## SENATE BILL NO. 348

February 23, 1999, Introduced by Senators HAMMERSTROM, SCHUETTE, SIKKEMA, STEIL, SHUGARS, EMERSON and GOSCHKA and referred to the Committee on Economic Development, International Trade and Regulatory Affairs.

A bill to amend 1966 PA 346, entitled "State housing development authority act of 1966," by amending section 22 (MCL 125.1422), as amended by 1998 PA 33.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 22. The authority shall possess all powers necessary
- 2 or convenient to carry out this act, including the following
- 3 powers in addition to other powers granted by other provisions of
- 4 this act:
- 5 (a) To sue and to be sued; to have a seal and to alter the
- 6 seal at pleasure; to have perpetual succession; to make and exe-
- 7 cute contracts and other instruments necessary or convenient to
- 8 the exercise of the powers of the authority; and to make, amend,
- 9 and repeal bylaws and rules.
- 10 (b) To undertake and carry out studies and analyses of
- 11 housing needs within this state and ways of meeting those needs,

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- 1 including data with respect to population and family groups, the
- 2 distribution of population and family groups according to income,
- 3 and the amount and quality of available housing and its distribu-
- 4 tion according to rentals and sales prices, employment, wages,
- 5 and other factors affecting housing needs and the meeting of
- 6 housing needs; to make the results of those studies and analyses
- 7 available to the public and the housing and supply industries;
- 8 and to engage in research and disseminate information on
- 9 housing.
- (c) To agree and comply with conditions attached to federal
- 11 financial assistance.
- 12 (d) To survey and investigate housing conditions and needs,
- 13 both urban and rural, throughout this state and make recommenda-
- 14 tions to the governor and the legislature regarding legislation
- 15 and other measures necessary or advisable to alleviate any exist-
- 16 ing housing shortage in this state.
- 17 (e) To establish and collect fees and charges in connection
- 18 with the sale of the authority's publications and the authority's
- 19 loans, commitments, and servicing, including but not limited to
- 20 the reimbursement of costs of financing by the authority, service
- 21 charges, and insurance premiums as the authority determines to be
- 22 reasonable and as approved by the authority. Fees and charges
- 23 shall be determined by the authority and shall not be considered
- 24 to be interest. The authority may use any accumulated fees and
- 25 charges and interest income for achieving any of the corporate
- 26 purposes of the authority, to the extent that the fees, charges,

- 1 and interest income are not pledged to the repayment of bonds and
- 2 notes of the authority or the interest on those bonds and notes.
- 3 (f) To encourage community organizations to assist in initi-
- 4 ating housing projects as provided in this act.
- 5 (g) To encourage the salvage of all possible usable housing
- 6 scheduled for demolition because of highway, school, urban renew-
- 7 al, or other programs by seeking authority for the sponsors of
- 8 the programs to use funds provided for the demolition of the
- 9 buildings, to be allocated to those sponsors approved by the
- 10 authority to defray moving and rehabilitation costs of the
- 11 buildings.
- (h) To engage and encourage research in, and to formulate
- 13 demonstration projects to develop, new and better techniques and
- 14 methods for increasing the supply of housing for persons eligible
- 15 for assistance as provided in this act; and to provide technical
- 16 assistance in the development of housing projects and in the
- 17 development of programs to improve the quality of life for all
- 18 the people of this state.
- 19 (i) To make or purchase loans, including loans for condomin-
- 20 ium units as defined in section 4 of the condominium act, 1978 PA
- 21 59, MCL 559.104, and including loans to mortgage lenders, which
- 22 are unsecured or the repayments of which are secured by mort-
- 23 gages, security interests, or other forms of security; to pur-
- 24 chase and enter into commitments for the purchase of securities,
- 25 certificates of deposits, time deposits, or mortgage loans from
- 26 mortgage lenders; to participate in the making or purchasing of
- 27 unsecured or secured loans and undertake commitments to make or

