HOUSE BILL 4471

A bill to amend 1994 PA 451, entitled "Natural resources and environmental protection act," by amending sections 3104, [3109a, 3119,] 30101, 30104, 30105, 30109, 32312, 32501, and 32513 (MCL 324.3104, [324.3109a, 324.3119,] 324.30101, 324.30104, 324.30105, 324.30109, 324.32312, 324.32501, and 324.32513), section 3104 as amended by 1995 PA 169, [section 3109a as added by 1995 PA 70,] sections 30101 and 32501 as added by 1995 PA 59, section 30104 as amended by 1996 PA 97, sections 30105 and 30109 as amended by 1995 PA 171, section 32312 as amended by 1995 PA 168, and section 32513 as amended by 1995 PA 170.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 3104. (1) The department is designated the state
 agency to cooperate and negotiate with other governments, govern mental units, and governmental agencies in matters concerning the
 water resources of the state, including, but not limited to,
 flood control, beach erosion control, and water quality control

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1 planning, development, and management. The department shall have 2 control over the alterations of natural or present watercourses 3 of all rivers and streams in the state to assure that the chan-4 nels and the portions of the floodplains that are the floodways 5 are not inhabited and are kept free and clear of interference or 6 obstruction that will cause any undue restriction of the capacity 7 of the floodway. The department may take steps as may be neces-8 sary to take advantage of any act of congress that may be of 9 assistance in carrying out the purposes of this part, including 10 the water resources planning act, Public Law 89-80, 11 42 U.S.C. 1962 to 1962-1 and 1962a to 1962d-3, and the federal 12 water pollution control act, chapter 758, 86 Stat. 816, 13 33 U.S.C. 1251 to 1252, 1253 to 1254, 1255 to 1257, 1258 to 1263, 14 1265 to 1270, 1281, 1282 to 1293, 1294 to 1299, 1311 to 1313, 15 1314 to 1326, 1328 to 1330, 1341 to 1345, 1361 to 1377, and **16** 1381 to 1387.

17 (2) The department shall report to the governor and to the 18 legislature at least annually any plans or projects being imple-19 mented or considered for implementation and shall include in the 20 report requests for any legislation needed to implement any pro-21 posed projects or agreements made necessary as a result of a plan 22 or project, together with any requests for appropriations. The 23 department may make recommendations to the governor on the desig-24 nation of areawide water quality planning regions and organiza-25 tions relative to the governor's responsibilities under the fed-26 eral water pollution control act.

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(3) A person shall submit an application for a permit to
 alter a floodplain on a form approved by the department and shall
 include information that may be required by the department to
 assess the proposed alteration's impact on the floodplain. If an
 alteration includes activities at multiple locations in a flood plain, 1 application may be filed for combined activities.

7 (4) Except as provided in subsections (5) and (6), until
8 October 1, 1999 2003, an application for a floodplain permit
9 shall be accompanied by a fee of \$500.00. Until October 1,
10 1999 2003, if the department determines that engineering compu11 tations are required to assess the impact of a proposed flood12 plain alteration on flood stage or discharge characteristics, the
13 department shall assess the applicant an additional \$1,500.00 to
14 cover the department's cost of review.

15 (5) Until October 1, <u>1999</u> 2003, an application for a 16 floodplain permit for a minor project category shall be accom-17 panied by a fee of \$100.00. Minor project categories shall be 18 established by rule and shall include activities and projects 19 that are similar in nature and have minimal potential for causing 20 harmful interference.

(6) If work has been done in violation of a permit requirement under this part and restoration is not ordered by the department, the department may accept an application for a permit if the application is accompanied by a fee equal to 2 times the permit fee required under subsection (4) or (5).

4 H.B. 4471 as amended May 5, 1999 (1 of 2) (7) The department shall forward fees collected under this 1 **2** section to the state treasurer for deposit in the land and water 3 management permit fee fund created in section 30113.

4 (8) A project that requires review and approval under this 5 part and 1 or more of the following -acts is subject to only the 6 single highest permit fee required under this part or the 7 following: -acts:-

8 (a) Part 301.

9 (b) Part 303.

(c) Part <u>325</u> 323. 10

(d) Part <u>323</u> 325. 11

12 (e) Section 117 of the -subdivision control act of 1967, Act

13 No. 288 of the Public Acts of 1967, being section 560.117 of the

14 Michigan Compiled Laws LAND DIVISION ACT, 1967 PA 288, MCL

15 560.117.

