HOUSE BILL No. 4539

April 27, 2017, Introduced by Rep. Yanez and referred to the Committee on Health Policy.

A bill to amend 1978 PA 368, entitled

"Public health code,"

by amending section 20161 (MCL 333.20161), as amended by 2016 PA 189.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 20161. (1) The department shall assess fees and other
 assessments for health facility and agency licenses and
 certificates of need on an annual basis as provided in this
 article. Until October 1, 2019, except as otherwise provided in
 this article, fees and assessments shall MUST be paid as provided
 in the following schedule:

7 (a) Freestanding surgical
8 outpatient facilities.....\$500.00 per facility
9 license.

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1
        (b) Hospitals.....$500.00 per facility
2
                                       license and $10.00 per
3
                                       licensed bed.
 4
        (c) Nursing homes, county
5 medical care facilities, and
 6
  hospital long-term care units.....$500.00 per facility
7
                                       license and $3.00 per
                                       licensed bed over 100
8
                                       licensed beds.
9
10
        (d) Homes for the aged.....$6.27 per licensed bed.
        (e) Hospice agencies.....$500.00 per agency license.
11
12
        (f) Hospice residences.....$500.00 per facility
13
                                       license and $5.00 per
14
                                       licensed bed.
15
        (g) Subject to subsection
16
   (11), quality assurance assessment
   for nursing homes and hospital
17
   long-term care units.....an amount resulting
18
19
                                       in not more than 6%
20
                                       of total industry
21
                                       revenues.
22
        (h) Subject to subsection
23
   (12), quality assurance assessment
24
   for hospitals.....at a fixed or variable
25
                                       rate that generates
26
                                       funds not more than the
27
                                       maximum allowable under
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1 the federal matching 2 requirements, after 3 consideration for the 4 amounts in subsection 5 (12)(a) and (i). 6 (i) Initial licensure 7 application fee for subdivisions (a), (b), (c), (e), and (f).....\$2,000.00 per initial 8 9 license.

10 (2) If a hospital requests the department to conduct a 11 certification survey for purposes of title XVIII or title XIX, of 12 the social security act, the hospital shall pay a license fee 13 surcharge of \$23.00 per bed. As used in this subsection, "title 14 XVIII" and "title XIX" mean those terms as defined in section 15 20155.

16 (3) All of the following apply to the assessment under this17 section for certificates of need:

18 (a) The base fee for a certificate of need is \$3,000.00 for 19 each application. For a project requiring a projected capital 20 expenditure of more than \$500,000.00 but less than \$4,000,000.00, 21 an additional fee of \$5,000.00 is added to the base fee. For a project requiring a projected capital expenditure of \$4,000,000.00 22 or more but less than \$10,000,000.00, an additional fee of 23 24 \$8,000.00 is added to the base fee. For a project requiring a 25 projected capital expenditure of \$10,000,000.00 or more, an additional fee of \$12,000.00 is added to the base fee. 26

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(b) In addition to the fees under subdivision (a), the

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applicant shall pay \$3,000.00 for any designated complex project
 including a project scheduled for comparative review or for a
 consolidated licensed health facility application for acquisition
 or replacement.

5 (c) If required by the department, the applicant shall pay
6 \$1,000.00 for a certificate of need application that receives
7 expedited processing at the request of the applicant.

8 (d) The department shall charge a fee of \$500.00 to review any
9 letter of intent requesting or resulting in a waiver from
10 certificate of need review and any amendment request to an approved
11 certificate of need.

(e) A health facility or agency that offers certificate of need covered clinical services shall pay \$100.00 for each certificate of need approved covered clinical service as part of the certificate of need annual survey at the time of submission of the survey data.

(f) The department shall use the fees collected under this subsection only to fund the certificate of need program. Funds remaining in the certificate of need program at the end of the fiscal year shall DO not lapse to the general fund but shall remain available to fund the certificate of need program in subsequent years.

23 (4) A license issued under this part is effective for no24 longer than 1 year after the date of issuance.

(5) Fees described in this section are payable to the
department at the time WHEN an application for a license, permit,
or certificate is submitted. If an application for a license,

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permit, or certificate is denied or if a license, permit, or
 certificate is revoked before its expiration date, the department
 shall not refund fees paid to the department.

