

HB-5902, As Passed House, October 2, 2018
HB-5902, As Passed Senate, September 26, 2018

**SENATE SUBSTITUTE FOR
HOUSE BILL NO. 5902**

A bill to amend 1939 PA 3, entitled

"An act to provide for the regulation and control of public and certain private utilities and other services affected with a public interest within this state; to provide for alternative energy suppliers; to provide for licensing; to include municipally owned utilities and other providers of energy under certain provisions of this act; to create a public service commission and to prescribe and define its powers and duties; to abolish the Michigan public utilities commission and to confer the powers and duties vested by law on the public service commission; to provide for the powers and duties of certain state governmental officers and entities; to provide for the continuance, transfer, and completion of certain matters and proceedings; to abolish automatic adjustment clauses; to prohibit certain rate increases without notice and hearing; to qualify residential energy conservation programs permitted under state law for certain federal exemption; to create a fund; to encourage the utilization of resource recovery facilities; to prohibit certain acts and practices of providers of energy; to allow for the securitization of stranded costs; to reduce rates; to provide for appeals; to provide appropriations; to declare the effect and purpose of this act; to prescribe remedies and penalties; and to repeal acts and parts of acts,"

(MCL 460.1 to 460.11) by adding section 10gg.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 SEC. 10GG. (1) NOTWITHSTANDING ANY OTHER PROVISION OF THIS
2 ACT, THE COMMISSION MAY ESTABLISH LONG-TERM INDUSTRIAL LOAD RATES
3 FOR INDUSTRIAL CUSTOMERS AS PROVIDED IN THIS SECTION. AN ELECTRIC
4 UTILITY MAY PROPOSE A LONG-TERM INDUSTRIAL LOAD RATE IN A GENERAL
5 RATE CASE FILING OR IN A STAND-ALONE PROCEEDING. THE COMMISSION
6 SHALL APPROVE THE LONG-TERM INDUSTRIAL LOAD RATE PROPOSED BY THE
7 ELECTRIC UTILITY IF THE COMMISSION FINDS ALL OF THE FOLLOWING:

8 (A) THE COST OF SERVICE FOR THE CAPACITY NEEDED TO SERVE THE
9 INDUSTRIAL CUSTOMER UNDER THE PROPOSED LONG-TERM INDUSTRIAL LOAD
10 RATE IS BASED ON 1 OR MORE DESIGNATED POWER SUPPLY RESOURCES.

11 (B) THE PROPOSED LONG-TERM INDUSTRIAL LOAD RATE REQUIRES THE
12 INDUSTRIAL CUSTOMER TO ENTER INTO A CONTRACT FOR A TERM EQUAL TO
13 EITHER OF THE FOLLOWING:

14 (i) THE TERM OF THE ELECTRIC UTILITY POWER PURCHASE AGREEMENT
15 OR AGREEMENTS, THAT MUST NOT BE LESS THAN 15 YEARS, FOR 1 OR MORE
16 DESIGNATED POWER SUPPLY RESOURCES IF THE RESOURCES ARE AN ELECTRIC
17 UTILITY POWER PURCHASE AGREEMENT OR AGREEMENTS.

18 (ii) THE EXPECTED REMAINING LIFE OF 1 OR MORE DESIGNATED POWER
19 SUPPLY RESOURCES IF THE RESOURCES ARE UTILITY-OWNED RESOURCES.

20 (C) THE PROPOSED LONG-TERM INDUSTRIAL LOAD RATE REQUIRES THAT
21 THE INDUSTRIAL CUSTOMER HAVE AN ANNUAL AVERAGE ELECTRIC DEMAND OF
22 AT LEAST 200 MEGAWATTS AT 1 SITE AT THE TIME THE CONTRACT FOR A
23 TERM IS ENTERED INTO, HAVE AN ANNUAL LOAD FACTOR OF AT LEAST 75% AT
24 THE TIME THE CONTRACT FOR A TERM IS ENTERED INTO, AND MUST
25 DEMONSTRATE THAT THE INDUSTRIAL CUSTOMER WOULD NOT PURCHASE
26 STANDARD TARIFF SERVICE FROM THE ELECTRIC UTILITY EXCEPT UNDER THE
27 LONG-TERM INDUSTRIAL LOAD RATE. THE INDUSTRIAL CUSTOMER

1 DEMONSTRATES THAT IT WOULD NOT PURCHASE STANDARD TARIFF SERVICE
2 FROM THE ELECTRIC UTILITY EXCEPT UNDER THE LONG-TERM INDUSTRIAL
3 LOAD RATE IF ANY OF THE FOLLOWING CONDITIONS EXIST:

4 (i) THE CUSTOMER HAS AVAILABLE SELF-SERVICE POWER IN A
5 QUANTITY EQUAL TO THE CONTRACT DEMAND LEVEL.

