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SENATE BILL No. 475

September 10, 2015, Introduced by Senators BIEDA, ANANICH, GREGORY, HOPGOOD and HERTEL and referred to the Committee on Government Operations.

A bill to amend 1999 PA 221, entitled "Congressional redistricting act," by amending sections 2 and 3 (MCL 3.62 and 3.63).

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 2. (1) THE CONGRESSIONAL REDISTRICTING COMMISSION IS 2 CREATED WITHIN THE DEPARTMENT OF STATE.
- 3 (2) THE CONGRESSIONAL REDISTRICTING COMMISSION SHALL CONSIST 4 OF 9 MEMBERS, APPOINTED AS FOLLOWS:
 - (A) FOUR MEMBERS APPOINTED BY THE POLITICAL PARTY WHOSE

 CANDIDATE FOR THE OFFICE OF GOVERNOR RECEIVED THE HIGHEST NUMBER OF

 VOTES AT THE LAST GENERAL ELECTION IN WHICH A GOVERNOR WAS ELECTED

 PRECEDING REDISTRICTING.
 - (B) FOUR MEMBERS APPOINTED BY THE POLITICAL PARTY WHOSE CANDIDATE FOR THE OFFICE OF GOVERNOR RECEIVED THE SECOND HIGHEST

- 1 NUMBER OF VOTES AT THE LAST GENERAL ELECTION IN WHICH A GOVERNOR
- 2 WAS ELECTED PRECEDING REDISTRICTING.
- 3 (C) ONE MEMBER, WHO SHALL SERVE AS CHAIRPERSON OF THE
- 4 COMMISSION, APPOINTED BY THE AUDITOR GENERAL.
- 5 (3) THE MEMBERS FIRST APPOINTED TO THE CONGRESSIONAL
- 6 REDISTRICTING COMMISSION SHALL BE APPOINTED WITHIN 30 DAYS AFTER
- 7 THE EFFECTIVE DATE OF THE AMENDATORY ACT THAT ADDED THIS
- 8 SUBSECTION.
- 9 (4) A MEMBER OF THE CONGRESSIONAL REDISTRICTING COMMISSION
- 10 SHALL SERVE FOR A TERM OF 2 YEARS OR UNTIL A SUCCESSOR IS
- 11 APPOINTED, WHICHEVER IS LATER.
- 12 (5) IF A VACANCY OCCURS ON THE CONGRESSIONAL REDISTRICTING
- 13 COMMISSION, THE PARTY OR INDIVIDUAL WHO APPOINTED THAT MEMBER UNDER
- 14 SUBSECTION (2) SHALL MAKE AN APPOINTMENT FOR THE UNEXPIRED TERM.
- 15 (6) THE FIRST MEETING OF THE COMMISSION SHALL BE CALLED BY THE
- 16 CHAIRPERSON. AFTER THE FIRST MEETING, THE COMMISSION SHALL MEET AT
- 17 LEAST QUARTERLY, OR MORE FREQUENTLY AT THE CALL OF THE CHAIRPERSON
- 18 OR IF REQUESTED BY 5 OR MORE MEMBERS. THE COMMISSION SHALL HOLD AT
- 19 LEAST 6 PUBLIC HEARINGS BEFORE VOTING ON ANY CONGRESSIONAL
- 20 REDISTRICTING PLAN. AT LEAST 1 OF THE HEARINGS REQUIRED UNDER THIS
- 21 SUBSECTION SHALL TAKE PLACE IN EACH OF THE FOLLOWING LOCATIONS IN
- 22 THIS STATE:
- 23 (A) THE UPPER PENINSULA.
- 24 (B) THE NORTHERN PART OF THE LOWER PENINSULA, NORTH OF A LINE
- 25 DRAWN ALONG THE NORTHERN BOUNDARIES OF THE COUNTIES OF BAY,
- 26 MIDLAND, ISABELLA, MECOSTA, NEWAYGO, AND OCEANA.
- 27 (C) SOUTHWESTERN MICHIGAN, THOSE COUNTIES SOUTH OF THE REGION