[Sec. 3109a. (1) Notwithstanding any other provision of this part, or rules promulgated under this part, the department shall allow for a mixing zone for discharges of venting groundwater in the same manner as the department provides for a mixing zone for point source discharges. Mixing zones for discharges of venting groundwater shall not be less protective of public health or the environment than the level of protection provided for mixing zones from point source discharges.

(2) Notwithstanding any other provision of this part, if a discharge of venting groundwater is in compliance with the water quality standards provided for in this part and the rules promulgated under this part, and the discharge is provided for in a remedial action plan that is approved by the department <u>pursuant to</u> UNDER part 201 OR A CORRECTIVE ACTION PLAN HAS BEEN SUBMITTED TO THE DEPARTMENT UNDER PART 213, a permit under this part is not to

required for that discharge. (3) As used in this section:

(a) "Mixing zone" means that portion of a water body where a point source discharge or venting groundwater is mixed with receiving water.

(b) "Venting groundwater" means groundwater that is entering a surface water of the state from a facility, as defined in section 20101.

Sec. 3119. (1) The storm water fund is created within the

state treasury. (2) The state treasurer may receive money or other assets from any source for deposit into the fund. The state treasurer shall direct the investment of the fund. The state treasurer shall credit to the fund interest and earnings from fund investments.

(3) Money in the fund at the close of the fiscal year shall remain in the fund and shall not lapse to the general fund.
(4) The department shall expend money from the fund, upon appropriation, only for 1 or more of the following purposes:
(a) Review of storm water permit applications.

(b) Storm water permit development, issuance, reissuance, and modification, AND TERMINATION.

(c) Surface water monitoring to support the storm water permitting process.

(d) Assessment of compliance with storm water permit conditions.

(e) Enforcement against storm water permit violations.
 (f) Classification of storm water control facilities.
 (g) Certification TRAINING FOR CERTIFICATION of storm water

operators.

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(H) EDUCATIONAL MATERIAL TO ASSIST PERSONS REGULATED UNDER THIS PART.

(5) Money in the fund shall not be used to support the direct costs of litigation undertaken to enforce this part.

(6) Upon the expenditure or appropriation of money raised in section 3118 for any other purpose than those specifically listed in this section, authorization to collect fees under section 3118 shall be suspended until such time as the money expended or appropriated for purposes other than those listed in this section is returned to the fund.]

16 Sec. 30101. As used in this part:

(a) "Bottomland" means the land area of an inland lake or 17

18 stream that lies below the ordinary high-water mark and that may

19 or may not be covered by water.

(b) "Bulkhead line" means a line that is established pursu-20 21 ant to this part beyond which dredging, filling, or construction 22 of any kind is not allowed without a permit.

23 (C) "DEPARTMENT" MEANS THE DEPARTMENT OF ENVIRONMENTAL 24 OUALITY.

(D) - (c) "Fund" means the land and water management permit 25 **26** fee fund created in section 30113.

(E) (d) "Impoundment" means water held back by a dam, 1 **2** dike, floodgate, or other barrier.

(F) -(e)- "Inland lake or stream" means a natural or artifi-3 4 cial lake, pond, or impoundment; a river, stream, or creek which 5 may or may not be serving as a drain as defined by the drain code 6 of 1956, Act No. 40 of the Public Acts of 1956, being sections 7 280.1 to 280.630 of the Michigan Compiled Laws 1956 PA 40, MCL 8 280.1 TO 280.630; or any other body of water that has definite 9 banks, a bed, and visible evidence of a continued flow or contin-10 ued occurrence of water, including the St. Marys, St. Clair, and 11 Detroit rivers. Inland lake or stream does not include the Great 12 Lakes, Lake St. Clair, or a lake or pond that has a surface area 13 of less than 5 acres.

(G) -(f) "Marina" means a facility that is owned or oper-14 15 ated by a person, extends into or over an inland lake or stream, 16 and offers service to the public or members of the marina for 17 docking, loading, or other servicing of recreational watercraft. (H) -(g) "Minor offense" means either of the following vio-18 19 lations of this part if the project involved in the offense is a 20 minor project as listed in R 281.816 of the Michigan administra-21 tive code or the department determines that restoration of the 22 affected property is not required:

23 (i) The failure to obtain a permit under this part.

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(ii) A violation of a permit issued under this part.

