## SENATE SUBSTITUTE FOR HOUSE BILL NO. 6024

A bill to authorize the creation of special assessment districts; to provide for the levy and collection of special assessments on certain property to defray the costs of essential services equipment and essential services; and to authorize the issuance of bonds and other obligations in anticipation of the collection of special assessments.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the "local
- 2 unit of government essential services special assessment act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Commercial personal property" means personal property
- 5 classified as commercial personal property under section 34c of the
- 6 general property tax act, 1893 PA 206, MCL 211.34c.

- 1 (b) "Commercial real property" means real property classified
- 2 as commercial real property under section 34c of the general
- 3 property tax act, 1893 PA 206, MCL 211.34c.
- 4 (c) "Essential services" means all of the following:
- 5 (i) Ambulance services.
- 6 (ii) Fire services.
- 7 (iii) Police services.
- 8 (d) "Essential services equipment" means motor vehicles,
- 9 apparatus, equipment, housing, and other items needed to provide
- 10 essential services.
- 11 (e) "General property tax act" means the general property tax
- 12 act, 1893 PA 206, MCL 211.1 to 211.155.
- (f) "Industrial personal property" means personal property
- 14 classified as industrial personal property under section 34c of the
- 15 general property tax act, 1893 PA 206, MCL 211.34c.
- 16 (g) "Industrial real property" means real property classified
- 17 as industrial real property under section 34c of the general
- 18 property tax act, 1893 PA 206, MCL 211.34c.
- (h) "Local unit of government" means a county, township,
- 20 village, or city or any authority created to provide essential
- 21 services.
- (i) "Taxable value" means that value determined under section
- 23 27a of the general property tax act, 1893 PA 206, MCL 211.27a.
- Sec. 3. (1) Beginning January 1, 2016, the legislative body of
- 25 a local unit of government may by resolution propose that all or a
- 26 portion of the cost of essential services equipment, the cost for
- 27 maintenance of the essential services equipment, and the cost for

- 1 provision of essential services be defrayed by a special assessment
- 2 levied on industrial real property and commercial real property
- 3 located in that local unit of government, which industrial real
- 4 property and commercial real property is conclusively presumed to
- 5 be benefited by the provision of the essential services equipment
- 6 and the essential services.
- 7 (2) The local unit of government shall schedule a hearing on
- 8 the question of creating a special assessment district, and on the
- 9 question of defraying all or a portion of the cost of the essential
- 10 services equipment, the cost for maintenance of the essential
- 11 services equipment, and the cost for provision of essential
- 12 services by special assessment on the industrial real property and
- 13 commercial real property to be especially benefited.
- 14 (3) The hearing required under subsection (2) shall be a
- 15 public meeting held in compliance with the open meetings act, 1976
- 16 PA 267, MCL 15.261 to 15.275. Public notice of the time, date, and
- 17 place of the meeting shall be given in the manner required by the
- 18 open meetings act, 1976 PA 267, MCL 15.261 to 15.275. In addition,
- 19 the local unit of government shall publish in a newspaper of
- 20 general circulation in the proposed special assessment district a
- 21 notice stating the time, place, and purpose of the meeting. If
- 22 there is not a newspaper of general circulation in the proposed
- 23 special assessment district, notices shall be posted in not less
- 24 than 3 public places in the proposed special assessment district.
- 25 This notice shall be published or posted not less than 5 days
- 26 before the hearing. On the day appointed for the hearing, the
- 27 legislative body of the local unit of government shall be in

