SUBSTITUTE FOR HOUSE BILL NO. 4771

A bill to amend 1947 PA 336, entitled

"An act to prohibit strikes by certain public employees; to provide review from disciplinary action with respect thereto; to provide for the mediation of grievances and the holding of elections; to declare and protect the rights and privileges of public employees; to require certain provisions in collective bargaining agreements; and to prescribe means of enforcement and penalties for the violation of the provisions of this act,"

by amending section 15 (MCL 423.215), as amended by 2011 PA 103.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 15. (1) A public employer shall bargain collectively with
- 2 the representatives of its employees as described in section 11 and
- 3 may make and enter into collective bargaining agreements with those
- 4 representatives. Except as otherwise provided in this section, for
- 5 the purposes of this section, to bargain collectively is to perform
- 6 the mutual obligation of the employer and the representative of the
- 7 employees to meet at reasonable times and confer in good faith with

- 1 respect to wages, hours, and other terms and conditions of
- 2 employment, or to negotiate an agreement, or any question arising
- 3 under the agreement, and to execute a written contract, ordinance,
- 4 or resolution incorporating any agreement reached if requested by
- 5 either party, but this obligation does not compel either party to
- 6 agree to a proposal or make a concession.
- 7 (2) A public school employer has the responsibility,
- 8 authority, and right to manage and direct on behalf of the public
- 9 the operations and activities of the public schools under its
- 10 control.
- 11 (3) Collective bargaining between a public school employer and
- 12 a bargaining representative of its employees shall not include any
- 13 of the following subjects:
- 14 (a) Who is or will be the policyholder of an employee group
- 15 insurance benefit. This subdivision does not affect the duty to
- 16 bargain with respect to types and levels of benefits and coverages
- 17 for employee group insurance. A change or proposed change in a type
- 18 or to a level of benefit, policy specification, or coverage for
- 19 employee group insurance shall be bargained by the public school
- 20 employer and the bargaining representative before the change may
- 21 take effect.
- (b) Establishment of the starting day for the school year and
- 23 of the amount of pupil contact time required to receive full state
- 24 school aid under section 1284 of the revised school code, 1976 PA
- 25 451, MCL 380.1284, and under section 101 of the state school aid
- 26 act of 1979, 1979 PA 94, MCL 388.1701.
- 27 (c) The composition of school improvement committees

- 1 established under section 1277 of the revised school code, 1976 PA
- **2** 451, MCL 380.1277.
- 3 (d) The decision of whether or not to provide or allow
- 4 interdistrict or intradistrict open enrollment opportunity in a
- 5 school district or of which grade levels or schools in which to
- 6 allow such an open enrollment opportunity.
- 7 (e) The decision of whether or not to act as an authorizing
- 8 body to grant a contract to organize and operate 1 or more public
- 9 school academies under the revised school code, 1976 PA 451, MCL
- **10** 380.1 to 380.1852.
- 11 (f) The decision of whether or not to contract with a third
- 12 party for 1 or more noninstructional support services; or the
- 13 procedures for obtaining the contract for noninstructional support
- 14 services other than bidding described in this subdivision; or the
- 15 identity of the third party; or the impact of the contract for
- 16 noninstructional support services on individual employees or the
- 17 bargaining unit. However, this subdivision applies only if the
- 18 bargaining unit that is providing the noninstructional support
- 19 services is given an opportunity to bid on the contract for the
- 20 noninstructional support services on an equal basis as other
- 21 bidders.
- 22 (g) The use of volunteers in providing services at its
- 23 schools.
- 24 (h) Decisions concerning use of experimental or pilot programs
- 25 and staffing of experimental or pilot programs and decisions
- 26 concerning use of technology to deliver educational programs and
- 27 services and staffing to provide the technology, or the impact of

4

- 1 these decisions on individual employees or the bargaining unit.
- 2 (i) Any compensation or additional work assignment intended to
- 3 reimburse an employee for or allow an employee to recover any
- 4 monetary penalty imposed under this act.
- 5 (j) Any decision made by the public school employer regarding
- 6 the placement of teachers, or the impact of that decision on an
- 7 individual employee or the bargaining unit.
- 8 (k) Decisions about the development, content, standards,
- 9 procedures, adoption, and implementation of the public school
- 10 employer's policies regarding personnel decisions when conducting a
- 11 reduction in force or any other personnel determination resulting
- 12 in the elimination of a position or a recall from a reduction in
- 13 force or any other personnel determination resulting in the
- 14 elimination of a position or in hiring after a reduction in force
- or any other personnel determination resulting in the elimination
- 16 of a position, as provided under section 1248 of the revised school
- 17 code, 1976 PA 451, MCL 380.1248, any decision made by the public
- 18 school employer pursuant to those policies, or the impact of those
- 19 decisions on an individual employee or the bargaining unit.
- 20 (1) Decisions about the development, content, standards,
- 21 procedures, adoption, and implementation of a public school
- 22 employer's performance evaluation system adopted under section 1249
- of the revised school code, 1976 PA 451, MCL 380.1249, or under
- 24 1937 (Ex Sess) PA 4, MCL 38.71 to 38.191, decisions concerning the
- 25 content of a performance evaluation of an employee under those
- 26 provisions of law, or the impact of those decisions on an
- 27 individual employee or the bargaining unit.