(I) -(h) "Ordinary high-water mark" means the line between 25 26 upland and bottomland that persists through successive changes in 27 water levels, below which the presence and action of the water is

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1 so common or recurrent that the character of the land is marked 2 distinctly from the upland and is apparent in the soil itself, 3 the configuration of the surface of the soil, and the 4 vegetation. On an inland lake that has a level established by 5 law, it means the high established level. Where water returns to 6 its natural level as the result of the permanent removal or aban-7 donment of a dam, it means the natural ordinary high-water mark. 8 (J) -(i) "Project" means an activity that requires a permit

9 pursuant to section 30102.

10 (K) (j) "Property owners' association" means any group of 11 organized property owners publishing a directory of their member-12 ship, the majority of which are riparian owners and are located 13 on the inland lake or stream that is affected by the proposed 14 project.

15 (1) (k) "Riparian owner" means a person who has riparian
16 rights.

17 (M) (I) "Riparian rights" means those rights which are
18 associated with the ownership of the bank or shore of an inland
19 lake or stream.

(N) (m) "Seasonal structure" includes any type of dock,
21 boat hoist, ramp, raft, or other recreational structure that is
22 placed into an inland lake or stream and removed at the end of
23 the boating season.

(0) (n) "Structure" includes a marina, wharf, dock, pier,
 25 dam, weir, stream deflector, breakwater, groin, jetty, sewer,
 26 pipeline, cable, and bridge.

(P) (o) "Upland" means the land area that lies above the
 2 ordinary high-water mark.

3 Sec. 30104. (1) Before a project that is subject to this
4 part is undertaken, a person shall file an application and
5 receive a permit from the department. The application shall be
6 on a form prescribed by the department and shall include any
7 information that may be required by the department. If a project
8 includes activities at multiple locations, 1 application may be
9 filed for the combined activities.

10 (2) Except as provided in subsections (3) and (4), an appli-11 cation for a permit shall be accompanied by a fee based on an 12 administrative cost in accordance with the following schedule:

13 (a) Until October 1, 1999 2003:

14 (i) For a minor project listed in R 281.816 of the Michigan 15 administrative code, or a seasonal drawdown or the associated 16 reflooding, or both, of a dam or impoundment for the purpose of 17 weed control, a fee of \$50.00. However, for a permit for a sea-18 sonal drawdown or associated reflooding, or both, of a dam or 19 impoundment for the purpose of weed control that is issued for 20 the first time after <u>the effective date of the 1995 amendatory</u> 21 act that added this sentence OCTOBER 9, 1995, an initial fee of 23 assessed a \$50.00 fee.

(*ii*) For construction or expansion of a marina, a fee of:
(A) \$50.00 for an expansion of 1-10 slips to an existing
permitted marina.

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1 (B) \$100.00 for a new marina with 1-10 proposed marina2 slips.

3 (C) \$250.00 for an expansion of 11-50 slips to an existing4 permitted marina, plus \$10.00 for each slip over 50.

5 (D) \$500.00 for a new marina with 11-50 proposed marina6 slips, plus \$10.00 for each slip over 50.

7 (E) \$1,500.00 if an existing permitted marina proposes main8 tenance dredging of 10,000 cubic yards or more or the addition of
9 seawalls, bulkheads, or revetments of 500 feet or more.

10 (iii) For renewal of a marina operating permit, a fee of 11 \$50.00.

12 (*iv*) For major projects other than a project described in
13 subparagraph (*ii*)(E), involving any of the following, a fee of
14 \$2,000.00:

(A) Dredging of 10,000 cubic yards or more.

16 (B) Filling of 10,000 cubic yards or more.

17 (C) Seawalls, bulkheads, or revetment of 500 feet or more.

18 (D) Filling or draining of 1 acre or more of wetland conti-19 guous to a lake or stream.

20 (E) New dredging or upland boat basin excavation in areas of21 suspected contamination.

22 (F) Shore projections, such as groins and underwater stabi-23 lizers, that extend 150 feet or more into a lake or stream.

24 (G) New commercial docks or wharves of 300 feet or more in25 length.

26 (H) Stream enclosures 100 feet or more in length.

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1 (I) Stream relocations 500 feet or more in length.

2 (J) New golf courses.

3 (K) Subdivisions.

4 (L) Condominiums.

5 (v) For all other projects not listed in subparagraphs (i)
6 through (iv), a fee of \$500.00.

7 (b) Beginning October 1, 1999 2003, a fee of \$25.00 for
8 any project listed in subdivision (a).

9 (3) A project that requires review and approval under this
10 part and 1 or more of the following acts or parts of acts is
11 subject to only the single highest permit fee required under this
12 part or the following acts or parts of acts:

13 (a) Part 303.

14 (b) Part 325 323.

15 (c) Part <u>323</u> 325.

16 (d) Section 3104.

