SUBSTITUTE FOR SENATE BILL NO. 224

A bill to amend 2002 PA 49, entitled "Michigan broadband development authority act," by amending section 7 (MCL 484.3207), as amended by 2003 PA 265.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 7. (1) The powers of the authority shall include all
- 2 those necessary to carry out and effectuate the purposes of this
- 3 act, including, but not limited to, all of the following:
- 4 (a) To borrow money and issue bonds and notes to fund
- 5 operations of the authority, to finance or refinance part or all of
- 6 the development costs of the broadband infrastructure, to refinance
- 7 existing debt for technology that constitutes a part of or is
- 8 related to the broadband infrastructure, and to secure bonds and
- 9 notes by mortgage, assignment, or pledge of any of its revenues and

- 1 assets.
- 2 (b) To invest any money of the authority at the authority's
- 3 discretion, in any obligations determined proper by the authority,
- 4 and name and use depositories for its money.
- 5 (c) To enter into joint venture and partnership arrangements
- 6 subject to subsections (2) and (3) with persons that will acquire,
- 7 construct, develop, maintain, and operate all or portions of the
- 8 broadband infrastructure.
- 9 (d) To be designated the state program manager for federal
- 10 telecommunications assistance, to represent this state in
- 11 negotiations with the federal government regarding
- 12 telecommunications assistance, and to receive and distribute
- 13 federal funding, including loans, grants, and other forms of
- 14 funding and assistance on this state's behalf.
- 15 (e) To receive and distribute state or local funding including
- 16 grants, loans, general appropriations, or an appropriation made for
- 17 the purposes under subsection (4).
- 18 (f) To make loans and to enter into any joint venture and
- 19 partnership arrangements subject to subsections (2) and (3) with
- 20 broadband developers and broadband operators that will acquire,
- 21 construct, maintain, and operate all or portions of the broadband
- 22 infrastructure.
- 23 (g) To provide operating assistance to make broadband services
- 24 more affordable to broadband developers, broadband operators, and
- 25 broadband customers, in conjunction with broadband infrastructure
- 26 financed by the authority.
- 27 (h) To impose and collect charges, fees, or rentals for the

- 1 services furnished by those portions of the broadband
- 2 infrastructure financed by the authority under this act.
- 3 (i) To set construction, operation, and financing standards
- 4 for the broadband infrastructure in connection with authority
- 5 financing and to provide for inspections to determine compliance
- 6 with those standards.
- 7 (j) To acquire from any person interests in real or personal
- 8 property necessary for the operation of the authority.
- 9 (k) To procure insurance against any loss in connection with
- 10 the broadband infrastructure and any other property, assets, or
- 11 activities of the authority.
- 12 (1) To sue and be sued, to have a seal, and to make, execute,
- 13 and deliver contracts, conveyances, and other instruments necessary
- 14 to the exercise of the authority's powers.
- 15 (m) To enforce financial, operational, warranty, security,
- 16 lease, and guaranty terms and conditions established under
- 17 financings by the authority. The authority may under this
- 18 subsection acquire, construct, develop, lease, create, and maintain
- 19 all or portions of the broadband infrastructure and acquire from
- 20 any person interests in real and personal property.
- (n) To make and amend bylaws.
- (o) To indemnify and procure insurance indemnifying any
- 23 members of the board of the authority from personal liability by
- 24 reason of their service as a board member.
- 25 (p) To investigate, evaluate, and assess the current broadband
- 26 infrastructure and the future broadband infrastructure needs of
- 27 this state and to encourage and participate in aggregation

