SUBSTITUTE FOR SENATE BILL NO. 959

A bill to make appropriations for the department of military and veterans affairs for the fiscal year ending September 30, 2013; to provide for the expenditure of the appropriations; to provide for certain powers and duties of the department of military and veterans affairs, other state agencies, and local units of government related to the appropriations; and to provide for the preparation of certain reports related to the appropriations.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1	PART 1
2	LINE-ITEM APPROPRIATIONS
3	FOR FISCAL YEAR 2012-2013
4	Sec. 101. Subject to the conditions set forth in this act, the
5	amounts listed in this part for the department of military and
6	veterans affairs are appropriated for the fiscal year ending

1	September 30, 2013 from the funds indicated in this part. The
2	following is a summary of the appropriations in this part:
3	DEPARTMENT OF MILITARY AND VETERANS AFFAIRS
4	APPROPRIATION SUMMARY
5	Full-time equated unclassified positions 8.0
6	Full-time equated classified positions 834.0
7	GROSS APPROPRIATION\$ 172,073,600
8	Total interdepartmental grants and intradepartmental
9	transfers
10	Schedule of interdepartmental grant revenue sources:
11	IDG, challenge grant 165,800
12	IDG, community health 100,000
13	IDG, state police 900,000
14	Interdepartmental grant revenues 700
15	ADJUSTED GROSS APPROPRIATION
16	Total federal revenues
17	Schedule of federal revenue sources:
18	DOD-DOA-NGB 69,073,300
19	DVA-VHA 26,160,100
20	HHS-Medicare 3,363,000
21	HHS-Medicaid 185,500
22	Federal counter narcotics revenues 50,000
23	Federal revenues 407,500
24	Total local revenues
25	Schedule of local revenue sources:
26	Local - school aid revenue 1,500,000
27	Local revenues 3,600

1	Total private revenues	1,503,700
2	Schedule of private revenue sources:	
3	Private donations 959,500	
4	Private - veterans' home post and posthumous funds	
5	540,000	
6	Private revenues 4,200	
7	Total other state restricted revenues	30,427,000
8	Schedule of restricted revenue sources:	
9	Rental fees 346,400	
10	Mackinac Bridge authority 70,000	
11	Test project fees 100,000	
12	Income and assessments 20,345,900	
13	Lease revenue 12,200	
14	Michigan veterans trust fund 5,166,500	
15	Michigan family relief fund 1,000,000	
16	Military construction fund 3,250,000	
17	State restricted revenues 136,000	
18	State general fund/general purpose\$	38,233,400
19	State general fund/general purpose schedule:	
20	Ongoing state general fund/general	
21	purpose 32,177,500	
22	One-time state general fund/general	
23	purpose 6,055,900	
24	Sec. 102. HEADQUARTERS AND ARMORIES	
25	Full-time equated unclassified positions 8.0	
26	Full-time equated classified positions 284.0	
27	Unclassified positions\$	1,165,000

1	Headquarters and armories	54,574,100
2	GROSS APPROPRIATION\$	55,739,100
3	Appropriated from:	
4	Interdepartmental grant revenues	1,000,000
5	Federal revenues	40,541,000
6	State restricted revenues	901,200
7	State general fund/general purpose\$	13,296,900
8	Schedule of programs:	
9	Headquarters and armories 11,958,800	
10	Military appeals tribunal 900	
11	State active duty 100,100	
12	Homeland security 1,000,000	
13	Military training sites and support facilities	
14		
15	Military training site and support facilities test	
16	projects 100,000	
17	Departmentwide accounts 1,869,100	
18	Special maintenance - state 3,051,200	
19	Special maintenance - federal 5,300,000	
20	Counter narcotic operations 50,000	
21	Information technology services and projects	
22		
23	Sec. 103. VETERANS OUTREACH	
24	Full-time equated classified positions 9.0	
25	Veterans outreach\$	8,720,700
26	GROSS APPROPRIATION\$	8,720,700
27	Appropriated from:	

1	State restricted revenues	5,166,500
2	State general fund/general purpose	\$ 3,554,200
3	Schedule of programs:	
4	Veterans advice, advocacy, and assistance grants	
5		
6	Veterans' affairs directorate administration. 649,600	
7	Veterans' trust fund administration 1,420,000	
8	Veterans' trust fund grants 3,746,500	
9	Sec. 104. COMMUNITY OUTREACH PROGRAMS	
10	Full-time equated classified positions 40.0	
11	Community outreach programs	\$ 8,203,700
12	GROSS APPROPRIATION	\$ 8,203,700
13	Appropriated from:	
14	Interdepartmental grant revenues	165,800
15	Federal revenues	4,973,400
16	Local revenues	1,500,000
17	Private revenues	959,500
18	State restricted revenues	600,000
19	State general fund/general purpose	\$ 5,000
20	Schedule of programs:	
21	Michigan emergency volunteers 5,000	
22	ChalleNGe program 5,276,700	
23	Military family relief fund 600,000	
24	Starbase grant 2,322,000	
25	Sec. 105. HOMES	
26	Full-time equated classified positions 501.0	
27	Homes	\$ 65,552,200

1	GROSS APPROPRIATION	\$ 65,552,200
2	Appropriated from:	
3	Federal revenues	29,317,500
4	Private revenues	540,000
5	State restricted revenues	20,373,300
6	State general fund/general purpose	\$ 15,321,400
7	Schedule of programs:	
8	Grand Rapids veterans' home 46,516,500	
9	Board of managers 665,000	
10	D.J. Jacobetti veterans' home 18,095,700	
11	Board of managers 275,000	
12	Sec. 106. CAPITAL OUTLAY AND ONE-TIME APPROPRIATIONS	
13	Special maintenance, remodeling and additions	\$ 15,000,000
14	Land acquisitions and appraisals	250,000
15	Flint armory replacement	12,000,000
16	State employee lump-sum payments	707,900
17	Special maintenance - state	2,400,000
18	Special maintenance and remodeling - Grand Rapids	
19	veterans' home	1,600,000
20	Special maintenance and remodeling - D.J. Jacobetti	
21	veterans' home	516,000
22	Veterans service enhancements	434,000
23	County counselor accreditation	200,000
24	Department data upgrades and digitization of records.	 750,000
25	GROSS APPROPRIATION	\$ 33,857,900
26	Appropriated from:	
27	Interdepartmental grant revenues	700

