND THAT PERSON IS GUILTY OF
- 16 PERJURY, A MISDEMEANOR PUNISHABLE BY IMPRISONMENT FOR NOT MORE THAN
- 17 1 YEAR OR BY A FINE OF NOT MORE THAN \$5,000.00, OR BOTH. The
- 18 foreclosing governmental unit may sell parcels individually or may
- 19 offer 2 or more parcels for sale as a group. The minimum bid for a
- 20 group of parcels shall equal the sum of the minimum bid for each
- 21 parcel included in the group. The foreclosing governmental unit may
- 22 adopt procedures governing the conduct of the sale and may cancel
- 23 the sale prior to the issuance of a deed under this subsection if
- 24 authorized under the procedures. The foreclosing governmental unit
- 25 may require full payment by cash, certified check, or money order
- 26 at the close of each day's bidding. Not more than 30-60 days after
- 27 the date of a sale under this subsection, the foreclosing

- 1 governmental unit shall convey the property by deed to the person
- 2 bidding the highest amount above the minimum bid. The deed shall
- 3 vest fee simple title to the property in the person bidding the
- 4 highest amount above the minimum bid, unless the foreclosing
- 5 governmental unit discovers a defect in the foreclosure of the
- 6 property under sections 78 to 78l. If this state is the foreclosing
- 7 governmental unit within a county, the department of natural
- 8 resources shall conduct the sale of property under this subsection
- 9 and subsections (4) and (5) on behalf of this state.
- 10 (3) For sales held under subsection (2), after the conclusion
- 11 of that sale, and prior to any additional sale held under
- 12 subsection (2), a city, village, or township may purchase any
- 13 property not previously sold under subsection (1) or (2) by paying
- 14 the minimum bid to the foreclosing governmental unit. If a city,
- 15 village, or township does not purchase that property, the county in
- 16 which that property is located may purchase that property under
- 17 this section by payment to the foreclosing governmental unit of the
- 18 minimum bid.
- 19 (4) If property is purchased by a city, village, township, or
- 20 county under subsection (3), the foreclosing governmental unit
- 21 shall convey the property to the purchasing city, village, or
- 22 township within 30 days.
- 23 (5) All property subject to sale under subsection (2) shall be
- 24 offered for sale at not less than 2 sales conducted as required by
- 25 subsection (2). The final sale held under subsection (2) shall be
- 26 held not less than 28 days after the previous sale under subsection
- 27 (2). At the final sale held under subsection (2), the sale is

- 1 subject to the requirements of subsection (2), except that the
- 2 minimum bid shall not be required. However, the foreclosing
- 3 governmental unit may establish a reasonable opening bid at the
- 4 sale to recover the cost of the sale of the parcel or parcels.
- 5 (6) On or before December 1 immediately succeeding the date of
- 6 the sale under subsection (5), a list of all property not
- 7 previously sold by the foreclosing governmental unit under this
- 8 section shall be transferred to the clerk of the city, village, or
- 9 township in which the property is located. The city, village, or
- 10 township may object in writing to the transfer of 1 or more parcels
- 11 of property set forth on that list. On or before December 30
- 12 immediately succeeding the date of the sale under subsection (5),
- 13 all property not previously sold by the foreclosing governmental
- 14 unit under this section shall be transferred to the city, village,
- 15 or township in which the property is located, except those parcels
- 16 of property to which the city, village, or township has objected.
- 17 Property located in both a village and a township may be
- 18 transferred under this subsection only to a village. The city,
- 19 village, or township may make the property available under the
- 20 urban homestead act, 1999 PA 127, MCL 125.2701 to 125.2709, or for
- 21 any other lawful purpose.
- 22 (7) If property not previously sold is not transferred to the
- 23 city, village, or township in which the property is located under
- 24 subsection (6), the foreclosing governmental unit shall retain
- 25 possession of that property. If the foreclosing governmental unit
- 26 retains possession of the property and the foreclosing governmental
- 27 unit is this state, title to the property shall vest in the land