- 1 purchase unsecured or secured loans; to sell mortgages, security
- 2 interests, notes, and other instruments or obligations evidencing
- 3 or securing loans, including certificates evidencing interests in
- 4 1 or more loans, at public or private sale; in connection with
- 5 the sale of an instrument or obligation evidencing or securing 1
- 6 or more loans, to service, guarantee payment on, or repurchase
- 7 the instrument or obligation, whether or not it is in default; to
- 8 modify or alter mortgages and security interests; to foreclose on
- 9 any mortgage, security interest, or other form of security; to
- 10 finance housing units; to commence an action to protect or
- 11 enforce a right conferred upon the authority by law, mortgage,
- 12 security agreement, contract, or other agreement; to bid for and
- 13 purchase property that was the subject of the mortgage, security
- 14 interest, or other form of security, at a foreclosure or at any
- 15 other sale, and to acquire or take possession of the property.
- 16 Upon acquiring or taking possession of the property, the author-
- 17 ity may complete, administer, and pay the principal and interest
- 18 of obligations incurred in connection with the property, and may
- 19 dispose of and otherwise deal with the property in any manner
- 20 necessary or desirable to protect the interests of the authority
- 21 in the property. If the authority or an entity that provides
- 22 mortgage insurance to the authority acquires property upon the
- 23 default of a borrower, the authority may make a mortgage loan to
- 24 a subsequent purchaser of that property even if the purchaser
- 25 does not meet otherwise applicable income limitations and pur-
- 26 chase price limits.

- 1 (j) To set standards for housing projects that receive loans
- 2 under this act and to provide for inspections to determine
- 3 compliance with those standards. The standards for construction
- 4 and rehabilitation of mobile homes, mobile home parks, and mobile
- 5 home condominium projects shall be established jointly by the
- 6 authority and the mobile home commission, created in the mobile
- 7 home commission act, 1987 PA 96, MCL 125.2301 to 125.2349.
- 8 However, financing standards shall be established solely by the
- 9 authority.
- 10 (k) To accept gifts, grants, loans, appropriations, or other
- 11 aid from the federal, state, or local government, from a subdivi-
- 12 sion, agency, or instrumentality of a federal, state, or local
- 13 government, or from a person, corporation, firm, or other
- 14 organization.
- 15 (1) To acquire or contract to acquire from a person, firm,
- 16 corporation, municipality, or federal or state agency, by grant,
- 17 purchase, or otherwise, leaseholds or real or personal property,
- 18 or any interest in a leasehold or real or personal property; to
- 19 own, hold, clear, improve, and rehabilitate and to sell, assign,
- 20 exchange, transfer, convey, lease, mortgage, or otherwise dispose
- 21 of or encumber any interest in a leasehold or real or personal
- 22 property. This act shall not impede the operation and effect of
- 23 local zoning, building, and housing ordinances, ordinances relat-
- 24 ing to subdivision control, land development, or fire prevention,
- 25 or other ordinances having to do with housing or the development
- 26 of housing.

- 1 (m) To procure insurance against any loss in connection with
- 2 the property and other assets of the authority.
- 3 (n) To invest, at the discretion of the authority, funds
- 4 held in reserve or sinking funds, or moneys not required for
- 5 immediate use or disbursement, in obligations of this state or of
- 6 the United States, in obligations the principal and interest of
- 7 which are quaranteed by this state or the United States, or in
- 8 other obligations as may be approved by the state treasurer.
- **9** (o) To promulgate rules necessary to carry out the purposes
- 10 of this act and to exercise the powers expressly granted in this
- 11 act in accordance with the administrative procedures act of 1969,
- 12 1969 PA 306, MCL 24.201 to 24.328.
- 13 (p) To enter into agreements with nonprofit housing corpora-
- 14 tions, consumer housing cooperatives, limited dividend housing
- 15 corporations, mobile home park corporations, and mobile home park
- 16 associations that provide for regulation by the authority of the
- 17 planning, development, and management of any housing project
- 18 undertaken by nonprofit housing corporations, consumer housing
- 19 cooperatives, limited dividend housing corporations, mobile home
- 20 park corporations, and mobile home park associations and which
- 21 provide for the disposition of the property and franchises of
- 22 those corporations, cooperatives, and associations.
- (q) To appoint to the board of directors of a nonprofit
- 24 housing corporation, consumer housing cooperative, limited divi-
- 25 dend housing corporation, mobile home park corporation, or mobile
- 26 home park association, a number of new directors sufficient to
- 27 constitute a majority of the board notwithstanding other

