## **SENATE BILL No. 1241**

May 13, 2004, Introduced by Senators BARCIA, ALLEN, KUIPERS, CROPSEY, OLSHOVE, GOSCHKA, VAN WOERKOM and BROWN and referred to the Committee on Commerce and Labor.

A bill to provide for the establishment of a neighborhood improvement authority; to prescribe the powers and duties of the authority; to correct and prevent deterioration in neighborhoods and certain other areas; to authorize the acquisition and disposal of interests in real and personal property; to authorize the creation and implementation of development plans and development areas; to promote residential and economic growth; to create a board; to prescribe the powers and duties of the board; to authorize the issuance of bonds and other evidences of indebtedness; to authorize the use of tax increment financing; to prescribe powers and duties of certain state officials; to provide for rule promulgation; and to provide for enforcement of the act.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 1. This act shall be known and may be cited as the

- 1 "neighborhood improvement authority act".
- 2 Sec. 2. As used in this act:
- 3 (a) "Advance" means a transfer of funds made by a
- 4 municipality to an authority or to another person on behalf of
- 5 the authority in anticipation of repayment by the authority.
- 6 Evidence of the intent to repay an advance may include, but is
- 7 not limited to, an executed agreement to repay, provisions
- 8 contained in a tax increment financing plan approved prior to the
- 9 advance, or a resolution of the authority or the municipality.
- 10 (b) "Assessed value" means the taxable value as determined
- 11 under section 27a of the general property tax act, 1893 PA 206,
- **12** MCL 211.27a.
- 13 (c) "Authority" means a neighborhood improvement authority
- 14 created under this act.
- 15 (d) "Board" means the governing body of an authority.
- 16 (e) "Captured assessed value" means the amount in any 1 year
- 17 by which the current assessed value of the development area,
- 18 including the assessed value of property for which specific local
- 19 taxes are paid in lieu of property taxes as determined in section
- 20 3(d), exceeds the initial assessed value. The state tax
- 21 commission shall prescribe the method for calculating captured
- 22 assessed value.
- 23 (f) "Chief executive officer" means the mayor or city manager
- 24 of a city.
- 25 (g) "Development area" means that area described in section 5
- 26 to which a development plan is applicable.
- (h) "Development plan" means that information and those

- 1 requirements for a development area set forth in section 22.
- 2 (i) "Development program" means the implementation of the
- 3 development plan.
- 4 (j) "Fiscal year" means the fiscal year of the authority.
- 5 (k) "Governing body" or "governing body of a municipality"
- 6 means the elected body of a municipality having legislative
- 7 powers.
- 8 (1) "Housing" means privately owned housing or publicly owned
- 9 housing, individual or multifamily.
- 10 (m) "Initial assessed value" means the assessed value of all
- 11 the taxable property within the boundaries of the development
- 12 area at the time the ordinance establishing the tax increment
- 13 financing plan is approved, as shown by the most recent
- 14 assessment roll of the municipality at the time the resolution is
- 15 adopted. Property exempt from taxation at the time of the
- 16 determination of the initial assessed value shall be included as
- 17 zero. For the purpose of determining initial assessed value,
- 18 property for which a specific local tax is paid in lieu of a
- 19 property tax shall not be considered to be property that is
- 20 exempt from taxation. The initial assessed value of property for
- 21 which a specific local tax was paid in lieu of a property tax
- 22 shall be determined as provided in section 3(d).
- (n) "Land use plan" means a plan prepared under section 1 of
- 24 the city and village zoning act, 1921 PA 207, MCL 125.581.
- 25 (o) "Municipality" means a city.
- 26 (p) "Residential district" means an area of a municipality
- 27 zoned and used principally for residential housing.

- 1 Sec. 3. As used in this act:
- 2 (a) "Operations" means office maintenance, including salaries
- 3 and expenses of employees, office supplies, consultation fees,
- 4 design costs, and other expenses incurred in the daily management
- 5 of the authority and planning of its activities.
- 6 (b) "Parcel" means an identifiable unit of land that is
- 7 treated as separate for valuation or zoning purposes.
- 8 (c) "Public facility" means housing, a street, plaza,
- 9 pedestrian mall, and any improvements to a street, plaza, or
- 10 pedestrian mall including street furniture and beautification,
- 11 park, parking facility, recreational facility, right of way,
- 12 structure, waterway, bridge, lake, pond, canal, utility line or
- 13 pipe, or building, including access routes designed and dedicated
- 14 to use by the public generally, or used by a public agency.
- 15 Public facility includes an improvement to a facility used by the
- 16 public or a public facility as those terms are defined in section
- 17 1 of 1966 PA 1, MCL 125.1351, if the improvement complies with
- 18 the barrier free design requirements of the state construction
- 19 code promulgated under the Stille-DeRossett-Hale single state
- 20 construction code act, 1972 PA 230, MCL 125.1501 to 125.1531.
- 21 (d) "Specific local tax" means a tax levied under 1974 PA
- 22 198, MCL 207.551 to 207.572, the commercial redevelopment act,
- 23 1978 PA 255, MCL 207.651 to 207.668, the technology park
- 24 development act, 1984 PA 385, MCL 207.701 to 207.718, or 1953 PA
- 25 189, MCL 211.181 to 211.182. The initial assessed value or
- 26 current assessed value of property subject to a specific local
- 27 tax shall be the quotient of the specific local tax paid divided