1 Federal revenues.....

2	Local revenues
3	Private revenues
4	State restricted revenues
5	State general fund/general purpose\$ 6,055,900
6	PART 2
7	PROVISIONS CONCERNING APPROPRIATIONS
8	FOR FISCAL YEAR 2012-2013
9	GENERAL SECTIONS
10	Sec. 201. Pursuant to section 30 of article IX of the state
11	constitution of 1963, total state spending from state resources
12	under part 1 for fiscal year 2012-2013 is \$68,660,400.00 and state
13	spending from state resources to be paid to local units of
14	government for fiscal year 2012-2013 is \$120,000.00. The itemized
15	statement below identifies appropriations from which spending to
16	local units of government will occur:
17	DEPARTMENT OF MILITARY AND VETERANS AFFAIRS
18	Military \$ 70,000
19	Schedule of programs:
20	Payments in lieu of taxes
21	Veterans and community outreach 50,000
22	Schedule of programs:
23	County counselor education and training expenses 50,000
24	TOTAL \$ 120,000
25	Sec. 202. The appropriations authorized under this act are

24,407,500

- 1 subject to the management and budget act, 1984 PA 431, MCL 18.1101
- 2 to 18.1594.
- 3 Sec. 203. As used in this act:
- 4 (a) "Department" means the department of military and veterans
- 5 affairs.
- 6 (b) "DOD" means the United States department of defense.
- 7 (c) "DOD-DOA-NGB" means the DOD department of the army,
- 8 national guard bureau.
- 9 (d) "DVA" means the United States department of veterans
- 10 affairs.
- 11 (e) "DVA-VHA" means the DVA veterans health administration.
- (f) "FTE" means full-time equated.
- 13 (g) "HHS" means the United States department of health and
- 14 human services.
- (h) "IDG" means interdepartmental grant.
- 16 (i) "MCL" means Michigan Compiled Laws.
- 17 (j) "PA" means public act.
- 18 (k) "Work project" means a group of activities featuring a
- 19 fixed duration, budget, and scope that is expected to cause a
- 20 measurable change in the delivery, efficiency, or effectiveness of
- 21 1 or more operations.
- (l) "Large veterans service organization" means a VSO that can
- 23 certify that its membership exceeds 30,000 individuals.
- 24 (m) "Medium veterans service organization" means a VSO that
- 25 can certify that its membership is between 2,500 and 30,000
- 26 individuals.
- 27 (n) "Small veterans service organization" means a VSO that can

- 1 certify that its membership is between 1,000 and 2,499 individuals.
- 2 (o) "VSO" means veterans service organization.
- 3 Sec. 204. The following shall constitute the appropriations
- 4 from part 1 for interdepartmental grant funds received by the
- 5 department from sources outside the department: \$165,800.00 from
- 6 challenge grant; \$100,000.00 from the department of community
- 7 health; and \$900,000.00 from the department of state police.
- 8 Sec. 206. (1) In addition to the funds appropriated in part 1,
- 9 there is appropriated an amount not to exceed \$10,000,000.00 for
- 10 federal contingency funds. These funds are not available for
- 11 expenditure until they have been transferred to another line item
- 12 in this act under section 393(2) of the management and budget act,
- 13 1984 PA 431, MCL 18.1393.
- 14 (2) In addition to the funds appropriated in part 1, there is
- appropriated an amount not to exceed \$2,000,000.00 for state
- 16 restricted contingency funds. These funds are not available for
- 17 expenditure until they have been transferred to another line item
- 18 in this act under section 393(2) of the management and budget act,
- 19 1984 PA 431, MCL 18.1393.
- 20 (3) In addition to the funds appropriated in part 1, there is
- 21 appropriated an amount not to exceed \$100,000.00 for local
- 22 contingency funds. These funds are not available for expenditure
- 23 until they have been transferred to another line item in this act
- 24 under section 393(2) of the management and budget act, 1984 PA 431,
- 25 MCL 18.1393.
- 26 (4) In addition to the funds appropriated in part 1, there is
- 27 appropriated an amount not to exceed \$100,000.00 for private

- 1 contingency funds. These funds are not available for expenditure
- 2 until they have been transferred to another line item in this act
- 3 under section 393(2) of the management and budget act, 1984 PA 431,
- 4 MCL 18.1393.
- 5 Sec. 207. The department shall provide the data necessary for
- 6 the department of technology, management, and budget to maintain a
- 7 searchable website that is accessible by the public at no cost that
- 8 includes, but is not limited to, all of the following:
- 9 (a) Fiscal year-to-date expenditures by category.
- 10 (b) Fiscal year-to-date expenditures by appropriation unit.
- 11 (c) Fiscal year-to-date payments to a selected vendor,
- 12 including the vendor name, payment date, payment amount, and
- 13 payment description.
- 14 (d) The number of active department employees by job
- 15 classification.
- (e) Job specifications and wage rates.
- 17 Sec. 208. The department shall use the Internet to fulfill the
- 18 reporting requirements of this act. This requirement may include
- 19 transmission of reports via electronic mail to the recipients
- 20 identified for each reporting requirement, or it may include
- 21 placement of reports on an Internet or Intranet site.
- Sec. 209. Funds appropriated in part 1 shall not be used for
- 23 the purchase of foreign goods or services, or both, if
- 24 competitively priced and of comparable quality American goods or
- 25 services, or both, are available. Preference shall be given to
- 26 goods or services, or both, manufactured or provided by Michigan
- 27 businesses, if they are competitively priced and of comparable

