SENATE SUBSTITUTE FOR HOUSE BILL NO. 4482

A bill to amend 1980 PA 450, entitled
"The tax increment finance authority act,"
by amending section 1 (MCL 125.1801), as amended by 1998 PA 499.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. As used in this act:
- 2 (a) "Advance" means a transfer of funds made by a municipality
- 3 to an authority or to another person on behalf of the authority.
- 4 Evidence of the intent to repay an advance is required and may
- 5 include, but is not limited to, an executed agreement to repay,
- 6 provisions contained in a tax increment financing plan approved
- 7 before the advance or before August 14, 1993, or a resolution of
- 8 the authority or the municipality.
- 9 (b) "Assessed value" means 1 of the following:

- 1 (i) For valuations made before January 1, 1995, the state
- 2 equalized valuation as determined under the general property tax
- 3 act, 1893 PA 206, MCL 211.1 to 211.157.
- 4 (ii) For valuations made after December 31, 1994, taxable value
- 5 as determined under section 27a of the general property tax act,
- 6 1893 PA 206, MCL 211.27a.
- 7 (c) "Authority" means a tax increment finance authority
- 8 created under this act.
- 9 (d) "Authority district" means that area within which an
- 10 authority exercises its powers and within which 1 or more
- 11 development areas may exist.
- 12 (e) "Board" means the governing body of an authority.
- 13 (f) "Captured assessed value" means the amount in any 1 year
- 14 by which the current assessed value of the development area,
- 15 including the assessed value of property for which specific local
- 16 taxes are paid in lieu of property taxes as determined in
- 17 subdivision (w), exceeds the initial assessed value. The state tax
- 18 commission shall prescribe the method for calculating captured
- 19 assessed value.
- 20 (g) "Chief executive officer" means the mayor or city manager
- 21 of a city, the president of a village, or the supervisor of a
- 22 township.
- (h) "Development area" means that area to which a development
- 24 plan is applicable.
- 25 (i) "Development area citizens council" or "council" means
- 26 that advisory body established pursuant to section 20.
- 27 (j) "Development plan" means that information and those

- 1 requirements for a development set forth in section 16.
- 2 (k) "Development program" means the implementation of the
- 3 development plan.
- $oldsymbol{4}$ (1) "Eligible advance" means an advance made before August 19,
- **5** 1993.
- 6 (m) "Eligible obligation" means an obligation issued or
- 7 incurred by an authority or by a municipality on behalf of an
- 8 authority before August 19, 1993 and its subsequent refunding by a
- 9 qualified refunding obligation. Eligible obligation includes an
- 10 authority's written agreement entered into before August 19, 1993
- 11 to pay an obligation issued after August 18, 1993 and before
- 12 December 31, 1996 by another entity on behalf of the authority.
- 13 ELIGIBLE OBLIGATION ALSO INCLUDES AN ONGOING MANAGEMENT CONTRACT OR
- 14 CONTRACT FOR PROFESSIONAL SERVICES OR DEVELOPMENT SERVICES THAT WAS
- 15 ENTERED INTO BY THE AUTHORITY OR A MUNICIPALITY ON BEHALF OF THE
- 16 AUTHORITY IN 1991, AND RELATED SIMILAR WRITTEN AGREEMENTS EXECUTED
- 17 BEFORE 1984, IF THE 1991 AGREEMENT BOTH PROVIDES FOR AUTOMATIC
- 18 ANNUAL RENEWAL AND INCORPORATES BY REFERENCE THE PRIOR RELATED
- 19 AGREEMENTS; HOWEVER, RECEIPT BY AN AUTHORITY OF TAX INCREMENT
- 20 REVENUES AUTHORIZED UNDER SUBDIVISION (AA) (ii) IN ORDER TO PAY COSTS
- 21 ARISING UNDER THOSE CONTRACTS SHALL BE LIMITED TO:
- 22 (i) FOR TAXES LEVIED BEFORE JULY 1, 2005, THE AMOUNT PERMITTED
- 23 TO BE RECEIVED BY AN AUTHORITY FOR AN ELIGIBLE OBLIGATION AS
- 24 PROVIDED IN THIS ACT.
- 25 (ii) FOR TAXES LEVIED AFTER JUNE 30, 2005 AND BEFORE JULY 1,
- 26 2006, \$3,000,000.00.
- 27 (iii) FOR TAXES LEVIED AFTER JUNE 30, 2006 AND BEFORE JULY 1,

