## **HOUSE BILL No. 5152**

October 9, 2003, Introduced by Reps. Law, Gleason, Meisner, Hopgood, Bieda, Farrah, Tobocman, Phillips, Jamnick, Gieleghem, O'Neil and Hunter and referred to the Committee on Government Operations.

A bill to amend 1994 PA 451, entitled "Natural resources and environmental protection act," by amending sections 3105, 3111, and 3115 (MCL 324.3105, 324.3111, and 324.3115).

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 3105. (1) The department shall conduct an on-site
- 2 inspection of each facility that has received a permit under this
- 3 part to discharge into the waters of the state. The inspection
- 4 shall determine whether the discharge is in compliance with the
- 5 permit.
  - (2) -The- In addition to the inspection under subsection
  - (1), the department may enter at all reasonable times in or upon
  - any private or public property for the purpose of inspecting and
  - investigating conditions relating to the pollution of any waters
  - of the state and the obstruction of the floodways of the rivers

- 1 and streams of this state. The department may call upon any
- 2 officer, board, department, school, university, or other state
- 3 institution and the officers or employees thereof for any
- 4 assistance considered necessary to implement this part.
- 5 Sec. 3111. (1) A person doing business within this state
- 6 who discharges wastewater to the waters of the state or to any
- 7 sewer system <del>- wastewater that contains wastes in addition to</del>
- 8 sanitary sewage shall file an annual report monthly reports on
- 9 -a forms provided by the department. The -report reports
- 10 described in this section shall set forth the nature of the
- 11 enterprise, indicating the quantities of materials used in and
- 12 incidental to its manufacturing processes and including
- 13 by-products and waste products that appear on a register of
- 14 critical materials compiled by the department and the estimated
- 15 annual total number of gallons of wastewater, including, but not
- 16 limited to, process and cooling water to be discharged to the
- 17 waters of the state or to any sewer system.
- 18 (2) In addition to the reports filed under subsection (1), a
- 19 person shall report any discharge to the waters of the state or
- 20 to any sewer system of a substance not authorized in his or her
- 21 permit or a substance authorized in his or her permit but in an
- 22 amount or concentration higher than authorized in the permit,
- 23 that may pose a threat to public health, safety, welfare, or to
- 24 the environment. The person shall report the discharge to the
- 25 department within 2 hours of the beginning of the discharge.
- 26 (3) The information collected under subsections (1) and (2)
- 27 shall be used by the department only for purposes of water

- 1 pollution control. The department shall provide proper and
- 2 adequate facilities and procedures to safeguard the
- 3 confidentiality of manufacturing proprietary processes, except
- 4 that confidentiality shall not extend to waste products
- 5 discharged to the waters of the state. Operations
- 6 (4) Subject to subsection (3), the department shall make
- 7 information collected under subsections (1) and (2) available to
- 8 the public.
- 9 (5) Subject to section 3115, a person who fails to file a
- 10 monthly report containing the information required by this
- 11 section is subject to a state civil infraction and shall be
- 12 ordered to pay a civil fine of \$100.00 for each day that a report
- 13 containing the information required by this section has not been
- 14 submitted. In addition, operations of a business or industry
- 15 that violate this section may be enjoined by an action commenced
- 16 by the attorney general in a court of competent jurisdiction.
- 17 (6) The department shall promulgate rules as it considers
- 18 necessary to -effectuate the administration of implement this
- 19 section. -, including, where necessary to meet special
- 20 circumstances, reporting more frequently than annually.
- 21 Sec. 3115. (1) The department may request the attorney
- 22 general to commence a civil action for appropriate relief,
- 23 including a permanent or temporary injunction, for a violation of
- 24 this part or a provision of a permit, order, rule, or stipulation
- 25 of the department. An action under this subsection may be
- 26 brought in the circuit court for the county of Ingham or for the
- 27 county in which the defendant is located, resides, or is doing

- 1 business. The court has jurisdiction to restrain the violation
- 2 and to require compliance. In addition to any other relief
- 3 granted under this subsection, the court shall impose a civil
- 4 fine of not less than \$2,500.00 and may award reasonable attorney
- 5 fees and costs to the prevailing party. However, -the- for a
- 6 serious violation, the fine shall be not less than \$5,000.00 and
- 7 for a significant noncomplier violation, the fine shall be not
- 8 less than \$10,000.00. The maximum fine imposed by the court
- 9 under this subsection shall be not more than \$25,000.00
- 10 \$50,000.00 per day of violation.
- 11 (2) A person who at the time of the violation knew or should
- 12 have known that he or she discharged a substance contrary to this
- 13 part, or contrary to a permit, order, rule, or stipulation of the
- 14 department, or who intentionally makes a false statement,
- 15 representation, or certification in an application for or on a
- 16 form pertaining to a permit or in a notice or report required by
- 17 the terms and conditions of an issued permit, or who
- 18 intentionally renders inaccurate a monitoring device or record
- 19 required to be maintained by the department, is guilty of a
- 20 felony and shall be fined not less than \$2,500.00 or more than
- 21 \$25,000.00 \$50,000.00 for each violation. However, for a
- 22 serious violation, the fine shall be not less than \$5,000.00 and
- 23 for a significant noncomplier violation, the fine shall be not
- 24 less than \$10,000.00. The court may impose an additional fine of
- 25 not more than  $\frac{$25,000.00}{}$  \$50,000.00 for each day during which
- 26 the unlawful discharge occurred. If the conviction is for a
- 27 violation committed after a first conviction of the person under