- 1 provisions of the articles of incorporation or other provisions
- 2 of law. Directors appointed under this subsection need not be
- 3 stockholders or members or meet other qualifications that may be
- 4 described by the certificate of incorporation or bylaws. In the
- 5 absence of fraud or bad faith, directors appointed under this
- 6 subsection shall not be personally liable for debts, obligations,
- 7 or liabilities of the corporation or association. The authority
- 8 may appoint directors under this subsection only if 1 or more of
- 9 the following occur:
- 10 (i) The nonprofit housing corporation, consumer housing
- 11 cooperative, limited dividend housing corporation, mobile home
- 12 park corporation, or mobile home park association has received a
- 13 loan or advance, as provided for in this act, and the authority
- 14 determines that the loan or advance is in jeopardy of not being
- 15 repaid.
- 16 (ii) The nonprofit housing corporation, consumer housing
- 17 cooperative, limited dividend housing corporation, mobile home
- 18 park corporation, or mobile home park association received a loan
- 19 or advance as provided for in this act and the authority deter-
- 20 mines that the proposed housing project for which the loan or
- 21 advance was made is in jeopardy of not being constructed.
- (iii) The authority determines that some part of the net
- 23 income or net earnings of the nonprofit housing corporation is
- 24 inuring to the benefit of a private individual, firm, corpora-
- 25 tion, partnership, or association; the authority determines that
- 26 an unreasonable part of the net income or net earnings of the
- 27 consumer housing cooperative is inuring to the benefit of a

- 1 private individual, firm, corporation, partnership, or
- 2 association; or the authority determines that some part of the
- 3 net income or net earnings of the limited dividend housing corpo-
- 4 ration, in excess of that permitted by other provisions of this
- 5 act, is inuring to the benefit of a private individual, firm,
- 6 corporation, partnership, or association.
- 7 (iv) The authority determines that the nonprofit corporation
- 8 or consumer housing cooperative is in some manner controlled by,
- 9 under the direction of, or acting in the substantial interest of
- 10 a private individual, firm, corporation, partnership, or associa-
- 11 tion seeking to derive benefit or gain from, or seeking to elimi-
- 12 nate or minimize losses in any dealings or transactions with, the
- 13 nonprofit corporation or consumer housing cooperative. However,
- 14 this subparagraph shall apply to individual cooperators in con-
- 15 sumer housing cooperatives only in circumstances defined by the
- 16 authority in its rules.
- 17 (v) The authority determines that the nonprofit housing cor-
- 18 poration, consumer housing cooperative, limited dividend housing
- 19 corporation, mobile home park corporation, or mobile home park
- 20 association is in violation of the rules promulgated under this
- 21 section.
- (vi) The authority determines that the nonprofit housing
- 23 corporation, consumer housing cooperative, limited dividend hous-
- 24 ing corporation, mobile home park corporation, or mobile home
- 25 park association is in violation of 1 or more agreements entered
- 26 into with the authority that provide for regulation by the
- 27 authority of the planning, development, and management of a

- 1 housing project undertaken by the nonprofit housing corporation,
- 2 consumer housing cooperative, limited dividend housing corpora-
- 3 tion, mobile home park corporation, or mobile home park associa-
- 4 tion or that provide for the disposition of the property and
- 5 franchises of the corporation, or cooperative, or association.
- **6** (r) To give approval or consent to the articles of incorpo-
- 7 ration submitted to the authority by a corporation seeking
- 8 approval as a nonprofit housing corporation, consumer housing
- 9 cooperative, limited dividend housing corporation, or mobile home
- 10 park corporation under chapter 4, 5, 6, or 8; to give approval or
- 11 consent to the partnership agreement, joint venture agreement,
- 12 trust agreement, or other document of basic organization of a
- 13 limited dividend housing association under chapter 7 or mobile
- 14 home park association under chapter 9.
- 15 (s) To engage the services of private consultants on a con-
- 16 tract basis for rendering professional and technical assistance
- 17 and advice.
- 18 (t) To lease real or personal property and to accept federal
- 19 funds for, and participate in, federal programs of housing
- 20 assistance.
- 21 (u) To review and approve rental charges for
- 22 authority-financed housing projects and require whatever changes
- 23 the authority determines to be necessary. The changes shall
- 24 become effective after not less than 30 days' written notice is
- 25 given to the residents of the affected authority-financed housing
- 26 projects.

(v) To set forth in the various loan documents of the 1 2 authority those restrictions on the sale, conveyance by land 3 contract, or transfer of residential real property, housing 4 projects, or housing units for which a note is held by the 5 authority and restrictions on the assumption by subsequent pur-6 chasers of loans originated by and held by, or originated for 7 purchase by and held by, the authority as the authority deter-8 mines to be necessary in order to comply with requirements of 9 federal statutes, federal rules or regulations promulgated under 10 sections 551 to 559 of title 5 of the United States code, 5 11 U.S.C. 551 to 559, state statutes, or state rules promulgated 12 under the administrative procedures act of 1969, 1969 PA 306, MCL 13 24.201 to 24.328, or to obtain and maintain the tax exempt status 14 of authority bonds and notes. However, the authority shall not 15 use a due on sale or acceleration clause solely for the purpose 16 of renegotiating the interest rate on a loan made with respect to 17 an owner-occupied single-family housing unit. Without limiting 18 the authority's power to establish other restrictions, as pro-19 vided in this section, on the sale, conveyance by land contract, 20 or transfer of residential real property, housing projects, or 21 housing units for which a note is held by the authority and the 22 assumption by subsequent purchasers of loans made or purchased by 23 the authority, the authority shall provide in its loan documents 24 relating to a single family loan that the single family loan may 25 be assumed by a new purchaser only when the new purchaser quali-26 fies under the authority income limitations rules except where 27 such a restriction diminishes or precludes the insurance or a

