LOCAL GOVERNMENT FISCAL RESPONSIBILITY ACT (EXCERPT)
Act 72 of 1990
ARTICLE 2
GOVERNMENTAL PROVISIONS

***** 141.1211 THIS SECTION IS REPEALED BY ACT 436 OF 2012 EFFECTIVE MARCH 28, 2013 *****

141.1211 Definitions.
Sec. 11. As used in this article:
(a) “Chief administrative officer” means any of the following:
   (i) The manager of a village or, if a village does not employ a manager, the president of the village.
   (ii) The city manager of a city or, if a city does not employ a city manager, the mayor of the city.
   (iii) The manager of a township, the superintendent of a charter township, or if the township does not
        employ a manager or superintendent, the supervisor of the township.
   (iv) The elected county executive or appointed county manager of a county; or if the county has not
        adopted the provisions of either Act No. 139 of the Public Acts of 1973, being sections 45.551 to 45.573 of
        the Michigan Compiled Laws, or Act No. 293 of the Public Acts of 1966, being sections 45.501 to 45.521 of
        the Michigan Compiled Laws, the chairperson of the county board of commissioners of the county.
   (v) The chief operating officer of an authority or a public utility owned by a city, village, township, or
        county.
(b) “Emergency financial manager” means the emergency financial manager appointed under section 18.
(c) “Local government” means a city, a village, a township, a county, an authority established by law, or a
    public utility owned by a city, village, township, or county.
(d) “Review team” means the review team designated under section 13.

***** 141.1212 THIS SECTION IS REPEALED BY ACT 436 OF 2012 EFFECTIVE MARCH 28, 2013 *****

141.1212 Preliminary review by state treasurer; conditions; notice; meeting with local
government; informing governor of serious financial problem.
Sec. 12. (1) The state treasurer shall conduct a preliminary review to determine the existence of a local
government financial problem if 1 or more of the following occur:
(a) The governing body or the chief administrative officer of a local government requests a preliminary
    review under this article. The request shall be in writing and shall identify the existing financial conditions
    that make the request necessary.
(b) The state treasurer receives a written request from a creditor with an undisputed claim that remains
    unpaid 6 months after its due date against the local government that exceeds the greater of $10,000.00 or 1%
    of the annual general fund budget of the local government, provided that the creditor notifies the local
    government in writing at least 30 days before his or her request to the state treasurer of his or her intention to
    invoke this provision.
(c) The state treasurer receives a petition containing specific allegations of local government financial
    distress signed by a number of registered electors residing within the jurisdiction of the local government
    equal to not less than 10% of the total vote cast for all candidates for governor within the jurisdiction of the
    local government at the last preceding election at which a governor was elected. Petitions shall not be filed
    under this subdivision within 60 days before any election of the local government.
(d) The state treasurer receives written notification from the trustee, actuary, or at least 10% of the
    beneficiaries of a local government pension fund alleging that a local government has not timely deposited its
    minimum obligation payment to the local government pension fund as required by law.
(e) The state treasurer receives written notification that employees of the local government have not been
    paid and it has been at least 7 days after the scheduled date of payment.
(f) The state treasurer receives written notification from a trustee, paying agent, or bondholder of a default
    in a bond payment or a violation of 1 or more bond covenants.
(g) The state treasurer receives a resolution from either the senate or the house of representatives
    requesting a preliminary review under this section.
(h) The local government has violated the conditions of an order issued pursuant to, or of a requirement of,
    former 1943 PA 202, the revenue bond act of 1933, 1933 PA 94, MCL 141.101 to 141.140, the revised
municipal finance act, 2001 PA 34, MCL 141.2101 to 141.2821, or any other law governing the issuance of bonds or notes.

(i) The local government has violated the conditions of an order issued in the effectuation of the purposes of the emergency municipal loan act, 1980 PA 243, MCL 141.931 to 141.942, by the local emergency financial assistance loan board created by the emergency municipal loan act, 1980 PA 243, MCL 141.931 to 141.942.

(j) The local government has violated the requirements of sections 17 to 20 of the uniform budgeting and accounting act, 1968 PA 2, MCL 141.437 to 141.440, and the state treasurer has forwarded a report of this violation to the attorney general.

(k) The local government has failed to comply with the requirements of section 21 of the Glenn Steil state revenue sharing act of 1971, 1971 PA 140, MCL 141.921, for filing or instituting a deficit recovery plan.