- 1 2007, \$3,000,000.00.
- 2 (iv) FOR TAXES LEVIED AFTER JUNE 30, 2007 AND BEFORE JULY 1,
- 3 2008, \$3,000,000.00.
- 4 (v) FOR TAXES LEVIED AFTER JUNE 30, 2008 AND BEFORE JULY 1,
- 5 2009, \$3,000,000.00.
- 6 (vi) FOR TAXES LEVIED AFTER JUNE 30, 2009 AND BEFORE JULY 1,
- 7 2010, \$3,000,000.00.
- 8 (vii) FOR TAXES LEVIED AFTER JUNE 30, 2010 AND BEFORE JULY 1,
- 9 2011, \$2,650,000.00.
- 10 (viii) FOR TAXES LEVIED AFTER JUNE 30, 2011 AND BEFORE JULY 1,
- 11 2012, \$2,400,000.00.
- 12 (ix) FOR TAXES LEVIED AFTER JUNE 30, 2012 AND BEFORE JULY 1,
- 13 2013, \$2,125,000.00.
- 14 (x) FOR TAXES LEVIED AFTER JUNE 30, 2013 AND BEFORE JULY 1,
- 15 2014, \$1,500,000.00.
- 16 (xi) FOR TAXES LEVIED AFTER JUNE 30, 2014 AND BEFORE JULY 1,
- 17 2015, \$1,150,000.00.
- 18 (xii) FOR TAXES LEVIED AFTER JUNE 30, 2015, \$0.00.
- 19 (n) "Fiscal year" means the fiscal year of the authority.
- (o) "Governing body" means the elected body of a municipality
- 21 having legislative powers.
- 22 (p) "Initial assessed value" means the assessed value, as
- 23 equalized, of all the taxable property within the boundaries of the
- 24 development area at the time the resolution establishing the tax
- 25 increment financing plan is approved as shown by the most recent
- 26 assessment roll of the municipality for which equalization has been
- 27 completed at the time the resolution is adopted. Property exempt

- 1 from taxation at the time of the determination of the initial
- 2 assessed value shall be included as zero. For the purpose of
- 3 determining initial assessed value, property for which a specific
- 4 local tax is paid in lieu of a property tax shall not be considered
- 5 property that is exempt from taxation. The initial assessed value
- 6 of property for which a specific tax was paid in lieu of a property
- 7 tax shall be determined as provided in subdivision (w).
- 8 (q) "Municipality" means a city.
- 9 (r) "Obligation" means a written promise to pay, whether
- 10 evidenced by a contract, agreement, lease, sublease, bond, or note,
- 11 or a requirement to pay imposed by law. An obligation does not
- 12 include a payment required solely because of default upon an
- 13 obligation, employee salaries, or consideration paid for the use of
- 14 municipal offices. An obligation does not include those bonds that
- 15 have been economically defeased by refunding bonds issued under
- 16 this act. Obligation includes, but is not limited to, the
- 17 following:
- 18 (i) A requirement to pay proceeds derived from ad valorem
- 19 property taxes or taxes levied in lieu of ad valorem property
- 20 taxes.
- 21 (ii) A management contract or a contract for professional
- 22 services.
- 23 (iii) A payment required on a contract, agreement, bond, or note
- 24 if the requirement to make or assume the payment arose before
- 25 August 19, 1993.
- (iv) A requirement to pay or reimburse a person for the cost of
- 27 insurance for, or to maintain, property subject to a lease, land

- 1 contract, purchase agreement, or other agreement.
- 2 (v) A letter of credit, paying agent, transfer agent, bond
- 3 registrar, or trustee fee associated with a contract, agreement,
- 4 bond, or note.
- 5 (s) "On behalf of an authority", in relation to an eligible
- 6 advance made by a municipality, or an eligible obligation or other
- 7 protected obligation issued or incurred by a municipality, means in
- 8 anticipation that an authority would transfer tax increment
- 9 revenues or reimburse the municipality from tax increment revenues
- 10 in an amount sufficient to fully make payment required by the
- 11 eligible advance made by a municipality, or the eligible obligation
- 12 or other protected obligation issued or incurred by the
- 13 municipality, if the anticipation of the transfer or receipt of tax
- 14 increment revenues from the authority is pursuant to or evidenced
- 15 by 1 or more of the following:
- 16 (i) A reimbursement agreement between the municipality and an
- 17 authority it established.
- 18 (ii) A requirement imposed by law that the authority transfer
- 19 tax increment revenues to the municipality.
- 20 (iii) A resolution of the authority agreeing to make payments to
- 21 the incorporating unit.
- (iv) Provisions in a tax increment financing plan describing
- 23 the project for which the obligation was incurred.
- 24 (t) "Other protected obligation" means:
- 25 (i) A qualified refunding obligation issued to refund an
- 26 obligation described in subparagraph (ii) or (iii), an obligation that
- 27 is not a qualified refunding obligation that is issued to refund an