- 1 by the ad valorem millage rate. The state tax commission shall
- 2 prescribe the method for calculating the initial assessed value
- 3 and current assessed value of property for which a specific local
- 4 tax was paid in lieu of a property tax.
- 5 (e) "State fiscal year" means the annual period commencing
- 6 October 1 of each year.
- 7 (f) "Tax increment revenues" means the amount of ad valorem
- 8 property taxes and specific local taxes attributable to the
- 9 application of the levy of all taxing jurisdictions upon the
- 10 captured assessed value of real and personal property in the
- 11 development area. Tax increment revenues do not include any of
- 12 the following:
- 13 (i) Taxes under the state education tax act, 1993 PA 331, MCL
- 14 211.901 to 211.906.
- 15 (ii) Taxes levied by local or intermediate school districts.
- 16 (iii) Ad valorem property taxes attributable either to a
- 17 portion of the captured assessed value shared with taxing
- 18 jurisdictions within the jurisdictional area of the authority or
- 19 to a portion of value of property that may be excluded from
- 20 captured assessed value or specific local taxes attributable to
- 21 the ad valorem property taxes.
- 22 (iv) Ad valorem property taxes excluded by the tax increment
- 23 financing plan of the authority from the determination of the
- 24 amount of tax increment revenues to be transmitted to the
- 25 authority or specific local taxes attributable to the ad valorem
- 26 property taxes.
- (v) Ad valorem property taxes exempted from capture under

- 1 section 19(5) or specific local taxes attributable to the ad
- 2 valorem property taxes.
- (vi) Ad valorem property taxes specifically levied for the
- 4 payment of principal and interest of obligations approved by the
- 5 electors or obligations pledging the unlimited taxing power of
- 6 the local governmental unit or specific taxes attributable to
- 7 those ad valorem property taxes.
- 8 Sec. 4. (1) Except as otherwise provided in this
- 9 subsection, a municipality may establish multiple authorities. A
- 10 parcel of property shall not be included in more than 1 authority
- 11 created under this act.
- 12 (2) An authority is a public body corporate that may sue and
- 13 be sued in any court of this state. An authority possesses all
- 14 the powers necessary to carry out its purpose. The enumeration
- 15 of a power in this act shall not be construed as a limitation
- 16 upon the general powers of an authority.
- 17 Sec. 5. (1) If the governing body of a municipality
- 18 determines that it is necessary for the best interests of the
- 19 public to halt property value deterioration and increase property
- 20 tax valuation where possible in a residential district, to
- 21 eliminate the causes of that deterioration, to promote
- 22 residential growth and to promote economic growth, the governing
- 23 body may, by resolution, declare its intention to create and
- 24 provide for the operation of an authority.
- 25 (2) In the resolution of intent, the governing body shall set
- 26 a date for a public hearing on the adoption of a proposed
- 27 ordinance creating the authority and designating the boundaries

- 1 of the development area. Notice of the public hearing shall be
- 2 published twice in a newspaper of general circulation in the
- 3 municipality, not less than 20 or more than 40 days before the
- 4 date of the hearing. Not less than 20 days before the hearing,
- 5 the governing body proposing to create the authority shall also
- 6 mail notice of the hearing to the property taxpayers of record in
- 7 the proposed development area and to the governing body of each
- 8 taxing jurisdiction levying taxes that would be subject to
- 9 capture if the authority is established and a tax increment
- 10 financing plan is approved. Failure of a property taxpayer to
- 11 receive the notice does not invalidate these proceedings. Notice
- 12 of the hearing shall be posted in at least 20 conspicuous and
- 13 public places in the proposed development area not less than 20
- 14 days before the hearing. The notice shall state the date, time,
- 15 and place of the hearing and shall describe the boundaries of the
- 16 proposed development area. A citizen, taxpayer, or property
- 17 owner of the municipality or an official from a taxing
- 18 jurisdiction with millage that would be subject to capture has
- 19 the right to be heard in regard to the establishment of the
- 20 authority and the boundaries of the proposed development area.
- 21 The governing body of the municipality shall not incorporate land
- 22 into the development area not included in the description
- 23 contained in the notice of public hearing, but it may eliminate
- 24 described lands from the development area in the final
- 25 determination of the boundaries.
- 26 (3) Not less than 60 days after the public hearing, if the
- 27 governing body of the municipality intends to proceed with the

