# FY 2012-13: DEPARTMENT OF ENVIRONMENTAL QUALITY

Summary: As Passed by the Senate\* Senate Bill 953 (S-1) as Amended



**Analyst: Viola Bay Wild** 

\*Information in this document labeled "House" reflects Article VII of House Bill 5365 (H-2), as passed by the House.

						Difference: House	
	FY 2011-12 YTD	FY 2012-13	FY 2012-13	FY 2012-13	FY 2012-13	From FY 2011-12	
	as of 2/9/12	Executive	House	Senate	Enacted	Amount	%
IDG/IDT	\$12,615,200	\$9,021,200	\$9,021,200	\$9,021,200		(3,594,000)	(28.5)
Federal	160,757,400	161,687,500	161,687,500	161,687,500		930,100	0.6
Local	0	0	0	0		0	0
Private	725,800	533,200	533,200	533,200		(192,600)	(26.5)
Restricted	226,510,400	230,881,300	230,452,400	230,233,000		3,722,600	1.6
GF/GP	28,378,300	29,405,000	29,072,000	30,053,300		1,675,000	5.9
Gross	\$428,987,100	\$431,528,200	\$430,766,300	\$431,528,200		2,541,100	0.6
FTEs	1,340.5	1,347.8	1,327.5	1,328.8		(11.7)	(0.9)

Notes: (1) FY 2011-12 year-to-date (YTD) figures include mid-year budget adjustments through February 9, 2012, as well as adjustments for Other Post Employment Benefit prefunding under Senate Bill 683.

## <u>Overview</u>

The Department of Environmental Quality (DEQ) supports environmental protection, conservation, and cleanup and redevelopment programs and regulatory efforts established to protect, restore, and reuse Michigan's air, water, and land resources.

Major Budget Changes From FY 2011-12 YTD Appropriations		FY 2011-12 Year-to-Date (as of 2/9/12)	FY 2012-13 Senate <u>Change</u>
1. Funding Authorization Reductions  Executive, House, and Senate reduce funding authorization by \$5.3 million to align with anticipated revenues. Federal funding reduced by \$1.6 million, restricted by \$3.2 million, private by \$200,000, and IDG by \$380,000. Restricted funds reduced include Water Analysis Fees, Great Lakes Protection Fund, Stormwater Permit Fees, and Environmental Protection Bond Fund, and Environmental Response Fund, among others.	Gross	<b>N/A</b>	(\$5,288,800)
	IDG	N/A	(380,000)
	Federal	N/A	(1,561,600)
	Private	N/A	(200,000)
	Restricted	N/A	(3,147,200)
2. GF/GP Reduction  House includes \$333,000 GF/GP reduction throughout various line items for a net GF/GP reduction of 1.32% from the Executive recommendation.	<b>Gross</b>	<b>N/A</b>	<b>\$0</b>
	GF/GP	N/A	\$0
3. FTE Reduction House and Senate include a reduction of 19.0 FTE authorizations from various line items; these FTEs no longer had funding associated with the positions.	FTE	N/A	(19.0)
	<b>Gross</b>	<b>N/A</b>	<b>\$0</b>
	Restricted	N/A	0
4. State-Owned Sites Cleanup Program Executive, House, and Senate eliminate one-time \$4.4 million restricted funding of the State Site Cleanup Fund from previous year for cleanups of high risk sites where the State is responsible for the contamination.	<b>Gross</b> Restricted	<b>\$4,400,000</b> 4,400,000	<b>(\$4,400,000)</b> (4,400,000)
5. Wetlands Funding  Executive eliminates Environmental Protection Fund funding of \$2.0 million because funds are no longer available and replaces funding with \$500,000 federal support and a one-time \$1.5 million GF/GP boilerplate appropriation. House and Senate concur, but appropriate the \$1.5 million one-time GF/GP funding in new line item (the \$1.5 million GF/GP is shown in item #17 below).	Gross	\$2,000,000	(\$1,500,000)
	Federal	0	500,000
	Restricted	2,000,000	(2,000,000)
	GF/GP	\$0	\$0

<sup>(2)</sup> Appropriation figures for all years include all proposed appropriation amounts, including both standard line items and appropriations designated as one-time.

<sup>(3)</sup> House totals do not include \$300,000 restricted funding appropriated by boilerplate in Section 307.