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- 1 strategies for the broadband services of all public entities and
- 2 nonprofit corporations in this state to maximize the
- 3 interconnectivity and efficiencies of the broadband infrastructure.
- 4 (2) Notwithstanding any other provision of this act, the
- 5 authority shall not make loans to, or enter into any joint venture
- 6 and partnership arrangements or participation with, any
- 7 governmental entity or nonprofit organization except in connection
- 8 with the financing or refinancing of development costs for that
- 9 allocable portion of the broadband infrastructure used or to be
- 10 used exclusively by governmental entities or nonprofit
- 11 organizations, including, but not limited to, universities,
- 12 colleges, hospitals, school districts, public safety agencies,
- 13 judicial organizations, libraries, cities, townships, and counties.
- 14 No allocable portion of the broadband infrastructure financed by a
- 15 loan to a governmental entity or a nonprofit organization shall be
- 16 used to serve residential, business, or other commercial customers.
- 17 (3) Notwithstanding any other provision of this act, except in
- 18 connection with financing or refinancing under subsection (2) or
- 19 enforcement procedures authorized under subsection (1)(m), the
- 20 authority shall acquire real or personal property constituting
- 21 portions of the broadband infrastructure only in connection with
- 22 the participation of persons other than governmental entities or
- 23 nonprofit organizations through joint ventures and partnership
- 24 arrangements, or other co-ownership arrangements and only if the
- 25 participation is necessary to assure availability of financing or
- 26 refinancing derived from the issuance by the authority of bonds or
- 27 notes, the interest on which is exempt from taxation under the

- 1 United States internal revenue code, and the financing derived from
- 2 the tax-exempt bonds or notes is allocated only to those
- 3 development costs relating to that portion of the broadband
- 4 infrastructure that is to be used by governmental bodies or
- 5 nonprofit organizations.
- 6 (4) The authority shall establish a seed capital loan program
- 7 to make capital loans to persons planning to apply to the authority
- 8 for financing of broadband infrastructure. Priority for the seed
- 9 capital loan program shall be given for developments targeted to
- 10 underserved areas. During the initial 2 years of operations, the
- 11 authority shall designate a minimum of \$500,000.00 to be targeted
- 12 to rural underserved areas and a minimum of \$500,000.00 targeted to
- 13 urban underserved areas. Community economic development programs
- 14 and small providers shall be given a preference to receive loans
- 15 under this subsection. The terms and conditions for the seed
- 16 capital loans shall be established by the authority. As used in
- 17 this act, "underserved areas" means geographical areas of this
- 18 state identified by the authority as having the greatest need for
- 19 broadband development. In identifying underserved areas, the
- 20 authority shall consider the area's economic conditions, including,
- 21 but not limited to, family income, affordability of access, lack of
- 22 options available, low percentage of residents subscribing, and any
- 23 other criteria considered important by the authority in determining
- 24 whether an area is underserved.
- 25 (5) EXCEPT AS OTHERWISE PROVIDED BY SUBSECTION (6), NOT LESS
- 26 THAN 55% OF THE LOANS ISSUED BY THE AUTHORITY DURING A FISCAL YEAR
- 27 SHALL GO TO RURAL UNDERSERVED AREAS. AS USED IN THIS SECTION,

- 1 "RURAL" MEANS A COUNTY WITH A POPULATION OF LESS THAN 70,000.
- 2 (6) THE AUTHORITY MAY ISSUE LESS THAN THE 55% REQUIRED UNDER
- 3 SUBSECTION (5), IF THE AUTHORITY DOES NOT RECEIVE A SUFFICIENT
- 4 NUMBER OF QUALIFIED RURAL LOAN APPLICATIONS TO MEET THE 55%
- 5 REQUIREMENT.
- 6 (7) ON OR BEFORE MARCH 1 OF EACH YEAR, THE AUTHORITY SHALL
- 7 FILE WITH BOTH HOUSES OF THE LEGISLATURE A REPORT PROVIDING
- 8 DETAILED INFORMATION ON THE EXPENDITURES AND THE RECIPIENTS OF
- 9 LOANS UNDER THIS SUBSECTION. THE REPORT SHALL INCLUDE INFORMATION
- 10 REGARDING THE SELECTION PROCESS AND THE CRITERIA USED BY THE
- 11 AUTHORITY IN DETERMINING AN AREA TO BE UNDERSERVED.
- 12 (8) -(5) As part of an application for financing under this
- 13 act, the broadband developer and broadband operator shall file with
- 14 the authority a participation plan for small and minority owned
- 15 businesses and a communitywide outreach plan to educate the public
- 16 of the availability of broadband services. The authority shall not
- 17 approve an application unless a plan is submitted under this
- 18 subsection.
- 19 (9) $\overline{(6)}$ Priority shall be given to the application of any
- 20 broadband developer who applies to develop broadband capability
- 21 within a recovery zone as that term is defined in section 8d of the
- 22 Michigan renaissance zone act, 1996 PA 376, MCL 125.2688d.