## SUBSTITUTE FOR

## HOUSE BILL NO. 5174

A bill to amend 1953 PA 232, entitled
"Corrections code of 1953,"
by amending sections 20g and 20i (MCL 791.220g and 791.220i),
section 20g as amended by 2000 PA 211 and section 20i as added by

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 20g. (1) The department may establish a youth
- 2 correctional facility which shall house only prisoners committed to
- 3 the jurisdiction of the department who are 19 years of age or less.
- 4 If the department establishes or contracts with a private vendor
- 5 for the operation of a youth correctional facility, following
- 6 intake processing in a department operated facility, the department
- 7 shall house all male prisoners who are 16 years of age or less at
- 8 the youth correctional facility unless the department determines
- 9 that the prisoner should be housed at a different facility for

2006 PA 351.

- 1 reasons of security, safety, or because of the prisoner's
- 2 specialized physical or mental health care needs.
- 3 (2) Except as provided in subsection (3), a prisoner who is 16

- 4 years of age or less and housed at a youth correctional facility
- 5 shall only be placed in a general population housing unit with
- 6 prisoners who are 16 years of age or less.
- 7 (3) A prisoner who becomes 17 years of age while being housed
- 8 at a youth correctional facility and who has a satisfactory prison
- 9 record may remain in a general population housing unit for no more
- 10 than 1 year with prisoners who are 16 years of age or less.
- 11 (4) Except as provided in subsection (3), a prisoner who is 16
- 12 years of age or less and housed at a youth correctional facility
- 13 shall not be allowed to be in the proximity of a prisoner who is 17
- 14 years of age or more without the presence and direct supervision of
- 15 custody personnel in the immediate vicinity.
- 16 (5) The department may establish and operate the youth
- 17 correctional facility or may contract on behalf of the state with a
- 18 private vendor for the construction or operation, or both, of the
- 19 youth correctional facility. If the department contracts with a
- 20 private vendor to construct, rehabilitate, develop, renovate, or
- 21 operate any existing or anticipated facility pursuant to this
- 22 section, the department shall require a written certification from
- 23 the private vendor regarding all of the following:
- 24 (a) If practicable to efficiently and effectively complete the
- 25 project, the private vendor shall follow a competitive bid process
- 26 for the construction, rehabilitation, development, or renovation of
- 27 the facility, and this process shall be open to all Michigan

residents and firms. The private vendor shall not discriminate 1 2 against any contractor on the basis of its affiliation or nonaffiliation with any collective bargaining organization. 3 (b) The private vendor shall make a good faith effort to 4 employ, if qualified, Michigan residents at the facility. 5 (c) The private vendor shall make a good faith effort to 6 employ or contract with Michigan residents and firms to construct, 7 rehabilitate, develop, or renovate the facility. 8 (6) If the department contracts with a private vendor for the 9 operation of the youth correctional facility, the department shall 10 11 require by contract that the personnel employed by the private vendor in the operation of the facility be certified as 12 correctional officers to the same extent as would be required if 13 those personnel were employed in a correctional facility operated 14 by the department. The department also shall require by contract 15 that the private vendor meet requirements specified by the 16 department regarding security, protection of the public, 17 inspections by the department, programming, liability and 18 19 insurance, conditions of confinement, educational services required under subsection (11), and any other issues the department 20 21 considers necessary for the operation of the youth correctional facility. The department shall also require that the contract 22 23 include provisions to protect the public's interest if the private vendor defaults on the contract. Before finalizing a contract with 24 25 a private vendor for the construction or operation of the youth 26 correctional facility, the department shall submit the proposed contract to the standing committees of the senate and the house of 27

