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## **HOUSE BILL No. 5641**

May 16, 2012, Introduced by Rep. O'Brien and referred to the Committee on Families, Children, and Seniors.

A bill to amend 1975 PA 238, entitled "Child protection law,"

by amending sections 7 and 8d (MCL 722.627 and 722.628d), section 7 as amended by 2011 PA 70 and section 8d as amended by 2006 PA 618.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 7. (1) The department shall maintain a statewide,
  electronic central registry to carry out the intent of this act.
- 3 (2) Unless made public as specified information released under 4 section 7d, a written report, document, or photograph filed with 5 the department as provided in this act is a confidential record 6 available only to 1 or more of the following:
  - (a) A legally mandated public or private child protective agency investigating a report of known or suspected child abuse or neglect or a legally mandated public or private child protective

- 1 agency or foster care agency prosecuting a disciplinary action
- 2 against its own employee involving child protective services or
- 3 foster records.
- 4 (b) A police or other law enforcement agency investigating a
- 5 report of known or suspected child abuse or neglect.
- 6 (c) A physician who is treating a child whom the physician
- 7 reasonably suspects may be abused or neglected.
- 8 (d) A person legally authorized to place a child in protective
- 9 custody when the person is confronted with a child whom the person
- 10 reasonably suspects may be abused or neglected and the confidential
- 11 record is necessary to determine whether to place the child in
- 12 protective custody.
- 13 (e) A person, agency, or organization, including a
- 14 multidisciplinary case consultation team, authorized to diagnose,
- 15 care for, treat, or supervise a child or family who is the subject
- 16 of a report or record under this act, or who is responsible for the
- 17 child's health or welfare.
- 18 (f) A person named in the report or record as a perpetrator or
- 19 alleged perpetrator of the child abuse or neglect or a victim who
- 20 is an adult at the time of the request, if the identity of the
- 21 reporting person is protected as provided in section 5.
- 22 (g) A court that determines the information is necessary to
- 23 decide an issue before the court. In the event of a child's death,
- 24 a court that had jurisdiction over that child under section 2(b) of
- 25 chapter XIIA of the probate code of 1939, 1939 PA 288, MCL 712A.2.
- 26 (h) A grand jury that determines the information is necessary
- 27 to conduct the grand jury's official business.

- 1 (i) A person, agency, or organization engaged in a bona fide
- 2 research or evaluation project. The person, agency, or organization
- 3 shall not release information identifying a person named in the
- 4 report or record unless that person's written consent is obtained.
- 5 The person, agency, or organization shall not conduct a personal
- 6 interview with a family without the family's prior consent and
- 7 shall not disclose information that would identify the child or the
- 8 child's family or other identifying information. The department
- 9 director may authorize the release of information to a person,
- 10 agency, or organization described in this subdivision if the
- 11 release contributes to the purposes of this act and the person,
- 12 agency, or organization has appropriate controls to maintain the
- 13 confidentiality of personally identifying information for a person
- 14 named in a report or record made under this act.
- 15 (j) A lawyer-guardian ad litem or other attorney appointed as
- 16 provided by section 10.
- 17 (k) A child placing agency licensed under 1973 PA 116, MCL
- 18 722.111 to 722.128, for the purpose of investigating an applicant
- 19 for adoption, a foster care applicant or licensee or an employee of
- 20 a foster care applicant or licensee, an adult member of an
- 21 applicant's or licensee's household, or other persons in a foster
- 22 care or adoptive home who are directly responsible for the care and
- 23 welfare of children, to determine suitability of a home for
- 24 adoption or foster care. The child placing agency shall disclose
- 25 the information to a foster care applicant or licensee under 1973
- **26** PA 116, MCL 722.111 to 722.128, or to an applicant for adoption.
- (l) Family division of circuit court staff authorized by the

