



Senate Fiscal Agency  
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BILL ANALYSIS



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Senate Bill 852 (S-1 as passed by the Senate)  
 Committee: Appropriations

FULL-TIME EQUATED (FTE) CLASSIFIED POSITIONS/FUNDING SOURCE	FY 2017-18 YEAR-TO-DATE*	FY 2018-19 SENATE-PASSED	CHANGES FROM FY 2017-18 YEAR-TO-DATE	
			AMOUNT	PERCENT
FTE Positions .....	13,803.9	13,951.2	1.1	13,803.9
<b>GROSS .....</b>	<b>2,001,919,200</b>	<b>2,010,125,100</b>	<b>0.4</b>	<b>2,001,919,200</b>
Less:				
Interdepartmental Grants Received .....	0	0	0.0	0
<b>ADJUSTED GROSS .....</b>	<b>2,001,919,200</b>	<b>2,010,125,100</b>	<b>0.4</b>	<b>2,001,919,200</b>
Less:				
Federal Funds .....	5,293,800	5,315,200	0.4	5,293,800
Local and Private .....	8,842,400	8,960,100	1.3	8,842,400
<b>TOTAL STATE SPENDING .....</b>	<b>1,987,783,000</b>	<b>1,995,849,800</b>	<b>0.4</b>	<b>1,987,783,000</b>
Less:				
Other State Restricted Funds .....	41,149,400	40,939,600	(0.5)	41,149,400
<b>GENERAL FUND/GENERAL PURPOSE .....</b>	<b>1,946,633,600</b>	<b>1,954,910,200</b>	<b>0.4</b>	<b>1,946,633,600</b>
<b>PAYMENTS TO LOCALS .....</b>	<b>113,888,800</b>	<b>129,048,400</b>	<b>13.3</b>	<b>113,888,800</b>

\*As of February 7, 2018.

<b>FY 2017-18 Year-to-Date Gross Appropriation .....</b>	<b>\$2,001,919,200</b>
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**Changes from FY 2017-18 Year-to-Date:**

1. **New Custody Staff Training. Governor** included \$9,227,700 for a one-time officer academy with an expected graduating class of 359 to address higher than anticipated attrition. **Senate** funded the academy at a lower level. 6,227,700
2. **County Jail Reimbursement Program. Senate** increased funding to allow sheriff's departments to be reimbursed for days that a participant was being housed in a hospital or medical facility or in a sheriff's contracted residential program. 5,678,800
3. **Supervising Region Incentive Program. Governor** eliminated the program. **Senate** retained and expanded the program. 4,000,000
4. **Probation Residential Services. Governor** increased funding due to increased demand for probation residential services. **Senate** concurred and added \$2.5 million to increase reimbursement rate to vendors. 3,350,000
5. **Inmate Religious Facilities. Senate** included funding to ensure that all inmates have a place of worship at each facility that allows separate time for inmates of each faith and all necessary facilities and items needed for services. 2,842,100
6. **Enhanced Food Technology Program. Senate** funded an expansion to the food technology program whereby program participants would be able to complete on-the-job training hours through work in the prison kitchens. 2,000,000
7. **Offender with Special Needs Contract Adjustments. Governor and Senate** increased funding for reentry costs for offenders with special needs due to increased caseloads. 1,648,700