- 1 establishment of the authority it shall adopt, by majority vote
- 2 of its members, an ordinance establishing the authority and
- 3 designating the boundaries of the development area within which
- 4 the authority shall exercise its powers. The adoption of the
- 5 ordinance is subject to any applicable statutory or charter
- 6 provisions in respect to the approval or disapproval by the chief
- 7 executive or other officer of the municipality and the adoption
- 8 of an ordinance over his or her veto. This ordinance shall be
- 9 filed with the secretary of state promptly after its adoption and
- 10 shall be published at least once in a newspaper of general
- 11 circulation in the municipality.
- 12 (4) The governing body of the municipality may alter or amend
- 13 the boundaries of the development area to include or exclude
- 14 lands from the development area in the same manner as adopting
- 15 the ordinance creating the authority.
- 16 Sec. 6. If a development area is part of an area annexed to
- 17 or consolidated with another municipality, the authority managing
- 18 that development area shall become an authority of the annexing
- 19 or consolidated municipality. Obligations of that authority
- 20 incurred under a development or tax increment plan, agreements
- 21 related to a development or tax increment plan, and bonds issued
- 22 under this act shall remain in effect following the annexation or
- 23 consolidation.
- 24 Sec. 7. (1) An authority shall be under the supervision and
- 25 control of a board consisting of the chief executive officer of
- 26 the municipality or his or her designee and not less than 5 or
- 27 more than 9 members as determined by the governing body of the

- 1 municipality. Members shall be appointed by the chief executive
- 2 officer of the municipality, subject to approval by the governing
- 3 body of the municipality. Not less than a majority of the
- 4 members shall be persons having an ownership or business interest
- 5 in property located in the development area. At least 1 of the
- 6 members shall be a resident of the development area or of an area
- 7 within 1/2 mile of any part of the development area. Of the
- 8 members first appointed, an equal number of the members, as near
- 9 as is practicable, shall be appointed for 1 year, 2 years, 3
- 10 years, and 4 years. A member shall hold office until the
- 11 member's successor is appointed. After the initial appointment,
- 12 each member shall serve for a term of 4 years. An appointment to
- 13 fill a vacancy shall be made by the chief executive officer of
- 14 the municipality for the unexpired term only. Members of the
- 15 board shall serve without compensation, but shall be reimbursed
- 16 for actual and necessary expenses. The chairperson of the board
- 17 shall be elected by the board.
- 18 (2) Before assuming the duties of office, a member shall
- 19 qualify by taking and subscribing to the constitutional oath of
- 20 office.
- 21 (3) The proceedings and rules of the board are subject to the
- 22 open meetings act, 1976 PA 267, MCL 15.261 to 15.275. The board
- 23 shall adopt rules governing its procedure and the holding of
- 24 regular meetings, subject to the approval of the governing body.
- 25 Special meetings may be held if called in the manner provided in
- 26 the rules of the board.
- 27 (4) After having been given notice and an opportunity to be

- 1 heard, a member of the board may be removed for cause by the
- 2 governing body.
- 3 (5) All expense items of the authority shall be publicized
- 4 monthly and the financial records shall always be open to the
- 5 public.
- 6 (6) A writing prepared, owned, used, in the possession of, or
- 7 retained by the board in the performance of an official function
- 8 is subject to the freedom of information act, 1976 PA 442, MCL
- 9 15.231 to 15.246.
- 10 Sec. 8. (1) The board may employ and fix the compensation
- 11 of a director, subject to the approval of the governing body of
- 12 the municipality. The director shall serve at the pleasure of
- 13 the board. A member of the board is not eligible to hold the
- 14 position of director. Before beginning his or her duties, the
- 15 director shall take and subscribe to the constitutional oath, and
- 16 furnish bond, by posting a bond in the sum determined in the
- 17 ordinance establishing the authority payable to the authority for
- 18 use and benefit of the authority, approved by the board, and
- 19 filed with the municipal clerk. The premium on the bond shall be
- 20 considered an operating expense of the authority, payable from
- 21 funds available to the authority for expenses of operation. The
- 22 director shall be the chief executive officer of the authority.
- 23 Subject to the approval of the board, the director shall
- 24 supervise and be responsible for the preparation of plans and the
- 25 performance of the functions of the authority in the manner
- 26 authorized by this act. The director shall attend the meetings
- 27 of the board and shall provide to the board and to the governing

- 1 body of the municipality a regular report covering the activities
- 2 and financial condition of the authority. If the director is
- 3 absent or disabled, the board may designate a qualified person as
- 4 acting director to perform the duties of the office. Before
- 5 beginning his or her duties, the acting director shall take and
- 6 subscribe to the oath, and furnish bond, as required of the
- 7 director. The director shall furnish the board with information
- 8 or reports governing the operation of the authority as the board
- 9 requires.
- 10 (2) The board may employ and fix the compensation of a
- 11 treasurer, who shall keep the financial records of the authority
- 12 and who, together with the director, shall approve all vouchers
- 13 for the expenditure of funds of the authority. The treasurer
- 14 shall perform all duties delegated to him or her by the board and
- 15 shall furnish bond in an amount prescribed by the board.
- 16 (3) The board may employ and fix the compensation of a
- 17 secretary, who shall maintain custody of the official seal and of
- 18 records, books, documents, or other papers not required to be
- 19 maintained by the treasurer. The secretary shall attend meetings
- 20 of the board and keep a record of its proceedings and shall
- 21 perform other duties delegated by the board.
- 22 (4) The board may retain legal counsel to advise the board in
- 23 the proper performance of its duties. The legal counsel shall
- 24 represent the authority in actions brought by or against the
- 25 authority.
- 26 (5) The board may employ other personnel considered necessary
- 27 by the board.