4 (6) The fee for a provisional license or temporary permit is
5 the same as for a license. A license may be issued at the
6 expiration date of a temporary permit without an additional fee for
7 the balance of the period for which the fee was paid if the
8 requirements for licensure are met.

9 (7) The cost of licensure activities shall MUST be supported10 by license fees.

(8) The application fee for a waiver under section 21564 is \$200.00 plus \$40.00 per hour for the professional services and travel expenses directly related to processing the application. The travel expenses shall be ARE calculated in accordance with the state standardized travel regulations of the department of technology, management, and budget in effect at the time of the travel.

18 (9) An applicant for licensure or renewal of licensure under19 part 209 shall pay the applicable fees set forth in part 209.

(10) Except as otherwise provided in this section, THE
DEPARTMENT SHALL DEPOSIT the fees and assessments collected under
this section shall be deposited in the state treasury, to the
credit of the general fund. The department may use the unreserved
fund balance in fees and assessments for the criminal history check
program required under this article.

26 (11) The quality assurance assessment collected under27 subsection (1)(g) and all federal matching funds attributed to that

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1 assessment shall MUST be used only for the following purposes and 2 under the following specific circumstances:

3 (a) The quality assurance assessment and all federal matching 4 funds attributed to that assessment shall MUST be used to finance 5 Medicaid nursing home reimbursement payments. Only licensed nursing 6 homes and hospital long-term care units that are assessed the quality assurance assessment and participate in the Medicaid 7 program are eligible for increased per diem Medicaid reimbursement 8 9 rates under this subdivision. A nursing home or long-term care unit 10 that is assessed the quality assurance assessment and that does not pay the assessment required under subsection (1)(g) in accordance 11 12 with subdivision (c) (i) or in accordance with a written payment 13 agreement with this state shall not receive the increased per diem Medicaid reimbursement rates under this subdivision until all of 14 15 its outstanding quality assurance assessments and any penalties assessed under subdivision (f) have been paid in full. This 16 17 subdivision does not authorize or require the department to 18 overspend tax revenue in violation of the management and budget 19 act, 1984 PA 431, MCL 18.1101 to 18.1594.

20 (b) Except as otherwise provided under subdivision (c), 21 beginning October 1, 2005, the quality assurance assessment is 22 based on the total number of patient days of care each nursing home 23 and hospital long-term care unit provided to non-Medicare patients 24 within the immediately preceding year, shall MUST be assessed at a uniform rate on October 1, 2005 and subsequently on October 1 of 25 26 each following year, and is payable on a quarterly basis, with the 27 first payment due 90 days after the date the assessment is

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1 assessed.

2 (c) Within 30 days after September 30, 2005, the department
3 shall submit an application to the federal Centers for Medicare and
4 Medicaid Services to request a waiver according to 42 CFR 433.68(e)
5 to implement this subdivision as follows:

6 (i) If the waiver is approved, the quality assurance 7 assessment rate for a nursing home or hospital long-term care unit with less than 40 licensed beds or with the maximum number, or more 8 9 than the maximum number, of licensed beds necessary to secure 10 federal approval of the application is \$2.00 per non-Medicare patient day of care provided within the immediately preceding year 11 12 or a rate as otherwise altered on the application for the waiver to 13 obtain federal approval. If the waiver is approved, for all other nursing homes and long-term care units the quality assurance 14 assessment rate is to be calculated by dividing the total statewide 15 maximum allowable assessment permitted under subsection (1)(g) less 16 the total amount to be paid by the nursing homes and long-term care 17 18 units with less than 40 licensed beds or with the maximum number, 19 or more than the maximum number, of licensed beds necessary to 20 secure federal approval of the application by the total number of 21 non-Medicare patient days of care provided within the immediately 22 preceding year by those nursing homes and long-term care units with 23 more than 39 licensed beds, but less than the maximum number of 24 licensed beds necessary to secure federal approval. The quality 25 assurance assessment, as provided under this subparagraph, shall MUST be assessed in the first quarter after federal approval of the 26 27 waiver and shall MUST be subsequently assessed on October 1 of each

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following year, and is payable on a quarterly basis, with the first
 payment due 90 days after the date the assessment is assessed.