- 1 guarantee by an agency of the federal government with respect to
- 2 the single family loan. A loan made for a mobile home that the
- 3 borrower does not intend to permanently affix to real property
- 4 shall become immediately due and payable in the event the mobile
- 5 home is moved out of the state. Any restrictions on conveyance
- 6 by sale, conveyance by land contract, or transfer that are autho-
- 7 rized in this section shall apply only to loans originated by and
- 8 held by, or originated for purchase by and held by, the authority
- 9 and may, at the option of the authority, be enforced by acceler-
- 10 ating and declaring immediately due and payable all sums evi-
- 11 denced by the note held by the authority. An acceleration and
- 12 declaration of all sums to be due and payable on conveyance by
- 13 sale, land contract, or transfer is not an unreasonable restraint
- 14 on alienation. An acceleration and declaration, unless otherwise
- 15 prohibited in this subdivision, of all sums to be due and payable
- 16 under this subdivision is enforceable in any court of competent
- 17 jurisdiction. This subdivision is applicable to secured and
- 18 unsecured loans. This subdivision is also applicable to loan
- 19 documents utilized in conjunction with an authority-operated pro-
- 20 gram of residential rehabilitation by an entity cooperating or
- 21 participating with the authority under section 22a(4), which
- 22 loans are originated with the intent to sell those loans to the
- 23 authority.
- 24 (w) To set forth in the various loan documents of the
- 25 authority those remedies for the making of a false statement,
- 26 representation, or pretense or a material misstatement by a
- 27 borrower during the loan application process. Without limiting

- 1 the authority's power to pursue other remedies, the authority
- 2 shall provide in its loan documents that, if a borrower makes a
- 3 false statement, representation, or pretense or a material mis-
- 4 statement during the loan application process, the authority, at
- 5 its option, may accelerate and declare immediately due and pay-
- 6 able all sums evidenced by the note held by the authority. An
- 7 acceleration and declaration of all sums to be due as authorized
- 8 under this subdivision and payable as provided in this subdivi-
- 9 sion is enforceable in any court of competent jurisdiction. This
- 10 subdivision is applicable to secured and unsecured loans.
- 11 (x) To collect interest on a real estate loan, the primary
- 12 security for which is not a first lien on real estate, at the
- 13 rate of 15% or less per annum on the unpaid balance. This subdi-
- 14 vision does not impair the validity of a transaction or rate of
- 15 interest that is lawful without regard to this subdivision.
- 16 (y) To encourage and engage or participate in programs to
- 17 accomplish the preservation of housing in this state available
- 18 for occupancy by persons and families of low or moderate income.
- 19 (z) To verify for the state treasurer statements submitted
- 20 by a city, village, township, or county as to exempt properties
- 21 under section 7d of the general property tax act, 1893 PA 206,
- 22 MCL 211.7d.
- (aa) To enter into interest rate exchanges or swaps, hedges,
- 24 or similar agreements with respect to its bonds or notes in the
- 25 same manner and subject to the same limitations and conditions
- 26 provided for a municipality in section 15 of chapter III of the
- 27 municipal finance act, 1943 PA 202, MCL 133.15.