- 1 DESCRIBED IN SUBDIVISION (B) AND WEST OF A LINE DRAWN ALONG THE
- 2 WESTERN BOUNDARIES OF THE COUNTIES OF BAY, SAGINAW, SHIAWASSEE,
- 3 INGHAM, JACKSON, AND HILLSDALE.
- 4 (D) SOUTHEASTERN MICHIGAN, THE REMAINING COUNTIES OF THIS
- 5 STATE NOT INCLUDED IN SUBDIVISIONS (A) TO (C).
- 6 (7) THE COMMISSION SHALL ESTABLISH A WEBSITE AND POST ANY
- 7 REDISTRICTING PLAN ON THE WEBSITE AT LEAST 72 HOURS BEFORE VOTING
- 8 ON THE PLAN. THE COMMISSION SHALL NOT CHANGE A REDISTRICTING PLAN
- 9 UNLESS THOSE CHANGES HAVE BEEN POSTED ON THE WEBSITE FOR AT LEAST
- 10 72 HOURS.
- 11 (8) A LOBBYIST, OR AN OFFICER OR EMPLOYEE OF THE FEDERAL OR
- 12 STATE GOVERNMENT, UNLESS THE OFFICER OR EMPLOYEE IS THE MEMBER
- 13 APPOINTED BY THE AUDITOR GENERAL, IS NOT ELIGIBLE TO SERVE ON THE
- 14 COMMISSION.
- 15 (9) A MAJORITY OF THE MEMBERS OF THE COMMISSION CONSTITUTE A
- 16 OUORUM FOR THE TRANSACTION OF BUSINESS AT A MEETING OF THE
- 17 COMMISSION. A MAJORITY OF THE MEMBERS PRESENT AND SERVING ARE
- 18 REQUIRED FOR OFFICIAL ACTION OF THE COMMISSION.
- 19 (10) THE BUSINESS THAT THE COMMISSION MAY PERFORM SHALL BE
- 20 CONDUCTED AT A PUBLIC MEETING OF THE COMMISSION HELD IN COMPLIANCE
- 21 WITH THE OPEN MEETINGS ACT, 1976 PA 267, MCL 15.261 TO 15.275.
- 22 (11) A WRITING PREPARED, OWNED, USED, IN THE POSSESSION OF, OR
- 23 RETAINED BY THE COMMISSION IN THE PERFORMANCE OF AN OFFICIAL
- 24 FUNCTION IS SUBJECT TO THE FREEDOM OF INFORMATION ACT, 1976 PA 442,
- 25 MCL 15.231 TO 15.246.
- 26 (12) A MEMBER OF THE COMMISSION SHALL NOT SOLICIT OR ACCEPT A
- 27 GIFT OR LOAN OF MONEY, GOODS, SERVICES, OR OTHER THING OF VALUE

- 1 FROM A LOBBYIST, AN INDIVIDUAL WHO HOLDS AN ELECTIVE OFFICE, A
- 2 STATE OR FEDERAL EMPLOYEE, OR A 501 OR 527 ORGANIZATION.
- 3 (13) A MEMBER OF THE CONGRESSIONAL REDISTRICTING COMMISSION
- 4 SHALL SERVE WITHOUT COMPENSATION. HOWEVER, A MEMBER OF THE
- 5 CONGRESSIONAL REDISTRICTING COMMISSION MAY BE REIMBURSED FOR HIS OR
- 6 HER ACTUAL AND NECESSARY EXPENSES INCURRED IN THE PERFORMANCE OF
- 7 OFFICIAL DUTIES AS A MEMBER OF THE COMMISSION.
- 8 (14) BY SEPTEMBER 1, 2021, AND EVERY 10 YEARS THEREAFTER, THE
- 9 CONGRESSIONAL REDISTRICTING COMMISSION SHALL PREPARE A
- 10 CONGRESSIONAL REDISTRICTING PLAN AND SHALL DELIVER THAT PLAN TO THE
- 11 LEGISLATURE. IF 6 MEMBERS OF THE CONGRESSIONAL REDISTRICTING
- 12 COMMISSION CANNOT AGREE ON A PLAN, THE MEMBERS APPOINTED UNDER
- 13 SUBSECTION (2)(A) SHALL SUBMIT A PROPOSED PLAN TO THE LEGISLATURE
- 14 AND THE MEMBERS APPOINTED UNDER SUBSECTION (2) (B) SHALL SUBMIT A
- 15 PROPOSED PLAN TO THE LEGISLATURE BY SEPTEMBER 15. A CONGRESSIONAL
- 16 REDISTRICTING PLAN SUBMITTED TO THE LEGISLATURE UNDER THIS
- 17 SUBSECTION SHALL BE VOTED UPON BY THE LEGISLATURE BEFORE ANY OTHER
- 18 REDISTRICTING PLAN IS ENACTED. Not later than November 1, 2001,
- 19 2021, and every 10 years thereafter, the legislature shall enact a
- 20 redistricting plan for congressional districts apportioned to
- 21 Michigan.
- 22 (15) AS USED IN THIS SECTION:
- 23 (A) "COMMISSION" MEANS THE CONGRESSIONAL REDISTRICTING
- 24 COMMISSION CREATED IN SUBSECTION (1).
- 25 (B) "ELECTIVE OFFICE" MEANS A PUBLIC OFFICE FILLED BY AN
- 26 ELECTION.
- 27 (C) "LOBBYIST" MEANS A LOBBYIST OR LOBBYIST AGENT REGISTERED