Major Budget Changes From FY 2011-12 YTD Appropriations		FY 2011-12 Year-to-Date (as of 2/9/12)	FY 2012-13 Senate <u>Change</u>
6. Cost Allocation Adjustment	Gross	N/A	\$0
Executive, House, and Senate adjust funding to reflect cost allocation changes from FY 2011-12.	IDG	N/A	(52,000)
	Federal	N/A	(367,100)
	Restricted	N/A	419,100
7. Leaking Underground Storage Tanks (LUST) Cleanups  Executive, House, and Senate include additional \$10.0 million Refined Petroleum Fund (RPF) revenue for cleanup work at LUST sites. Funding is available by replacing \$10.0 million of RPF revenues currently used for debt service in Treasury with GF/GP funding.	<b>Gross</b>	<b>\$20,000,000</b>	<b>\$10,000,000</b>
	Restricted	20,000,000	10,000,000
8. MiWaters Data System Project  Executive, House, and Senate provide \$2.0 million funding from Land and Water Permit Fees Fund to upgrade the National Pollutant Discharge Elimination Management System and combine it with Coastal and Inland Waters Permit Information System (CIWPIS) to form new MiWaters data system. Eliminates \$3.2 million funding for CIWPIS in FY 2011-12.	<b>Gross</b> Restricted	<b>\$3,200,000</b> 3,200,000	<b>(\$1,200,000)</b> (1,200,000)
9. Drinking Water Revolving Fund (DWRF) Program  Executive includes \$2.5 million GF/GP for DWRF program to provide state match to secure federal funding for infrastructure loans for public water facilities. An additional one-time GF/GP appropriation of \$2.5 million is provided through boilerplate. House and Senate concur., but appropriate \$2.5 million one-time GF/GP funding in new line item (additional \$2.5 million shown in item #17 below).	<b>Gross</b>	<b>N/A</b>	<b>\$2.500,000</b>
	GF/GP	N/A	\$2,500,000
10. State Revolving Fund Program Staff	FTE	N/A	5.0
Executive, House, and Senate include \$725,000 funding from the Strategic Water Quality Initiative Fund and 5.0 FTE positions for new cleanup program for sewer improvement projects.	<b>Gross</b> Restricted	<b>N/A</b> N/A	<b>\$725,000</b> 725,000
11. Great Lakes Compact Council  Executive, House, and Senate provide \$50,000 GF/GP to help fund administrative costs of the Great Lakes Compact Council.	<b>Gross</b>	<b>N/A</b>	<b>\$50,000</b>
	GF/GP	N/A	\$50,000
12. Nonferrous Metallic Mining Funding  Executive, House, and Senate provide \$100,000 funding from the Nonferrous Metallic Mineral Surveillance Fund and 1.0 FTE position for the nonferrous metallic mining program.	FTE	N/A	1.0
	<b>Gross</b>	<b>N/A</b>	<b>\$100,000</b>
	Restricted	N/A	100,000
13. Large Quantity Water Withdrawal Fee Increase  Executive includes additional 1.25 FTE positions and \$103,900 restricted funding authorization. \$648,300 estimated to be realized through a 25% increase in the large quantity water withdrawal annual fee (from \$200 to \$250) and extension of the fee to agricultural sector. New revenue would replace \$325,000 CMI funding and fund the current year unfunded authorization of \$205,200. House does not include fee increase revenues or the additional 1.25 FTE authorization and eliminates the \$325,000 CMI funding that is no longer available. Senate does not include increased fee revenues, but replaces the \$648,300 anticipated restricted revenues with GF/GP funding and includes 1.25 additional FTE positions for program in lieu of the fee increase.	FTE	N/A	1.3
	Gross	<b>N/A</b>	<b>\$103,900</b>
	Restricted	N/A	(544,400)
	GF/GP	N/A	\$648,300
14. FY 2011-12 Contingency Plans Funding  Executive, House, and Senate include reduction of \$81,600 GF/GP funding as part of an employee concessions contingency plan for FY 2011-12.	<b>Gross</b>	<b>N/A</b>	<b>(\$81,600)</b>
	GF/GP	N/A	(\$81,600)
15. Muskegon Cleanup Site One-Time Appropriation  Executive, House, and Senate eliminate one-time funding of \$6.0 million GF/GP for Muskegon cleanup site appropriated through boilerplate in FY 2011-12.	<b>Gross</b>	<b>\$6,000,000</b>	<b>(\$6,000,000)</b>
	GF/GP	\$6,000,000	(\$6,000,000)
16. Other Post-Employment Benefits (OPEB) FY 2011-12 GF/GP Relief	Gross	N/A	\$0
Adjustment  Executive, House, and Senate include adjustments to replace the one-time IDG funding relief of \$3.5 million for OPEB costs in FY 2011-12.	IDG	N/A	(3,293,400)
	Federal	N/A	1,393,800
	Restricted	N/A	1,899,600
	GF/GP	N/A	\$0
House Fiscal Agency 2			4/30/12