representatives having jurisdiction of corrections issues, the 1 corrections subcommittees of the standing committees on 2 appropriations of the senate and the house of representatives, and, 3 4 with regard to proposed construction contracts, the joint committee on capital outlay. A contract between the department and a private 5 vendor for the construction or operation of the youth correctional 6 facility shall be contingent upon appropriation of the required 7 funding. If the department contracts with a private vendor under 8 9 this section, the selection of that private vendor shall be by 10 open, competitive bid. (7) The department shall not site a youth correctional 11 12 facility under this section in a city, village, or township unless the local legislative body of that city, village, or township 13 adopts a resolution approving the location. 14 (8) A private vendor operating a youth correctional facility 15 under a contract under this section shall not do any of the 16 17 following, unless directed to do so by the department policy: (a) Calculate inmate release and parole eligibility dates. 18 19 (b) Award good time or disciplinary credits, or impose 20 disciplinary time. (c) Approve inmates for extensions of limits of confinement. 21 (9) The youth correctional facility shall be open to visits 22 during all business hours, and during nonbusiness hours unless an 23 24 emergency prevents it, by any elected state senator or state representative. 25 26 (10) Once each year, the department shall report on the

operation of the facility. Copies of the report shall be submitted

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to the chairpersons of the house and senate committees responsible 1 for legislation on corrections or judicial issues, and to the clerk 2 of the house of representatives and the secretary of the senate. 3 (11) Regardless of whether the department itself operates the 4 youth correctional facility or contracts with a private vendor to 5 operate the youth correctional facility, all of the following 6 educational services shall be provided for juvenile prisoners 7 housed at the facility who have not earned a high school diploma or 8 received a general education certificate (CED): 9 (a) The department or private vendor shall require that a 10 11 prisoner whose academic achievement level is not sufficient to 12 allow the prisoner to participate effectively in a program leading 13 to the attainment of a GED certificate participate in classes that 14 will prepare him or her to participate effectively in the GED program, and shall provide those classes in the facility. 15 (b) The department or private vendor shall require that a 16 prisoner who successfully completes classes described in 17 subdivision (a), or whose academic achievement level is otherwise 18 19 sufficient, participate in classes leading to the attainment of a GED certificate, and shall provide those classes. 20 21 (12) Neither the department nor the private vendor shall seek to have the youth correctional facility authorized as a public 22 school academy under the revised school code, 1976 PA 451, MCL 23 24 380.1 to 380.1852. 25 (13) A private vendor that operates the youth correctional 26 facility under a contract with the department shall provide written 27 notice of its intention to discontinue its operation of the

- 1 facility. This subsection does not authorize or limit liability for
- 2 a breach or default of contract. If the reason for the
- 3 discontinuance is that the private vendor intends not to renew the
- 4 contract, the notice shall be delivered to the director of the
- 5 department at least 1 year before the contract expiration date. If
- 6 the discontinuance is for any other reason, the notice shall be
- 7 delivered to the director of the department at least 6 months
- 8 before the date on which the private vendor will discontinue its
- 9 operation of the facility. This subsection does not authorize or
- 10 limit liability for a breach or default of contract.
- 11 (1) THE DEPARTMENT MAY CONTRACT WITH ANY PRIVATE CORRECTIONAL
- 12 FACILITY SERVICE PROVIDER, THROUGH A COMPETITIVE BIDDING PROCESS,
- 13 FOR THE HOUSING AND MANAGEMENT OF THE DEPARTMENT'S INMATES IF THE
- 14 CONTRACT WILL RESULT IN AN ANNUAL COST SAVINGS OF AT LEAST 10%. IF
- 15 THE DEPARTMENT CONTRACTS FOR THE HOUSING AND MANAGEMENT OF
- 16 DEPARTMENT INMATES, THE DEPARTMENT SHALL REQUIRE A WRITTEN
- 17 CERTIFICATION FROM THE PRIVATE VENDOR THAT THE PRIVATE VENDOR SHALL
- 18 NOT DISCRIMINATE AGAINST ANY CONTRACTOR ON THE BASIS OF ITS
- 19 AFFILIATION OR NONAFFILIATION WITH ANY COLLECTIVE BARGAINING
- 20 ORGANIZATION AND SHALL MAKE A GOOD-FAITH EFFORT TO EMPLOY, IF
- 21 QUALIFIED, MICHIGAN RESIDENTS AT THE FACILITY.
- 22 (2) THE CONTRACT BETWEEN THE DEPARTMENT AND THE PRIVATE VENDOR
- 23 SHALL BE FOR AN INITIAL TERM OF 5 YEARS, SUBJECT TO RENEWALS BY
- 24 MUTUAL AGREEMENT OF 2 YEARS EACH. THE CONTRACT SHALL REQUIRE THAT
- 25 THE PERSONNEL EMPLOYED BY THE PRIVATE VENDOR IN THE OPERATION OF
- 26 THE FACILITY BE CERTIFIED AS CORRECTIONAL OFFICERS TO THE SAME
- 27 EXTENT AS WOULD BE REQUIRED IF THOSE PERSONNEL WERE EMPLOYED IN A