(l) The local government fails to provide an annual financial report or audit that conforms with the minimum procedures and standards of the state treasurer and is required under the uniform budgeting and accounting act, 1968 PA 2, MCL 141.421 to 141.440a, or 1919 PA 71, MCL 21.41 to 21.55.

(m) The local government is delinquent in the distribution of tax revenues, as required by law, that it has collected for another taxing jurisdiction, and that taxing jurisdiction requests a preliminary review.

(n) A court has ordered an additional tax levy without the prior approval of the governing body of the local government.

(2) In conducting a preliminary review under this section, the state treasurer shall give the local government specific written notification of the review, and the state treasurer shall meet with the local government. At this meeting, the state treasurer shall receive, discuss, and consider information provided by the local government concerning the existence of and seriousness of financial conditions within the local government.

(3) When the state treasurer conducts a preliminary review under this section, he or she shall inform the governor within 30 days after beginning the preliminary review whether or not his or her investigation has determined that a serious financial problem may exist because 1 or more conditions indicative of a serious financial problem exist within the local government.


***** 141.1213 THIS SECTION IS REPEALED BY ACT 436 OF 2012 EFFECTIVE MARCH 28, 2013 *****

141.1213 Review team; appointment; conditions to undertaking local financial management review; effect of former law.

Sec. 13. (1) The governor shall appoint a review team of the state treasurer, the auditor general, a nominee of the senate majority leader, a nominee of the speaker of the house of representatives, and other state officials or other persons with relevant professional experience to serve as a review team to undertake a local financial management review if 1 or more of the following occur:

(a) The governing body of a local government, by resolution, requests assistance under this article in meeting the ordinary needs of government. The resolution shall identify the existing financial conditions that make the request for assistance necessary. The resolution under this subsection shall be subject to the legislative vote requirement and the executive approval requirement applicable to enactment of an ordinance by the local government.

(b) The governor has been informed by the state treasurer pursuant to section 12 that he or she has conducted a preliminary review of a local government financial situation and has determined that 1 or more conditions indicative of a serious financial problem may exist within the local government.

(2) A review team appointed under the local government fiscal responsibility act, former Act No. 101 of the Public Acts of 1988, and serving on the effective date of this act shall continue under this act to fulfill their powers and duties. All proceedings and actions taken by the governor, the state treasurer, or a review team under former Act No. 101 of the Public Acts of 1988 before the effective date of this act are ratified and are enforceable as if the proceedings and actions were taken under this act, and a consent agreement entered into under former Act No. 101 of the Public Acts of 1988 is ratified and is binding and enforceable under this act.


***** 141.1214 THIS SECTION IS REPEALED BY ACT 436 OF 2012 EFFECTIVE MARCH 28, 2013 *****
Sec. 14. (1) The review team appointed by the governor shall have full power in its review to perform all of the following functions:
   (a) Examine the books and records of the local government.
   (b) Utilize the services of other state agencies and employees.
   (c) Sign a consent agreement with the chief administrative officer of the local government. The agreement may provide for remedial measures considered necessary including a long-range financial recovery plan requiring specific local actions. The agreement may utilize state financial management and technical assistance as necessary in order to alleviate the local financial problem. The agreement may also provide for periodic fiscal status reports to the state treasurer. In order for the consent agreement to go into effect, it shall be approved, by resolution, by the governing body of the local government.

   (2) In the report to the governor under subsection (3) on the financial conditions of the local government, the review team shall inform the governor if 1 or more of the following conditions indicative of a serious financial problem exist, or have occurred, or are likely to exist or occur, if remedial action is not taken:
      (a) A default in the payment of principal or interest upon bonded obligations or notes for which no funds or insufficient funds are on hand and segregated in a special trust fund.
      (b) Failure for a period of 30 days or more beyond the due date to transfer 1 or more of the following to the appropriate agency:
         (i) Taxes withheld on the income of employees.
         (ii) Taxes collected by the government as agent for another governmental unit, school district, or other entity or taxing authority.
         (iii) Any contribution required by a pension, retirement, or benefit plan.
      (c) Failure for a period of 30 days or more to pay wages and salaries or other compensation owed to employees or retirees.
      (d) The total amount of accounts payable for the current fiscal year, as determined by the state treasurer's uniform chart of accounts, is in excess of 10% of the total expenditures of the local government in that fiscal year.
      (e) Failure to eliminate an existing deficit in any fund of the local government within the 2-year period preceding the end of the local government's fiscal year during which the review team report is received.
      (f) Projection of a deficit in the general fund of the local government for the current fiscal year in excess of 10% of the budgeted revenues for the general fund.