- 1 court to investigate foster care applicants and licensees,
- 2 employees of foster care applicants and licensees, adult members of
- 3 the applicant's or licensee's household, and other persons in the
- 4 home who are directly responsible for the care and welfare of
- 5 children, for the purpose of determining the suitability of the
- 6 home for foster care. The court shall disclose this information to
- 7 the applicant or licensee.
- 8 (m) Subject to section 7a, a standing or select committee or
- 9 appropriations subcommittee of either house of the legislature
- 10 having jurisdiction over child protective services matters.
- 11 (n) The children's ombudsman appointed under the children's
- 12 ombudsman act, 1994 PA 204, MCL 722.921 to 722.932.
- 13 (o) A child fatality review team established under section 7b
- 14 and authorized under that section to investigate and review a child
- 15 death.
- 16 (p) A county medical examiner or deputy county medical
- 17 examiner appointed under 1953 PA 181, MCL 52.201 to 52.216, for the
- 18 purpose of carrying out his or her duties under that act.
- 19 (q) A citizen review panel established by the department.
- 20 Access under this subdivision is limited to information the
- 21 department determines is necessary for the panel to carry out its
- 22 prescribed duties.
- (r) A child care regulatory agency.
- 24 (s) A foster care review board for the purpose of meeting the
- 25 requirements of 1984 PA 422, MCL 722.131 to 722.139a.
- 26 (t) A local friend of the court office.
- 27 (3) Subject to subsection (9), a person or entity to whom

- 1 information described in subsection (2) is disclosed shall make the
- 2 information available only to a person or entity described in
- 3 subsection (2). This subsection does not require a court proceeding
- 4 to be closed that otherwise would be open to the public.
- 5 (4) If the department classifies a report of suspected child
- 6 abuse or neglect as a central registry case, the department shall
- 7 maintain a record in the central registry and, within 30 days after
- 8 the classification, shall notify in writing each person who is
- 9 named in the record as a perpetrator of the child abuse or neglect.
- 10 THE NOTICE SHALL BE SENT BY REGISTERED OR CERTIFIED MAIL, RETURN
- 11 RECEIPT REQUESTED, AND DELIVERY RESTRICTED TO THE ADDRESSEE. The
- 12 notice shall set forth the person's right to request expunction of
- 13 the record and the right to a hearing if the department refuses the
- 14 request. The notice shall state that the record may be released
- 15 under section 7d. The notice shall not identify the person
- 16 reporting the suspected child abuse or neglect.
- 17 (5) A person who is the subject of a report or record made
- 18 under this act may request the department to amend an inaccurate
- 19 report or record from the central registry and local office file. A
- 20 person who is the subject of a report or record made under this act
- 21 may request the department to expunge from the central registry a
- 22 report or record in which no relevant and accurate evidence of
- 23 abuse or neglect is found to exist BY REQUESTING A HEARING UNDER
- 24 SUBSECTION (6). A report or record filed in a local office file is
- 25 not subject to expunction except as the department authorizes, if
- 26 considered in the best interest of the child.
- 27 (6) If the department refuses a request for amendment or

- House Bill No. 5641 as amended December 6, 2012
- 1 expunction under subsection (5), or fails to act within 30 days
- 2 after receiving the request, A PERSON WHO IS THE SUBJECT OF A
- 3 REPORT OR RECORD MADE UNDER THIS ACT MAY, WITHIN 90 DAYS FROM THE
- 4 DATE OF SERVICE OF NOTICE OF THE RIGHT TO A HEARING, REQUEST THE
- 5 DEPARTMENT HOLD A HEARING TO REVIEW THE REQUEST FOR AMENDMENT OR
- 6 EXPUNCTION. IF THE HEARING REQUEST IS MADE WITHIN 90 DAYS OF THE
- 7 NOTICE, the department shall hold a hearing to determine by a
- 8 preponderance of the evidence whether the report or record in whole
- 9 or in part should be amended or expunged from the central registry.
- on the grounds that the report or record is not relevant or
- 11 accurate evidence of abuse or neglect. The hearing shall be held
- 12 before a hearing officer appointed by the department and shall be
- 13 conducted as prescribed by the administrative procedures act of
- 14 1969, 1969 PA 306, MCL 24.201 to 24.328. [THE DEPARTMENT MAY, FOR GOOD CAUSE, HOLD A HEARING UNDER THIS SUBSECTION IF THE DEPARTMENT DETERMINES THAT THE PERSON WHO IS THE SUBJECT OF THE REPORT OR RECORD SUBMITTED THE REQUEST FOR A HEARING WITHIN 60 DAYS AFTER THE 90-DAY NOTICE PERIOD EXPIRED.]
- 15 (7) If the investigation of a report conducted under this act
- 16 fails to disclose evidence of DOES NOT SHOW abuse or neglect BY A
- 17 PREPONDERANCE OF EVIDENCE, OR IF A COURT DISMISSES A PETITION BASED
- 18 ON THE MERITS OF THE PETITION FILED UNDER SECTION 2(B) OF CHAPTER
- 19 XIIA OF THE PROBATE CODE OF 1939, 1939 PA 288, MCL 712A.2, BECAUSE
- 20 THE PETITIONER HAS FAILED TO ESTABLISH THAT THE CHILD COMES WITHIN
- 21 THE JURISDICTION OF THE COURT, the information identifying the
- 22 subject of the report shall be expunded from the central registry.
- 23 If A PREPONDERANCE OF evidence of abuse or neglect exists, OR IF A
- 24 COURT TAKES JURISDICTION OF THE CHILD UNDER SECTION 2(B) OF CHAPTER
- 25 XIIA OF THE PROBATE CODE OF 1939, 1939 PA 288, MCL 712A.2, the
- 26 department shall maintain the information in the central registry