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## House Bill No. 5174 (H-3) as amended February 16, 2012

- 1 CORRECTIONAL FACILITY OPERATED BY THE DEPARTMENT. THE DEPARTMENT
- 2 ALSO SHALL REQUIRE BY CONTRACT THAT THE PRIVATE VENDOR MEET
- 3 REQUIREMENTS SPECIFIED BY THE DEPARTMENT REGARDING SECURITY,
- 4 PROTECTION OF THE PUBLIC, INSPECTIONS BY THE DEPARTMENT,
- 5 PROGRAMMING, LIABILITY AND INSURANCE, CONDITIONS OF CONFINEMENT,
- 6 EDUCATIONAL SERVICES, AND ANY OTHER ISSUES THE DEPARTMENT CONSIDERS
- 7 NECESSARY FOR THE OPERATION OF THE CORRECTIONAL FACILITY. A
- 8 CONTRACT BETWEEN THE DEPARTMENT AND A PRIVATE VENDOR FOR THE
- 9 OPERATION OF THE CORRECTIONAL FACILITY SHALL BE CONTINGENT UPON
- 10 APPROPRIATION OF THE REQUIRED FUNDING.
- 11 (3) THE PRIVATE VENDOR OPERATING THE CORRECTIONAL FACILITY
- 12 UNDER A CONTRACT UNDER THIS SECTION SHALL NOT DO ANY OF THE
- 13 FOLLOWING, UNLESS DIRECTED TO DO SO BY DEPARTMENT POLICY:
- 14 (A) CALCULATE INMATE RELEASE AND PAROLE ELIGIBILITY DATES.
- 15 (B) AWARD GOOD TIME OR DISCIPLINARY CREDITS, OR IMPOSE
- 16 DISCIPLINARY TIME.
- 17 (C) APPROVE INMATES FOR EXTENSIONS OF LIMITS OF CONFINEMENT.
- 18 (4) THE CORRECTIONAL FACILITY SHALL BE OPEN TO VISITS DURING
- 19 ALL BUSINESS HOURS AND DURING NONBUSINESS HOURS, UNLESS AN
- 20 EMERGENCY PREVENTS IT, BY ANY ELECTED STATE SENATOR OR STATE
- 21 REPRESENTATIVE.
- 22 (5) ONCE EACH YEAR, THE DEPARTMENT SHALL REPORT ON THE
- 23 OPERATION OF THE FACILITY. COPIES OF THE REPORT SHALL BE SUBMITTED
- 24 TO THE CHAIRPERSONS OF THE HOUSE AND SENATE COMMITTEES RESPONSIBLE
- 25 FOR LEGISLATION ON CORRECTIONS OR JUDICIAL ISSUES[, ] THE CLERK
- OF THE HOUSE OF REPRESENTATIVES AND THE SECRETARY OF THE SENATE[, THE COUNTY BOARD OF COMMISSIONERS OF THE COUNTY IN WHICH THE FACILITY IS LOCATED, AND TO THE LEGISLATIVE BODY OF ANY OTHER LOCAL UNIT OF GOVERNMENT IN WHICH THE FACILITY IS LOCATED. THE DEPARTMENT SHALL ALSO MAINTAIN A COPY OF THE REPORT ON THE DEPARTMENT'S OFFICIAL WEBSITE.
  - (6) A CITIZENS ADVISORY COUNCIL SHALL BE CREATED IN THE COUNTY IN WHICH A CORRECTIONAL FACILITY IS OPERATED BY A PRIVATE VENDOR. THE PURPOSE OF THE ADVISORY COUNCIL SHALL BE TO ADDRESS CITIZEN COMPLAINTS

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House Bill No. 5174 (H-3) as amended February 16, 2012 AND LOCAL CONCERNS REGARDING THE FACILITY AND TO RELATE THOSE COMPLAINTS AND CONCERNS TO THE PRIVATE VENDOR AND TO THE DEPARTMENT. THE COUNCIL SHALL CONSIST OF THE FOLLOWING MEMBERS:

- (A) THE COUNTY SHERIFF OR HIS OR HER DESIGNATED REPRESENTATIVE.
- (B) IF THE FACILITY IS LOCATED IN WHOLE OR IN PART IN A LOCAL UNIT OF GOVERNMENT HAVING AN ORGANIZED POLICE DEPARTMENT, THE POLICE CHIEF OF THAT LOCAL UNIT OF GOVERNMENT OR HIS OR HER DESIGNATED REPRESENTATIVE.
- (C) THE FIRE CHIEF OR HIS OR HER DESIGNATED REPRESENTATIVE OF THE DEPARTMENT PROVIDING FIRE PROTECTION SERVICES WITHIN THE LOCAL UNIT OF GOVERNMENT IN WHICH THE CORRECTIONAL FACILITY IS LOCATED.
- (D) THREE MEMBERS APPOINTED BY THE GOVERNING BODY OF THE LOCAL UNIT OF GOVERNMENT IN WHICH THE FACILITY IS LOCATED. OF THE MEMBERS APPOINTED UNDER THIS SUBDIVISION, 1 SHALL BE APPOINTED FOR A TERM OF 1 YEAR AND 2 SHALL BE APPOINTED FOR A TERM OF 2 YEARS. EACH SUBSEQUENT APPOINTMENT SHALL BE FOR A TERM OF 2 YEARS.
- (E) TWO MEMBERS APPOINTED BY THE SCHOOL DISTRICT IN WHICH THE FACILITY IS LOCATED. OF THE MEMBERS APPOINTED UNDER THIS SUBDIVISION, 1 SHALL BE APPOINTED FOR AN INITIAL TERM OF 1 YEAR AND 1 SHALL BE APPOINTED FOR A TERM OF 2 YEARS. EACH SUBSEQUENT APPOINTMENT SHALL BE FOR A TERM OF 2 YEARS.
- (7) MEETINGS OF THE CITIZENS ADVISORY COUNCIL SHALL BE HELD IN COMPLIANCE WITH THE OPEN MEETINGS ACT, 1976 PA 267, MCL 15.261 TO 15.275. A DOCUMENT PREPARED, OWNED, USED, IN THE POSSESSION OF, OR RETAINED BY THE CITIZENS ADVISORY COUNCIL IN THE PERFORMANCE OF AN OFFICIAL FUNCTION IS SUBJECT TO THE FREEDOM OF INFORMATION ACT, 1976 PA 442, MCL 15.231 TO 15.246.]
- 27 Sec. 20i. (1) If the Michigan youth PRIVATE correctional

- 1 facility established pursuant to DESCRIBED IN section 20g in Webber
- 2 township, Lake county, Michigan, is not utilized by the department
- 3 for housing inmates or detainees under the jurisdiction of the
- 4 department, the private vendor that operates the Michigan youth
- 5 THAT correctional facility may utilize the facility for housing,
- 6 custody, and care of detainees or inmates from other local, state,
- 7 or federal agencies, either by directly contracting with those
- 8 local, state, or federal agencies or by having 1 or more local,
- 9 state, or federal agencies enter into an interlocal agreement with
- 10 Webber township, Lake county, or the county sheriff for Lake
- 11 county, who in turn may contract with the private vendor for
- 12 services to be provided under the terms of the interlocal
- 13 agreement, subject to the requirements of this section. If all
- 14 contractual factors regarding potential inmates or detainees are
- 15 equal, the private vendor shall give preference to the admission of
- 16 inmates or detainees sent from agencies within this state.
- 17 (2) Any contract under this section for the housing, custody,
- 18 and care of detainees or inmates from other local, state, or
- 19 federal agencies shall require all of the following:
- (a) The private vendor that operates the facility shall do all
- 21 of the following:
- 22 (i) Obtain accreditation of the facility by the American
- 23 correctional association within 24 months after the private vendor
- 24 commences operations at the facility and maintain that
- 25 accreditation throughout the term of any contract for the use of
- 26 the facility.
- (ii) Operate the facility in compliance with the applicable

