SUBSTITUTE FOR SENATE BILL NO. 803

A bill to amend 1954 PA 116, entitled "Michigan election law,"

by amending sections 523, 759, and 761 (MCL 168.523, 168.759, and 168.761), sections 523 and 761 as amended by 2005 PA 71 and section 759 as amended by 1995 PA 261, and by adding section 766a.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 523. (1) At each election, before being given a ballot,
- 2 each registered elector offering to vote shall identify himself
- 3 or herself by presenting an official state identification card
- 4 issued to that individual pursuant to Act No. 222 of the Public
- 5 Acts of 1972, being sections 28.291 to 28.295 of the Michigan
- 6 Compiled Laws, UNDER 1972 PA 222, MCL 28.291 TO 28.300, an
- 7 operator's or chauffeur's license issued to that individual

- 1 pursuant to UNDER the Michigan vehicle code, Act No. 300 of the
- 2 Public Acts of 1949, being sections 257.1 to 257.923 of the
- 3 Michigan Compiled Laws, 1949 PA 300, MCL 257.1 TO 257.923, or
- 4 other generally recognized picture identification card and by
- 5 executing an application, showing his or her signature or mark
- 6 and address of residence ON A FORM PRESCRIBED BY THE SECRETARY OF
- 7 STATE, in the presence of an election official --WHICH INCLUDES
- 8 ALL OF THE FOLLOWING:
- 9 (A) THE NAME OF THE ELECTOR.
- 10 (B) THE ELECTOR'S ADDRESS OF RESIDENCE.
- 11 (C) THE ELECTOR'S DATE OF BIRTH.
- 12 (D) AN AFFIRMATIVE STATEMENT BY THE ELECTOR INDICATING THAT
- 13 HE OR SHE IS A CITIZEN OF THE UNITED STATES.
- 14 (E) THE ELECTOR'S SIGNATURE OR MARK.
- 15 (2) IF AN ELECTOR DOES NOT AFFIRMATIVELY STATE ON THE
- 16 APPLICATION THAT HE OR SHE IS A CITIZEN OF THE UNITED STATES,
- 17 THAT ELECTOR SHALL BE CHALLENGED BY AN ELECTION INSPECTOR. IF THE
- 18 ELECTOR FAILS TO STATE UNDER OATH THAT HE OR SHE IS A CITIZEN OF
- 19 THE UNITED STATES, THAT ELECTOR SHALL NOT BE ISSUED A BALLOT.
- 20 (3) If an elector's signature contained in the qualified
- 21 voter file is available in the polling place, the election
- 22 official shall compare the signature upon the application with
- 23 the digitized signature provided by the qualified voter file. If
- 24 an elector's signature is not contained in the qualified voter
- 25 file, the election official shall process the application in the
- 26 same manner as applications are processed when a voter
- 27 registration list is used in the polling place. If voter

- 1 registration lists are used in the precinct, the election
- 2 inspector shall determine if the name on the application to vote
- 3 appears on the voter registration list. If the name appears on
- 4 the voter registration list, the elector shall provide further
- 5 identification by giving his or her date of birth or other
- 6 information stated upon the voter registration list. In precincts
- 7 using voter registration lists, the date of birth may be required
- 8 to be placed on the application to vote. If the signature or an
- 9 item of information, OTHER THAN CITIZENSHIP, does not correspond,
- 10 the vote of the person shall be challenged, and the same
- 11 procedure shall be followed as provided in this act for the
- 12 challenging of an elector. If the person offering to vote has
- 13 signed the registration card or application by making a mark, the
- 14 person shall identify himself or herself by giving his or her
- 15 date of birth, which shall be compared with the date of birth
- 16 stated upon the registration card or voter registration list, or
- 17 shall give other identification as may be referred to upon the
- 18 registration card or voter registration list. If the elector does
- 19 not have an official state identification card, operator's or
- 20 chauffeur's license, as required in this subsection, or other
- 21 generally recognized picture identification card AS REQUIRED
- 22 UNDER THIS SUBSECTION, the individual shall sign an affidavit to
- 23 that effect before an election inspector and be allowed to vote
- 24 as otherwise provided in this act. However, an elector being
- 25 allowed to vote without the identification required under this
- 26 subsection is subject to challenge as provided in section 727.
- 27 (4) $\frac{(2)}{(2)}$ If, upon a comparison of the signature or other