17 (E) SECTION 117 OF THE LAND DIVISION ACT, 1967 PA 288, MCL18 560.117.

19 (4) If work has been done in violation of a permit require-20 ment under this part and restoration is not ordered by the 21 department, the department may accept an application for a permit 22 if the application is accompanied by a fee equal to 2 times the 23 permit fee required under this section.

Sec. 30105. (1) Until October 1, <u>1999</u> 2003, a person who desires notification of pending applications may submit a written request to the department accompanied by an annual fee of \$25.00. The department shall forward all annual fees to the

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1 state treasurer for deposit into the fund. The department shall 2 prepare a monthly list of the applications made during the previ-3 ous month and shall promptly mail copies of the list for the 4 remainder of the calendar year to the persons who have so 5 requested notice. The monthly list shall state the name and 6 address of each applicant, the legal description of the lands 7 included in the applicant's project, and a summary statement of 8 the purpose of the project. The department may hold a public 9 hearing on pending applications.

10 (2) Except as otherwise provided in this section, upon 11 receiving an application, the department shall submit copies for 12 review to the director of <u>public</u> THE DEPARTMENT OF COMMUNITY 13 health or the local health department designated by the director 14 of -public THE DEPARTMENT OF COMMUNITY health, to the city, vil-15 lage, or township and the county where the project is to be 16 located, to the local soil conservation district, to the local 17 watershed council organized under part 311, if any, to the local 18 port commission, if any, and to the persons required to be **19** included in the application pursuant to section 30104(1). Each 20 copy of the application shall be accompanied by a statement that 21 unless a written request is filed with the department within 20 22 days after the submission for review, the department may grant 23 the application without a public hearing where the project is 24 located. The department may hold a public hearing upon the writ-25 ten request of the applicant or a riparian owner or a person or 26 governmental unit that is entitled to receive a copy of the 27 application pursuant to this subsection.

(3) After completion of a project for which an application
 is approved, the department may cause a final inspection to be
 made and certify to the applicant that the applicant has complied
 with the department's permit requirements.

5 (4) At least 10 days' notice of a hearing to be held under
6 this section shall be given by publication in a newspaper circu7 lated in the county where the project is to be located and by
8 mailing copies of the notice to the persons who have requested
9 the monthly list pursuant to subsection (1), to the person
10 requesting the hearing, and to the persons and governmental units
11 that are entitled to receive a copy of the application pursuant
12 to subsection (2).

(5) The department shall grant or deny the permit within 60 days, or within 90 days if a public hearing is held, after the filing of an application pursuant to section 30104. If a permit is denied, the department shall provide to the applicant a conrcise written statement of its reasons for denial of the permit, and, if it appears that a minor modification of the application would result in the granting of the permit, the nature of the modification shall be stated. In an emergency, the department may issue a conditional permit before the expiration of the 20-day period referred to in subsection (2).

23 (6) The department, by rule promulgated under section
24 30110(1), may establish minor project categories of activities
25 and projects that are similar in nature and have minimal adverse
26 environmental impact. The department may act upon an application
27 received pursuant to section 30104 for an activity or project

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within a minor project category after an on-site inspection of
 the land and water involved without providing notices or holding
 a public hearing pursuant to subsection (2). A final inspection
 or certification of a project completed under a permit granted
 pursuant to this subsection is not required, but all other provi sions of this part are applicable to a minor project.

Sec. 30109. Upon the written request of a riparian owner and upon payment of a service fee, the department may enter into a written agreement with a riparian owner establishing the location of the ordinary high-water mark for his or her property. In the absence of substantially changed conditions, the agreement shall be conclusive proof of the location in all matters between shall be conclusive proof of the location in all matters between the state and the riparian owner and his or her successors in in the interest. Until October 1, -1999- 2003, the service fee provided for in this section shall be \$500.00. Beginning October 1, -1999- 2003, the service fee provided for in this section shall be \$50.00. The department shall forward all service fees to the state treasurer for deposit into the fund.

Sec. 32312. (1) The department, in order to regulate the uses and development of high-risk areas, flood risk areas, and environmental areas and to implement the purposes of this part, shall promulgate rules. Until October 1, <u>1999</u> 2003, if permits are required pursuant to rules promulgated under this part, a fee of \$500.00 shall be submitted to the department with each application for a commercial or multi-family residential project, a fee of \$100.00 shall be submitted with each application for a single-family home construction, and a fee of \$50.00 shall be

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submitted with each application for an addition to an existing
 single-family home or for a project that has a minor impact on
 fish and wildlife resources in environmental areas as determined
 by the department.