- 1 quality. In addition, preference shall be given to goods or
- 2 services, or both, that are manufactured or provided by Michigan
- 3 businesses owned and operated by veterans, if they are
- 4 competitively priced and of comparable quality.
- 5 Sec. 210. The department shall take all reasonable steps to
- 6 ensure businesses in deprived and depressed communities compete for
- 7 and perform contracts to provide services or supplies, or both. The
- 8 director of the department shall strongly encourage firms with
- 9 which the department contracts to subcontract with certified
- 10 businesses in depressed and deprived communities for services,
- 11 supplies, or both.
- 12 Sec. 212. The department shall receive and retain copies of
- 13 all reports funded from appropriations in part 1. Federal and state
- 14 guidelines for short-term and long-term retention of records shall
- 15 be followed. The department may electronically retain copies of
- 16 reports unless otherwise required by federal and state guidelines.
- 17 Sec. 215. The department shall not take disciplinary action
- 18 against an employee for communicating with a member of the
- 19 legislature or his or her staff.
- 20 Sec. 216. (1) Notwithstanding any other provision of this act,
- 21 the schedule of programs in part 1 lists programs which may, but
- 22 are not required to be, funded under this act.
- 23 (2) Notwithstanding any other provisions of this act, the
- 24 schedule of revenue sources in part 1 may or may not be received
- 25 from the funding entities listed.
- 26 (3) Any funding required by statute is not subject to funding
- 27 flexibility and shall be funded in accordance with that statute.

- 1 Sec. 217. The department shall improve its budgetary
- 2 efficiency pertaining to the delivery of core services delineated
- 3 in section 222 by doing all of the following:
- 4 (a) Prioritizing personnel over buildings in budgetary
- 5 efficiency considerations.
- 6 (b) Pursuing the physical or virtual consolidation of support
- 7 service functions such as information technology, human resources,
- 8 and accounting as a means of improving standardization and
- 9 efficiency.
- 10 (c) Seeking expenditure reductions whenever possible through
- 11 the streamlining of existing service delivery activities.
- 12 (d) Identifying efficiencies that can be gained via the
- 13 reduction or elimination of programs, policies, and practices which
- 14 have outlived their usefulness.
- 15 Sec. 218. The department shall prepare a report on out-of-
- 16 state travel expenses not later than January 1 of each year. The
- 17 travel report shall be a listing of all travel by classified and
- 18 unclassified employees outside this state in the immediately
- 19 preceding fiscal year that was funded in whole or in part with
- 20 funds appropriated in the department's budget. The report shall be
- 21 submitted to the house and senate standing committees on
- 22 appropriations, the house and senate fiscal agencies, and the state
- 23 budget director. The report shall include the following
- 24 information:
- 25 (a) The dates of each travel occurrence.
- 26 (b) The total transportation and related costs of each travel
- 27 occurrence, including the proportion funded with state general

- 1 fund/general purpose revenues, the proportion funded with state
- 2 restricted revenues, the proportion funded with federal revenues,
- 3 and the proportion funded with other revenues.
- 4 Sec. 219. (1) The department shall provide quarterly reports,
- 5 beginning October 1, to the senate and house appropriations
- 6 subcommittees, and the senate and house fiscal agencies, which
- 7 provide the following data:
- 8 (a) A list of all major work projects, including a status
- 9 report of each project.
- 10 (b) The department's financial status, featuring a report of
- 11 budgeted versus actual expenditures by part 1 line item including a
- 12 year-end projection of budget requirements. If projected department
- 13 budget requirements exceed the allocated budget, the report shall
- 14 include a plan to reduce overall expenses while still satisfying
- 15 specified service level requirements.
- 16 (c) Evidence of efficiencies and management of funds within
- 17 established appropriations, documented through the DTMB monthly
- 18 expenditure report as described in section 301(3) of this part.
- 19 (d) A list of projected armory closings from section 302(6) of
- 20 this part.
- 21 (e) A list of property sales as described in section 223 of
- 22 this part.
- 23 (2) The department shall provide all information necessary to
- 24 validate that the requirements of this part have been achieved.
- 25 (3) The department shall provide a corrective action plan
- 26 within 30 days of a quarterly report under this section for any
- 27 requirements of this part that have not been achieved. The

- 1 department shall provide a monthly status of corrective action
- 2 plans.
- 3 (4) The department shall provide a summary of fund shifts,
- 4 that have been approved by the state budget office, that have
- 5 occurred between items listed in the schedule of programs mentioned
- 6 in part 1 on a quarterly basis to the senate and house
- 7 appropriations subcommittees on state police and military and
- 8 veterans affairs, and the senate and house fiscal agencies.
- 9 (5) The department shall provide a corrective action plan for
- 10 any service metrics that do not meet requirements. The department
- 11 shall provide a status of correction action plans at the next
- 12 quarterly review.
- 13 (6) The Grand Rapids and D.J. Jacobetti veterans' homes shall
- 14 provide to the appropriate senate and house appropriations
- 15 subcommittees the results of the veterans' homes annual veterans'
- 16 affairs inspection and their corrective action plans.
- 17 Sec. 220. The department shall provide the following data to
- 18 the appropriate senate and house appropriations subcommittees and
- 19 the senate and house fiscal agencies on an annual basis:
- 20 (a) Using information received from the grant recipients in
- 21 section 401 of this part, a progress report on metric requirements,
- 22 copies of certified financial audits and tax reports of grant
- 23 recipients, a listing from grant recipients of expenditures by
- 24 spending category, including a listing of individual salaries of
- 25 each officer and administrative staff, a listing of volunteer hours
- 26 including the hours, series, and donations provided to residents of
- 27 the Grand Rapids veterans' home and the D.J. Jacobetti veterans'