- 1 identification as required in subsection (1), THIS SECTION, it is
- 2 found that the applicant is entitled to vote, the election
- 3 officer having charge of the registration list shall approve the
- 4 application and write his or her initials on the application,
- 5 after which the number on the ballot issued shall be noted on the
- 6 application. The application shall serve as 1 of the 2 poll lists
- 7 required to be kept as a record of a person who has voted. The
- 8 application shall be filed with the township, city, or village
- 9 clerk. If voter registration cards are used in the precinct, the
- 10 date of the election shall be noted by 1 of the election
- 11 officials upon the precinct registration card of each elector
- 12 voting at an election. If voter registration lists are used in
- 13 the precinct, the election official shall clearly indicate upon
- 14 the list each elector voting at that election. The clerk of a
- 15 city, village, or township shall maintain a record of voting
- 16 participation for each registered elector.
- 17 Sec. 759. (1) At any time during the 75 days before a
- 18 primary or special primary, but not later than 2 p.m. of the
- 19 Saturday immediately before the primary or special primary, an
- 20 elector who qualifies to vote as an absent voter, as defined in
- 21 section 758, may apply for an absent voter ballot. The elector
- 22 shall apply in person or by mail with the clerk of the township,
- 23 city, or village in which the elector is registered. An
- 24 application received before a primary or special primary may be
- 25 for either that primary only, or for that primary and the
- 26 election that follows.
- 27 (2) Except as otherwise provided in subsection (1), at

- 1 anytime during the 75 days before an election, but not later than
- 2 2 p.m. of the Saturday before the election, an elector who
- 3 qualifies to vote as an absent voter, as defined in section 758,
- 4 may apply for an absent voter ballot. The elector shall apply in
- 5 person or by mail with the clerk of the township, city, or
- 6 village in which the voter is registered.
- 7 (3) An application for an absent voter ballot under this
- 8 section may be made in any of the following ways:
- 9 (a) By a written request signed by the voter stating the
- 10 statutory grounds for making the application.
- 11 (b) On an absent voter ballot application form provided for
- 12 that purpose by the clerk of the city, township, or village.
- 13 (c) On a federal postcard application.
- 14 (4) An applicant for an absent voter ballot shall sign the
- 15 application. A clerk or assistant clerk shall not deliver an
- 16 absent voter ballot to an applicant who does not sign the
- 17 application. A person other than SHALL NOT BE IN POSSESSION OF A
- 18 SIGNED ABSENT VOTER BALLOT APPLICATION EXCEPT FOR the applicant;
- 19 a member of the applicant's immediate family; a person residing
- 20 in the applicant's household; a person whose job normally
- 21 includes the handling of mail, but only during the course of his
- 22 or her employment; a registered elector requested by the
- 23 applicant TO RETURN THE APPLICATION; or a clerk, assistant of the
- 24 clerk, or other authorized election official. shall not be in
- 25 possession of a signed absent voter ballot application. A
- 26 registered elector who is requested by the applicant to return
- 27 his or her absent voter ballot application shall sign the

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certificate on the absent voter ballot application.
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         (5) The clerk of the-A city, township, or village shall have
   absent voter ballot application forms available in the CLERK'S
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   office of the clerk at all times and shall furnish an absent
  voter ballot application form to anyone upon a verbal or written
   request. The absent voter ballot application shall be in
   substantially the following form:
 7
        "Application for absent voter ballot for:
 8
 9
        [ ] The primary or special primary election to be held on
   ..... (DATE).
10
        [ ] The election to be held on \frac{1}{1}.....
11
12
    (DATE).
        (Check applicable election or elections)
13
        I, ....., a qualified and
14
   registered elector of the ..... precinct of the township
15
16
   of ..... or village of ..... or of the ......
   ward of the city of \ldots \ldots , in the
17
   county of ..... and state of
18
   Michigan, apply for an official ballot, or ballots, to be voted
19
20
   by me at the election or elections as requested in this
   application.
21
22
        ARE YOU A CITIZEN OF THE UNITED STATES? [ ] YES [ ] NO
        The statutory grounds on which I base my request are:
23
24
        [ ] I expect to be absent from the community in which I am
   registered for the entire time the polls are open on election
25
26
   day.
27
        [ ] I am physically unable to attend the polls without the
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1	assistance of another.
2	[] I cannot attend the polls because of the tenets of my
3	religion.
4	[] I have been appointed an election precinct inspector in
5	a precinct other than the precinct where I reside.
6	[] I am 60 years of age or older.
7	[] I cannot attend the polls because I am confined to jail
8	awaiting arraignment or trial.
9	(Check applicable reason)
10	Send absent voter ballot to me at:
11 12	(Street No. or R.R.)
13 14	(Post Office) (State) (ZIP CODE)
15 16	My registered address(Street No. or R.R.)
17 18	(Post Office) (State) (ZIP CODE)
19	Date
20	I declare CERTIFY that the statements in this absent voter
21	ballot application are true.
22 23	(Signature)
24	WARNING
. -	
25	IF YOU ANSWER THAT YOU ARE NOT A CITIZEN OF THE UNITED
26	STATES, YOU WILL NOT BE ISSUED AN ABSENT VOTER BALLOT. IF YOU DO
27	NOT ANSWER THE CITIZENSHIP QUESTION ON THIS APPLICATION, AN
28	ABSENT VOTER BALLOT WILL BE ISSUED TO YOU, BUT THE BALLOT WILL
29	NOT BE COUNTED UNLESS YOU ANSWER THE CITIZENSHIP QUESTION IN