- 1 session to hear objections that may be offered against the creation
- 2 of the special assessment district and on the question of defraying
- 3 the cost of the essential services equipment, the cost for
- 4 maintenance of the essential services equipment, and the cost for
- 5 provision of essential services by special assessment.
- 6 (4) Following the hearing under subsection (3), if the
- 7 legislative body of the local unit of government determines to
- 8 create a special assessment district, it shall by resolution
- 9 determine the boundaries of the special assessment district, which
- 10 shall be coterminous with the boundaries of the local unit of
- 11 government.
- 12 (5) A local unit of government is not required to establish a
- 13 special assessment district under this section more than once. A
- 14 local unit of government shall modify the boundaries of the special
- 15 assessment district if the boundaries of the local unit of
- 16 government change after the special assessment district is
- 17 established.
- 18 Sec. 4. (1) If a local unit of government creates a special
- 19 assessment district under section 3, that local unit of government
- 20 shall calculate the amount of the special assessment levy on each
- 21 parcel of industrial real property and commercial real property
- 22 located in the special assessment district in the following manner,
- 23 subject to the limitation provided under subsection (2):
- 24 (a) Calculate the total taxable value of all industrial
- 25 personal property and commercial personal property in the local
- 26 unit of government in 2013.
- 27 (b) From the amount determined in subdivision (a), subtract

- 1 the total taxable value of all industrial personal property and
- 2 commercial personal property in the local unit of government in the
- 3 current year.
- 4 (c) Multiply the result of the calculation in subdivision (b)
- 5 by the lowest general operating millage rate levied by the local
- 6 unit of government in the period between 2012 and the year
- 7 immediately preceding the current year.
- 8 (d) Subtract from the result of the calculation in subdivision
- 9 (c) the reduction in revenue in 2014 resulting from the exemption
- 10 of personal property under section 90 of the general property tax
- 11 act, 1893 PA 206, MCL 211.90, from general operating millage.
- 12 (e) Multiply the result of the calculation in subdivision (d)
- 13 by the percentage of the local unit of government's general
- 14 operating millage used to fund essential services and essential
- 15 services equipment in fiscal year 2012.
- 16 (f) Add to the result of the calculation in subdivision (e) an
- 17 amount calculated as follows:
- 18 (i) Multiply the result of the calculation in subdivision (b)
- 19 by the lowest millage rate for a millage dedicated solely for
- 20 essential services and essential services equipment levied by the
- 21 local unit of government in the period between 2012 and the year
- 22 immediately preceding the current year. If a local unit of
- 23 government has levied more than 1 millage dedicated solely for
- 24 essential services and essential services equipment, perform the
- 25 calculation under this subparagraph for each individual dedicated
- 26 millage and add the results of each calculation to determine a
- 27 total sum.

- 1 (ii) Subtract from the result of the calculation in
- 2 subparagraph (i) the reduction in revenue in 2014 resulting from the
- 3 exemption of personal property under section 90 of the general
- 4 property tax act, 1893 PA 206, MCL 211.90, from the millages
- 5 included in the calculation in subparagraph (i).
- 6 (g) Divide the result of the calculation in subdivision (f) by
- 7 the total taxable value of all industrial real property and
- 8 commercial real property in the local unit of government on which
- 9 is located personal property exempt under sections 9m and 9n of the
- 10 general property tax act, 1893 PA 206, MCL 211.9m and 211.9n.
- 11 (h) Multiply the essential services millage rate calculated in
- 12 subdivision (g) by the taxable value of each parcel of industrial
- 13 real property and commercial real property in the local unit of
- 14 government on which is located personal property exempt under
- 15 sections 9m and 9n of the general property tax act, 1893 PA 206,
- 16 MCL 211.9m and 211.9n, in the current year.
- 17 (2) Subject to subsection (3), for each parcel of industrial
- 18 real property and commercial real property subject to the special
- 19 assessment levy calculated under subsection (1), the amount of the
- 20 special assessment levy calculated under subsection (1) shall not
- 21 exceed an amount calculated as follows:
- 22 (a) Multiply the lowest general operating millage rate levied
- 23 by the local unit of government in the period between 2012 and the
- 24 year immediately preceding the current year by the percentage of
- 25 the local unit of government's general operating millage used to
- 26 fund essential services and essential services equipment in the
- **27** 2012 fiscal year.