- 1 Sec. 9. The employees of an authority shall be eligible to
- 2 participate in municipal retirement and insurance programs of the
- 3 municipality as if they were civil service employees except that
- 4 the employees of an authority are not civil service employees.
- 5 Sec. 10. The board may do any of the following:
- 6 (a) Prepare an analysis of economic changes taking place in
- 7 the development area.
- 8 (b) Study and analyze the impact of metropolitan growth upon
- 9 the development area.
- 10 (c) Plan and propose the construction, renovation, repair,
- 11 remodeling, rehabilitation, restoration, preservation, or
- 12 reconstruction of a public facility, an existing building, or a
- 13 multiple-family dwelling unit which may be necessary or
- 14 appropriate to the execution of a plan which, in the opinion of
- 15 the board, aids in the residential growth and economic growth of
- 16 the development area.
- 17 (d) Plan, propose, and implement an improvement to a public
- 18 facility within the development area to comply with the barrier
- 19 free design requirements of the state construction code
- 20 promulgated under the Stille-DeRossett-Hale single state
- 21 construction code act, 1972 PA 230, MCL 125.1501 to 125.1531.
- (e) Develop long-range plans, in cooperation with the agency
- 23 that is chiefly responsible for planning in the municipality,
- 24 designed to halt the deterioration of property values in the
- 25 development area and to promote the residential growth and
- 26 economic growth of the development area, and take steps as may be
- 27 necessary to persuade property owners to implement the plans to

- 1 the fullest extent possible.
- 2 (f) Implement any plan of development, including housing for
- 3 low-income individuals, in the development area necessary to
- 4 achieve the purposes of this act in accordance with the powers of
- 5 the authority granted by this act.
- 6 (g) Make and enter into contracts necessary or incidental to
- 7 the exercise of its powers and the performance of its duties.
- 8 (h) Acquire by purchase or otherwise, on terms and conditions
- 9 and in a manner the authority considers proper or own, convey, or
- 10 otherwise dispose of, or lease as lessor or lessee, land and
- 11 other property, real or personal, or rights or interests in the
- 12 property, that the authority determines is reasonably necessary
- 13 to achieve the purposes of this act, and to grant or acquire
- 14 licenses, easements, and options.
- 15 (i) Improve land and construct, reconstruct, rehabilitate,
- 16 restore and preserve, equip, clear, improve, maintain, repair,
- 17 and operate any public facility, building, including
- 18 multiple-family dwellings, and any necessary or desirable
- 19 appurtenances to those buildings, within the development area for
- 20 the use, in whole or in part, of any public or private person or
- 21 corporation, or a combination thereof.
- 22 (j) Fix, charge, and collect fees, rents, and charges for the
- 23 use of any facility, building, or property under its control or
- 24 any part of the facility, building, or property, and pledge the
- 25 fees, rents, and charges for the payment of revenue bonds issued
- 26 by the authority.
- (k) Lease, in whole or in part, any facility, building, or

- 1 property under its control.
- 2 (1) Accept grants and donations of property, labor, or other
- 3 things of value from a public or private source.
- 4 (m) Acquire and construct public facilities.
- 5 Sec. 11. The authority is an instrumentality of a political
- 6 subdivision for purposes of 1972 PA 227, MCL 213.321 to 213.332.
- 7 Sec. 12. A municipality may acquire private property under
- 8 1911 PA 149, MCL 213.21 to 213.25, or the uniform condemnation
- 9 procedures act, 1980 PA 87, MCL 213.51 to 213.75, for the
- 10 purposes of transfer to the authority, and may transfer the
- 11 property to the authority for use in an approved development, on
- 12 terms and conditions it considers appropriate, and the taking,
- 13 transfer, and use shall be considered necessary for public
- 14 purposes and for the benefit of the public.
- 15 Sec. 13. (1) The activities of the authority shall be
- 16 financed from 1 or more of the following sources:
- 17 (a) Donations to the authority for the performance of its
- 18 functions.
- 19 (b) Money borrowed and to be repaid as authorized by sections
- **20** 15 and 16.
- 21 (c) Revenues from any property, building, or facility owned,
- 22 leased, licensed, or operated by the authority or under its
- 23 control, subject to the limitations imposed upon the authority by
- 24 trusts or other agreements.
- 25 (d) Proceeds of a tax increment financing plan established
- 26 under sections 17 to 19.
- (e) Proceeds from a special assessment district created as