1	WRITING TO THE CLERK BEFORE THE POLLS CLOSE ON ELECTION DAY.
2	A person making a false statement in this absent voter
3	ballot application is guilty of a misdemeanor. It is a violation
4	of Michigan election law for a person other than those listed in
5	the instructions to return, offer to return, agree to return, or
6	solicit to return your absent voter ballot application to the
7	clerk. An assistant authorized by the clerk who receives absent
8	voter ballot applications at a location other than the CLERK'S
9	office of the clerk must have credentials signed by the clerk.
10	Ask to see his or her credentials before entrusting your
11	application with a person claiming to have the clerk's
12	authorization to return your application.
13	Certificate of Authorized Registered
14	Elector Returning Absent Voter
15	Ballot Application
16	I certify that my name is, my address
17	is , and my date of birth is ;
18	that I am delivering the absent voter ballot application of
19	at his or her request; that I did not
20	solicit or request to return the application; that I have not
21	made any markings on the application; that I have not altered the
22	application in any way; that I have not influenced the applicant;
23	and that I am aware that a false statement in this certificate is
24	a violation of Michigan election law.
25	(Date) (Signature)"
26	(Signature)"

- 1 (6) The following instructions for an applicant for an
- 2 absent voter ballot shall be included with each application
- 3 furnished an applicant:

4 INSTRUCTIONS FOR APPLICANTS FOR ABSENT VOTER BALLOTS

- 5 Step 1. After completely filling out the application, sign
- 6 and date the application in the place designated. Your signature
- 7 must appear on the application or you will not receive an absent
- 8 voter ballot.
- 9 Step 2. Deliver the application by 1 of the following
- 10 methods:
- 11 (a) Place the application in an envelope addressed to the
- 12 appropriate clerk and place the necessary postage upon the return
- 13 envelope and deposit it in the United States mail or with another
- 14 public postal service, express mail service, parcel post service,
- 15 or common carrier.
- 16 (b) Deliver the application personally to the CLERK'S
- 17 office, of the clerk, to the clerk, or to an authorized assistant
- 18 of the clerk.
- 19 (c) In either (a) or (b), a member of the immediate family
- 20 of the voter including a father-in-law, mother-in-law, brother-
- 21 in-law, sister-in-law, son-in-law, daughter-in-law, grandparent,
- 22 or grandchild or a person residing in the voter's household may
- 23 mail or deliver the application to the clerk for the applicant.
- 24 (d) In the event—IF an applicant cannot return the
- 25 application in any of the above methods, the applicant may select

- 1 any registered elector to return the application. The person
- 2 returning the application must sign and return the certificate at
- 3 the bottom of the application.
- 4 (7) A person who prints and distributes absent voter ballot
- 5 applications shall print on the application the warning,
- 6 certificate of authorized registered elector returning absent
- 7 voter ballot application, and instructions required by this
- 8 section.
- 9 (8) A person who makes a false statement in an absent voter
- 10 ballot application is guilty of a misdemeanor. A person who
- 11 forges a signature on an absent voter ballot application is
- 12 guilty of a felony. A person who is not authorized in this act
- 13 and who both distributes absent voter ballot applications to
- 14 absent voters and returns those absent voter ballot applications
- 15 to a clerk or assistant of the clerk is guilty of a misdemeanor.
- 16 Sec. 761. (1) If—EXCEPT AS OTHERWISE PROVIDED IN THIS
- 17 SUBSECTION, IF the clerk of a city, township, or village receives
- 18 an application for an absent voter ballot from a person
- 19 registered to vote in that city, township, or village and if the
- 20 signature on the application agrees with the signature for the
- 21 person contained in the qualified voter file or on the
- 22 registration card as required in subsection (2), the clerk
- 23 immediately upon receipt of the application or, if the
- 24 application is received before the printing of the absent voter
- 25 ballots, as soon as the ballots are received by the clerk, shall
- 26 forward by mail, postage prepaid, or shall deliver personally 1
- 27 of the ballots or set of ballots if there is more than 1 kind of