- 1 home. The department shall provide within the report a specific
- 2 notification whether any veterans grant recipients failed to comply
- 3 with established reporting requirements.
- 4 (b) The Grand Rapids veterans' home and the D.J. Jacobetti
- 5 veterans' home shall produce a report including an accounting of
- 6 member populations and bed space available, a description and
- 7 accounting of services and activities provided to members,
- 8 financial information, and current state nursing home licensure
- 9 status.
- 10 (c) A detailed report of the Michigan veteran's trust fund
- 11 that includes information on grants provided from the emergency
- 12 grant program, including details concerning the methodology of
- 13 allocations, the selection of emergency grant program authorized
- 14 agents, and a detailed breakdown of trust fund expenditures for
- 15 that year. The report shall also provide an update on the
- 16 department's efforts to reduce program administrative costs and
- 17 maintain the Michigan veterans' trust fund corpus to its original
- 18 amount of at least \$50,000,000.00.
- 19 Sec. 222. The appropriations in part 1 are for the core
- 20 services, support services, and work projects of the department,
- 21 including, but not limited to, the following core services:
- 22 armories and joint forces readiness, maintenance and operation of
- 23 army national guard training facilities, operation and maintenance
- 24 of air national guard air bases, veterans affairs directorate and
- 25 administration of the veterans trust fund, administration and
- 26 oversight of veterans advice, advocacy, and assistance grants,
- 27 training support for county veterans counselors, administration of

- 1 the military family relief fund, the Michigan youth challenge
- 2 academy program, and the administration of the Grand Rapids
- 3 veterans' home and the D.J. Jacobetti veterans' home.
- 4 Sec. 223. Sixty days prior to the public announcement of the
- 5 intention to sell any department property, the department shall
- 6 submit notification of that intent to the appropriate senate and
- 7 house appropriations subcommittees and the senate and house fiscal
- 8 agencies.
- 9 Sec. 225. Funds appropriated in part 1 shall not be used by
- 10 the department to hire a person to provide legal services that are
- 11 the responsibility of the attorney general. This prohibition does
- 12 not apply to legal services for bonding activities and for those
- 13 activities that the attorney general authorizes.
- 14 Sec. 226. The department shall seek partnerships with United
- 15 States armed forces reserve units for the colocation of activities,
- 16 including sharing in the acquisition and costs for facilities.
- 17 Sec. 227. Bids for contract services shall not exclude public
- 18 employee unions from the bid process.
- 19 Sec. 228. Not later than November 15, the department shall
- 20 prepare and transmit a report that provides for estimates of the
- 21 total general fund/general purpose appropriations lapses at the
- 22 close of the fiscal year. This report shall summarize the projected
- 23 year-end general fund/general purpose appropriations lapses by
- 24 major departmental program or program areas. The report shall be
- 25 transmitted to the office of the state budget, the chairpersons of
- 26 the senate and house standing committees on appropriations, the
- 27 senate and house appropriations subcommittees, and the senate and

- 1 house fiscal agencies.
- 2 Sec. 229. Within 14 days after the release of the executive
- 3 budget recommendation, the department shall provide the state
- 4 budget director, the senate and house appropriations chairs, the
- 5 senate and house appropriations subcommittees on state police and
- 6 military and veterans affairs, and the senate and house fiscal
- 7 agencies with an annual report on estimated state restricted fund
- 8 balances, state restricted fund projected revenues, and state
- 9 restricted fund expenditures for the fiscal years ending September
- 10 30, 2012 and September 30, 2013.

11 HEADQUARTERS AND ARMORIES

- Sec. 300. (1) From the funds appropriated in part 1, there is
- 13 funding to support unclassified employee positions as authorized by
- 14 section 5 of article XI of the state constitution of 1963. These
- 15 positions include the following: department director, the adjutant
- 16 general for Michigan; assistant adjutant general army; assistant
- 17 adjutant general installations; assistant adjutant general air;
- 18 director, veterans affairs directorate; deputy director,
- 19 installations command; director, strategy and policy; and director,
- 20 public safety project.
- 21 (2) Not less than 30 days prior to the department submitting a
- 22 request for an additional unclassified employee position from the
- 23 civil service commission, or for any substantive change to the
- 24 duties of an existing unclassified employee position, the
- 25 department shall notify the senate and house appropriations
- 26 subcommittees on state police and military affairs and the senate

- 1 and house fiscal agencies.
- 2 Sec. 301. (1) The department shall provide administrative
- 3 support for department operations.
- 4 (2) The department shall maintain the staffing and resources
- 5 necessary to ensure proper accountability of state funds.
- 6 (3) The department shall maintain the staffing and resources
- 7 necessary to adhere to the state of Michigan financial management
- 8 guide for accounting, contracting, purchasing, budgeting, and
- 9 financial reporting and the administrative guide to state
- 10 government.
- 11 (4) The department shall ensure fiscal controls relating to
- 12 procurement of goods and services and other expenditures.
- Sec. 302. (1) The department shall operate and maintain
- 14 national quard armories.
- 15 (2) The department shall provide resources necessary to ensure
- 16 that armories are maintained in accordance with army regulation
- **17** 210-14.
- 18 (3) The department shall evaluate armories for consolidation,
- 19 energy, and utility efficiency and identify work projects that
- 20 would improve this efficiency.
- 21 (4) The department shall establish a system that measures the
- 22 condition and adequacy of armory facilities using both quality and
- 23 functionality criteria based off the installation status report-
- 24 infrastructure inspections that are conducted annually as a
- 25 requirement set forth by the national guard.
- 26 (5) The department shall identify and upgrade 15 red armories
- 27 to yellow or green facilities as determined by the measure