6 (ii) THE CUSTOMER, OR AN ENTITY ACTING ON THE CUSTOMER'S
7 BEHALF, HAS ENTERED THE APPLICABLE REGIONAL TRANSMISSION
8 ORGANIZATION'S GENERATION INTERCONNECTION QUEUE FOR A NEW
9 GENERATION RESOURCE THAT, IF CONSTRUCTED, WOULD QUALIFY AS SELF-
10 SERVICE POWER IN A QUANTITY EQUAL TO THE CONTRACT DEMAND LEVEL.
11 ENTERING THE APPLICABLE REGIONAL TRANSMISSION ORGANIZATION'S
12 INTERCONNECTION QUEUE MEANS COMPLIANCE WITH ALL APPLICABLE
13 INTERCONNECTION APPLICATION REQUIREMENTS, SUCH AS PAYMENT OF THE
14 APPLICATION FEE, DISCLOSURE OF THE TECHNICAL REQUIREMENTS, PAYMENT
15 OF THE DEFINITIVE PLANNING PHASE STUDYING FUNDING DEPOSIT,
16 DEMONSTRATION OF SITE CONTROL, AND PAYMENT OF ALL OTHER APPLICABLE
17 PER-MEGAWATT FEES OR DEPOSITS, AS REQUIRED BY THE REGIONAL
18 TRANSMISSION ORGANIZATION.

19 (D) THE PROPOSED LONG-TERM INDUSTRIAL LOAD RATE IS ONLY
20 AVAILABLE TO THE INDUSTRIAL CUSTOMER FOR SERVICE AT A SITE WHERE
21 THE INDUSTRIAL CUSTOMER'S ANNUAL AVERAGE ELECTRIC DEMAND IS AT
22 LEAST 200 MEGAWATTS AT THE TIME THE CONTRACT FOR A TERM IS ENTERED
23 INTO. THE CONTRACT FOR A TERM MUST BE FOR A MINIMUM OF 100
24 MEGAWATTS OF FIRM CONTRACTED CAPACITY.

25 (E) IF THE RESOURCE DESIGNATED IN A CONTRACT EXECUTED UNDER
26 THE LONG-TERM INDUSTRIAL LOAD RATE IS A UTILITY-OWNED RESOURCE,
27 THEN THE PROPOSED LONG-TERM INDUSTRIAL LOAD RATE IS BASED ON ALL OF

1 THE FOLLOWING:

2 (i) THE ELECTRIC UTILITY'S LEVELIZED COST OF CAPACITY,
3 INCLUDING FIXED OPERATION AND MAINTENANCE EXPENSE, ASSOCIATED WITH
4 THE DESIGNATED POWER SUPPLY RESOURCE AT THE TIME THE CUSTOMER
5 CONTRACT IS EXECUTED.

6 (ii) THE ELECTRIC UTILITY'S ACTUAL VARIABLE FUEL AND ACTUAL
7 VARIABLE OPERATION AND MAINTENANCE EXPENSE BASED ON THE CUSTOMER'S
8 ACTUAL ENERGY CONSUMPTION AND ASSOCIATED WITH THE DESIGNATED POWER
9 SUPPLY RESOURCE.

10 (iii) THE ELECTRIC UTILITY'S ACTUAL ENERGY AND CAPACITY MARKET
11 PURCHASES, IF ANY, BASED ON THE CUSTOMER'S ACTUAL CONSUMPTION. THE
12 AMOUNT OF CAPACITY NEEDED TO SERVE A QUALIFYING LONG-TERM
13 INDUSTRIAL LOAD IS BASED ON THE CAPACITY NEEDED BY THE ELECTRIC
14 UTILITY TO COMPLY WITH ITS REGIONAL TRANSMISSION ORGANIZATION'S
15 LOAD-SERVING RESOURCE REQUIREMENT BASED ON THE AMOUNT OF
16 CONTRACTUAL FIRM AND INTERRUPTIBLE CAPACITY SUPPLIED TO THE
17 INDUSTRIAL CUSTOMER.