- 1 eligible obligation, or a qualified refunding obligation issued to
- 2 refund an obligation described in this subparagraph.
- 3 (ii) An obligation issued or incurred by an authority or by a
- 4 municipality on behalf of an authority after August 19, 1993, but
- 5 before December 31, 1994, to finance a project described in a tax
- 6 increment finance plan approved by the municipality in accordance
- 7 with this act before December 31, 1993, for which a contract for
- 8 final design is entered into by the municipality or authority
- **9** before March 1, 1994.
- 10 (iii) An obligation incurred by an authority or municipality
- 11 after August 19, 1993, to reimburse a party to a development
- 12 agreement entered into by a municipality or authority before August
- 13 19, 1993, for a project described in a tax increment financing plan
- 14 approved in accordance with this act before August 19, 1993, and
- 15 undertaken and installed by that party in accordance with the
- development agreement.
- 17 (iv) An obligation issued or incurred by an authority or by a
- 18 municipality on behalf of an authority to implement a project
- 19 described in a tax increment finance plan approved by the
- 20 municipality in accordance with this act before August 19, 1993,
- 21 that is located on land owned by a public university on the date
- 22 the tax increment financing plan is approved, and for which a
- 23 contract for final design is entered into before December 31, 1993.
- 24 (v) An ongoing management or professional services contract
- 25 with the governing body of a county which was entered into before
- 26 March 1, 1994 and which was preceded by a series of limited term
- 27 management or professional services contracts with the governing

- 1 body of the county, the last of which was entered into before
- 2 August 19, 1993.
- 3 (vi) An obligation issued or incurred by a municipality under a
- 4 contract executed on December 19, 1994 as subsequently amended
- 5 between the municipality and the authority to implement a project
- 6 described in a tax increment finance plan approved by the
- 7 municipality under this act before August 19, 1993 for which a
- 8 contract for final design was entered into by the municipality
- 9 before March 1, 1994 provided that final payment by the
- 10 municipality is made on or before December 31, 2001.
- 11 (vii) An obligation issued or incurred by an authority or by a
- 12 municipality on behalf of an authority that meets all of the
- 13 following qualifications:
- 14 (A) The obligation is issued or incurred to finance a project
- 15 described in a tax increment financing plan approved before August
- 16 19, 1993 by a municipality in accordance with this act.
- 17 (B) The obligation qualifies as an other protected obligation
- 18 under subparagraph (ii) and was issued or incurred by the authority
- 19 before December 31, 1994 for the purpose of financing the project.
- 20 (C) A portion of the obligation issued or incurred by the
- 21 authority before December 31, 1994 for the purpose of financing the
- 22 project was retired prior to December 31, 1996.
- 23 (D) The obligation does not exceed the dollar amount of the
- 24 portion of the obligation retired prior to December 31, 1996.
- 25 (u) "Public facility" means 1 or more of the following:
- 26 (i) A street, plaza, or pedestrian mall, and any improvements
- 27 to a street, plaza, boulevard, alley, or pedestrian mall, including

- 1 street furniture and beautification, park, parking facility,
- 2 recreation facility, playground, school, library, public
- 3 institution or administration building, right of way, structure,
- 4 waterway, bridge, lake, pond, canal, utility line or pipeline, and
- 5 other similar facilities and necessary easements of these
- 6 facilities designed and dedicated to use by the public generally or
- 7 used by a public agency. As used in this subparagraph, public
- 8 institution or administration building includes, but is not limited
- 9 to, a police station, fire station, court building, or other public
- 10 safety facility.
- 11 (ii) The acquisition and disposal of real and personal property
- 12 or interests in real and personal property, demolition of
- 13 structures, site preparation, relocation costs, building
- 14 rehabilitation, and all associated administrative costs, including,
- 15 but not limited to, architect's, engineer's, legal, and accounting
- 16 fees as contained in the resolution establishing the district's
- 17 development plan.
- 18 (iii) An improvement to a facility used by the public or a
- 19 public facility as those terms are defined in section 1 of 1966 PA
- 20 1, MCL 125.1351, which improvement is made to comply with the
- 21 barrier free design requirements of the state construction code
- 22 promulgated under the <u>state construction code act of 1972</u> STILLE-
- 23 DEROSSETT-HALE SINGLE STATE CONSTRUCTION CODE ACT, 1972 PA 230, MCL
- 24 125.1501 to 125.1531.
- 25 (v) "Qualified refunding obligation" means an obligation
- 26 issued or incurred by an authority or by a municipality on behalf
- 27 of an authority to refund an obligation if the refunding obligation