- 1 provided by law.
- 2 (f) Money obtained from other sources approved by the
- 3 governing body of the municipality or otherwise authorized by law
- 4 for use by the authority or the municipality to finance a
- 5 development program.
- 6 (2) Money received by the authority and not covered under
- 7 subsection (1) shall immediately be deposited to the credit of
- 8 the authority, subject to disbursement under this act. Except as
- 9 provided in this act, the municipality shall not obligate itself,
- 10 and shall not be obligated, to pay any sums from public funds,
- 11 other than money received by the municipality under this section,
- 12 for or on account of the activities of the authority.
- 13 Sec. 14. The municipality may at the request of the
- 14 authority borrow money and issue its notes under the revised
- 15 municipal finance act, 2001 PA 34, MCL 141.2101 to 141.2821, in
- 16 anticipation of collection of the ad valorem tax authorized in
- 17 this section.
- 18 Sec. 15. The authority may borrow money and issue its
- 19 negotiable revenue bonds under the revenue bond act of 1933, 1933
- 20 PA 94, MCL 141.101 to 141.140. Revenue bonds issued by the
- 21 authority are not a debt of the municipality unless the
- 22 municipality by majority vote of the members of its governing
- 23 body pledges its full faith and credit to support the authority's
- 24 revenue bonds. Revenue bonds issued by the authority are never a
- 25 debt of the state.
- 26 Sec. 16. (1) The authority may with approval of the local
- 27 governing body borrow money and issue its revenue bonds or notes

- 1 to finance all or part of the costs of acquiring or constructing
- 2 property in connection with either of the following:
- 3 (a) The implementation of a development plan in the
- 4 development area.
- 5 (b) The refund, or refund in advance, of bonds or notes
- 6 issued under this section.
- 7 (2) Any of the following may be financed by the issuance of
- 8 revenue bonds or notes:
- 9 (a) The cost of purchasing, acquiring, constructing,
- 10 improving, enlarging, extending, or repairing property in
- 11 connection with the implementation of a development plan in the
- 12 development area.
- 13 (b) Any engineering, architectural, legal, accounting, or
- 14 financial expenses.
- 15 (c) The costs necessary or incidental to the borrowing of
- 16 money.
- 17 (d) Interest on the bonds or notes during the period of
- 18 construction.
- 19 (e) A reserve for payment of principal and interest on the
- 20 bonds or notes.
- 21 (f) A reserve for operation and maintenance until sufficient
- 22 revenues have developed.
- 23 (3) The authority may secure the bonds and notes by mortgage,
- 24 assignment, or pledge of the property and any money, revenues, or
- 25 income received in connection with the property.
- 26 (4) A pledge made by the authority is valid and binding from
- 27 the time the pledge is made. The money or property pledged by

- 1 the authority immediately is subject to the lien of the pledge
- 2 without a physical delivery, filing, or further act. The lien of
- 3 a pledge is valid and binding against parties having claims of
- 4 any kind in tort, contract, or otherwise, against the authority,
- 5 whether or not the parties have notice of the lien. Neither the
- 6 resolution, the trust agreement, nor any other instrument by
- 7 which a pledge is created must be filed or recorded to be
- 8 enforceable.
- 9 (5) Bonds or notes issued under this section are exempt from
- 10 all taxation in this state except inheritance and transfer taxes,
- 11 and the interest on the bonds or notes is exempt from all
- 12 taxation in this state, notwithstanding that the interest may be
- 13 subject to federal income tax.
- 14 (6) The municipality is not liable on bonds or notes of the
- 15 authority issued under this section, and the bonds or notes are
- 16 not a debt of the municipality. The bonds or notes shall contain
- 17 on their face a statement to that effect.
- 18 (7) The bonds and notes of the authority may be invested in
- 19 by all public officers, state agencies and political
- 20 subdivisions, insurance companies, banks, savings and loan
- 21 associations, investment companies, and fiduciaries and trustees,
- 22 and may be deposited with and received by all public officers and
- 23 the agencies and political subdivisions of this state for any
- 24 purpose for which the deposit of bonds is authorized.
- 25 Sec. 17. (1) If the authority determines that it is
- 26 necessary for the achievement of the purposes of this act, the
- 27 authority shall prepare and submit a tax increment financing plan

- 1 to the governing body of the municipality. The plan shall
- 2 include a development plan as provided in section 19, a detailed
- 3 explanation of the tax increment procedure, the maximum amount of
- 4 bonded indebtedness to be incurred, and the duration of the
- 5 program, and shall be in compliance with section 18. The plan
- 6 shall contain a statement of the estimated impact of tax
- 7 increment financing on the assessed values of all taxing
- 8 jurisdictions in which the development area is located. The plan
- 9 may provide for the use of part or all of the captured assessed
- 10 value, but the portion intended to be used by the authority shall
- 11 be clearly stated in the tax increment financing plan. The
- 12 authority or municipality may exclude from captured assessed
- 13 value growth in property value resulting solely from inflation.
- 14 The plan shall set forth the method for excluding growth in
- 15 property value resulting solely from inflation.
- 16 (2) Approval of the tax increment financing plan shall comply
- 17 with the notice, hearing, and disclosure provisions of section
- 18 21. If the development plan is part of the tax increment
- 19 financing plan, only 1 hearing and approval procedure is required
- 20 for the 2 plans together.
- 21 (3) Before the public hearing on the tax increment financing
- 22 plan, the governing body shall provide a reasonable opportunity
- 23 to the taxing jurisdictions levying taxes subject to capture to
- 24 meet with the governing body. The authority shall fully inform
- 25 the taxing jurisdictions of the fiscal and economic implications
- 26 of the proposed development area. The taxing jurisdictions may
- 27 present their recommendations at the public hearing on the tax