- 1 bank fast track authority created under section 15 of the land bank
- 2 fast track act, 2003 PA 258, MCL 124.765.
- 3 (8) A foreclosing governmental unit shall deposit the proceeds
- 4 from the sale of property under this section into a restricted
- 5 account designated as the "delinquent tax property sales proceeds
- 6 for the year ". The foreclosing governmental unit shall
- 7 direct the investment of the account. The foreclosing governmental
- 8 unit shall credit to the account interest and earnings from account
- 9 investments. Proceeds in that account shall only be used by the
- 10 foreclosing governmental unit for the following purposes in the
- 11 following order of priority:
- 12 (a) The delinquent tax revolving fund shall be reimbursed for
- 13 all taxes, interest, and fees on all of the property, whether or
- 14 not all of the property was sold.
- 15 (b) All costs of the sale of property for the year shall be
- **16** paid.
- 17 (c) Any costs of the foreclosure proceedings for the year,
- 18 including, but not limited to, costs of mailing, publication,
- 19 personal service, and outside contractors shall be paid.
- 20 (d) Any costs for the sale of property or foreclosure
- 21 proceedings for any prior year that have not been paid or
- 22 reimbursed from that prior year's delinquent tax property sales
- 23 proceeds shall be paid.
- 24 (e) Any costs incurred by the foreclosing governmental unit in
- 25 maintaining property foreclosed under section 78k before the sale
- 26 under this section shall be paid, including costs of any
- 27 environmental remediation.

- 1 (f) If the foreclosing governmental unit is not this state,
- 2 any of the following:
- 3 (i) Any costs for the sale of property or foreclosure
- 4 proceedings for any subsequent year that are not paid or reimbursed
- 5 from that subsequent year's delinquent tax property sales proceeds
- 6 shall be paid from any remaining balance in any prior year's
- 7 delinquent tax property sales proceeds account.
- 8 (ii) Any costs for the defense of title actions.
- 9 (iii) Any costs incurred in administering the foreclosure and
- 10 disposition of property forfeited for delinquent taxes under this
- **11** act.
- 12 (g) If the foreclosing governmental unit is this state, any
- 13 remaining balance shall be transferred to the land reutilization
- 14 fund created under section 78n.
- (h) In 2008 and each year after 2008, if the foreclosing
- 16 governmental unit is not this state, not later than June 30 of the
- 17 second calendar year after foreclosure, the foreclosing
- 18 governmental unit shall submit a written report to its board of
- 19 commissioners identifying any remaining balance and any contingent
- 20 costs of title or other legal claims described in subdivisions (a)
- 21 through (f). All or a portion of any remaining balance, less any
- 22 contingent costs of title or other legal claims described in
- 23 subdivisions (a) through (f), may subsequently be transferred into
- 24 the general fund of the county by the board of commissioners.
- 25 (9) Two or more county treasurers of adjacent counties may
- 26 elect to hold a joint sale of property as provided in this section.
- 27 If 2 or more county treasurers elect to hold a joint sale, property

- 1 may be sold under this section at a location outside of the county
- 2 in which the property is located. The sale may be conducted by any
- 3 county treasurer participating in the joint sale. A joint sale held
- 4 under this subsection may include or be an auction sale conducted
- 5 via an internet website.
- 6 (10) The foreclosing governmental unit shall record a deed for
- 7 any property transferred under this section with the county
- 8 register of deeds. The foreclosing governmental unit may charge a
- 9 fee in excess of the minimum bid and any sale proceeds for the cost
- 10 of recording a deed under this subsection.
- 11 (11) As used in this section, "minimum bid" is the minimum
- 12 amount established by the foreclosing governmental unit for which
- 13 property may be sold under this section. The minimum bid shall
- 14 include all of the following:
- 15 (a) All delinquent taxes, interest, penalties, and fees due on
- 16 the property. If a city, village, or township purchases the
- 17 property, the minimum bid shall not include any taxes levied by
- 18 that city, village, or township and any interest, penalties, or
- 19 fees due on those taxes.
- 20 (b) The expenses of administering the sale, including all
- 21 preparations for the sale. The foreclosing governmental unit shall
- 22 estimate the cost of preparing for and administering the annual
- 23 sale for purposes of prorating the cost for each property included
- 24 in the sale.
- 25 (12) For property transferred to this state under subsection
- 26 (1), a city, village, or township under subsection (6) or retained
- 27 by a foreclosing governmental unit under subsection (7), all taxes