27 AS FOLLOWS:

- 1 (A) EXCEPT AS PROVIDED IN SUBDIVISION (B), FOR A PERSON LISTED
- 2 AS A PERPETRATOR IN CATEGORY I OR II UNDER SECTION 8D, EITHER AS A
- 3 RESULT OF AN INVESTIGATION OR AS A RESULT OF THE RECLASSIFICATION
- 4 OF A CASE, THE DEPARTMENT SHALL MAINTAIN THE INFORMATION IN THE
- 5 CENTRAL REGISTRY FOR 10 YEARS.
- 6 (B) FOR A PERSON LISTED AS A PERPETRATOR IN CATEGORY I OR II
- 7 UNDER SECTION 8D THAT INVOLVED ANY OF THE CIRCUMSTANCES LISTED IN
- 8 SECTION 17(1) OR 18(1), THE DEPARTMENT SHALL MAINTAIN THE
- 9 INFORMATION IN THE CENTRAL REGISTRY until the department receives
- 10 reliable information that the perpetrator of the abuse or neglect
- 11 is dead.
- 12 (8) In releasing information under this act, the department
- 13 shall not include a report compiled by a police agency or other law
- 14 enforcement agency related to an ongoing investigation of suspected
- 15 child abuse or neglect. This subsection does not prevent the
- 16 department from releasing reports of convictions of crimes related
- 17 to child abuse or neglect.
- 18 (9) A member or staff member of a citizen review panel shall
- 19 not disclose identifying information about a specific child
- 20 protection case to an individual, partnership, corporation,
- 21 association, governmental entity, or other legal entity. A member
- 22 or staff member of a citizen review panel is a member of a board,
- 23 council, commission, or statutorily created task force of a
- 24 governmental agency for the purposes of section 7 of 1964 PA 170,
- 25 MCL 691.1407. Information obtained by a citizen review panel is not
- 26 subject to the freedom of information act, 1976 PA 442, MCL 15.231
- 27 to 15.246.

- 1 (10) An agency obtaining a confidential record under
- 2 subsection (2)(a) may seek an order from the court having
- 3 jurisdiction over the child or from the family division of the
- 4 Ingham county circuit court that allows the agency to disseminate
- 5 confidential child protective services or foster care information
- 6 to pursue sanctions for alleged dereliction, malfeasance, or
- 7 misfeasance of duty against an employee of the agency, to a
- 8 recognized labor union representative of the employee's bargaining
- 9 unit, or to an arbitrator or an administrative law judge who
- 10 conducts a hearing involving the employee's alleged dereliction,
- 11 malfeasance, or misfeasance of duty to be used solely in connection
- 12 with that hearing. Information released under this subsection shall
- 13 be released in a manner that maintains the greatest degree of
- 14 confidentiality while allowing review of employee performance.
- Sec. 8d. (1) For the department's determination required by
- 16 section 8, the categories, and the departmental response required
- 17 for each category, are the following:
- 18 (a) Category V services not needed. Following a field
- 19 investigation, the department determines that there is no evidence
- 20 of child abuse or neglect.
- 21 (b) Category IV community services recommended. Following a
- 22 field investigation, the department determines that there is not a
- 23 preponderance of evidence of child abuse or neglect, but the
- 24 structured decision-making tool indicates that there is future risk
- 25 of harm to the child. The department shall assist the child's
- 26 family in voluntarily participating in community-based services
- 27 commensurate with the risk to the child.