- 1 standards of the American correctional association.
- 2 (b) The personnel employed by the private vendor in the
- 3 operation of the facility shall meet the employment and training
- 4 requirements set forth in the applicable standards of the American
- 5 correctional association, and also shall meet any higher training
- 6 and employment standards that may be mandated under a contract
- 7 between the private vendor and a local, state, or federal agency
- 8 that sends inmates or detainees to the facility.
- 9 (c) Any serious incident that occurs at the facility shall be
- 10 reported immediately to the sheriff of Lake county and the state
- 11 police.
- 12 (3) An inmate or detainee housed at the facility shall not
- 13 participate in work release, a work camp, or another similar
- 14 program or activity occurring outside the secure perimeter of the
- 15 facility WITHOUT THE AUTHORIZATION OF THE DEPARTMENT.
- 16 (4) The facility shall allow the presence of on-site monitors
- 17 from any local, state, or federal agency that sends inmates or
- 18 detainees to the facility, for the purpose of monitoring the
- 19 conditions of confinement of those inmates or detainees. Whenever
- 20 the private vendor submits a written report to a local, state, or
- 21 federal agency that sends inmates or detainees to the facility, the
- 22 private vendor shall send copies of the written report to the
- 23 township supervisor for Webber township, the board of county
- 24 commissioners for Lake county, the sheriff of Lake county, and the
- 25 department.
- (5) Personnel employed at the facility by the private vendor
- 27 who have met the employment and training requirements set forth in

- 1 the applicable standards of the American correctional association
- 2 have full authority to perform their duties and responsibilities
- 3 under law, including, but not limited to, exercising the use of
- 4 force in the same manner and to the same extent as would be
- 5 authorized if those personnel were employed in a correctional
- 6 facility operated by the department.
- 7 (6) A contract with a local, state, or federal agency that
- 8 sends inmates or detainees to the facility shall not require,
- 9 authorize, or imply a delegation of the authority or responsibility
- 10 to the private vendor to do any of the following:
- 11 (a) Develop or implement procedures for calculating inmate
- 12 release and parole eligibility dates or recommending the granting
- 13 or denying of parole, although the private vendor may submit
- 14 written reports that have been prepared in the ordinary course of
- 15 business.
- 16 (b) Develop or implement procedures for calculating and
- 17 awarding earned credits, including good time credits, disciplinary
- 18 credits, or similar credits affecting the length of an inmate's
- 19 incarceration, approving the type of work inmates may perform and
- 20 the wage or earned credits, if any, that may be awarded to inmates
- 21 engaging in that work, and granting, denying, or revoking earned
- 22 credits.
- 23 (7) An inmate or detainee shall not be housed at the facility
- 24 unless the security classification of the inmate or detainee, as it
- 25 would be determined by the department if he or she were being
- 26 housed in a state correctional facility, is level IV or below, and
- 27 has never previously been above level IV.

- 1 (8) Inmates and detainees shall be transferred to and from the
- 2 facility in a secure manner. Any inmate or detainee housed at the
- 3 facility who was sent from another state, a local agency outside
- 4 this state, or the federal government shall be returned to the
- 5 agency that sent the inmate or detainee upon completion of the
- 6 inmate's or detainee's term of incarceration in the facility and
- 7 shall not be released from custody within this state.
- **8** (9) The department of corrections is not responsible for
- 9 oversight of the facility. This state, or any department or agency
- 10 of this state, is not civilly liable for damages arising out of the
- 11 operation of the facility.
- 12 (10) As used in this section:
- 13 (a) "Facility" means the former Michigan youth PRIVATELY OWNED
- 14 correctional facility described in subsection (1).
- 15 (b) "Security classification" means 1 of 6 levels of
- 16 restrictiveness enforced in housing units at each state
- 17 correctional facility, as determined by the department, with
- 18 security level I being the least restrictive and security level VI
- 19 being the most restrictive.
- 20 (c) "Serious incident" means a disturbance at the facility
- 21 involving 5 or more inmates or detainees, a death of an inmate or
- 22 detainee, a felony or attempted felony committed within the
- 23 facility, or an escape or attempted escape from the facility.
- 24 Enacting section 1. This amendatory act does not take effect
- 25 unless House Bill No. 5177 of the 96th Legislature is enacted into
- 26 law.