(ii) If the waiver is approved, continuing care retirement 3 centers are exempt from the quality assurance assessment if the 4 5 continuing care retirement center requires each center resident to 6 provide an initial life interest payment of \$150,000.00, on average, per resident to ensure payment for that resident's 7 residency and services and the continuing care retirement center 8 utilizes all of the initial life interest payment before the 9 10 resident becomes eligible for medical assistance under the state's Medicaid plan. As used in this subparagraph, "continuing care 11 retirement center" means a nursing care facility that provides 12 13 independent living services, assisted living services, and nursing care and medical treatment services, in a campus-like setting that 14 has shared facilities or common areas, or both. 15

(d) Beginning May 10, 2002, the department shall increase the per diem nursing home Medicaid reimbursement rates for the balance of that year. For each subsequent year in which the quality assurance assessment is assessed and collected, the department shall maintain the Medicaid nursing home reimbursement payment increase financed by the quality assurance assessment.

(e) The department shall implement this section in a manner
that complies with federal requirements necessary to ensure that
the quality assurance assessment qualifies for federal matching
funds.

26 (f) If a nursing home or a hospital long-term care unit fails27 to pay the assessment required by subsection (1)(g), the department

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1 may assess the nursing home or hospital long-term care unit a
2 penalty of 5% of the assessment for each month that the assessment
3 and penalty are not paid up to a maximum of 50% of the assessment.
4 The department may also refer for collection to the department of
5 treasury past due amounts consistent with section 13 of 1941 PA
6 122, MCL 205.13.

7 (g) The Medicaid nursing home quality assurance assessment
8 fund is established in the state treasury. The department shall
9 deposit the revenue raised through the quality assurance assessment
10 with the state treasurer for deposit in the Medicaid nursing home
11 quality assurance assessment fund.

12 (h) The department shall not implement this subsection in a13 manner that conflicts with 42 USC 1396b(w).

(i) The DEPARTMENT SHALL PRORATE THE quality assurance assessment collected under subsection (1)(g) shall be prorated on a quarterly basis for any licensed beds added to or subtracted from a nursing home or hospital long-term care unit since the immediately preceding July 1. Any adjustments in payments are due on the next quarterly installment due date.

(j) In each fiscal year governed by this subsection, Medicaid reimbursement rates shall MUST not be reduced below the Medicaid reimbursement rates in effect on April 1, 2002 as a direct result of the quality assurance assessment collected under subsection (1)(g).

(k) The state retention amount of the quality assurance
assessment collected under subsection (1) (g) shall be IS equal to
13.2% of the federal funds generated by the nursing homes and

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1 hospital long-term care units quality assurance assessment,

2 including the state retention amount. The state retention amount 3 shall MUST be appropriated each fiscal year to the department to 4 support Medicaid expenditures for long-term care services. These 5 funds shall MUST offset an identical amount of general fund/general 6 purpose revenue originally appropriated for that purpose.

7 (1) Beginning October 1, 2019, the department shall not assess or collect the quality assurance assessment or apply for federal 8 matching funds. The DEPARTMENT SHALL NOT ASSESS OR COLLECT THE 9 quality assurance assessment collected under subsection (1)(g) 10 shall not be assessed or collected after September 30, 2011 if the 11 12 quality assurance assessment is not eligible for federal matching 13 funds. Any portion of the quality assurance assessment collected from a nursing home or hospital long-term care unit that is not 14 15 eligible for federal matching funds shall MUST be returned to the 16 nursing home or hospital long-term care unit.

17 (12) The quality assurance dedication is an earmarked
18 assessment collected under subsection (1)(h). That assessment and
19 all federal matching funds attributed to that assessment shall MUST
20 be used only for the following purpose and under the following
21 specific circumstances:

22 (a) To maintain the increased Medicaid reimbursement rate23 increases as provided for in subdivision (c).

(b) The quality assurance assessment shall MUST be assessed on
all net patient revenue, before deduction of expenses, less
Medicare net revenue, as reported in the most recently available
Medicare cost report and is payable on a quarterly basis, with the

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first payment due 90 days after the date the assessment is
 assessed. As used in this subdivision, "Medicare net revenue"
 includes Medicare payments and amounts collected for coinsurance
 and deductibles.

5 (c) Beginning October 1, 2002, the department shall increase
6 the hospital Medicaid reimbursement rates for the balance of that
7 year. For each subsequent year in which the quality assurance
8 assessment is assessed and collected, the department shall maintain
9 the hospital Medicaid reimbursement rate increase financed by the
10 quality assurance assessments.