- 1 this subsection, the court shall impose a fine of not less than
- **2** <del>\$25,000.00</del> **\$50,000.00** per day and not more than <del>\$50,000.00</del>
- 3 \$100,000.00 per day of violation. Upon conviction, in addition
- 4 to a fine, the court in its discretion may sentence the defendant
- 5 to imprisonment for not more than  $\frac{2}{3}$  4 years or impose probation
- 6 upon a person for a violation of this part. With the exception
- 7 of the issuance of criminal complaints, issuance of warrants, and
- 8 the holding of an arraignment, the circuit court for the county
- 9 in which the violation occurred has exclusive jurisdiction.
- 10 However, the a person shall is not be subject to the
- 11 penalties of this subsection if the discharge of the effluent is
- 12 in conformance with and obedient to a rule, order, or permit of
- 13 the department. In addition to a fine, the attorney general may
- 14 file a civil suit in a court of competent jurisdiction to recover
- 15 the full value of the injuries done to the natural resources of
- 16 the state and the costs of surveillance and enforcement by the
- 17 state resulting from the violation.
- 18 (3) Upon a finding by the court that the actions of a civil
- 19 defendant pose or posed a substantial endangerment to the public
- 20 health, safety, or welfare, the court shall impose, in addition
- 21 to the penalties sanctions set forth in subsection (1), a civil
- 22 fine of not less than  $\frac{$500,000.00}{}$  \$1,000,000.00 and not more
- 23 than -\$5,000,000.00 \$10,000,000.00.
- (4) Upon a finding by the court that the actions of a
- 25 criminal defendant pose or posed a substantial endangerment to
- 26 the public health, safety, or welfare, the court shall impose, in
- 27 addition to the penalties set forth in subsection (2), a fine of

- 1 not less than  $\frac{\$1,000,000.00}{\$2,000,000.00}$  and, in addition to a
- 2 fine, a sentence of -5 10 years' imprisonment.
- 3 (5) To find a defendant civilly or criminally liable for
- 4 substantial endangerment under subsections (3) and (4), the court
- 5 shall determine that the defendant knowingly or recklessly acted
- 6 in such a manner as to cause a danger of death or serious bodily
- 7 injury and that either of the following occurred:
- 8 (a) The defendant had an actual awareness, belief, or
- 9 understanding that his or her conduct would cause a substantial
- 10 danger of death or serious bodily injury.
- 11 (b) The defendant acted in gross disregard of the standard of
- 12 care that any reasonable person should observe in similar
- 13 circumstances.
- 14 (6) Knowledge possessed by a person other than the defendant
- 15 under subsection (5) may be attributable to the defendant if the
- 16 defendant took affirmative steps to shield himself or herself
- 17 from the relevant information.
- 18 (7) Any A fine or other award ordered paid pursuant to this
- 19 section shall do both all of the following:
- (a) Be payable to the state of Michigan —and—if the fine or
- 21 award was recovered in a civil action.
- 22 (b) Be credited to the general fund if the fine or award was
- 23 recovered in a civil action.
- **24** (c) —(b)— Constitute a lien on any property, of any nature or
- 25 kind, owned by the defendant.
- 26 (8) A lien under subsection  $\frac{(7)(b)}{(7)(c)}$  shall take effect
- 27 and have priority over all other liens and encumbrances except

- 1 those filed or recorded prior to the date of judgment only if
- 2 notice of the lien is filed or recorded as required by state or
- 3 federal law.
- 4 (9) A lien filed or recorded pursuant to subsection (8) shall
- 5 be terminated according to the procedures required by state or
- 6 federal law within 14 days after the fine or other award ordered
- 7 to be paid is paid.
- **8** (10) In addition to any other method of collection, any fine
- 9 or other award ordered paid may be recovered by right of setoff
- 10 to any debt owed to the defendant by the state of Michigan,
- 11 including the right to a refund of income taxes paid.
- 12 (11) As used in this section:
- (a) "Conventional pollutant" means a substance that is not a
- 14 toxic or hazardous pollutant.
- 15 (b) "Serious violation" means a violation in which either of
- 16 the following conditions exists:
- 17 (i) The violation involves the exceedance of a permit
- 18 limitation for a conventional pollutant of 20% or more.
- 19 (ii) The violation involves the exceedance of a permit
- 20 limitation for a toxic or hazardous pollutant by 40% or more.
- 21 (c) "Significant noncomplier violation" means a violation in
- 22 which any of the following conditions exist:
- 23 (i) The violator has failed to obtain a permit for the
- 24 discharge.
- 25 (ii) The violation is a serious violation involving the same
- 26 pollutant at the same discharge point occurring during any 2
- 27 months of any 6-month period.

- 1 (iii) The violation involves the exceedance of a permit
- 2 limitation for the same pollutant at the same discharge point
- 3 occurring during any 4 months of any 6-month period.
- 4 (iv) The violation is for the failure to submit a report
- 5 under section 8111 during any 2 months of any 6-month period.
- 6 (d) "Toxic or hazardous pollutant" means either or both of
- 7 the following:
- 8 (i) A pollutant on the list of toxic pollutants established
- 9 in 40 C.F.R. 401.15.
- 10 (ii) A substance on the list of hazardous substances
- 11 established in 40 C.F.R. 116.4.

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