

FY 2019-20: DEPARTMENT OF NATURAL RESOURCES
Summary: Enacted with Vetoes and Ad Board Transfers
Public Act 59 of 2019, House Bill 4241



Analyst: Austin Scott

IDG/IDT	FY 2018-19 YTD as of 3/5/19	FY 2019-20 Executive	FY 2019-20 House	FY 2019-20 Senate	FY 2019-20 Enacted	Difference: Enacted From FY 2018-19 YTD	
						Amount	%
	\$232,200	\$232,200	\$232,200	\$232,200	\$197,200	(\$35,000)	(15.1)
Federal	85,339,700	86,011,600	86,008,800	86,011,600	75,501,200	(9,838,500)	(11.5)
Local	0	0	0	0	0	0	--
Private	12,431,400	7,431,600	7,431,600	7,431,600	7,431,600	(4,999,800)	(40.2)
Restricted	309,185,800	329,545,300	306,642,400	308,172,500	308,570,400	(615,400)	(0.2)
GF/GP	77,241,800	51,224,000	47,002,100	48,524,200	46,985,000	(30,256,800)	(39.2)
Gross	\$484,430,900	\$474,444,700	\$447,317,100	\$450,372,100	\$438,685,400	(\$45,745,500)	(9.4)
FTEs	2,340.3	2,366.1	2,342.3	2,363.1	2,340.1	(0.2)	0.0

Notes: (1) FY 2018-19 year-to-date figures include mid-year budget adjustments through March 5, 2019. (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time." (3) Information on House budget action in this document is based on House Bill 4241 as passed by the House. Information on Senate budget action is based on Senate Bill 145 as passed by the Senate.

Overview

The Department of Natural Resources (DNR) manages Michigan's natural and cultural resources through conservation and protection. State parks, wildlife, fisheries, forests, and minerals management are all administered by the DNR.

		FY 2018-19 Year-to-Date (as of 3/5/19)	FY 2019-20 Enacted Change
Major Budget Changes From FY 2018-19 YTD Appropriations			
1. Chronic Wasting Disease – Wildlife Management			
	FTE	221.5	0.0
<u>Executive</u> increases the Wildlife Management appropriation by \$2.3 million GF/GP for Chronic Wasting Disease research costs (\$2.0 million one-time) and increased laboratory costs associated with the rising number of deer tested (\$300,000 ongoing). <u>House</u> , <u>Senate</u> , and <u>Conference</u> concur.	Gross	\$44,917,900	\$2,300,000
	Federal	25,164,900	0
	Private	315,700	0
	Restricted	14,986,600	0
	GF/GP	\$4,450,700	\$2,300,000
2. Minerals Management			
	FTE	19.0	0.0
<u>Executive</u> increases the Minerals Management Program by \$1.4 million in one-time GF/GP and authorizes 3.0 FTE positions for an inventory of hazardous materials pipelines that cross waterways to prioritize which crossings need attention. <u>House</u> does not include funding. <u>Senate</u> includes a \$100 GF/GP placeholder. <u>Conference</u> does not include funding.	Gross	\$2,881,000	\$0
	Restricted	2,881,000	0
	GF/GP	\$0	\$0
3. Recreation Infrastructure Improvement Projects			
<u>Executive</u> includes an increase of \$21.4 million in restricted funding for improvements to public recreation infrastructure and facilities. This additional revenue is projected from the proposed gas tax increase; DNR receives 2% of gas tax in accordance with constitutional revenue distribution. <u>House</u> , <u>Senate</u> , and <u>Conference</u> do not include funding.	Gross	NA	\$0
	Restricted	NA	0
	GF/GP	NA	\$0