(d) The department shall implement this section in a manner that complies with federal requirements necessary to ensure that the quality assurance assessment qualifies for federal matching funds.

(e) If a hospital fails to pay the assessment required by subsection (1)(h), the department may assess the hospital a penalty of 5% of the assessment for each month that the assessment and penalty are not paid up to a maximum of 50% of the assessment. The department may also refer for collection to the department of treasury past due amounts consistent with section 13 of 1941 PA 122, MCL 205.13.

(f) The hospital quality assurance assessment fund is established in the state treasury. The department shall deposit the revenue raised through the quality assurance assessment with the state treasurer for deposit in the hospital quality assurance assessment fund.

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(g) In each fiscal year governed by this subsection, the

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1 DEPARTMENT SHALL ONLY COLLECT AND EXPEND THE quality assurance 2 assessment shall only be collected and expended if Medicaid 3 hospital inpatient DRG and outpatient reimbursement rates and 4 disproportionate share hospital and graduate medical education 5 payments are not below the level of rates and payments in effect on 6 April 1, 2002 as a direct result of the quality assurance 7 assessment collected under subsection (1)(h), except as provided in 8 subdivision (h).

9 (h) The DEPARTMENT SHALL NOT ASSESS OR COLLECT THE quality
10 assurance assessment collected under subsection (1) (h) shall not be
11 assessed or collected after September 30, 2011 if the quality
12 assurance assessment is not eligible for federal matching funds.
13 Any portion of the quality assurance assessment collected from a
14 hospital that is not eligible for federal matching funds shall MUST
15 be returned to the hospital.

(i) The state retention amount of the quality assurance 16 17 assessment collected under subsection (1) (h) shall be IS equal to 18 13.2% of the federal funds generated by the hospital quality 19 assurance assessment, including the state retention amount. The 20 13.2% state retention amount described in this subdivision does not 21 apply to the Healthy Michigan plan. In the fiscal year ending 22 September 30, 2016, there is a 1-time additional retention amount 23 of up to \$92,856,100.00. Beginning in the fiscal year ending 24 September 30, 2017, and for each fiscal year thereafter, there is a retention amount of \$105,000,000.00 for each fiscal year for the 25 Healthy Michigan plan. The state retention percentage shall MUST be 26 27 applied proportionately to each hospital quality assurance

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assessment program to determine the retention amount for each 1 program. The state retention amount shall MUST be appropriated each 2 fiscal year to the department to support Medicaid expenditures for 3 hospital services and therapy. These funds shall MUST offset an 4 identical amount of general fund/general purpose revenue originally 5 appropriated for that purpose. By May 31, 2019, the department, the 6 state budget office, and the Michigan Health and Hospital 7 Association shall identify an appropriate retention amount for the 8 fiscal year ending September 30, 2020 and each fiscal year 9 10 thereafter. (13) The department may establish a quality assurance 11 12 assessment to increase ambulance reimbursement as follows: 13 (a) The quality assurance assessment authorized under this subsection shall be used to provide reimbursement to Medicaid 14 ambulance providers. The department may promulgate rules to provide 15 the structure of the quality assurance assessment authorized under 16 this subsection and the level of the assessment. 17 18 (b) The department shall implement this subsection in a manner 19 that complies with federal requirements necessary to ensure that 20 the quality assurance assessment qualifies for federal matching 21 funds. (c) The total annual collections by the department under this 22 subsection shall not exceed \$20,000,000.00. 23 24 (d) The quality assurance assessment authorized under this subsection shall not be collected after October 1, 2019. The 25 quality assurance assessment authorized under this subsection shall 26

27 no longer be collected or assessed if the quality assurance

1 assessment authorized under this subsection is not eligible for 2 federal matching funds.

3 (13) (14) The quality assurance assessment provided for under
4 this section is a tax that is levied on a health facility or
5 agency.

6 (14) (15) As used in this section:

7 (a) "Healthy Michigan plan" means the medical assistance plan
8 described in section 105d of the social welfare act, 1939 PA 280,
9 MCL 400.105d, that has a federal matching fund rate of not less
10 than 90%.

(b) "Medicaid" means that term as defined in section 22207.
Enacting section 1. This amendatory act takes effect 90 days
after the date it is enacted into law.