- 1 established in subsection (4).
- 2 (6) The department shall consult with the house and senate
- 3 appropriations subcommittees on state police and military and
- 4 veterans affairs regarding the projected closing or consolidation
- 5 of any national quard armories.
- 6 Sec. 303. (1) The department shall provide army national guard
- 7 forces, when directed, for state and local emergencies and in
- 8 support of national military requirements.
- 9 (2) The department shall provide resources necessary to train
- 10 and equip military forces to standards set by the United States
- 11 armed forces.
- Sec. 304. (1) The department shall operate and maintain army
- 13 national guard training facilities, including Fort Custer and Camp
- 14 Grayling.
- 15 (2) The department shall provide resources necessary to meet
- 16 building maintenance requirements per performance specifications
- 17 established in master cooperative agreement appendix 1, section
- 18 104, national guard bureau regulations.
- 19 (3) Army national guard training facilities security
- 20 management shall secure all locations, monitor alarm equipment, and
- 21 adhere to state laws, statutes, and army regulation 190-56 and
- 22 master cooperative agreement appendix 3, section 308, national
- 23 quard bureau regulations.
- 24 (4) Using individual facility assessments, the department
- 25 shall improve the adequacy of utilities and infrastructure of the
- 26 air bases. The department shall improve quality rating at the air
- 27 base facilities based on the number of faults corrected and dollars

- 1 available (spent) during the fiscal year.
- 2 Sec. 305. (1) The department shall provide air national guard
- 3 forces, when directed, for state and local emergencies and in
- 4 support of national military requirements.
- 5 (2) The department shall provide resources necessary to train
- 6 and equip military forces to standards set by the United States
- 7 armed forces.
- 8 (3) Using individual facility assessments, the department
- 9 shall improve the adequacy of utilities and infrastructure of the
- 10 military training sites and support facilities. The department
- 11 shall improve quality rating at the facilities based on the number
- 12 of faults corrected and dollars available (spent) during the fiscal
- 13 year.
- 14 Sec. 306. (1) The department shall operate and maintain air
- 15 national guard air bases, including Selfridge air national guard
- 16 base, Battle Creek air national guard base, and Alpena combat
- 17 readiness training center.
- 18 (2) The department shall provide resources necessary to meet
- 19 facility maintenance at air national quard bases, including
- 20 maintenance and preventive maintenance of authorized building and
- 21 systems at no less than the minimum standards required by
- 22 applicable federal, state, and local agencies.
- 23 (3) The department shall maintain the staffing and resources
- 24 necessary to provide security services at air national guard bases,
- 25 including the security of the location and the monitoring of alarm
- 26 equipment, in accordance with air force instruction 31-101 and
- 27 master cooperative agreement appendix 23, section 2308, national

1 quard bureau regulations.

VETERANS OUTREACH

2

- 3 Sec. 401. (1) The department shall provide advice, advocacy,
- 4 and assistance services to Michigan veterans.
- 5 (2) The department shall maintain the staffing and resources
- 6 necessary to develop and operate a program that will provide
- 7 benefits counseling and representation to veterans of this state
- 8 for the purpose of assisting veterans to obtain United States
- 9 department of veteran affairs health, financial, and memorial
- 10 benefits for which they are eligible.
- 11 (3) Grants recipients in this section shall submit a report to
- 12 the department on the number of claims filed for veterans in this
- 13 state with the United States department of veterans affairs and the
- 14 number of actual claims awarded.
- 15 (4) The department shall create a 5-member advisory board
- 16 consisting of presidents/commanders from 2 large veterans service
- 17 organizations, 2 medium veterans service organizations, and 1 small
- 18 veterans service organization. The board shall meet no less than
- 19 twice a year, without reimbursement by the department, and have the
- 20 following duties:
- 21 (a) Assist the department in establishing criteria for grant
- 22 awards. The department, while utilizing advice provided by the
- 23 board in establishing grant criteria, is solely responsible for
- 24 determination of the amounts and recipients of the grants.
- 25 (b) Serve as a liaison between the grant recipients, the
- 26 department, and the legislature.

- 1 (c) Assist the department in developing plans, reviewing
- 2 service delivery, and identifying goals to better assist veterans
- 3 in applying for and receiving benefits from the federal, state, and
- 4 local governments.
- 5 (d) Provide a forum regarding veterans' issues, including
- 6 suggesting changes in department programs that address veterans'
- 7 changing needs.
- 8 (5) Of the appropriation in part 1 for veterans advice,
- 9 advocacy, and assistance, grants shall be distributed by the
- 10 department in the form of 5 grants for the period beginning October
- 11 1, 2012, including 1 specialized grant. The specialized grant shall
- 12 be awarded to a group specializing in advocacy for paralyzed
- 13 veterans.
- 14 (6) Money used for grants shall be used only for salaries,
- 15 wages, related personnel costs, in-state training, and equipment
- 16 for accredited veteran service advocacy officers and necessary
- 17 support and managerial staff.
- 18 (7) The department shall take steps to improve the
- 19 coordination of veterans' benefits counseling in the state to
- 20 maximize the effective and efficient use of taxpayer dollars in
- 21 this goal and to ensure that every veteran is served.
- 22 (8) The department shall increase its responsibility in the
- 23 administration, management, oversight, and outreach of the delivery
- 24 of services to veterans by working with grant recipients, the
- 25 veterans advisory board, county veterans counselors, and
- 26 representatives from the Michigan veterans trust fund to identify,
- 27 implement, and evaluate steps to do all the following:

- 1 (a) Improve national standing with regard to veterans affairs
- 2 benefits granted per veteran, including veterans education
- 3 benefits.
- 4 (b) Increase the percentage of veterans in this state who
- 5 become aware of their eligibility for service-connected disability
- 6 or pension benefits from the United States department of veterans
- 7 affairs.
- 8 (c) Increase the percentage of veterans in this state who
- 9 become aware of their eligibility for enrollment in the veterans
- 10 affairs health care system.
- 11 (d) Expand training opportunities for veteran service
- 12 organization service officers.
- 13 (e) Increase the percentage of veterans in this state who
- 14 become aware of their eligibility for education benefits under the
- 15 post-9/11 veterans education assistance improvements act of 2010.
- 16 (f) Increase the percentage of veterans in this state who
- 17 become aware of job training and job placement opportunities.
- 18 Sec. 402. (1) The Michigan veterans' trust fund board together
- 19 with the department shall provide emergency grants for disbursement
- 20 from the Michigan veterans' trust fund.
- 21 (2) The Michigan veterans' trust fund board together with the
- 22 department shall maintain the staffing and resources necessary to
- 23 provide outreach to veterans who may need and qualify for veterans
- 24 trust fund emergency grants.
- 25 (3) The Michigan veterans' trust fund board shall work to
- 26 increase the percentage of grant applications that are approved and
- 27 received by eligible families by 5% over those approved and

- 1 received by eligible families in fiscal year 2010-2011.
- 2 Sec. 404. (1) The department shall provide training support
- 3 for county veterans counselors.
- 4 (2) The department shall provide resources necessary to
- 5 provide county veterans counselors with training to ensure quality
- 6 services to veterans.
- 7 (3) The department shall work with counties towards the goal
- 8 of having at least 1 county veterans counselor in every county in
- 9 this state.
- 10 (4) The Michigan veterans' affairs directorate administration
- 11 and the Michigan veterans' trust fund administration shall take
- 12 steps to assist the county veterans counselors of this state to
- 13 obtain training necessary for the execution of their duties.

14 COMMUNITY OUTREACH PROGRAMS

- 15 Sec. 501. (1) The department shall provide grants for
- 16 disbursement from the military family relief fund.
- 17 (2) The department shall maintain the staffing and resources
- 18 necessary to provide outreach to the Michigan families of active
- 19 members of the armed forces.
- 20 (3) The department shall work to increase the percentage of
- 21 military family relief grant applications that are approved and
- 22 received by eligible families by 5% over those approved and
- 23 received by eligible families in fiscal year 2010-2011.
- Sec. 502. (1) The department shall maintain the Michigan youth
- 25 challenge academy to provide values, skills, education, and self-
- 26 discipline instruction for at-risk youth.

- 1 (2) The department shall ensure that at least 65% of the
- 2 cadets who enroll in the Michigan youth challenge academy meet the
- 3 requirement for graduation from the academy.
- 4 (3) The department shall take steps to recruit candidates to
- 5 the challenge program from economically disadvantaged areas,
- 6 including those with low-income and high-unemployment backgrounds.
- 7 (4) The department shall partner with the department of human
- 8 services to identify youth who may be eligible for the challenge
- 9 program from those youth served by department of human services
- 10 programs. These eligible youth shall be given priority for
- 11 enrollment in the program.
- 12 (5) The funds appropriated in this act for private donations
- 13 to the Michigan youth challenge program shall be considered state
- 14 restricted revenue, and unexpended funds remaining at the close of
- 15 the fiscal year shall not lapse to the general fund but shall be
- 16 carried forward to the subsequent fiscal year.

HOMES

17

- 18 Sec. 601. (1) The department shall provide compassionate,
- 19 quality interdisciplinary care at the state's Grand Rapids and D.J.
- 20 Jacobetti veterans' homes so that members can achieve their highest
- 21 potential of wellness, independence, self-worth, and dignity.
- 22 (2) The department shall provide resources necessary to
- 23 provide adequate nursing care services to veterans in accordance
- 24 with federal standards, including the following:
- 25 (a) A licensed minimum number of 403 residents in skilled
- 26 nursing beds at the Grand Rapids veterans' home.

- 1 (b) A licensed minimum number of 72 residents in domiciliary
- 2 beds at the Grand Rapids veterans' home.
- 3 (c) A licensed minimum number of 158 residents in skilled
- 4 nursing beds at the D.J. Jacobetti veterans' home.
- 5 (d) A licensed minimum number of 11 residents in domiciliary
- 6 beds at the D.J. Jacobetti veterans' home.
- 7 (3) The Grand Rapids and D.J. Jacobetti veterans' homes shall
- 8 ensure that their medical staffing is in accordance with United
- 9 States department of veterans administration standards.
- 10 (4) The Grand Rapids and D.J. Jacobetti veterans' homes shall
- 11 ensure that transportation is assured for each resident for every
- 12 medical appointment outside the veterans' home.
- 13 (5) The Grand Rapids and D.J. Jacobetti veterans' homes shall
- 14 ensure that each member resident receives daily laundry service.
- 15 (6) The Grand Rapids and D.J. Jacobetti veterans' homes shall
- 16 ensure that maintenance and custodial services are provided for
- 17 each home in accordance with applicable local, state, and federal
- 18 standards.
- 19 (7) The Grand Rapids and D.J. Jacobetti veterans' homes shall
- 20 ensure that each resident receives a medical and care assessment
- 21 including a dietary plan upon admission to the home, with meals and
- 22 snacks provided in accordance with the plan and R 325.20803 of the
- 23 Michigan administrative code.
- 24 (8) The money appropriated in this article for the boards of
- 25 managers may be expended for facility improvements, the purchase
- 26 and repair of equipment and furnishings, member services, and other
- 27 purposes that benefit the Grand Rapids and D.J. Jacobetti veterans'