   (3) The review team shall report its findings to the governor within 60 days after their appointment, or earlier if required by the governor. Upon request, the governor may grant 1 30-day extension of this time limit. A copy of the report to the governor shall be sent to the chief administrative officer and the governing body of the local government, the speaker of the house of representatives, and the senate majority leader. The review team shall include 1 of the following conclusions in its report:
      (a) A serious financial problem does not exist in the local government.
      (b) A serious financial problem exists in the local government, but a consent agreement containing a plan to resolve the problem has been adopted pursuant to section 14(1)(c).
      (c) A local government financial emergency exists because no satisfactory plan exists to resolve a serious financial problem.


 ***** 141.1215 THIS SECTION IS REPEALED BY ACT 436 OF 2012 EFFECTIVE MARCH 28, 2013 *****

Sec. 15. (1) Within 30 days after receipt of the report provided for in section 14, the governor shall make 1 of the following determinations:
   (a) A serious financial problem does not exist in the local government.
   (b) A serious financial problem exists in the local government, but a consent agreement containing a plan to resolve the problem has been adopted pursuant to section 14(1)(c).
   (c) A local government financial emergency exists because no satisfactory plan exists to resolve a serious financial problem.

(2) If the governor determines pursuant to subsection (1) that a financial emergency exists, the governor shall provide the governing body and chief administrative officer of the local unit with a written notification.
of the determination, findings of fact utilized as the basis upon which this determination was made, a concise
and explicit statement of the underlying facts supporting the factual findings, and notice that the chief
administrative officer or the governing body of the local government has 10 days after the date of this
notification to request a hearing conducted by the governor or the governor's designate. Following the
hearing, or if no hearing is requested following the expiration of the deadline by which a hearing may be
requested, the governor shall either confirm or revoke, in writing, the determination of the existence of a local
financial emergency. If confirmed, the governor shall provide a written report of the findings of fact of the
continuing or newly developed conditions or events providing a basis for the confirmation of a local financial
emergency, and a concise and explicit statement of the underlying facts supporting these factual findings.


141.1216 Failure to abide by provisions of consent agreement.

Sec. 16. If, at any time following determination by the governor that a serious financial problem exists
under section 15(1)(b), the state treasurer or the review team informs the governor that the local government
is not abiding by the provisions of a consent agreement, the governor shall determine that a financial
emergency exists in the local government, and section 15(2) and section 18 shall then apply to that local
government.


141.1217 Appeal; setting aside determination.

Sec. 17. A local government for which a financial emergency determination pursuant to section 15 or 16
has been confirmed to exist by the governor may appeal this determination to the circuit court for the county
in which the local government is located or to the circuit court for the county of Ingham. The court shall not
set aside a determination of the governor unless it finds that the determination is either of the following:
(a) Not supported by competent, material, and substantial evidence on the whole record.
(b) Arbitrary, capricious, or clearly an abuse or unwarranted exercise of discretion.


141.1218 Assigning responsibility for managing local government financial emergency;
appointment, qualifications, and term of emergency financial manager; compensation and
expenses; staff and professional assistance.

Sec. 18. (1) If the governor determines that a financial emergency exists under section 15, the governor
shall assign the responsibility for managing the local government financial emergency to the local emergency
financial assistance loan board created under the emergency municipal loan act, Act No. 243 of the Public
Acts of 1980, being sections 141.931 to 141.942 of the Michigan Compiled Laws. The local emergency
financial assistance loan board shall appoint an emergency financial manager. The emergency financial
manager shall be chosen solely on the basis of his or her competence and shall not have been either an elected
or appointed official or employee of the local government for which appointed for not less than 5 years before
the appointment. The emergency financial manager need not be a resident of the local government for which
he or she is appointed. The emergency financial manager shall serve at the pleasure of the local emergency
financial assistance loan board. The emergency financial manager shall be entitled to compensation and
reimbursement for actual and necessary expenses from the local government as approved by the local
emergency financial assistance loan board. In addition to staff otherwise authorized by law, with the approval
of the local emergency financial assistance loan board, the emergency financial manager may appoint
additional staff and secure professional assistance considered necessary to implement this article.
(2) An emergency financial manager appointed under the local government fiscal responsibility act, former
Act No. 101 of the Public Acts of 1988, and serving on the effective date of this act, except as provided in
subsection (1), shall continue under this act to fulfill his or her powers and duties.