18 (F) IF THE DESIGNATED RESOURCE ASSOCIATED WITH A CONTRACT
19 EXECUTED UNDER THE LONG-TERM INDUSTRIAL LOAD RATE IS AN ELECTRIC
20 UTILITY POWER PURCHASE AGREEMENT OR AGREEMENTS, THEN THE PROPOSED
21 LONG-TERM INDUSTRIAL LOAD RATE IS BASED ON RECOVERING ALL COSTS
22 ASSOCIATED WITH THE DESIGNATED POWER PURCHASE AGREEMENT OR
23 AGREEMENTS.

24 (G) THE PROPOSED LONG-TERM INDUSTRIAL LOAD RATE ENSURES THAT
25 THE ELECTRIC UTILITY RECOVERS ITS DIRECT COSTS TO PROVIDE
26 TRANSMISSION AND DISTRIBUTION SERVICE TO THE INDUSTRIAL CUSTOMER
27 BASED ON THE DEDICATED DISTRIBUTION SERVICE COSTS AND TRANSMISSION

1 SERVICE COSTS INCURRED SPECIFICALLY TO SERVE THE INDUSTRIAL
2 CUSTOMER, AS APPROVED BY THE COMMISSION.

3 (2) A LONG-TERM INDUSTRIAL LOAD RATE MAY CONTAIN OTHER TERMS
4 AND CONDITIONS PROPOSED BY THE ELECTRIC UTILITY.

5 (3) THE COMMISSION SHALL APPROVE ANY CONTRACT FOR A TERM
6 PROPOSED BY AN ELECTRIC UTILITY UNDER A LONG-TERM INDUSTRIAL LOAD
7 RATE AUTHORIZED UNDER THIS SECTION IF THERE IS A NET BENEFIT TO THE
8 ELECTRIC UTILITY'S CUSTOMERS RESULTING FROM THE INDUSTRIAL CUSTOMER
9 TAKING SERVICE UNDER THE LONG-TERM INDUSTRIAL LOAD RATE COMPARED TO
10 THE INDUSTRIAL CUSTOMER NOT PURCHASING STANDARD TARIFF SERVICE FROM
11 THE ELECTRIC UTILITY. IN DETERMINING WHETHER A NET BENEFIT EXISTS,
12 THE COMMISSION MAY CONSIDER ANY BENEFIT, INCLUDING, BUT NOT LIMITED
13 TO, BENEFITS TO CUSTOMERS AS A RESULT OF THE FOLLOWING:

14 (A) SYSTEM PEAK DEMAND REDUCTION DUE TO ABILITY TO CURTAIL,
15 ENGAGE IN DEMAND RESPONSE, OR PARTICIPATE IN FEDERAL LOAD
16 MANAGEMENT PROGRAMS.

17 (B) AVOIDANCE OF NEW PRODUCTION CAPACITY COSTS AND RISKS FOR
18 OTHER RATEPAYERS.

19 (C) ABILITY TO REDUCE SYSTEM COSTS, SUCH AS BY CONTRIBUTING TO
20 VOLT-VAR CONTROL.

21 (4) IF THE CUSTOMER TAKING SERVICE UNDER A LONG-TERM
22 INDUSTRIAL LOAD RATE WILL CONTRIBUTE TO THE ELECTRIC UTILITY'S
23 FIXED DISTRIBUTION OR TRANSMISSION COSTS THAT OTHERWISE WOULD HAVE
24 BEEN RECOVERED FROM THE ELECTRIC UTILITY'S OTHER CUSTOMERS AS
25 COMPARED TO THE CUSTOMER NOT PURCHASING STANDARD TARIFF SERVICE
26 FROM THE ELECTRIC UTILITY, THEN THE COMMISSION SHALL DETERMINE THAT
27 A NET BENEFIT EXISTS UNDER SUBSECTION (3).

1 (5) AN ELECTRIC UTILITY MAY SUBMIT A PROPOSAL FOR A LONG-TERM
2 INDUSTRIAL LOAD RATE AND A PROPOSED CONTRACT FOR A TERM UNDER THE
3 PROPOSED LONG-TERM INDUSTRIAL LOAD RATE IN THE SAME PROCEEDING.