Major Budget Changes From FY 2011-12 YTD Appropriations		FY 2011-12 Year-to-Date (as of 2/9/12)	FY 2012-13 Senate <u>Change</u>
17. One-Time Appropriations  Executive includes the following one-time appropriations in boilerplate for	<b>Gross</b> IDG	<b>N/A</b> N/A	<b>\$5,549,200</b> 48,800
FY 2012-13:	Federal	N/A	415,700
<ul> <li>\$1.5 million Gross (\$160,100 GF/GP) for negotiated one-time lump sum payments to state employees.</li> </ul>	Private Restricted	N/A N/A	4,200 920,400
<ul> <li>\$2.5 million Gross and GF/GP for Drinking Water Revolving Fund state match program.</li> <li>\$1.5 million Gross and GF/GP for Wetlands Program.</li> <li>House and Senate concur, but appropriate funding in a new line item unit.</li> </ul>	GF/GP	N/A	\$4,160,100
18. Economic Adjustments	Gross	N/A	\$1,983,400
Executive, House, and Senate reflect increased costs of \$2.0 million Gross	IDG	N/A	82,600
(\$398,200 GF/GP) for negotiated salary and wage increases, actuarially-	Federal	N/A	549,300
required retirement rate increase, reduced employer health insurance costs	Private	N/A	3,200
due to 20% employee contribution, and other economic adjustments.	Restricted	N/A	950,100
	GF/GP	N/A	\$398,200

#### 19. Anticipated FY 2013-14 Budget Changes

<u>House</u> reflects anticipated increase from FY 2012-13 budget of \$4.5 million Gross (\$490,400 GF/GP) for economic adjustments in FY 2013-14 and a decrease of \$2.0 million restricted funding for MiWaters data system (Boilerplate intent language only; would not be binding appropriation.)

#### Major Boilerplate Changes From FY 2011-12

#### Sec. 204. Civil Service Charges - DELETED

Requires Civil Service Commission to charge state departments 1% of salary payments. <u>Executive</u> and <u>Senate</u> delete language; <u>House</u> retains language.

#### Sec. 206. IT Work Project Appropriations – DELETED

Designates IT appropriations as work projects; allows carry-forward of funding. <u>Executive</u> and <u>Senate</u> delete language; <u>House</u> retains language.

#### Sec. 208. DMTB IT User Fees - DELETED

Directs DEQ to pay user fees to DTEM for technology services. Executive and Senate delete language; House retains language.

## Sec. 209. Out-of-State Travel Report - NOT INCLUDED

House includes language that requires Department to report out-of-state travel expenses annually.

## Sec. 212. Disciplinary Action Against State Employees - RETAINED

Prohibits Department from disciplining state employees for communicating with members of the Legislature and their staffs. <u>Executive</u> deletes language; <u>House</u> and <u>Senate</u> retain language.

## Sec. 213. Administrative Rule Promulgation – RETAINED

Prohibits DEQ to adopt a rule that will apply to a small business if it has a disproportionate economic impact. <u>Executive</u> deletes language; <u>House</u> and <u>Senate</u> retain language.

## Sec. 218. Office Space Consolidation Plan - NOT INCLUDED

<u>House</u> includes legislative intent language that the Department work with DTMB to develop and implement a statewide office space consolidation plan.

## Sec. 223. FTE Report by Line Item - RETAINED

Requires DEQ to report on the number of funded FTEs and number of FTEs funded by line item. <u>Executive</u> deletes language; <u>House</u> and <u>Senate</u> retain language.

## Sec. 224. Quarterly FTE Report – RETAINED

Requires DEQ to report on the number of FTEs in pay status; report required quarterly. <u>Executive</u> deletes language; <u>House</u> and <u>Senate</u> retain language.

#### Sec. 225. Expenditure Posting on Internet – DELETED

Requires expenditures to be posted by the Department on the internet on a seachable website. <u>Executive</u> revises language to require DTMB to post expenditures; <u>House</u> retains current-year language; <u>Senate</u> deletes language.

## Sec. 227. Permit Application Status Tracking Tool - RETAINED

Requires report on implementation of a permit application tracking tool on DEQ website. <u>Executive</u> deletes language; <u>House</u> revises language to require report listing actions and program changes taken to implement the tracking tool, plan and timeline for implementation, and any estimated costs; <u>Senate</u> retains current language.