- 1 (c) Category III community services needed. The department
- 2 determines that there is a preponderance of evidence of child abuse
- 3 or neglect, and the structured decision-making tool indicates a low
- 4 or moderate risk of future harm to the child. The department shall
- 5 assist the child's family in receiving community-based services
- 6 commensurate with the risk to the child. If the family does not
- 7 voluntarily participate in services, or the family voluntarily
- 8 participates in services, but does not progress toward alleviating
- 9 the child's risk level, the department shall consider reclassifying
- 10 the case as category II.
- 11 (d) Category II child protective services required. The
- 12 department determines that there is evidence of child abuse or
- 13 neglect, and the structured decision-making tool indicates a high
- 14 or intensive risk of future harm to the child. The department shall
- 15 open a protective services case and provide the services necessary
- 16 under this act. The department shall also list the perpetrator of
- 17 the child abuse or neglect, based on the report that was the
- 18 subject of the field investigation, on the central registry, either
- 19 by name or as "unknown" if the perpetrator has not been identified
- 20 AS PROVIDED IN SECTION 7(7).
- 21 (e) Category I court petition required. The department
- 22 determines that there is evidence of child abuse or neglect and 1
- 23 or more of the following are true:
- (i) A court petition is required under another provision of
- 25 this act.
- (ii) The child is not safe and a petition for removal is
- 27 needed.

- 1 (iii) The department previously classified the case as category
- 2 II and the child's family does not voluntarily participate in
- 3 services.
- 4 (iv) There is a violation, involving the child, of a crime
- 5 listed or described in section 8a(1)(b), (c), (d), or (f) or of
- 6 child abuse in the first or second degree as prescribed by section
- 7 136b of the Michigan penal code, 1931 PA 328, MCL 750.136b.
- 8 (2) In response to a category I classification, the department
- 9 shall do all of the following:
- (a) If a court petition is not required under another
- 11 provision of this act, submit a petition for authorization by the
- 12 court under section 2(b) of chapter XIIA of the probate code of
- 13 1939, 1939 PA 288, MCL 712A.2.
- 14 (b) Open a protective services case and provide the services
- 15 necessary under this act.
- 16 (c) List the perpetrator of the child abuse or neglect, based
- 17 on the report that was the subject of the field investigation, on
- 18 the central registry, either by name or as "unknown" if the
- 19 perpetrator has not been identified AS PROVIDED IN SECTION 7(7).
- 20 (3) The department is not required to use the structured
- 21 decision-making tool for a nonparent adult who resides outside the
- 22 child's home who is the victim or alleged victim of child abuse or
- 23 neglect or for an owner, operator, volunteer, or employee of a
- 24 licensed or registered child care organization or a licensed or
- 25 unlicensed adult foster care family home or adult foster care small
- 26 group home as those terms are defined in section 3 of the adult
- 27 foster care facility licensing act, 1979 PA 218, MCL 400.703.

- 1 (4) If following a field investigation the department
- 2 determines that there is a preponderance of evidence that an
- 3 individual listed in subsection (3) was the perpetrator of child
- 4 abuse or neglect, the department shall list the perpetrator of the
- 5 child abuse or neglect on the central registry AS PROVIDED IN
- 6 SECTION 7(7).
- 7 (5) The department shall furnish a written report described in
- 8 subsection (6) to the appropriate legislative standing committees
- 9 and the house and senate appropriations subcommittees for the
- 10 department within 4 months after each of the following time
- 11 periods:
- 12 (a) Beginning October 1, 2005 and ending September 30, 2006.
- 13 (b) Beginning October 1, 2006 and ending September 30, 2007.
- 14 (c) Beginning October 1, 2007 and ending September 30, 2008.
- 15 (6) The department shall include in a report required by
- 16 subsection (5) at least all of the following information regarding
- 17 all families that were classified in category III at some time
- 18 during the time period covered by the report:
- 19 (a) The total number of families classified in category III.
- 20 (b) The number of cases in category III closed or reclassified
- 21 during the time period covered by the report categorized as
- 22 follows:
- 23 (i) The number of cases referred to voluntary community
- 24 services and closed with no additional monitoring.
- 25 (ii) The number of cases referred to voluntary community
- 26 services and monitored for up to 90 days.
- 27 (iii) The number of cases for which the department entered more

- 1 than 1 determination that there was evidence of child abuse or
- 2 neglect.
- (iv) The number of cases that the department reclassified from
- 4 category III to category II.
- 5 (v) The number of cases that the department reclassified from
- 6 category III to category I.
- 7 (vi) The number of cases that the department reclassified from
- 8 category III to category I that resulted in a removal.
- 9 (c) For the periods described in subsection (5)(b) and (c),
- 10 the number of cases that the department reclassified in each of
- 11 subparagraphs (iv), (v), and (vi) of subdivision (b) that were
- 12 referred to and provided voluntary community services before being
- 13 reclassified by the department.

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