SUBSTITUTE FOR HOUSE BILL NO. 5977

A bill to limit the powers of units of local government to adopt, enforce, or administer certain local mandates for employers; to prohibit local minimum wage, benefit, or leave requirements; to prohibit certain ordinances regulating the development of real property within units of local government; and to void local requirements that are adopted in violation of this act.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. This act shall be known and may be cited as the "local
 government employer mandate prohibition act".
- 3 Sec. 2. The legislature finds and declares as follows:
- 4 (a) That wages and benefits for employees throughout this
- 5 state are matters of state concern and, in addition to the state's
- 6 wage and benefits laws occupying the regulatory field of wages and

- 1 benefits, are outside the express or implied authority of
- 2 municipalities in this state to regulate unless that authority is
- 3 expressly delegated to a municipality.
- 4 (b) That the development and redevelopment of properties in
- 5 municipalities is critical to the economic success of those
- 6 municipalities, and certain regulations and prohibitions on that
- 7 development and redevelopment are matters of statewide concern and
- 8 are within the regulatory power of this state.
- 9 (c) That this act is intended to provide uniformity throughout
- 10 this state on the adoption of certain prohibitions or limitations
- 11 on employers throughout this state.
- 12 Sec. 3. As used in this act:
- 13 (a) "Community benefits agreement" means a contract required
- 14 by ordinance, resolution, or policy by a governmental body within
- 15 this state that requires contractors or developers to, concurrently
- 16 with the development of certain parcels or property within that
- 17 governmental body within this state, hire certain employees, pay
- 18 certain wages or benefits, engage certain subcontractors or local
- 19 businesses for the provision of goods and services, waive certain
- 20 rights under federal labor laws, or engage in other similar
- 21 activities in exchange for receipt of grants, tax abatements or
- 22 exemptions, the transfer of property, the approval of a
- 23 governmental requirement, including a regulating, zoning,
- 24 permitting, or licensing requirement, or other economic development
- 25 incentives the contractor or developer would be otherwise eligible
- 26 to receive by law.
- 27 (b) "Community benefits ordinance" means an ordinance,

- 1 resolution, or policy adopted by a governmental body within this
- 2 state that requires the entry into a community benefits agreement.

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- 3 (c) "Educational institution" means any of the following:
- 4 (i) A school district, an intermediate school district, or a
- 5 public school academy as those terms are defined in sections 4 to 6
- 6 of the revised school code, 1976 PA 451, MCL 380.4 to 380.6.
- 7 (ii) A community college established under the community
- 8 college act of 1966, 1966 PA 331, MCL 389.1 to 389.195, or under
- **9** part 25 of the revised school code, 1976 PA 451, MCL 380.1601 to
- **10** 1607.
- 11 (iii) A public university of this state.
- 12 (d) "Employee" means a person employed in this state by an
- 13 employer.
- 14 (e) "Employer" means a person engaging in a commercial
- 15 activity, enterprise, or business in this state.
- 16 (f) "Governmental body" means any local government or its
- 17 subdivision, including, but not limited to, a city, village,
- 18 township, county, or educational institution; any public authority,
- 19 agency, board, commission, or other governmental, quasi-
- 20 governmental, or quasi-public body; or any public body that acts or
- 21 purports to act in a commercial, business, economic development, or
- 22 similar capacity for a local government or its subdivision.
- 23 Sec. 4. (1) Except as provided in subsection (2), a
- 24 governmental body within this state shall not adopt, enforce, or
- 25 administer a community benefits ordinance or an ordinance, policy,
- 26 or resolution that establishes any requirement related to employee
- 27 wages or benefits, such as a requirement for an employer to provide

- 1 an employee with a minimum wage, particular benefits, a specified
- 2 amount of paid or unpaid leave time, the payment of a prevailing
- 3 wage except as provided by law, or any other requirement regarding
- 4 management of personnel or employees.
- 5 (2) This act does not prohibit a governmental body within this
- 6 state from doing any of the following:
- 7 (a) Enforcing a requirement of federal law or the law of this
- 8 state.
- 9 (b) Adopting or enforcing an ordinance, policy, or resolution
- 10 concerning a minimum wage, particular benefits, or a specified
- 11 amount of paid or unpaid leave time for employees of that
- 12 governmental body.
- 13 (c) Otherwise entering into an agreement providing for the
- 14 rights and responsibilities of a contractor or developer and that
- 15 governmental body with respect to the development of real property
- 16 and the provision of governmental services to that property or
- 17 services not otherwise related to the development of certain
- 18 parcels or property within the governmental body.
- 19 Sec. 5. A community benefits ordinance or any other ordinance,
- 20 policy, or resolution that is adopted in violation of this act is
- **21** void.