- 1 (b) Add to the result of the calculation under subdivision (a)
- 2 the lowest millage rate for a millage dedicated solely for
- 3 essential services and essential services equipment levied by the
- 4 local unit of government in the period between 2012 and the year
- 5 immediately preceding the current year. If a local unit of
- 6 government has levied more than 1 millage dedicated solely for
- 7 essential services and essential services equipment, perform the
- 8 calculation under this subparagraph for each individual dedicated
- 9 millage and add the results of each calculation to determine a
- 10 total sum.
- 11 (c) Multiply the result of the calculation under subdivision
- 12 (b) by 50% of the true cash value of all personal property exempt
- 13 under sections 9m and 9n of the general property tax act, 1893 PA
- 14 206, MCL 211.9m and 211.9n, located on that industrial real
- 15 property or commercial real property in the current year.
- 16 (3) The limitation under subsection (2) on the special
- 17 assessment levied under this section does not apply unless an owner
- 18 of the industrial real property or commercial real property subject
- 19 to the special assessment submits an affidavit claiming the
- 20 limitation with the local unit of government within 30 days after
- 21 the special assessment is assessed. The affidavit shall be in a
- 22 form prescribed by the department of treasury. The affidavit shall
- 23 include, but is not limited to, a statement of the estimated true
- 24 cash value of all personal property exempt under sections 9m and 9n
- 25 of the general property tax act, 1893 PA 206, MCL 211.9m and
- 26 211.9n, located on that industrial real property or commercial real
- 27 property in the year in which the limitation is claimed.

## House Bill No. 6024 as amended December 12, 2012

- 1 (4) The special assessment calculated under this section shall
- 2 be assessed and collected at the same time and in the same manner
- 3 as taxes collected in the July levy under the general property tax
- 4 act.
- 5 (5) It is the intent of the legislature that the special
- 6 assessment levied under this section results in a proportionate
- 7 allocation of the financial cost of essential services and
- 8 essential services equipment across all classes of real property
- 9 and that the amount of the special assessment levied under this
- 10 section accurately corresponds to the benefit received by the
- 11 industrial real property and commercial real property that is
- 12 conclusively presumed to be benefited by the essential services
- 13 equipment and the essential services provided under this act.
- 14 Sec. 5. (1) A local unit of government may issue bonds or
- 15 other obligations in anticipation of the collection of a special
- 16 assessment authorized under this act.
- 17 (2) Bonds or other obligations issued under this act are
- 18 subject to the revised municipal finance act, 2001 PA 34, MCL
- **19** 141.2101 to 141.2821.
- 20 (3) If authorized by a majority vote of the qualified electors
- 21 of the local unit of government, the local unit of government may,
- 22 at the time of issuance, pledge the full faith and credit of the
- 23 local unit of government for the payment of bonds or other
- 24 obligations issued under this act.
- 25 Sec. 6. From the amounts collected under this act, a
- 26 municipality shall first replace the amount of ad valorem property
- 27 taxes <<used>> for the payment of principal and interest

- 1 of essential service obligations incurred before 2013 pledging the
- 2 unlimited or limited taxing power of the municipality, that are
- 3 lost from the exemptions provided by sections 9m, 9n, and 9o of the
- 4 general property tax act, 1893 PA 206, MCL 211.9m, 211.9n, and
- 5 211.90. A municipality shall not collect assessments under this act
- 6 if it has increased a millage rate for essential service
- 7 obligations incurred before 2013 pledging the unlimited or limited
- 8 taxing power of the municipality as a result of the exemptions
- 9 provided by sections 9m, 9n, and 9o of the general property tax
- 10 act, 1893 PA 206, MCL 211.9m, 211.9n, and 211.9o.
- 11 Sec. 7. Any charter provision of the local unit of government
- 12 notwithstanding, the creation of a special assessment district, the
- 13 levy of a special assessment, and the exercise of other powers
- 14 under this act shall not be subject to a referendum vote of the
- 15 electors of that local unit of government.