- 1 increment financing plan. The authority may enter into
- 2 agreements with the taxing jurisdictions and the governing body
- 3 of the municipality in which the development area is located to
- 4 share a portion of the captured assessed value of the development
- 5 area.
- 6 (4) A tax increment financing plan may be modified if the
- 7 modification is approved by the governing body upon notice and
- 8 after public hearings and agreements as are required for approval
- 9 of the original plan.
- 10 (5) Not more than 60 days after the public hearing, the
- 11 governing body in a taxing jurisdiction levying ad valorem
- 12 property taxes that would otherwise be subject to capture may
- 13 exempt its taxes from capture by adopting a resolution to that
- 14 effect and filing a copy with the clerk of the municipality
- 15 proposing to create the authority. The resolution shall take
- 16 effect when filed with the clerk and remains effective until a
- 17 copy of a resolution rescinding that resolution is filed with
- 18 that clerk.
- 19 Sec. 18. (1) The municipal and county treasurers shall
- 20 transmit tax increment revenues to the authority.
- 21 (2) The authority shall expend the tax increment revenues
- 22 received for the development program only under the terms of the
- 23 tax increment financing plan. Unused funds shall revert
- 24 proportionately to the respective taxing bodies. Tax increment
- 25 revenues shall not be used to circumvent existing property tax
- 26 limitations. The governing body of the municipality may abolish
- 27 the tax increment financing plan if it finds that the purposes

- 1 for which it was established are accomplished. However, the tax
- 2 increment financing plan shall not be abolished until the
- 3 principal of, and interest on, bonds issued under section 19 have
- 4 been paid or funds sufficient to make the payment have been
- 5 segregated.
- 6 (3) Annually the authority shall submit to the governing body
- 7 of the municipality and the state tax commission a report on the
- 8 status of the tax increment financing account. The report shall
- 9 include the following:
- 10 (a) The amount and source of revenue in the account.
- 11 (b) The amount in any bond reserve account.
- 12 (c) The amount and purpose of expenditures from the account.
- 13 (d) The amount of principal and interest on any outstanding
- 14 bonded indebtedness.
- 15 (e) The initial assessed value of the project area.
- 16 (f) The captured assessed value retained by the authority.
- 17 (q) The tax increment revenues received.
- (h) The number of public facilities developed.
- 19 (i) The amount of public housing created or improved.
- (j) The number of jobs created as a result of the
- 21 implementation of the tax increment financing plan.
- 22 (k) Any additional information the governing body considers
- 23 necessary.
- 24 Sec. 19. (1) The municipality may by resolution of its
- 25 governing body and subject to voter approval authorize, issue,
- 26 and sell general obligation bonds subject to the limitations set
- 27 forth in this subsection to finance the development program of

- 1 the tax increment financing plan and shall pledge its full faith
- 2 and credit for the payment of the bonds. The municipality may
- 3 pledge as additional security for the bonds any money received by
- 4 the authority or the municipality under section 13. The bonds
- 5 are subject to the revised municipal finance act, 2001 PA 34,
- 6 MCL 141.2101 to 141.2821. Before the municipality may authorize
- 7 the borrowing, the authority shall submit an estimate of the
- 8 anticipated tax increment revenues and other revenue available
- 9 under section 13 to be available for payment of principal and
- 10 interest on the bonds, to the governing body of the
- 11 municipality. This estimate shall be approved by the governing
- 12 body of the municipality by resolution adopted by majority vote
- 13 of the members of the governing body in the resolution
- 14 authorizing the bonds. If the governing body of the municipality
- 15 adopts the resolution authorizing the bonds, the estimate of the
- 16 anticipated tax increment revenues and other revenue available
- 17 under section 13 to be available for payment of principal and
- 18 interest on the bonds shall be conclusive for purposes of this
- 19 section. The bonds issued under this subsection shall be
- 20 considered a single series for the purposes of the revised
- 21 municipal finance act, 2001 PA 34, MCL 141.2101 to 141.2821.
- 22 (2) By resolution of its governing body, the authority may
- 23 authorize, issue, and sell tax increment bonds subject to the
- 24 limitations set forth in this subsection to finance the
- 25 development program of the tax increment financing plan. The tax
- 26 increment bonds issued by the authority under this subsection
- 27 shall pledge solely the tax increment revenues of a development