- 1 (bb) To make working capital loans to contractors or
- 2 subcontractors on housing projects financed by the authority.
- 3 The authority shall submit an annual report to the legislature
- 4 containing the amount, recipient, duration, circumstance, and
- 5 other related statistics for each capital loan made to a contrac-
- 6 tor or subcontractor under this subdivision. The authority shall
- 7 include in the report statistics related to the cost of improve-
- 8 ments made to adapt property for use by disabled individuals as
- **9** provided in section 32b(5) or (6) or section 44(2)(a).
- 10 (cc) Subject to rules of the civil service commission, to
- 11 adopt a code of ethics with respect to its employees that
- 12 requires disclosure of financial interests, defines and precludes
- 13 conflicts of interest, and establishes reasonable post-employment
- 14 restrictions for a period of up to 1 year after an employee ter-
- 15 minates employment with the authority.
- 16 (dd) To impose covenants running with the land in order to
- 17 satisfy requirements of applicable federal law with respect to
- 18 housing assisted or to be assisted through federal programs such
- 19 as the low income housing tax credit program or the home invest-
- 20 ment partnerships program by executing and recording regulatory
- 21 agreements between the authority or such municipality or other
- 22 entity as may be designated by the authority and the person or
- 23 entity to be bound. These covenants shall run with the land and
- 24 be effective with respect to the parties making the covenants and
- 25 other intended beneficiaries of the covenants, even though there
- 26 is no privity of estate or privity of contract as between the
- 27 authority and the persons or entities to be bound.

- 1 (ee) To impose covenants running with the land in order to
- 2 satisfy requirements of applicable state or federal law with
- 3 respect to housing financed by the authority by executing and
- 4 recording regulatory agreements between the authority and the
- 5 person or entity to be bound. These covenants shall run with the
- 6 land and be effective with respect to the parties making the cov-
- 7 enants and other intended beneficiaries of the covenants, even
- 8 though there is no privity of estate or privity of contract as
- 9 between the authority and the persons or entities to be bound.
- 10 With respect to the application of any applicable environmental
- 11 laws, this subdivision shall not be construed to grant to the
- 12 authority any additional rights, privileges, or immunities not
- 13 otherwise afforded to a private lender that is not in the chain
- 14 of title for the land.
- 15 (ff) To participate in programs designed to assist persons
- 16 and families whose incomes do not exceed 115% of the greater of
- 17 statewide median gross income or the area median gross income
- 18 become homeowners where loans are made by private lenders for
- 19 purchase by the government national mortgage association, federal
- 20 national mortgage association, federal home loan mortgage corpo-
- 21 ration, or other federally chartered organizations.
- 22 Participation may include providing or funding homeownership
- 23 counseling and providing some or all of a reserve fund to be used
- 24 to pay for losses in excess of insurance coverage.
- 25 (gg) To invest up to 20% of funds held by or for the author-
- 26 ity in escrow accounts for the benefit of the authority or
- 27 mortgagors of authority-financed housing in loans originated or

- 1 purchased by the authority, under the conditions prescribed in
- 2 this subdivision and without the consent of the escrow
- 3 depositors. In connection with loans described in this subdivi-
- 4 sion, the authority may charge and retain fees in amounts similar
- 5 to those charged with respect to similar loans for which the
- 6 source of funding does not come from escrow funds. The invest-
- 7 ment authorized by this subdivision shall not be made unless both
- 8 of the following requirements are met:
- **9** (i) The return on the loan is approximately equivalent to
- 10 that which could be obtained from investments of substantially
- 11 similar credit quality and maturity, as determined by the
- 12 authority.
- 13 (ii) The authority agrees to repurchase from its own funds
- 14 and at the same prices at which the loans were sold to the escrow
- 15 funds, as adjusted for the accretion of discount or amortization
- 16 of premium, plus accrued interest, any loans that become delin-
- 17 quent in excess of 30 days. This subdivision does not obligate
- 18 the authority to purchase a delinquent loan so long as with
- 19 respect to that loan the authority advances money from its own
- 20 funds in the amount of the delinquent payments. The authority's
- 21 election to advance payments does not in any manner abate or cure
- 22 the delinquency of the loan and the authority may resort to any
- 23 remedies that would exist in the absence of that payment.
- 24 (hh) To acquire, develop, rehabilitate, own, operate, and
- 25 enter into contracts with respect to the management and operation
- 26 of real and personal property to use as office facilities by the

- 1 authority and to enter into leases with respect to facilities not
- 2 immediately necessary for the activities of the authority.
- 3 (II) TO OPERATE HOMESTEADING PROGRAMS AND TO MAKE LOANS TO
- 4 CERTAIN QUALIFIED BUYERS AND RESIDENT ORGANIZATIONS AND TO MAKE
- 5 GRANTS TO RESIDENT ORGANIZATIONS AS PROVIDED IN THE FOLLOWING:
- (i) THE URBAN HOMESTEAD ACT.
- (ii) THE URBAN HOMESTEADING ON VACANT LAND ACT.
- (iii) THE URBAN HOMESTEADING IN SINGLE-FAMILY PUBLIC HOUSING
- **9** ACT.
- 10 (iv) THE URBAN HOMESTEADING IN MULTIFAMILY PUBLIC HOUSING
- **11** ACT.