- 1 homes.
- 2 (9) Appropriations in this article for the Grand Rapids and
- 3 D.J. Jacobetti veterans' homes shall not be used for any purpose
- 4 other than for veterans and veterans' families.
- 5 (10) The department shall, prior to altering the spending plan
- 6 by the board of managers of post and posthumous funds, report to
- 7 the appropriate senate and house appropriations subcommittees 30
- 8 days prior to that action and shall indicate the rationale for that
- 9 decision.
- 10 (11) Any contractor providing competency evaluated nursing
- 11 assistants (CENA) to the Grand Rapids and D.J. Jacobetti veterans'
- 12 homes shall ensure that each CENA has at least 8 hours of training
- on information provided by the veterans' home.
- 14 (12) Any contractor providing competency evaluated nursing
- 15 assistants to the Grand Rapids and D.J. Jacobetti veterans' homes
- 16 shall ensure that each CENA has at least 1 eight-hour shift of
- 17 shadowing at the veterans' home.
- 18 (13) Any contractor providing competency evaluated nursing
- 19 assistants to the Grand Rapids and D.J. Jacobetti veterans' homes
- 20 shall ensure that each CENA is competent in the basic skills needed
- 21 to perform his or her assigned duties at the veterans' home.
- 22 (14) Any contractor providing competency evaluated nursing
- 23 assistants to the Grand Rapids and D.J. Jacobetti veterans' homes
- 24 shall ensure that each CENA has at least 1 year of experience in
- 25 long-term care.
- 26 (15) The Grand Rapids and D.J. Jacobetti veterans' homes shall
- 27 provide each CENA at least 12 hours of in-service training once

- 1 that individual has been assigned to the veterans' home.
- 2 (16) The Grand Rapids and D.J. Jacobetti veterans' homes shall
- 3 ensure that care services are provided to each resident of the
- 4 veterans' homes in accordance with standards set by the United
- 5 States department of veterans' affairs.
- 6 Sec. 602. (1) It is the intent of the legislature that the
- 7 office of the Michigan veterans' facility ombudsman be created
- 8 within the legislative council. The ombudsman shall be appointed by
- 9 and serve at the pleasure of the legislative council.
- 10 (2) The legislative council shall establish procedures for
- 11 approving the budget of the office, for expending funds of the
- 12 office, and for the employment of personnel for the office.
- 13 (3) The purpose of the ombudsman is to conduct investigations,
- 14 when deemed necessary, upon his or her own initiative or upon
- 15 receipt of a complaint from a resident veteran, family member of a
- 16 resident veteran, or legislator who files a complaint concerning an
- 17 action, omission, decision, recommendation, practice, or other
- 18 procedure of the department of military and veterans affairs or a
- 19 condition existing at a Michigan veterans' facility that is alleged
- 20 to be contrary to law or departmental policy or that poses a
- 21 significant health or safety issue for which there is no effective
- 22 administrative remedy.
- 23 (4) Subject to approval of the legislative council, the
- 24 ombudsman shall establish procedures for receiving and processing
- 25 complaints, conducting investigations, holding hearings, and
- 26 reporting the findings resulting from the investigations.
- 27 (5) Upon request and without the requirement of any release,

- 1 the ombudsman shall be given access to all information, records,
- 2 and documents in the possession of the department of military and
- 3 veterans affairs or a Michigan veterans' facility that the
- 4 ombudsman deems necessary in an investigation.
- 5 (6) Upon request and without notice, the ombudsman shall be
- 6 granted entrance to inspect at any time any Michigan veterans'
- 7 facility.
- 8 (7) The ombudsman may hold informal hearings and may request
- 9 that any person appear before the ombudsman or at a hearing and
- 10 give testimony or produce documentary or other evidence that the
- 11 ombudsman deems relevant to an investigation.
- 12 (8) The ombudsman shall advise a complainant to pursue all
- 13 administrative remedies open to the complainant. The ombudsman may
- 14 request and shall receive from the department of military and
- 15 veterans affairs or from a Michigan veterans' facility a progress
- 16 report concerning the administrative processing of a complaint.
- 17 After administrative action on a complaint, the ombudsman may
- 18 conduct further investigation on the request of a complainant or on
- 19 his or her own initiative.
- 20 (9) The ombudsman is not required to conduct an investigation
- 21 on a complaint brought before the ombudsman. A complainant is not
- 22 entitled as a right to be heard by the ombudsman.
- 23 (10) Upon receiving a complaint and deciding to investigate
- 24 the complaint, the ombudsman shall notify the complainant, the
- 25 resident veteran or resident veterans affected, and the department
- 26 of military and veterans affairs. If the ombudsman declines to
- 27 investigate, the ombudsman shall notify the complainant, in

- 1 writing, and inform the resident veteran or veterans affected of
- 2 the reasons for the ombudsman's decision.
- 3 (11) Correspondence between the ombudsman and a complainant is
- 4 confidential and is privileged communication. A report prepared and
- 5 recommendations made by the ombudsman and submitted to the
- 6 legislative council are exempt from disclosure under the freedom of
- 7 information act, 1976 PA 442, MCL 15.231 to 15.246.
- 8 (12) The ombudsman shall prepare and submit a report of the
- 9 findings of an investigation and make recommendations to the
- 10 legislative council within 30 days after completing the
- 11 investigation if the ombudsman finds any of the following:
- 12 (a) A matter that should be considered by the department.
- 13 (b) An act that should be modified or canceled.
- (c) A statute or rule that should be altered.
- (d) Acts for which justification is necessary.
- 16 (e) Significant resident veteran health and safety issues as
- 17 determined by the council.
- 18 (f) Any other significant concerns as determined by the
- 19 council.
- 20 (13) Before announcing a conclusion or recommendation that
- 21 expressly or by implication criticizes a person or Michigan
- 22 veterans' facility or the department of military and veterans
- 23 affairs, the ombudsman shall consult with that person or facility
- 24 or the department.
- 25 (14) The ombudsman may request to be notified by a person or
- 26 Michigan veterans' facility or the department of military and
- 27 veterans affairs, within a specified time, of any action taken on