- 1 UNDER 1978 PA 472, MCL 4.411 TO 4.431.
- 2 (D) "STATE EMPLOYEE" MEANS A CLASSIFIED MEMBER OF THE STATE
- 3 CIVIL SERVICE OR AN UNCLASSIFIED EMPLOYEE OF THE EXECUTIVE,
- 4 LEGISLATIVE, OR JUDICIAL BRANCH OF STATE GOVERNMENT.
- 5 (E) "501 OR 527 ORGANIZATION" MEANS AN ORGANIZATION THAT IS
- 6 EXEMPT FROM FEDERAL INCOME TAX PURSUANT TO SECTION 501 OR 527 OF
- 7 THE INTERNAL REVENUE CODE OF 1986, 26 USC 501 OR 527.
- 8 Sec. 3. Except as otherwise required by federal law for
- 9 congressional districts in this state, the CONGRESSIONAL
- 10 REDISTRICTING COMMISSION OR LEGISLATURE SHALL PREPARE THE
- 11 redistricting plan shall be enacted using only these guidelines in
- 12 the following order of priority:
- 13 (a) The constitutional guideline is that each congressional
- 14 district shall achieve precise mathematical equality of population
- 15 in each district.
- 16 (b) The federal statutory guidelines in no order of priority
- 17 are as follows:
- 18 (i) Each congressional district shall be entitled to elect a
- 19 single member.
- 20 (ii) Each congressional district shall not violate section 2
- 21 of title I of the voting rights act of 1965, Public Law 89-110, 42
- **22** U.S.C. USC 1973.
- 23 (c) The secondary guidelines in order of priority are as
- 24 follows:
- 25 (i) Each congressional district shall consist of areas of
- 26 convenient territory contiguous by land. Areas that meet only at
- 27 points of adjoining corners are not contiguous.

- ${f 1}$ (ii) Congressional district lines shall break as few county
- 2 boundaries as is reasonably possible.
- 3 (iii) If it is necessary to break county lines to achieve
- 4 equality of population between congressional districts as provided
- 5 in subdivision (a), the number of people necessary to achieve
- 6 population equality shall be shifted between the 2 districts
- 7 affected by the shift.
- 8 (iv) Congressional district lines shall break as few city and
- 9 township boundaries as is reasonably possible.
- 10 (v) If it is necessary to break city or township lines to
- 11 achieve equality of population between congressional districts as
- 12 provided in subdivision (a), the number of people necessary to
- 13 achieve population equality shall be shifted between the 2
- 14 districts affected by the shift.
- 15 (vi) Within a city or township to which there is apportioned
- 16 more than 1 congressional district, district lines shall be drawn
- 17 to achieve the maximum compactness possible.
- 18 (vii) Compactness shall be determined by circumscribing each
- 19 district within a circle of minimum radius and measuring the area,
- 20 not part of the Great Lakes and not part of another state, inside
- 21 the circle but not inside the district.
- 22 (viii) If a discontiguous township island exists within an
- 23 incorporated city or discontiquous portions of townships are split
- 24 by an incorporated city, the splitting of the township shall not be
- 25 considered a split if any of the following circumstances exist:
- **26** (A) The city must be split to achieve equality of population
- 27 between congressional districts as provided in subdivision (a) and

- 1 it is practicable to keep the township together within 1 district.
- 2 (B) A township island is contained within a whole city and a
- 3 split of the city would be required to keep the township intact.
- 4 (C) The discontiguous portion of a township cannot be included
- 5 in the same district with another portion of the same township
- 6 without creating a noncontiguous district.
- 7 (ix) Each congressional district shall be numbered in a
- 8 regular series, beginning with congressional district 1 in the
- 9 northwest corner of the state and ending with the highest numbered
- 10 district in the southeast corner of the state.

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