4 (6) IF AN ELECTRIC UTILITY PROPOSES A LONG-TERM INDUSTRIAL
5 LOAD RATE IN A STAND-ALONE PROCEEDING, THAT PROCEEDING MUST BE
6 CONDUCTED AS A CONTESTED CASE UNDER CHAPTER 4 OF THE ADMINISTRATIVE
7 PROCEDURES ACT OF 1969, 1969 PA 306, MCL 24.271 TO 24.288, AND MUST
8 BE SUPPORTED BY A COMPLETE COST OF SERVICE STUDY, RATE DESIGN, AND
9 PROPOSED TARIFFS REFLECTING THE IMPACT OF THE LONG-TERM INDUSTRIAL
10 LOAD RATE ON OTHER CUSTOMER RATES. A STAND-ALONE PROCEEDING FILED
11 UNDER THIS SECTION MUST NOT BE EXPANDED TO RESULT IN ANY CHANGES TO
12 THE ELECTRIC UTILITY'S OVERALL REVENUE REQUIREMENT. THE COMMISSION
13 SHALL ISSUE A FINAL ORDER IN A STAND-ALONE PROCEEDING CONDUCTED
14 UNDER THIS SECTION NO LATER THAN 270 DAYS AFTER AN ELECTRIC UTILITY
15 FILES AN APPLICATION REQUESTING APPROVAL OF A LONG-TERM INDUSTRIAL
16 LOAD RATE.

17 (7) A CONTRACT FOR A TERM EXECUTED UNDER A LONG-TERM
18 INDUSTRIAL LOAD RATE APPROVED UNDER THIS SECTION IS CONSIDERED
19 REASONABLE AND PRUDENT FOR THE CONTRACT'S ENTIRE TERM.

20 (8) A DESIGNATED POWER SUPPLY RESOURCE THAT IS AN ELECTRIC
21 UTILITY POWER PURCHASE AGREEMENT OR AGREEMENTS MAY BE A POWER
22 PURCHASE AGREEMENT OR AGREEMENTS WITH AN AFFILIATE OF THE ELECTRIC
23 UTILITY.

24 (9) A SINGLE CUSTOMER MAY NOT AGGREGATE LOAD FROM MULTIPLE
25 SITES TO MEET THE REQUIREMENTS OF THIS SECTION. MULTIPLE CUSTOMERS
26 MAY NOT AGGREGATE LOAD TO MEET THE REQUIREMENTS OF THIS SECTION.

27 (10) AS USED IN THIS SECTION:

1 (A) "ANNUAL LOAD FACTOR" MEANS A LOAD FACTOR CALCULATED AS AN
2 AVERAGE OF THE PRIOR 12 MONTHLY LOAD FACTORS. EACH MONTHLY LOAD
3 FACTOR MUST BE DETERMINED BY DIVIDING THE CUSTOMER'S ACTUAL MONTHLY
4 KILOWATT HOURS CONSUMPTION BY THE PRODUCT OF THE CUSTOMER'S MONTHLY
5 MAXIMUM ON PEAK DEMAND AND THE NUMBER OF HOURS IN THE MONTH.

6 (B) "CONTRACT FOR A TERM" MEANS AN AGREEMENT EXECUTED BETWEEN
7 AN ELECTRIC UTILITY AND INDUSTRIAL CUSTOMER UNDER A LONG-TERM
8 INDUSTRIAL LOAD RATE AUTHORIZED BY THIS SECTION.

9 (C) "ELECTRIC UTILITY POWER PURCHASE AGREEMENT" MEANS AN
10 AGREEMENT EXECUTED BETWEEN AN ELECTRIC UTILITY AND AN ELECTRIC
11 GENERATION FACILITY NOT OWNED BY THE ELECTRIC UTILITY FOR THE
12 PURCHASE OF ENERGY AND CAPACITY.

13 (D) "LONG-TERM INDUSTRIAL LOAD RATE" MEANS A RATE APPROVED BY
14 THE COMMISSION UNDER THIS SECTION.

15 (E) "SELF-SERVICE POWER" MEANS THAT TERM AS DEFINED IN SECTION
16 10A(4).

17 (F) "SITE" MEANS AN INDUSTRIAL SITE OR CONTIGUOUS INDUSTRIAL
18 SITE OR SINGLE COMMERCIAL ESTABLISHMENT. A SITE THAT IS DIVIDED BY
19 AN INLAND BODY OF WATER OR BY A PUBLIC HIGHWAY, ROAD, OR STREET BUT
20 THAT OTHERWISE MEETS THIS DEFINITION MEETS THE CONTIGUOUS
21 REQUIREMENT.

22 (G) "STANDARD TARIFF SERVICE" MEANS THE RETAIL RATES, TERMS,
23 AND CONDITIONS OF SERVICE APPROVED BY THE COMMISSION FOR SERVICE TO
24 CUSTOMERS.