		FY 2018-19 Year-to-Date (as of 3/5/19)	FY 2019-20 Enacted Change
Major Budget Changes From FY 2018-19 YTD Appropriations			
4. Parks and Recreation Division			
	FTE	NA	18.8
<u>Executive</u> includes an increase of \$1.6 million in restricted funding to the Parks and Recreation Division to support the following programs: Forest Recreation and Trails (\$1.2 million and 6.1 FTE positions), Recreational Boating (\$218,500 and 0.9 FTE positions), and State Parks (\$200,000 and 11.8 FTE positions).	Gross	NA	\$1,613,100
<u>House</u> concurs with increase of \$1.6 million in restricted funding but does not include additional FTEs.	Restricted	NA	1,613,100
<u>Senate</u> and <u>Conference</u> concur with Executive.	GF/GP	NA	\$0
5. Forest Resources Division – Forest Development Fund Revenue			
	FTE	NA	2.0
<u>Executive</u> increases the Forest Development Fund appropriation by \$2.1 million to support the following programs: Forest Management and Timber Market Development (\$1.4 million and 2.0 FTE positions), Wildfire Protection (\$689,300), and the Michigan Registered Forester Program (\$30,000), which was transferred from Licensing and Regulatory Affairs by 2018 PA 116. A decrease of \$574,300 GF/GP is exceeded by the \$689,300 restricted funding increase for Wildfire Protection.	Gross	NA	\$1,560,000
<u>House</u> , <u>Senate</u> , and <u>Conference</u> concur.	Restricted	NA	2,134,300
	GF/GP	NA	(\$574,300)
6. Michigan Historical Center			
	FTE	54.5	2.0
<u>Executive</u> includes an increase of \$850,000 in federal funding and authorizes 2.0 FTE positions to the Michigan Historical Center, which includes the Michigan Historical Museum System, State Archives, and Mann House in Concord.	Gross	\$6,134,900	\$755,500
<u>House</u> includes an increase of \$850,000 in federal funding and a decrease of \$200,000 GF/GP.	Federal	150,000	850,000
<u>Senate</u> concurs with Executive.	Private	396,200	0
<u>Conference</u> includes an increase of \$850,000 in federal funding and a decrease of \$94,500 GF/GP.	Restricted	829,600	0
	GF/GP	\$4,759,100	(\$94,500)
7. Recreation Passport Revenue			
	Gross	NA	\$350,000
<u>Executive</u> authorizes an additional \$350,000 in Recreation Passport revenue for Recreation Passport Local Grants (\$325,000), as well as Marketing and Outreach (\$25,000).	Restricted	NA	350,000
<u>House</u> , <u>Senate</u> , and <u>Conference</u> concur.	GF/GP	NA	\$0
8. Off-road Vehicle Safety Training Grants			
	Gross	\$29,200	\$30,800
<u>Executive</u> includes an increase of \$30,800 from the ORV Safety Education Fund for grants to public school districts for off-road vehicle safety education courses.	Restricted	29,200	30,800
<u>House</u> , <u>Senate</u> , and <u>Conference</u> concur.	GF/GP	\$0	\$0
9. Grants GF/GP Reductions			
	Gross	NA	(\$150,000)
<u>Executive</u> reduces the budget by \$300,000 GF/GP: Dam Management Grants (\$150,000) and Nonmotorized Trail Development and Maintenance Grants (\$150,000). The FY 2018-19 DNR budget includes \$9.9 million GF/GP for Dam Management and \$350,000 GF/GP for Nonmotorized Trail Development and Maintenance.	GF/GP	NA	(\$150,000)
<u>House</u> concurs with Executive reductions and eliminates remaining \$200,000 GF/GP for Dam Management Grants for a gross reduction of \$500,000 GF/GP.			
<u>Senate</u> does not reduce funding for Dam Management Grants, concurs with Executive to reduce Nonmotorized Trail Development and Maintenance Grants by \$150,000 GF/GP.			
<u>Conference</u> concurs with Senate.			