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- 1 meets both of the following:
- 2 (i) The net present value of the principal and interest to be
- 3 paid on the refunding obligation, including the cost of issuance,
- 4 will be less than the net present value of the principal and
- 5 interest to be paid on the obligation being refunded, as calculated
- 6 using a method approved by the department of treasury.
- 7 (ii) The net present value of the sum of the tax increment
- 8 revenues described in subdivision (aa) (ii) and the distributions
- 9 under section 12a to repay the refunding obligation will not be
- 10 greater than the net present value of the sum of the tax increment
- 11 revenues described in subdivision (aa) (ii) and the distributions
- 12 under section 12a to repay the obligation being refunded, as
- 13 calculated using a method approved by the department of treasury.
- 14 (w) "Specific local tax" means a tax levied under 1974 PA 198,
- 15 MCL 207.551 to 207.572, the commercial redevelopment act, 1978 PA
- 16 255, MCL 207.651 to 207.668, the technology park development act,
- 17 1984 PA 385, MCL 207.701 to 207.718, and 1953 PA 189, MCL 211.181
- 18 to 211.182. The initial assessed value or current assessed value of
- 19 property subject to a specific local tax shall be the quotient of
- 20 the specific local tax paid divided by the ad valorem millage rate.
- 21 However, after 1993, the state tax commission shall prescribe the
- 22 method for calculating the initial assessed value and current
- 23 assessed value of property for which a specific local tax was paid
- 24 in lieu of a property tax.
- 25 (x) "State fiscal year" means the annual period commencing
- 26 October 1 of each year.
- 27 (y) "Tax increment district" or "district" means that area to

- 1 which the tax increment finance plan pertains.
- 2 (z) "Tax increment financing plan" means that information and

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- 3 those requirements set forth in sections 13 to 15.
- 4 (aa) "Tax increment revenues" means the amount of ad valorem
- 5 property taxes and specific local taxes attributable to the
- 6 application of the levy of all taxing jurisdictions upon the
- 7 captured assessed value of real and personal property in the
- 8 development area, subject to the following requirements:
- 9 (i) Tax increment revenues include ad valorem property taxes
- 10 and specific local taxes attributable to the application of the
- 11 levy of all taxing jurisdictions other than the state pursuant to
- 12 the state education tax act, 1993 PA 331, MCL 211.901 to 211.906,
- 13 and local or intermediate school districts upon the captured
- 14 assessed value of real and personal property in the development
- 15 area for any purpose authorized by this act.
- 16 (ii) Tax increment revenues include ad valorem property taxes
- 17 and specific local taxes attributable to the application of the
- 18 levy of the state pursuant to the state education tax act, 1993 PA
- 19 331, MCL 211.901 to 211.906, and local or intermediate school
- 20 districts upon the captured assessed value of real and personal
- 21 property in the development area in an amount equal to the amount
- 22 necessary, without regard to subparagraph (i), to repay eligible
- 23 advances, eligible obligations, and other protected obligations.
- 24 (iii) Tax increment revenues do not include any of the
- 25 following:
- 26 (A) Ad valorem property taxes attributable either to a portion
- 27 of the captured assessed value shared with taxing jurisdictions

- 1 within the jurisdictional area of the authority or to a portion of
- 2 value of property that may be excluded from captured assessed value
- 3 or specific local taxes attributable to such ad valorem property
- 4 taxes.
- 5 (B) Ad valorem property taxes excluded by the tax increment
- 6 financing plan of the authority from the determination of the
- 7 amount of tax increment revenues to be transmitted to the authority
- 8 or specific local taxes attributable to such ad valorem property
- 9 taxes.
- 10 (iv) The amount of tax increment revenues authorized to be
- 11 included under subparagraph (ii), and required to be transmitted to
- 12 the authority under section 14(1), from ad valorem property taxes
- 13 and specific local taxes attributable to the application of the
- 14 levy of the state education tax act, 1993 PA 331, MCL 211.901 to
- 15 211.906, a local school district or an intermediate school district
- 16 upon the captured assessed value of real and personal property in a
- 17 development area shall be determined separately for the levy by the
- 18 state, each school district, and each intermediate school district
- 19 as the product of sub-subparagraphs (A) and (B):
- 20 (A) The percentage which the total ad valorem taxes and
- 21 specific local taxes available for distribution by law to the
- 22 state, local school district, or intermediate school district,
- 23 respectively, bear to the aggregate amount of ad valorem millage
- 24 taxes and specific taxes available for distribution by law to the
- 25 state, each local school district, and each intermediate school
- 26 district.
- 27 (B) The maximum amount of ad valorem property taxes and

- specific local taxes considered tax increment revenues under 1
- 2 subparagraph (ii).