- 1 area in which the project is located or a development area from
- 2 which tax increment revenues may be used for this project, or
- 3 both. In addition or in the alternative, the bonds issued by the
- 4 authority under this subsection may be secured by any other
- 5 revenues identified in section 13 as sources of financing for
- 6 activities of the authority that the authority shall specifically
- 7 pledge in the resolution. However, the full faith and credit of
- 8 the municipality shall not be pledged to secure bonds issued
- 9 under this subsection. The bond issue may include a sum
- 10 sufficient to pay interest on the tax increment bonds until full
- 11 development of tax increment revenues from the project and also a
- 12 sum to provide a reasonable reserve for payment of principal and
- 13 interest on the bonds. The resolution authorizing the bonds
- 14 shall create a lien on the tax increment revenues and other
- 15 revenues pledged by the resolution that shall be a statutory lien
- 16 and shall be a first lien subject only to liens previously
- 17 created. The resolution may provide the terms upon which
- 18 additional bonds may be issued of equal standing and parity of
- 19 lien as to the tax increment revenues and other revenues pledged
- 20 under the resolution. Bonds issued under this subsection that
- 21 pledge revenue received under section 14 for repayment of the
- 22 bonds are subject to the revised municipal finance act, 2001
- 23 PA 34, MCL 141.2101 to 141.2821.
- 24 Sec. 20. (1) If a board decides to finance a project in a
- 25 development area by the use of revenue bonds as authorized in
- 26 section 15 or tax increment financing as authorized in sections
- 27 17, 18, and 19, it shall prepare a development plan.

- 1 (2) The development plan shall contain all of the following:
- 2 (a) The designation of boundaries of the development area in
- 3 relation to highways, streets, streams, or otherwise.
- 4 (b) The location and extent of existing streets and other
- 5 public facilities within the development area, designating the
- 6 location, character, and extent of the categories of public and
- 7 private land uses then existing and proposed for the development
- 8 area, including residential, recreational, commercial,
- 9 industrial, educational, and other uses, and including a legal
- 10 description of the development area.
- 11 (c) A description of existing improvements in the development
- 12 area to be demolished, repaired, or altered, a description of any
- 13 repairs and alterations, and an estimate of the time required for
- 14 completion.
- 15 (d) The location, extent, character, and estimated cost of
- 16 the improvements including rehabilitation contemplated for the
- 17 development area and an estimate of the time required for
- 18 completion.
- 19 (e) A statement of the construction or stages of construction
- 20 planned, and the estimated time of completion of each stage.
- 21 (f) A description of any parts of the development area to be
- 22 left as open space and the use contemplated for the space.
- 23 (g) A description of any portions of the development area
- 24 that the authority desires to sell, donate, exchange, or lease to
- 25 or from the municipality and the proposed terms.
- 26 (h) A description of desired zoning changes and changes in
- 27 streets, street levels, intersections, or utilities.

- 1 (i) An estimate of the cost of the development, a statement
- 2 of the proposed method of financing the development, and the
- 3 ability of the authority to arrange the financing.
- 4 (j) Designation of the person or persons, natural or
- 5 corporate, to whom all or a portion of the development is to be
- 6 leased, sold, or conveyed in any manner and for whose benefit the
- 7 project is being undertaken if that information is available to
- 8 the authority.
- 9 (k) The procedures for bidding for the leasing, purchasing,
- 10 or conveying in any manner of all or a portion of the development
- 11 upon its completion, if there is no express or implied agreement
- 12 between the authority and persons, natural or corporate, that all
- 13 or a portion of the development will be leased, sold, or conveyed
- 14 in any manner to those persons.
- 15 (l) Estimates of the number of persons residing in the
- 16 development area and the number of families and individuals to be
- 17 displaced. If occupied residences are designated for acquisition
- 18 and clearance by the authority, a development plan shall include
- 19 a survey of the families and individuals to be displaced,
- 20 including their income and racial composition, a statistical
- 21 description of the housing supply in the community, including the
- 22 number of private and public units in existence or under
- 23 construction, the condition of those units in existence, the
- 24 number of owner-occupied and renter-occupied units, the annual
- 25 rate of turnover of the various types of housing and the range of
- 26 rents and sale prices, an estimate of the total demand for
- 27 housing in the community, and the estimated capacity of private