Major Budget Changes From FY 2018-19 YTD Appropriations		FY 2018-19 Year-to-Date (as of 3/5/19)	FY 2019-20 Enacted Change
10. Removal of FY 2018-19 Capital Outlay Projects and One-Time Funding		Gross	NA (\$42,106,000)
<u>Executive</u> eliminates \$42.1 million Gross (\$29.3 million GF/GP): \$2.5 million for FY 2018-19 capital outlay projects that require no additional appropriation and \$39.6 million for one-time projects included in the FY 2018-19 budget.		Federal	NA (643,000)
<u>House</u> , <u>Senate</u> , and <u>Conference</u> concur.		Private	NA (5,000,000)
		Restricted	NA (7,193,000)
		GF/GP	NA (\$29,270,000)
11. Technical Adjustments		Gross	NA (\$605,200)
<u>Executive</u> removes \$605,200 in restricted funding to align spending authorization with available restricted revenues.		Restricted	NA (605,200)
<u>House</u> , <u>Senate</u> , and <u>Conference</u> concur.		GF/GP	NA \$0
12. Economic Adjustments		Gross	NA \$3,713,300
<u>Executive</u> reflects increased costs of \$3.7 million Gross (\$591,500 GF/GP) for negotiated salary and wage increases (2.0% ongoing, 2.0% lump sum), actuarially required retirement contributions, worker's compensation, building occupancy charges, and other economic adjustments.		Federal	NA 464,900
<u>House</u> , <u>Senate</u> , and <u>Conference</u> concur.		Private	NA 200
		Restricted	NA 2,656,700
		GF/GP	NA \$591,500
13. General Law Enforcement		FTE	293.0 0.0
<u>House</u> reduces \$1.1 million GF/GP for general law enforcement. The Law Enforcement Division enforces natural resources, environmental pollution, and outdoor recreation laws.		Gross	\$44,284,200 \$0
<u>Senate</u> and <u>Conference</u> do not include reduction.		Federal	6,588,300 0
		Restricted	25,362,300 0
		GF/GP	\$12,333,600 \$0
14. Cormorant Population Mitigation Program		Gross	\$150,000 (\$150,000)
<u>House</u> eliminates funding for the cormorant population mitigation program, which supports activities related to controlling the cormorant population.		GF/GP	\$150,000 (\$150,000)
<u>Senate</u> and <u>Conference</u> concur.			
15. Wildlife Management Fund Shift – AD BOARD TRANSFER		FTE	221.5 0.0
<u>House</u> shifts \$300,000 in spending authorization from GF/GP to the Forest Development Fund (\$200,000) and Turkey Permit Fees (\$100,000).		Gross	\$44,917,900 \$299,800
<u>Senate</u> does not include fund shift.		Federal	25,164,900 0
<u>Conference</u> concurs with <u>House</u> .		Private	315,700 0
<u>Ad Board</u> transfers \$299,800 GF/GP from the wildlife and fisheries health study and deer habitat improvement initiative (below) to wildlife management program.		Restricted	14,986,600 300,000
		GF/GP	\$4,450,700 (\$200)
16. Wildlife and Fisheries Health Study – AD BOARD TRANSFER		Gross	\$115,000 (\$114,900)
<u>House</u> appropriates an additional \$85,000 in one-time GF/GP for a study to investigate the effect of PFAS contamination on Michigan's wildlife and fisheries populations.		GF/GP	\$115,000 (\$114,900)
<u>Senate</u> eliminates funding.			
<u>Conference</u> concurs with <u>House</u> .			
<u>Ad Board</u> transfers funding to the wildlife management program.			
17. Deer Habitat Improvement Initiative – AD BOARD TRANSFER		Gross	\$200,000 \$100
<u>House</u> includes an increase of \$100,000 GF/GP for the Deer Habitat Improvement Initiative, which provides grants to projects that improve the habitat for deer.		Restricted	200,000 0
<u>Senate</u> does not include increase.		GF/GP	\$0 \$100
<u>Conference</u> concurs with <u>House</u> .			
<u>Ad Board</u> transfers <u>Conference</u> increase funding to the wildlife management program.			