- 1 any recommendation presented. The ombudsman shall notify the
- 2 complainant of the actions taken by the person, the facility, or
- 3 the department of military and veterans affairs.
- 4 (15) The ombudsman shall submit to the legislative council and
- 5 the legislature an annual report on the conduct of the office.
- 6 (16) A resident veteran shall not be penalized in any way by a
- 7 person or Michigan veterans' facility or the department of military
- 8 and veterans affairs as a result of filing a complaint, complaining
- 9 to a legislator, or cooperating with the ombudsman in investigating
- 10 a complaint. A person or facility or the department shall not
- 11 hinder the lawful actions of the ombudsman or employees of the
- 12 office or willfully refuse to comply with any lawful demand of the
- 13 office.

14 CAPITAL OUTLAY AND ONE-TIME APPROPRIATIONS

- 15 Sec. 701. (1) The director shall allocate lump-sum
- 16 appropriations made in this article consistent with statutory
- 17 provisions and the purposes for which funds were appropriated.
- 18 Lump-sum allocations shall address priority program or facility
- 19 needs and may include, but are not limited to, design,
- 20 construction, remodeling and addition, special maintenance, major
- 21 special maintenance, energy conservation, and demolition.
- 22 (2) The state budget director may authorize that funds
- 23 appropriated for lump-sum appropriations shall be available for no
- 24 more than 3 fiscal years following the fiscal year in which the
- 25 original appropriation was made. Any remaining balance from
- 26 allocations made in this section shall lapse to the fund from which

- 1 it was appropriated pursuant to the lapsing of funds as provided in
- 2 the management and budget act, 1984 PA 431, MCL 18.1101 to 18.1594.
- 3 Sec. 702. The appropriations in part 1 for capital outlay
- 4 shall be carried forward at the end of the fiscal year consistent
- 5 with section 248 of the management and budget act, 1984 PA 431, MCL
- **6** 18.1248.
- 7 Sec. 703. (1) One-time appropriations in part 1 for special
- 8 maintenance and remodeling at the Grand Rapids veterans' home and
- 9 the D.J. Jacobetti veterans' home shall be used for maintenance and
- 10 information technology needs at the homes. Maintenance and
- 11 remodeling include improvements to the mechanical, electrical,
- 12 plumbing, and security systems, roof repairs and replacements,
- 13 energy conservation measures, lighting upgrades, repair and
- 14 replacement of floors, pipe insulation, windows, boilers, new and
- 15 upgraded fire detection and suppression systems, and other repairs,
- 16 upgrades, and renovation projects as approved by the senate and
- 17 house appropriations subcommittees on state police and military and
- 18 veterans affairs.
- 19 (2) The Grand Rapids veterans' home and the D.J. Jacobetti
- 20 veterans' home shall report by November 1 to the senate and house
- 21 appropriations subcommittees on state police and military and
- 22 veterans affairs on their plans for expending the 1-time
- 23 appropriations contained in part 1.
- 24 Sec. 704. (1) One-time appropriations in part 1 for veterans
- 25 service enhancements shall be used to establish and implement a
- 26 college campus initiative, in collaboration with the United States
- 27 department of veterans affairs vocational rehabilitation program,

- 1 to assist veterans on campus with enrolling in the veterans affairs
- 2 health care system or with filing claims for disabilities with the
- 3 United States department of veterans affairs.
- 4 (2) One-time appropriations in part 1 for veterans service
- 5 enhancements shall be used to implement an Internet-based data
- 6 system, in collaboration with the Michigan association of county
- 7 veterans counselors, to ensure that Michigan's veterans and their
- 8 families receive professional assistance, advocacy, and counseling
- 9 to obtain and receive the benefits to which they are entitled.
- 10 (3) The department shall report by November 1 to the senate
- 11 and house appropriations subcommittees on state police and military
- 12 and veterans affairs on their plans for expending the 1-time
- 13 appropriations contained in part 1.
- 14 Sec. 705. From the funds appropriated in part 1, the
- 15 department shall develop an application and grant process to fund
- 16 additional accredited veterans service officers. The grants shall
- 17 be made available to underserved counties, based on need of
- 18 veterans services. The grant program shall increase the number of
- 19 county veterans counselors who are accredited from the number who
- 20 were accredited in fiscal year 2011-2012.
- 21 Sec. 706. From the funds appropriated in part 1, the
- 22 department shall digitize all medical records and military
- 23 discharge documents which are currently on paper and microfilm.

24 PART 2A

25 PROVISIONS CONCERNING ANTICIPATED APPROPRIATIONS

1 FOR FISCAL YEAR 2013-2014

2 GENERAL SECTIONS

- 3 Sec. 1201. (1) It is the intent of the legislature to provide
- 4 appropriations for the fiscal year ending on September 30, 2014 for
- 5 the line items listed in part 1. The fiscal year 2013-2014
- 6 appropriations are anticipated to be the same as those for fiscal
- 7 year 2012-2013, excluding appropriations designated as 1-time
- 8 appropriations and adjusting for changes in caseload and related
- 9 costs, federal fund match rates, economic factors, and available
- 10 revenue. These adjustments will be determined after the January
- 11 2013 consensus revenue estimating conference.
- 12 (2) The department shall identify and upgrade 15 red armories
- 13 to yellow or green facilities as determined by the measure
- 14 established in section 302.