- 1 due on the property as of the December 31 following the transfer or
- 2 retention of the property are canceled effective on that December
- **3** 31.
- 4 (13) For property sold under this section, transferred to this
- 5 state under subsection (1), a city, village, or township under
- 6 subsection (6), or retained by a foreclosing governmental unit
- 7 under subsection (7), all liens for costs of demolition, safety
- 8 repairs, debris removal, or sewer or water charges due on the
- 9 property as of the December 31 immediately succeeding the sale,
- 10 transfer, or retention of the property are canceled effective on
- 11 that December 31. This subsection does not apply to liens recorded
- 12 by the department of environmental quality NATURAL RESOURCES under
- 13 this act or the land bank fast track act, 2003 PA 258, MCL 124.751
- **14** to 124.774.
- 15 (14) If property foreclosed under section 78k and held by or
- 16 under the control of a foreclosing governmental unit is a facility
- 17 as defined under section 20101(1)(o)-20101 of the natural resources
- 18 and environmental protection act, 1994 PA 451, MCL 324.20101, prior
- 19 to the sale or transfer of the property under this section, the
- 20 property is subject to all of the following:
- 21 (a) Upon reasonable written notice from the department of
- 22 environmental quality NATURAL RESOURCES, the foreclosing
- 23 governmental unit shall provide access to the department of
- 24 environmental quality NATURAL RESOURCES, its employees,
- 25 contractors, and any other person expressly authorized by the
- 26 department of environmental quality NATURAL RESOURCES to conduct
- 27 response activities at the foreclosed property. Reasonable written

- 1 notice under this subdivision may include, but is not limited to,
- 2 notice by electronic mail or facsimile, if the foreclosing
- 3 governmental unit consents to notice by electronic mail or
- 4 facsimile prior to the provision of notice by the department of
- 5 environmental quality NATURAL RESOURCES.
- 6 (b) If requested by the department of environmental quality
- 7 NATURAL RESOURCES to protect public health, safety, and welfare or
- 8 the environment, the foreclosing governmental unit shall grant an
- 9 easement for access to conduct response activities on the
- 10 foreclosed property as authorized under chapter 7 of the natural
- 11 resources and environmental protection act, 1994 PA 451, MCL
- 12 324.20101 to 324.20519.324.20302.
- 13 (c) If requested by the department of environmental quality
- 14 NATURAL RESOURCES to protect public health, safety, and welfare or
- 15 the environment, the foreclosing governmental unit shall place and
- 16 record deed restrictions on the foreclosed property as authorized
- 17 under chapter 7 of the natural resources and environmental
- 18 protection act, 1994 PA 451, MCL 324.20101 to 324.20519.324.20302.
- 19 (d) The department of environmental quality NATURAL RESOURCES
- 20 may place an environmental lien on the foreclosed property as
- 21 authorized under section 20138 of the natural resources and
- 22 environmental protection act, 1994 PA 451, MCL 324.20138.
- 23 (15) If property foreclosed under section 78k and held by or
- 24 under the control of a foreclosing governmental unit is a facility
- 25 as defined under section  $\frac{20101(1)(0)}{20101}$  of the natural resources
- and environmental protection act, 1994 PA 451, MCL 324.20101, prior
- 27 to the sale or transfer of the property under this section, the

- 1 department of environmental quality NATURAL RESOURCES shall request
- 2 and the foreclosing governmental unit shall transfer the property
- 3 to the state land bank fast track authority created under section
- 4 15 of the land bank fast track act, 2003 PA 258, MCL 124.765, if
- 5 all of the following apply:
- 6 (a) The department of environmental quality NATURAL RESOURCES
- 7 determines that conditions at a foreclosed property are an acute
- 8 threat to the public health, safety, and welfare, to the
- 9 environment, or to other property.
- 10 (b) The department of environmental quality NATURAL RESOURCES
- 11 proposes to undertake or is undertaking state-funded response
- 12 activities at the property.
- 13 (c) The department of environmental quality NATURAL RESOURCES
- 14 determines that the sale, retention, or transfer of the property
- 15 other than under this subsection would interfere with response
- 16 activities by the department of environmental quality NATURAL
- 17 RESOURCES.