<u>Major Budget Changes From FY 2018-19 YTD Appropriations</u>		<u>FY 2018-19 Year-to-Date (as of 3/5/19)</u>	<u>FY 2019-20 Enacted Change</u>
18. Marketing and Outreach	Gross	\$13,978,700	(\$150,000)
<u>House</u> authorizes an additional \$100,000 GF/GP for marketing and outreach to administer a public outreach and mass media campaign regarding the spread of oak wilt.	Federal	1,507,100	0
<u>Senate</u> reduces GF/GP by \$150,000.	Restricted	12,047,600	0
<u>Conference</u> concurs with Senate.	GF/GP	\$424,000	(\$150,000)
19. Snowmobile Trail Extension Project	Gross	NA	\$0
<u>House</u> includes \$50,000 GF/GP to complete a snowmobile trail through Rogers City.	GF/GP	NA	\$0
<u>Senate</u> and <u>Conference</u> do not include funding.			
20. Wildfire Protection Fund Shift	FTE	114.0	0.0
<u>House</u> shifts \$629,500 million in spending authorization from GF/GP to the Forest Development Fund.	Gross	\$14,028,600	\$0
<u>Senate</u> does not include fund shift.	Federal	1,357,500	0
<u>Conference</u> concurs with House.	Restricted	5,530,200	629,500
	GF/GP	\$7,140,900	(\$629,500)
21. City of Belleville Seawall	Gross	NA	\$0
<u>House</u> includes \$29,500 GF/GP for a seawall in the City of Belleville.	GF/GP	NA	\$0
<u>Senate</u> and <u>Conference</u> do not include funding.			
22. Vacant Urban Land Pollinator Pilot	Gross	NA	\$0
<u>House</u> includes a \$100 GF/GP placeholder for a pilot program to provide for the development of pollinators on vacant urban land.	GF/GP	NA	\$0
<u>Senate</u> and <u>Conference</u> do not include placeholder.			
23. Water Treatment, Efficiency, and Fish Stocking Report	Gross	NA	\$0
<u>House</u> includes a \$100 GF/GP placeholder for the department to produce a report on the amount of capital investment needed for improvements to energy efficiency, water treatment, and fish stocking.	GF/GP	NA	\$0
<u>Senate</u> and <u>Conference</u> do not include placeholder.			
24. Administrative Efficiencies	Gross	NA	\$0
<u>House</u> reduces operational funding throughout the budget, reflecting a 3% reduction to be achieved through administrative efficiencies	Federal	NA	0
<u>Senate</u> and <u>Conference</u> do not include reduction.	Restricted	NA	0
	GF/GP	NA	\$0
25. Information Technology Reduction	Gross	\$10,458,700	\$0
<u>House</u> reduces funding available for information technology services and projects by 25%.	Restricted	9,275,300	0
<u>Senate</u> reduces GF/GP by \$200,000.	GF/GP	\$1,183,400	\$0
<u>Conference</u> does not include reduction.			
26. Michigan Conservation Corps	Gross	\$1,000,000	(\$1,000,000)
<u>Senate</u> reduces funding for the Michigan Conservation Corps by \$999,900, leaving a \$100 GF/GP placeholder. This statewide summer employment program for at-risk youth and returning veterans allows partner organizations to hire individuals for work that is approved or managed by DNR employees.	GF/GP	\$1,000,000	(\$1,000,000)
<u>Conference</u> eliminates funding.			
27. IDG from Forest Development Fund to MDARD – VETOED	Gross	NA	\$0
<u>Conference</u> includes an interdepartmental grant of \$997,300 from the Forest Development Fund to the Department of Agriculture and Rural Development to support the Qualified Forest Program.	Restricted	NA	0
<u>Veto</u> removes interdepartmental grant.	GF/GP	NA	\$0
28. Departmental Reorganization – EGLE	Gross	NA	(\$12,057,000)
<u>Conference</u> recognizes the creation of the Department of Environment, Great Lakes, and Energy (EGLE) by transferring the Office of Great Lakes from DNR to EGLE.	Federal	NA	(10,510,400)
	Restricted	NA	(531,600)
	GF/GP	NA	(\$1,015,000)

<u>Major Budget Changes From FY 2018-19 YTD Appropriations</u>		<u>FY 2018-19 Year-to-Date (as of 3/5/19)</u>	<u>FY 2019-20 Enacted Change</u>
29. Finance and Operations – Lake Level Assessments – PARTIALLY VETOED	FTE	105.5	0.0
	Gross	\$16,802,500	(\$35,000)
<u>Veto</u> removes boilerplate section 1202 which earmarks \$35,000 from the finance and operations appropriation to reimburse qualifying costs related to lake level assessments.	IDG	232,200	(35,000)
	Federal	346,100	0
	Restricted	15,234,000	0
	GF/GP	\$990,200	\$0

Major Boilerplate Changes From FY 2018-19

Sec. 210. Contingency Fund Transfer Authority – REVISED

Provides authority for contingency fund transfers: up to \$3.0 million federal, \$10.0 million restricted, \$100,000 local, and \$1.0 million private; transfers must be approved by both the House and Senate Appropriations Committees.