141.1219 Orders.
Sec. 19. The emergency financial manager shall issue to the appropriate officials or employees of the local government the orders the manager considers necessary to accomplish the purposes of this act, including, but not limited to, orders for the timely and satisfactory implementation of a financial plan developed pursuant to section 20. An order issued under this section is binding on the local officials or employees to whom it is issued.


141.1220 Written financial plan.
Sec. 20. (1) In consultation with the local government, the emergency financial manager shall develop, and may from time to time amend, a written financial plan for the local government. The financial plan shall provide for both of the following:
(a) Conducting the operations of the local government within the resources available according to the emergency financial manager's revenue estimate.
(b) The payment in full of the scheduled debt service requirements on all bonds and notes of the local government and all other uncontested legal obligations.
(2) After the initial development of a financial plan, the plan shall be regularly reexamined by the emergency financial manager in consultation with the local government, and if the emergency financial manager reduces his or her revenue estimates, the emergency financial manager shall modify the financial plan to conform to revised revenue estimates.
(3) The financial plan shall be in a form and shall contain that information for each year during which year the financial plan is in effect that the local emergency financial manager specifies.
(4) The emergency financial manager shall make public the plan or modified plan. This subsection shall not be construed to mean that the emergency financial manager must receive public approval before he or she implements the financial plan or any modification of the plan.

government, and any ombudsman position in the unit of local government.

(j) Employ or contract for, at the expense of the unit of local government and with the approval of the local emergency financial assistance loan board, auditors and other technical personnel considered necessary to implement this article.

(k) Require compliance with the orders of the emergency financial manager by court action if necessary.

(l) Except as restricted by charter or otherwise, sell or otherwise use the assets of the unit of local government to meet past or current obligations, provided the use of assets for this purpose does not endanger the public health, safety, or welfare of residents of the unit of local government.

(m) Apply for a loan from the state on behalf of the unit of local government, subject to the conditions of the emergency municipal loan act, 1980 PA 243, MCL 141.931 to 141.942, in a sufficient amount to pay the expenses of the emergency financial manager and for other lawful purposes.

(n) Approve or disapprove of the issuance of obligations of the unit of local government on behalf of the municipality, subject to the conditions of the revised municipal finance act, 2001 PA 34, MCL 141.2101 to 141.2821, and the revenue bond act of 1933, 1933 PA 94, MCL 141.101 to 141.140.

(o) Enter into agreements with other units of local government for the provision of services.

(p) Exercise the authority and responsibilities of the chief administrative officer and governing body concerning the adoption, amendment, and enforcement of ordinances or resolutions affecting the financial condition of the unit of local government as provided in the following acts:

(i) The home rule city act, 1909 PA 279, MCL 117.1 to 117.38.
(ii) The fourth class city act, 1895 PA 215, MCL 81.1 to 113.20.
(iii) The charter township act, 1947 PA 359, MCL 42.1 to 42.34.
(iv) 1851 PA 156, MCL 46.1 to 46.32.
(v) 1966 PA 293, MCL 45.501 to 45.521.
(vi) The general law village act, 1895 PA 3, MCL 61.1 to 74.25.
(vii) The home rule village act, 1909 PA 278, MCL 78.1 to 78.28.

(q) Reduce, suspend, or eliminate the salary, or other compensation of the chief administrative officer and members of the governing body of the unit of local government during the financial emergency. This subdivision does not authorize an emergency financial manager to impair vested retirement benefits. If an emergency financial manager has reduced, suspended, or eliminated the salary or other compensation of the chief administrative officer and members of the governing body of a unit of local government before the effective date of the amendatory act that added this subdivision, the reduction, suspension, or elimination is valid to the same extent had it occurred after the effective date of the amendatory act that added this subdivision.

(2) If a financial emergency exists under the local government fiscal responsibility act, 1990 PA 72, MCL 141.1201 to 141.1291, the emergency financial manager shall make a determination as to whether possible criminal conduct contributed to the financial emergency. If the manager determines that there is reason to believe that criminal conduct has occurred, the manager shall refer the matter to the attorney general and the local prosecuting attorney for investigation. The determination required under this subsection shall be made by 1 of the following dates, whichever is later:

(a) Within 90 days after the effective date of the amendatory act that added this subsection.
(b) Within 180 days after the date the emergency financial manager is appointed.