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- 1 ballot to be voted to the applicant. Absent voter ballots may be
- 2 delivered to an applicant in person at the office of the clerk.
- 3 IF THE CLERK OF A CITY, TOWNSHIP, OR VILLAGE RECEIVES AN ABSENT
- 4 VOTER BALLOT APPLICATION FROM A PERSON REGISTERED TO VOTE IN THAT
- 5 CITY, TOWNSHIP, OR VILLAGE AND THE PERSON INDICATES ON THE ABSENT
- 6 VOTER BALLOT APPLICATION THAT HE OR SHE IS NOT A CITIZEN OF THE
- 7 UNITED STATES, AN ABSENT VOTER BALLOT SHALL NOT BE ISSUED TO THAT
- 8 PERSON. IF THE CLERK OF A CITY, TOWNSHIP, OR VILLAGE RECEIVES AN
- 9 ABSENT VOTER BALLOT APPLICATION FROM A PERSON REGISTERED TO VOTE
- 10 IN THAT CITY, TOWNSHIP, OR VILLAGE AND THE PERSON DOES NOT ANSWER
- 11 THE CITIZENSHIP QUESTION ON THE ABSENT VOTER BALLOT APPLICATION,
- 12 THE CLERK SHALL ISSUE AN ABSENT VOTER BALLOT TO THAT PERSON, BUT
- 13 THAT ABSENT VOTER BALLOT SHALL NOT BE COUNTED ON ELECTION DAY
- 14 UNLESS THE PERSON ANSWERS THE CITIZENSHIP QUESTION IN WRITING TO
- 15 THE CLERK BEFORE THE POLLS CLOSE ON ELECTION DAY. THE CLERK OF
- 16 THE CITY, TOWNSHIP, OR VILLAGE SHALL INCLUDE WITH AN ABSENT VOTER
- 17 BALLOT ISSUED TO A PERSON WHO DID NOT ANSWER THE CITIZENSHIP
- 18 QUESTION ON HIS OR HER ABSENT VOTER BALLOT APPLICATION A NOTICE
- 19 THAT PROMINENTLY STATES THAT THE PERSON DID NOT ANSWER THE
- 20 CITIZENSHIP QUESTION ON HIS OR HER ABSENT VOTER BALLOT
- 21 APPLICATION AND THAT HIS OR HER ABSENT VOTER BALLOT WILL NOT BE
- 22 COUNTED ON ELECTION DAY UNLESS HE OR SHE ANSWERS THE CITIZENSHIP
- 23 QUESTION IN WRITING TO THE CLERK << IN THE MANNER PROVIDED IN THE NOTICE>> BEFORE THE POLLS CLOSE ON
- 24 ELECTION DAY. THE SECRETARY OF STATE SHALL PREPARE AND PROVIDE
- 25 COPIES OF THE NOTICE REQUIRED UNDER THIS SUBSECTION TO EACH CITY,
- 26 TOWNSHIP, AND VILLAGE CLERK.
- 27 (2) The qualified voter file shall be used to determine the

- 1 genuineness of a signature on an application for an absent voter
- 2 ballot. Signature comparisons shall be made with the digitized
- 3 signature in the qualified voter file. If the qualified voter
- 4 file does not contain a digitized signature of an elector, or is
- 5 not accessible to the clerk, the city or township clerk shall
- 6 compare the signature appearing on the application for an absent
- 7 voter ballot to the signature contained on the master card.
- 8 (3) Notwithstanding section 759, providing that no absent
- 9 voter applications shall be received by the clerk after 2 p.m. on
- 10 the Saturday before the election, a person qualified to vote as
- 11 an absent voter may apply in person at the clerk's office before
- 12 4 p.m. on a day preceding the election except Sunday or a legal
- 13 holiday to vote as an absent voter. The SUBJECT TO SUBSECTION
- 14 (1), THE applicant shall receive his or her absent voter ballot
- 15 and vote the ballot in the clerk's office. All other absent voter
- 16 ballots, except ballots delivered pursuant to an emergency absent
- 17 voter ballot application under section 759b, shall be mailed or
- 18 delivered to the registration address of the applicant unless the
- 19 application requests delivery to an address outside the city,
- 20 village, or township or to a hospital or similar institution, in
- 21 which case the absent voter ballots shall be mailed or delivered
- 22 to the address given in the application. However, a clerk may
- 23 mail or deliver an absent voter ballot, upon request of the
- 24 absent voter, to a post office box if the post office box is
- 25 where the absent voter normally receives personal mail and the
- 26 absent voter does not receive mail at his or her registration
- **27** address.