5 (2) A project that requires review and approval under this
6 part and under 1 or more of the following is subject to only the
7 single highest permit fee required under this part or the
8 following:

9 (a) Part 303 301.

10 (b) Part <u>325</u> 303.

11 (c) Part 301 325.

12 (d) Section 3104.

13 (E) SECTION 117 OF THE LAND DIVISION ACT, 1967 PA 288, MCL14 560.117.

15 (3) The department shall forward fees collected under this
16 section to the state treasurer for deposit in the land and water
17 management permit fee fund created in section 30113.

18 (4) A circuit court, upon petition and a showing by the 19 department that a violation of a rule promulgated under subsec-20 tion (1) exists, shall issue any necessary order to the defendant 21 to correct the violation or to restrain the defendant from fur-22 ther violation of the rule.

23 Sec. 32501. As used in this part: -, "marina

24 (A) "DEPARTMENT" MEANS THE DEPARTMENT OF ENVIRONMENTAL25 QUALITY.

26 (B) "MARINA purposes" means an operation making use of27 submerged bottomlands or filled-in bottomlands of the Great Lakes

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1 for the purpose of service to boat owners or operators, which 2 operation may restrict or prevent the free public use of the 3 affected bottomlands or filled-in lands.

4 Sec. 32513. (1) Before any work or connection specified in
5 section 32512 is undertaken, a person shall file an application
6 with the department setting forth the following:

7 (a) The name and address of the applicant.

8 (b) The legal description of the lands included in the9 project.

10 (c) A summary statement of the purpose of the project.

(d) A map or diagram showing the proposal on an adequate scale with contours and cross-section profiles of the waterway to be constructed.

14 (e) Other information required by the department.

15 (2) Except as provided in subsections (3) and (4), an appli-16 cation for a permit under this section shall be accompanied by a 17 fee according to the following schedule:

18 (a) Until October 1, -1999- 2003:

19 (i) For activities included in the minor project category as20 described in rules promulgated under this part, \$50.00.

(*ii*) For construction or expansion of a marina, a fee of:
 (A) \$50.00 for an expansion of 1-10 slips to an existing
 permitted marina.

24 (B) \$100.00 for a new marina with 1-10 proposed marina25 slips.

26 (C) \$250.00 for an expansion of 11-50 slips to an existing
27 permitted marina, plus \$10.00 for each slip over 50.

(D) \$500.00 for a new marina with 11-50 proposed marina
2 slips, plus \$10.00 for each slip over 50.

3 (E) \$1,500.00 if an existing permitted marina proposes main4 tenance dredging of 10,000 cubic yards or more or the addition of
5 seawalls, bulkheads, or revetments of 500 feet or more.

6 (*iii*) For major projects other than a project described in
7 subparagraph (*ii*)(E), involving any of the following, a fee of
8 \$2,000.00:

9 (A) Dredging of 10,000 cubic yards or more.

10 (B) Filling of 10,000 cubic yards or more.

11 (C) Seawalls, bulkheads, or revetment of 500 feet or more.

12 (D) Filling or draining of 1 acre or more of coastal13 wetland.

14 (E) New dredging or upland boat basin excavation in areas of15 suspected contamination.

16 (F) New breakwater or channel jetty.

17 (G) Shore protection, such as groins and underwater stabi18 lizers, that extend 150 feet or more on Great Lakes bottomlands.
19 (H) New commercial dock or wharf of 300 feet or more in
20 length.

(*iv*) For all other projects not listed in subparagraphs (*i*)
through (*iii*), \$500.00.

23 (b) Beginning October 1, 1999 2003, a fee of \$50.00 for
24 any project listed in subdivision (a).

(3) A project that requires review and approval under this
part and 1 or more of the following is subject to only the single
highest permit fee required under this part or the following:

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1 (a) Part 301.

2 (b) Part 303.

3 (c) Part 323.

4 (d) Section 3104.

5 (e) Section 117 of the subdivision control act of 1967, Act
6 No. 288 of the Public Acts of 1967, being section 560.117 of the
7 Michigan Compiled Laws LAND DIVISION ACT, 1967 PA 288, MCL
8 560.117.

9 (4) If work has been done in violation of a permit require10 ment under this part and restoration is not ordered by the
11 department, the department may accept an application for a permit
12 if the application is accompanied by a fee equal to 2 times the
13 permit fee required under this section.

14 (5) The department shall forward all fees collected under15 this section to the state treasurer for deposit into the land and16 water management permit fee fund created in section 30113.

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