Executive and House retain, Senate deletes.

Conference revises to eliminate federal, local, and private authority and lowers restricted authority to \$5.0 million.

Sec. 220. Disciplinary Action Against State Employees – RETAINED (UNENFORCEABLE)

Prohibits DNR from disciplining state employees for communicating with members of the legislature and their staffs.

Executive deletes, House, Senate, and Conference retain. (*Signing letter states section is unenforceable*).

Sec. 221. Contracts and Grants for Local Governments, Colleges and Universities, Nonprofits – NEW

Authorizes DNR to contract with or provide grants to local governments, institutions of higher education, or nonprofits.

Executive adds new section, House, Senate, and Conference concur.

Sec. 408. Land Transactions – RETAINED

Requires detailed report to legislature on land purchases, sales, and exchanges.

Executive deletes, House, Senate, and Conference retain.

Sec. 503. Invasive Species Order Enforcement – DELETED

Requires report on efforts taken to enforce the Natural Resources Commission’s invasive species order concerning raising feral swine in Michigan.

Executive, Senate, and Conference delete, House retains.

Sec. 504. Cervid Operation Fees – RETAINED

Requires report on use of registration fees from privately owned cervid operations.

Executive deletes, House, Senate, and Conference retain.

Sec. 506. USDA Wildlife Services Deer Harvesting – NEW

Encourages the United States Department of Agriculture Wildlife Services to harvest all deer during targeted removal required under the Enhanced Wildlife Biosecurity Program.

Conference adds new section.

Sec. 601. Stream Habitat Improvement Grants – RETAINED

Appropriates \$758,000 to watershed councils, resource development councils, soil conservation districts, local governmental units, and other nonprofit organizations for stream habitat improvement projects.

Executive deletes, House, Senate, and Conference retain.

Sec. 602. Water Control Structure Certification – RETAINED (UNENFORCEABLE)

Directs Fisheries Division not to interfere with the certification process for dams and other water control structures.

Executive deletes, House, Senate, and Conference retain. (*Signing letter states section is unenforceable*).

Sec. 603. Cormorant Management – DELETED

Requires annual report on use of cormorant management funding; requires DNR to submit funding to the USDA to pay for increased taking of cormorants and their nests; requires any retained or additional funds for cormorant control to be used for program.

Executive deletes, House, Senate, and Conference concur.

Sec. 603. Fish Hatcheries Report – NEW

Requires annual report on fish hatcheries by March 31.

House and Conference add new section.

Major Boilerplate Changes From FY 2018-19

Sec. 651. Buffalo Reef – DELETED

Authorizes unexpended funds appropriated for Buffalo Reef to be considered work project appropriations and carried forward until the projects have been completed. The projects will be accomplished using state resources, contracts, and/or grants and have a tentative completion date of September 30, 2023.

Executive deletes, House, Senate, and Conference concur.

Sec. 652. Dam Management Grant Program – DELETED

Authorizes unexpended funds appropriated for the Dam Management Grant Program to be considered work project appropriations and carried forward until the projects have been completed. The projects will be accomplished using state resources, contracts, and/or grants and have a tentative completion date of September 30, 2023.

Executive deletes, House, Senate, and Conference concur.

Sec. 653. Leland – Good Harbor Reef Improvements – DELETED

Authorizes unexpended funds appropriated for Leland – Good Harbor Reef Improvements to be considered work project appropriations and carried forward until the projects have been completed. The projects will be accomplished using state resources, contracts, and/or grants and have a tentative completion date of September 30, 2023.

Executive deletes, House, Senate, and Conference concur.

Sec. 654. Michigan Infrastructure Fund – DELETED

Requires the \$8.0 million GF/GP appropriated for Michigan Infrastructure Fund to be deposited into the Michigan Infrastructure Fund for FY 2018-19.

Executive deletes, House, Senate, and Conference concur.