(3) Not later than 90 days after the completion of the emergency financial manager's term, the governing body of the unit of local government shall review any ordinance implemented by the emergency financial manager during his or her term, except any ordinance enacted to assure the payment of principal and interest on bonds.


***** 141.1221a THIS SECTION IS REPEALED BY ACT 436 OF 2012 EFFECTIVE MARCH 28, 2013
*****

141.1221a Report filed by emergency financial manager with governor, senate majority leader, speaker of house of representatives and posted on website of local unit of government.

Sec. 21a. (1) An emergency financial manager appointed under this article shall file with the governor, the senate majority leader, and the speaker of the house of representatives and post on the internet on the website of the local unit of government a report that contains all of the following:

(a) A description of each expenditure made, approved, or disapproved during the reporting period that has
a cumulative value of $10,000.00 or more and the source of the funds.
  (b) A list of each contract that the emergency financial manager awarded or approved with a cumulative
value of $10,000.00 or more, the purpose of the contract, and the identity of the contractor.
  (c) A description of each loan sought, approved, or disapproved during the reporting period that has a
cumulative value of $10,000.00 or more and the proposed use of the funds.
  (d) A description of any new position created or any vacancy in a permanent position filled by the
appointing authority.
  (e) A description of any position that has been eliminated or from which an employee has been laid off.
  (2) The report required under this section shall be submitted every 6 months, beginning 6 months after the
starting date of the emergency financial manager.


***** 141.1222 THIS SECTION IS REPEALED BY ACT 436 OF 2012 EFFECTIVE MARCH 28, 2013 *****

141.1222 Authorization to proceed under federal law; local government as debtor; notice.

Sec. 22. (1) After giving written notice to the local emergency financial assistance loan board, the
emergency financial manager may authorize the local government to proceed under title 11 of the United
States Code, 11 U.S.C. 101 to 1330, unless this authorization is disapproved by the local emergency financial
assistance loan board within 60 days after the notice has been received by the board. This section empowering
the local government for which an emergency financial manager has been appointed to become a debtor under
109.
  (2) The notice to the local emergency financial assistance loan board under subsection (1) shall include a
determination by the emergency financial manager that no feasible financial plan can be adopted that can
satisfactorily resolve the financial emergency in a timely manner, or a determination by the emergency
financial manager that an adopted financial plan, in effect for at least 180 days, cannot be implemented, as
written or as it might be amended, in a manner that can satisfactorily resolve the financial emergency in a
timely manner.


***** 141.1223 THIS SECTION IS REPEALED BY ACT 436 OF 2012 EFFECTIVE MARCH 28, 2013 *****

141.1223 Liability.

Sec. 23. The state, the members of the local emergency financial assistance loan board, and the emergency
financial manager are not liable for any obligation of or claim against a local government resulting from
actions taken in accordance with the terms of this article.


***** 141.1224 THIS SECTION IS REPEALED BY ACT 436 OF 2012 EFFECTIVE MARCH 28, 2013 *****

141.1224 Failure of elected officials to provide assistance and information as gross neglect
of duty; report; review and hearing; removal from office; filling vacancy.

Sec. 24. Elected officials of a local government shall provide the assistance and information necessary and
properly requested by a review team, the local emergency financial assistance loan board, or the emergency
financial manager in the effectuation of their duties and powers and of the purposes of this article. Failure of
an elected official of a local government to abide by this article shall be considered gross neglect of duty,
which the emergency financial manager shall report to the local emergency financial assistance loan board.
Following review and a hearing with the local government elected official, the local emergency financial
assistance loan board may recommend to the governor that the governor remove the elected official from
office. If the governor removes the elected official from office, the resulting vacancy in office shall be filled
as prescribed by law.


***** 141.1225 THIS SECTION IS REPEALED BY ACT 436 OF 2012 EFFECTIVE MARCH 28, 2013 *****
141.1225 Revoking declaration of financial emergency; recommendation.

Sec. 25. The governor may determine that the conditions for revoking the declaration of a financial emergency have been met after receiving a recommendation from the local emergency financial assistance loan board.


***** 141.1226 THIS SECTION IS REPEALED BY ACT 436 OF 2012 EFFECTIVE MARCH 28, 2013 *****

141.1226 Power to impose taxes.

Sec. 26. This act shall not be construed to give the emergency financial manager or the local financial assistance loan board the power to impose taxes, over and above those already authorized, without the approval at an election of a majority of the qualified electors voting on the question.