#### Sec. 228. Customer Satisfaction Evaluation Program – REVISED

Requires DEQ to develop a customer satisfaction evaluation program; requires report. <u>Executive</u> deletes language; <u>House</u> and Senate revise language to require report on program and feedback the Department received.

## Sec. 229. Expedited Permitting Program – RETAINED

Requires report identifying specific permit programs for which an expedited permitting option could be developed. <u>Executive</u> deletes language; <u>House</u> revises language to require report listing actions and program changes taken to implement the program, plan and timeline for implementation, and any estimated costs; <u>Senate</u> retains current language.

#### Sec. 230. Measurable Outcomes Report - NOT INCLUDED

House includes language requiring report identifying 10 principal measurable outcomes of budget expenditures.

#### Sec. 305. Refined Petroleum Fund – RETAINED

States legislative intent to restore \$70.0 million Refined Petroleum Fund transferred to General Fund in FY 2006-07. <u>Executive</u> deletes language; <u>House</u> and <u>Senate</u> retain language.

#### Sec. 306. Refined Petroleum Fund Cleanup Site List - REVISED

Lists cleanup projects funded through the Refined Petroleum Product Cleanup Program. <u>Executive</u> deletes language; <u>House</u> and Senate revise language to include new list of authorized cleanup sites. Senate includes new language requiring report.

## Sec. 307. Engineering Study Appropriation – NOT INCLUDED

<u>House</u> includes language that appropriates \$300,000 CMI funding for an engineering study concerning the Wickes Manufacturing TCE plume site.

#### Sec. 309. Brownfield Grants and Loans Program Work Projects - RETAINED

Provides work project status to Part 1 funds for brownfield grants and loans programs. <u>Executive</u> and <u>House</u> delete language; <u>Senate</u> retains current language.

#### Sec. 311. Tax Exemption Certificates – DELETED

Requires DEQ to enter into an MOU with Treasury on tax exemption certificates concerning air and water pollution equipment. <a href="Executive">Executive</a>, House, and Senate delete language.

#### Sec. 401. Aquatic Nuisance Control (ANC) - REVISED

Requires \$100,000 be allocated to fund the one additional FTE position for ANC program added in FY 2011; requires report. <a href="Executive">Executive</a> deletes language; <a href="House">House</a> retains language; <a href="Senate">Senate</a> revises language to require that \$700,000 and 5 FTEs be allocated to the program.

## Sec. 402. Groundwater Dispute Resolution Process - RETAINED

Directs Department to fund an aquifer dispute resolution process if funds are available. <u>Executive</u> and <u>House</u> delete language; <u>Senate</u> retains language.

## Sec. 404. Water Withdrawal Assessment Program - NEW

<u>Senate</u> includes language that requires DEQ to work with an agricultural industry group to recommend a long-term funding solution to the Water Withdrawal Assessment Program; requires report.

## Sec. 601. Solid Waste Program Report - RETAINED

Requires report on the Department's Solid Waste Management Program and policies. Report shall include options for long-term funding, the impact of recycling, composting, and beneficial reuse, as well as the feasibility of contracting out landfill inspections. <a href="Executive"><u>Executive</u></a> deletes language; <a href="House">House</a> revises language to require report that includes plan for long-term funding and all actions and program changes taken to implement recommendation of 2012 report; Senate retains current language.

## Sec. 602. Clean Sweep Program - NOT INCLUDED

<u>House</u> includes new language encouraging the Department to work with local public health departments, the Department of Agriculture and Rural Development, and the USDA to maintain and expand the clean sweep program for safe disposal of hazardous household chemicals and drugs; requires report.

## Sec. 1001. One-Time Basis Appropriation - NOT INCLUDED

Executive includes language that appropriates \$1.5 million Gross (160,100 GF/GP) for state employee lump sum payments, \$2.5 million GF/GP for Drinking Water Revolving Fund state match, and \$1.5 million GF/GP for wetlands program; funding is on a one-time basis only. House and Senate do not include boilerplate language, but appropriate funding in a new line item unit.

## Sec. 1201. Anticipated FY 2013-14 Appropriations - RETAINED

<u>House</u> includes language that states legislative intent to provide appropriations for FY 2013-14, adjusting FY 2012-13 amounts based on economic and other factors. (See item 19 under Major Budget Changes for specific anticipated appropriation adjustments.) Senate includes current language and updates years.