- 1 and public housing available to displaced families and
- 2 individuals.
- 3 (m) A plan for establishing priority for the relocation of
- 4 persons displaced by the development in any residential housing
- 5 in the development area.
- 6 (n) Provision for the costs of relocating persons displaced
- 7 by the development and financial assistance and reimbursement of
- 8 expenses, including litigation expenses and expenses incident to
- 9 the transfer of title, in accordance with the standards and
- 10 provisions of the uniform relocation assistance and real property
- 11 acquisition policies act of 1970, Public Law 91-646, 84
- 12 Stat. 1894.
- 13 (o) A plan for compliance with 1972 PA 227, MCL 213.321 to
- **14** 213.332.
- 15 (p) The requirement that amendments to an approved
- 16 development plan or tax increment plan must be submitted by the
- 17 authority to the governing body for approval or rejection.
- 18 (q) Other material that the authority, local public agency,
- 19 or governing body considers pertinent.
- 20 Sec. 21. (1) The governing body, before adoption of an
- 21 ordinance approving a development plan or tax increment financing
- 22 plan, shall hold a public hearing on the development plan.
- 23 Notice of the time and place of the hearing shall be given by
- 24 publication twice in a newspaper of general circulation
- 25 designated by the municipality, the first of which shall be not
- 26 less than 20 days before the date set for the hearing. Notice of
- 27 the hearing shall be posted in at least 20 conspicuous and public

- 1 places in the development area not less than 20 days before the
- 2 hearing. Notice shall also be mailed to all property taxpayers
- 3 of record in the development area and to the governing body of
- 4 each taxing jurisdiction levying taxes that would be subject to
- 5 capture if the tax increment financing plan is approved not less
- 6 than 20 days before the hearing.
- 7 (2) Notice of the time and place of hearing on a development
- 8 plan shall contain all of the following:
- 9 (a) A description of the proposed development area in
- 10 relation to highways, streets, streams, or otherwise.
- 11 (b) A statement that maps, plats, and a description of the
- 12 development plan, including the method of relocating families and
- 13 individuals who may be displaced from the area, are available for
- 14 public inspection at a place designated in the notice.
- 15 (c) A statement that all aspects of the development plan will
- 16 be open for discussion at the public hearing.
- 17 (d) Other information that the governing body considers
- 18 appropriate.
- 19 (3) At the time set for the hearing, the governing body shall
- 20 provide an opportunity for interested persons to speak and shall
- 21 receive and consider communications in writing. The hearing
- 22 shall provide the fullest opportunity for expression of opinion,
- 23 for argument on the merits, and for consideration of documentary
- 24 evidence pertinent to the development plan. The governing body
- 25 shall make and preserve a record of the public hearing, including
- 26 all data presented at the hearing.
- 27 Sec. 22. The governing body after a public hearing on the

- 1 development plan or the tax increment financing plan, or both,
- 2 with notice given under section 21, shall determine whether the
- 3 development plan or tax increment financing plan constitutes a
- 4 public purpose. If it determines that the development plan or
- 5 tax increment financing plan constitutes a public purpose, it
- 6 shall by ordinance approve or reject the plan, or approve it with
- 7 modification, based on the following considerations:
- 8 (a) The findings and recommendations of a development area
- 9 citizens council, if a development area citizens council was
- 10 formed.
- 11 (b) The plan meets the requirements under section 20(2).
- 12 (c) The proposed method of financing the development is
- 13 feasible and the authority has the ability to arrange the
- 14 financing.
- 15 (d) The development is reasonable and necessary to carry out
- 16 the purposes of this act.
- 17 (e) The land included within the development area to be
- 18 acquired is reasonably necessary to carry out the purposes of the
- 19 plan and of this act in an efficient and economically
- 20 satisfactory manner.
- 21 (f) The development plan is in reasonable accord with the
- 22 land use plan of the municipality.
- 23 (g) Public services, such as fire and police protection and
- 24 utilities, are or will be adequate to service the project area.
- 25 (h) Changes in zoning, streets, street levels, intersections,
- 26 and utilities are reasonably necessary for the project and for
- 27 the municipality.

- 1 Sec. 23. A person to be relocated under this act shall be
- 2 given not less than 90 days' written notice to vacate unless
- 3 modified by court order issued for good cause and after a
- 4 hearing.
- 5 Sec. 24. (1) The director of the authority shall submit a
- 6 budget to the board for the operation of the authority for each
- 7 fiscal year before the beginning of the fiscal year. The budget
- 8 shall be prepared in the manner and contain the information
- 9 required of municipal departments. After review by the board,
- 10 the budget shall be submitted to the governing body. The
- 11 governing body must approve the budget before the board may adopt
- 12 the budget. Unless authorized by the governing body or this act,
- 13 funds of the municipality shall not be included in the budget of
- 14 the authority.
- 15 (2) The governing body of the municipality may assess a
- 16 reasonable pro rata share of the funds for the cost of handling
- 17 and auditing the funds against the funds of the authority, other
- 18 than those committed, which shall be paid annually by the board
- 19 pursuant to an appropriate item in its budget.
- 20 Sec. 25. An authority that has completed the purposes for
- 21 which it was organized shall be dissolved by ordinance of the
- 22 governing body. The property and assets of the authority
- 23 remaining after the satisfaction of the obligations of the
- 24 authority belong to the municipality.
- 25 Sec. 26. (1) The state tax commission may institute
- 26 proceedings to compel enforcement of this act.
- 27 (2) The state tax commission may promulgate rules necessary

- 1 for the administration of this act under the administrative
- 2 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328.

05569'03 Final Page JLB