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1 (4) Absent voter ballots shall be issued in the same order in which applications are received by the clerk of a city, 2 township, or village, as nearly as may be, and each ballot issued 3 shall bear the lowest number of each kind available for this 4 purpose. However, this provision does not prohibit a clerk from immediately issuing an absent voter ballot to an absent voter who 7 applies in person in the clerk's office for absent voter ballots. The clerk shall enclose with the ballot or ballots a return envelope properly addressed to the clerk and bearing upon the 9 back of the envelope a printed statement in substantially the 10 following form: 11 12 TO BE COMPLETED 13 BY THE CLERK 14 15 Name of Voter Street Address or R.R. 16 City, Township or Village 17 County 18 Precinct Date of Election 19 20 TO BE COMPLETED BY THE ABSENT VOTER 21 I assert that I am a qualified and registered elector of the 22 city, township, or village named above. I am voting as an absent voter in conformity with state election law. Unless otherwise 23 indicated below, I personally marked the ballot enclosed in this 24 25 envelope without exhibiting it to any other person. I further assert that this absent voter ballot is being 26 returned to the clerk or an assistant of the clerk by me 27

- 1 personally; by public postal service, express mail service, 2 parcel post service, or other common carrier; by a member of my 3 immediate family; or by a person residing in my household. SIGN HERE: 4 DATE: 5 Signature of Absent Voter The above form must be signed or your vote will not be counted. AN ABSENT VOTER WHO KNOWINGLY MAKES A FALSE STATEMENT IS GUILTY OF A MISDEMEANOR. TO BE COMPLETED ONLY IF VOTER IS ASSISTED IN VOTING 10 BY ANOTHER PERSON 11 12 I assisted the above named absent voter who is disabled or 13 otherwise unable to mark the ballot in marking his or her absent voter ballot pursuant to his or her directions. The absent voter 15 ballot was inserted in the return envelope without being 16 exhibited to any other person. 17 Signature of Person Street Address 18 City, Twp., Assisting Voter or R.R. Village 19 20 Printed Name of Person Assisting Voter 21 22 A PERSON WHO ASSISTS AN ABSENT VOTER AND WHO KNOWINGLY MAKES A FALSE STATEMENT IS GUILTY OF A FELONY. 23 24 ______
- 26 PERSONS WHO CAN LEGALLY BE IN POSSESSION OF AN ABSENT VOTER
 27 BALLOT ISSUED TO AN ABSENT VOTER ARE LIMITED TO THE ABSENT VOTER;

WARNING

28 A PERSON WHO IS A MEMBER OF THE ABSENT VOTER'S IMMEDIATE FAMILY

25

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- 1 OR RESIDES IN THE ABSENT VOTER'S HOUSEHOLD AND WHO HAS BEEN ASKED
- 2 BY THE ABSENT VOTER TO RETURN THE BALLOT; A PERSON WHOSE JOB IT
- 3 IS TO HANDLE MAIL BEFORE, DURING, OR AFTER BEING TRANSPORTED BY A
- 4 PUBLIC POSTAL SERVICE, EXPRESS MAIL SERVICE, PARCEL POST SERVICE,
- 5 OR COMMON CARRIER, BUT ONLY DURING THE NORMAL COURSE OF HIS OR
- 6 HER EMPLOYMENT; AND THE CLERK, ASSISTANTS OF THE CLERK, AND OTHER
- 7 AUTHORIZED ELECTION OFFICIALS OF THE CITY, TOWNSHIP, VILLAGE, OR
- 8 SCHOOL DISTRICT. ANY OTHER PERSON IN POSSESSION OF AN ABSENT
- 9 VOTER BALLOT IS GUILTY OF A FELONY.
- 10 (5) An absent voter who knowingly makes a false statement on
- 11 the absent voter ballot return envelope is quilty of a
- 12 misdemeanor. A person who assists an absent voter and who
- 13 knowingly makes a false statement on the absent voter ballot
- 14 return envelope is guilty of a felony.
- 15 SEC. 766A. IF AN ELECTION IS CONTESTED IN A COURT, AN ABSENT
- 16 VOTER BALLOT THAT WAS NOT COUNTED BECAUSE THE ABSENT VOTER DID
- 17 NOT ANSWER THE CITIZENSHIP QUESTION IN WRITING TO THE CLERK
- 18 BEFORE THE POLLS CLOSED ON ELECTION DAY, AS REQUIRED UNDER
- 19 SECTION 759, MAY BE COUNTED IF THE COURT DETERMINES THAT THE