8. <b>Offender Success Community Partners Contract Adjustments. Governor and Senate</b>	1,291,400
included increased funding for Prisoner Reentry Service contracts that were re-bid in 2017.	
9. <b>Goodwill Flip-the-Script. Governor</b> eliminated the program. <b>Senate</b> retained and	1,000,000
expanded the program.	
10. <b>Substance Abuse Parole Certain Sanction Program. Governor</b> eliminated the program.	1,000,000
<b>Senate</b> retained and expanded the program.	
11. <b>High School Online Equivalency Pilot. Governor</b> eliminated the pilot program. <b>Senate</b>	1,000,000
retained and expanded the program.	
12. <b>Federally Qualified Health Centers Pilot. Governor</b> eliminated the pilot program. <b>Senate</b>	675,000
retained and expanded the program.	
13. <b>Food inspections. Senate</b> included additional funding to conduct inspections and fix any	50,000
issues in prison kitchens.	
14. <b>Additional Facility Closure. Senate</b> included savings from the closure of a correctional	(21,000,000)
facility in addition to the West Shoreline Correctional Facility.	
15. <b>West Shoreline Facility Closure. Governor and Senate</b> included net savings from the	(18,924,700)
closure of the West Shoreline Correctional Facility.	
16. <b>Criminal Justice Reinvestment. Senate</b> reduced this line to recognize savings. The line is	(2,940,100)
currently used to address shortfalls in the offenders with special needs and offender success	
community partners contracts.	
17. <b>Corizon Health Care Contract. Governor</b> funded a contractual inflationary adjustment.	(932,400)
<b>Senate</b> reduced the adjustment based on updated prisoner population projections.	
18. <b>Staff Transition Costs. Governor</b> eliminated funding. <b>Senate</b> retained funding.	0
19. <b>Prison Food Service. Governor</b> increased funding by \$13,667,100, and proposed to not	0
renew the private contract for prisoner food service and transition to State employees.	
<b>Senate</b> did not include the funding increase, but did included the FTE authorization to allow	
the transition to State employees.	
20. <b>Higher Custody Level Programming. Governor</b> included one-time (\$2.4 million) and	0
ongoing (\$1.6 million) funding for technology and infrastructure updates to support	
educational and core programming for higher custody level prisoners (Level IV and V).	
<b>Senate</b> did not include.	
21. <b>Health Care Recruitment and Retention. Governor</b> included \$3,762,400 to increase	0
incentives and compensation for positions with high vacancy rates; primarily dentists,	
registered nurses, and qualified mental health professionals. <b>Senate</b> did not include.	
22. <b>One-Time Funding Removal. Governor and Senate</b> eliminated one-time funding for an	(4,359,000)
officer academy in FY 2017-18.	
23. <b>Other Changes. Governor and Senate</b> included sewer treatment rate increase at Gus	(93,700)
Harrison Correctional Facility. Aligned restricted funding with expected revenue.	
24. <b>Unclassified Salaries.</b> Includes \$37,000 Gross and \$37,000 GF/GP for unclassified	37,000
salaries.	
25. <b>Economic Adjustments.</b> Includes \$25,655,100 Gross and \$25,355,800 GF/GP for total	25,655,100
economic adjustments, which includes an estimated \$35,841,100 Gross and \$34,868,700	
GF/GP is for legacy retirement costs (pension and retiree health).	
26. <b>Comparison to Governor's Recommendation.</b> The Senate is \$25,000,000 Gross and	
\$25,000,000 GF/GP under the Governor.	
Total Changes .....	\$8,205,900
<b>FY 2018-19 Senate-Passed Gross Appropriation.....</b>	<b>\$2,010,125,100</b>

**Boilerplate Changes from FY 2017-18 Year-to-Date:**

1. **Deletions. Governor** proposed to eliminate the following sections from current-year boilerplate: 206, 216, 217, 239, 248, 308, 309, 310, 405, 406, 411, 412, 413, 417, 421, 437, 601, 602, 604(2), 611, 612, 802, 803, 812, 816, 902, 904, 905, 908, 913(2), 937, 940, 942, 943, 944, 945, 1011, 1013, and 1201. These deletions include a variety of reporting requirements, record retention requirements, statements of legislative intent, and language pertaining to health services, the Consensus Revenue Estimating Conference, Goodwill Flip-the-Script, the Supervising Region Incentive Program, a federally qualified health centers pilot, the Substance Abuse Parole Certain Sanction program, parole board policies, future facility and staff transition costs, per prisoner/per day costs, the leased beds program, an online high school pilot program, religious programming and faith-based initiatives, one-time reports, contracting requirements, and anticipated appropriations. **Senate** retained all sections except 902 and 945 which dealt with items that are no longer part of the budget.
2. **Definitions. Governor** removed eight definitions from the bill. These included acronyms that are no longer referenced in the bill, as well as the definitions of "cost per prisoner" and "offender who would likely be sentenced to imprisonment". **Senate** retained all definitions except for "RSAT" and updated the definition of "cost per prisoner".
3. **Reporting requirements. Governor** reduced the frequency of reporting for prisoner populations (Sec. 419), parole review (Sec. 422), correctional officer to prisoner ratios (Sec. 912), and Holmes Youthful Trainee status (Sec. 930). **Senate** retained the current reporting frequency for all, and added the number of beds in currently closed housing units by facility to the prisoner population report (Sec. 419).
4. **Recidivism rates. Governor** changed the measurement of recidivism rates (Sec. 408). **Senate** retained the current definition.
5. **Enhanced food technology program. Senate** included 2 new sections to implement the enhanced food technology program (Sec. 901 and 902). Also included related sections concerning employee payment for meals (Sec. 302), food safety inspections and reporting (Sec. 903), reporting the per-meal costs for food service (Sec. 303), and collaboration with the Michigan Restaurant Association for job placement (Sec. 423).
6. **Contracting for registered nurses. Senate** added a section requiring the Department to negotiate with the current health care vendor to contract for registered nurses instead of hiring them directly (Sec. 801).
7. **Inmate religious facilities. Senate** included a section to implement funding for inmate religious facilities (Sec. 1010).
8. **County Jail Reimbursement Program. Senate** modified boilerplate to allow reimbursement for days that a participant was being housed in a hospital or medical facility or in a sheriff's contracted residential program, and added new reporting requirements related to the program (Sec. 414).
9. **Residential Probation Diversions. Senate** increased per diem reimbursement for residential probation diversion facilities from \$47.50 for nonaccredited facilities and \$48.50 for accredited facilities to \$55.00 for nonaccredited facilities and \$56.00 for accredited facilities (Sec. 410).
10. **Updated amounts for Total Legacy Costs. Governor and Senate** updated total legacy costs section. The pension-related costs are \$147,129,800 and the retiree health care costs are \$172,012,000. (Sec. 214)

Date Completed: 5-3-18

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