5

- 1 (m) For public employees whose employment is regulated by 1937
- 2 (Ex Sess) PA 4, MCL 38.71 to 38.191, decisions about the
- 3 development, content, standards, procedures, adoption, and
- 4 implementation of a policy regarding discharge or discipline of an
- 5 employee, decisions concerning the discharge or discipline of an
- 6 individual employee, or the impact of those decisions on an
- 7 individual employee or the bargaining unit. For public employees
- 8 whose employment is regulated by 1937 (Ex Sess) PA 4, MCL 38.71 to
- 9 38.191, a public school employer shall not adopt, implement, or
- 10 maintain a policy for discharge or discipline of an employee that
- 11 includes a standard for discharge or discipline that is different
- 12 than the arbitrary and capricious standard provided under section 1
- 13 of article IV of 1937 (Ex Sess) PA 4, MCL 38.101.
- 14 (n) Decisions about the format, timing, or number of classroom
- 15 observations conducted for the purposes of section 3a of article II
- 16 of 1937 (Ex Sess) PA 4, MCL 38.83a, decisions concerning the
- 17 classroom observation of an individual employee, or the impact of
- 18 those decisions on an individual employee or the bargaining unit.
- 19 (o) Decisions about the development, content, standards,
- 20 procedures, adoption, and implementation of the method of
- 21 compensation required under section 1250 of the revised school
- 22 code, 1976 PA 451, MCL 380.1250, decisions about how an employee
- 23 performance evaluation is used to determine performance-based
- 24 compensation under section 1250 of the revised school code, 1976 PA
- 25 451, MCL 380.1250, decisions concerning the performance-based
- 26 compensation of an individual employee, or the impact of those
- 27 decisions on an individual employee or the bargaining unit.

- 1 (p) Decisions about the development, format, content, and
- 2 procedures of the notification to parents and legal guardians
- 3 required under section 1249a of the revised school code, 1976 PA
- 4 451, MCL 380.1249a.
- 5 (4) Except as otherwise provided in subsection (3)(f), the
- 6 matters described in subsection (3) are prohibited subjects of
- 7 bargaining between a public school employer and a bargaining
- 8 representative of its employees, and, for the purposes of this act,
- 9 are within the sole authority of the public school employer to
- 10 decide.
- 11 (5) If a public school is placed in the state school
- 12 reform/redesign school district or is placed under a chief
- 13 executive officer under section 1280c of the revised school code,
- 14 1976 PA 451, MCL 380.1280c, then, for the purposes of collective
- 15 bargaining under this act, the state school reform/redesign officer
- 16 or the chief executive officer, as applicable, is the public school
- 17 employer of the public school employees of that public school for
- 18 as long as the public school is part of the state school
- 19 reform/redesign school district or operated by the chief executive
- 20 officer.
- 21 (6) A public school employer's collective bargaining duty
- 22 under this act and a collective bargaining agreement entered into
- 23 by a public school employer under this act are subject to all of
- 24 the following:
- 25 (a) Any effect on collective bargaining and any modification
- 26 of a collective bargaining agreement occurring under section 1280c
- 27 of the revised school code, 1976 PA 451, MCL 380.1280c.

7

- 1 (b) For a public school in which the superintendent of public
- 2 instruction implements 1 of the 4 school intervention models
- 3 described in section 1280c of the revised school code, 1976 PA 451,
- 4 MCL 380.1280c, if the school intervention model that is implemented
- 5 affects collective bargaining or requires modification of a
- 6 collective bargaining agreement, any effect on collective
- 7 bargaining and any modification of a collective bargaining
- 8 agreement under that school intervention model.
- 9 (7) Each collective bargaining agreement entered into between
- 10 a public employer and public employees under this act after March
- 11 16, 2011 shall include a provision that allows an emergency manager
- 12 appointed under the local government and school district fiscal
- 13 accountability act, 2011 PA 4, MCL 141.1501 to 141.1531, to reject,
- 14 modify, or terminate the collective bargaining agreement as
- 15 provided in the local government and school district fiscal
- 16 accountability act, 2011 PA 4, MCL 141.1501 to 141.1531. Provisions
- 17 required by this subsection are prohibited subjects of bargaining
- 18 under this act.
- 19 (8) Collective bargaining agreements under this act may be
- 20 rejected, modified, or terminated pursuant to the local government
- 21 and school district fiscal accountability act, 2011 PA 4, MCL
- 22 141.1501 to 141.1531. This act does not confer a right to bargain
- 23 that would infringe on the exercise of powers under the local
- 24 government and school district fiscal accountability act, 2011 PA
- 25 4, MCL 141.1501 to 141.1531.
- 26 (9) A unit of local government that enters into a consent
- 27 agreement under the local government and school district fiscal

- 1 accountability act, 2011 PA 4, MCL 141.1501 to 141.1531, is not
- 2 subject to subsection (1) for the term of the consent agreement, as
- 3 provided in the local government and school district fiscal
- 4 accountability act, 2011 PA 4, MCL 141.1501 to 141.1531.
- 5 (10) If the charter of a city, village, or township with a
- 6 population of 500,000 or more specifies the selection of a retirant
- 7 member of the municipality's fire department, police department, or
- 8 fire and police department pension or retirement board, the method
- 9 of selection of that member is a prohibited subject of bargaining.
- 10 (11) HEALTH INSURANCE OR OTHER FRINGE BENEFITS FOR ANY
- 11 INDIVIDUAL CURRENTLY RESIDING IN THE SAME RESIDENCE AS AN EMPLOYEE
- 12 OF A PUBLIC EMPLOYER ON TERMS THAT CONFLICT WITH THE PUBLIC
- 13 EMPLOYEE DOMESTIC PARTNER BENEFIT RESTRICTION ACT ARE A PROHIBITED
- 14 SUBJECT OF BARGAINING.
- 15 Enacting section 1. This amendatory act does not take effect
- 16 unless House Bill No. 4770 of the 96th Legislature is enacted into
- **17** law.