Sec. 655. Grand River Dredging – DELETED

Requires funds appropriated for Grand River Dredging to be used for dredging to facilitate recreational boating traffic in the Grand River between the Fulton Street Bridge in Kent County and the Bass River inlet in Ottawa County, in accordance with DTMB's feasibility study. Funds will be expended pending satisfactory sediment tests and required permits. Authorizes unexpended funds to be considered work project appropriations and carried forward until the projects have been completed. This project will be accomplished by issuing requests for proposals and using contracts and has a tentative completion date of September 30, 2022.

Executive deletes, House, Senate, and Conference concur.

Sec. 656. Pheasant Hunting Initiative – DELETED

Requires \$180,000 appropriation to be distributed for purchase of pheasants to release on state game areas to improve hunting opportunity and to recruit, retain, and reactivate small game hunters; requires DNR to evaluate program for possible renewal in the future; designates appropriation as a work project appropriation.

Executive deletes, House, Senate, and Conference concur.

Sec. 901. Snowmobile Law Enforcement Grants – RETAINED

Provides snowmobile law enforcement grant funds to county law enforcement agencies in counties with state snowmobile trails.

Executive deletes, House, Senate, and Conference retain.

Sec. 902. Marine Safety Grants – RETAINED

Requires report on the Marine Safety Grant Program. Report to include watercraft registrations revenues, revenues and expenditures of the Marine Safety Fund, grant distribution methodology, and a list of grant awards by county.

Executive deletes, House, Senate, and Conference retain.

Sec. 1002. Silver Lake Law Enforcement Reimbursement – DELETED

Appropriates \$35,000 in off-road vehicle trail improvement grant funding for reimbursing local units of government for costs related to seasonal law enforcement at Silver Lake.

Executive, Senate, and Conference delete, House retains.

Sec. 1002. Water Trail Grants – NEW

Directs the department to collaborate with the Waterways Commission to develop a plan to incorporate grants for state-designated water trails as a part of the Waterways Grant Application Program.

Senate and Conference add new section.

Sec. 1201. Swimmer's Itch Pilot Program – DELETED

Appropriates \$250,000 to be distributed to a Michigan-based nonprofit organization for swimmer's itch mitigation and research and requires a progress report.

Executive deletes, House, Senate, and Conference concur.

Major Boilerplate Changes From FY 2018-19

Sec. 1202. Lake Level Assessment Reimbursements – REVISED (VETOED)

Earmarks funding from the finance and operations appropriation to reimburse qualifying costs related to lake level assessments.

Executive and Senate delete, House and Conference revise to specify \$35,000 for reimbursements.

Sec. 1203. Wildlife Management (One-Time) – NEW

Authorizes unexpended funds appropriated for Wildlife Management (one-time) to be considered work project appropriations and carried forward until the projects have been completed. The projects will be accomplished using state resources, contracts, and/or grants and have a tentative completion date of September 30, 2022.

Executive, Senate, and Conference add new section, House does not include.

Sec. 1203. Long Lake Boat Launch – DELETED

Requires DNR to use funds appropriated to develop a boat launch at Long Lake in Alpena County.

Executive deletes, House, Senate, and Conference concur.

Sec. 1204. Grindstone Harbor Development Grant – DELETED

Requires DNR to use funds appropriated for planning and development costs at Grindstone Harbor in Huron County.

Executive deletes, House, Senate, and Conference concur.

Sec. 1205. Dam Management Grant Program (One-Time) – DELETED

Requires DNR to use funds appropriated for the Dam Management Grant Program to remove a dam in the City of Grand Rapids and designates the appropriation as work project appropriations.

Executive deletes, House, Senate, and Conference concur.

Sec. 1206. Wildlife and Fisheries Health Study – RETAINED

Requires DNR to use funds appropriated to investigate the effect of PFAS contamination on Michigan's wildlife and fisheries populations.

Executive and Senate delete, House and Conference retain.

Sec. 1207. Wayne County Soil Mapping Program – DELETED

Requires appropriation for the cooperative resource program (one-time) to fund the Wayne County soil mapping program.

Executive deletes, House, Senate, and Conference concur.