SUBSTITUTE FOR HOUSE BILL NO. 5852

A bill to amend 2008 PA 94, entitled
"Water resource improvement tax increment finance authority act,"
by amending sections 3, 10, 16, and 23 (MCL 125.1773, 125.1780,
125.1786, and 125.1793), sections 3 and 10 as amended by 2013 PA
25.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 3. As used in this act:
- 2 (a) "Operations" means office maintenance, including salaries
- 3 and expenses of employees, office supplies, consultation fees,
- 4 design costs, and other expenses incurred in the daily management
- 5 of the authority and planning of its activities.
- 6 (b) "Parcel" means an identifiable unit of land that is
- 7 treated as separate for valuation or zoning purposes.

- 1 (c) "Public facility" means a street, and any improvements to
- 2 a street, including street furniture and beautification, park,
- 3 parking facility, recreational facility, right-of-way, structure,
- 4 waterway, bridge, lake, pond, canal, utility line or pipe, or
- 5 building, including access routes designed and dedicated to use by
- 6 the public generally, or used by a public agency, that is related
- 7 to access to inland lakes or a water resource improvement, or means
- 8 a water resource improvement. Public facility includes an
- 9 improvement to a facility used by the public or a public facility
- 10 as those terms are defined in section 1 of 1966 PA 1, MCL 125.1351,
- 11 if the improvement complies with the barrier free design
- 12 requirements of the state construction code promulgated under the
- 13 Stille-DeRossett-Hale single state construction code act, 1972 PA
- **14** 230, MCL 125.1501 to 125.1531.
- 15 (d) "Specific local tax" means a tax levied under 1974 PA 198,
- 16 MCL 207.551 to 207.572, the commercial redevelopment act, 1978 PA
- 17 255, MCL 207.651 to 207.668, the technology park development act,
- 18 1984 PA 385, MCL 207.701 to 207.718, or 1953 PA 189, MCL 211.181 to
- 19 211.182. The initial assessed value or current assessed value of
- 20 property subject to a specific local tax shall be the quotient of
- 21 the specific local tax paid divided by the ad valorem millage rate.
- 22 The state tax commission shall prescribe the method for calculating
- 23 the initial assessed value and current assessed value of property
- 24 for which a specific local tax was paid in lieu of a property tax.
- 25 (e) "State fiscal year" means the annual period commencing
- 26 October 1 of each year.
- 27 (f) "Tax increment revenues" means the amount of ad valorem

- 1 property taxes and specific local taxes attributable to the
- 2 application of the levy of all taxing jurisdictions upon the
- 3 captured assessed value of real and personal property in the
- 4 development area. Tax increment revenues do not include any of the
- 5 following:
- 6 (i) Taxes under the state education tax act, 1993 PA 331, MCL
- 7 211.901 to 211.906.
- 8 (ii) Taxes levied by local or intermediate school districts.
- 9 (iii) Ad valorem property taxes attributable either to a
- 10 portion of the captured assessed value shared with taxing
- 11 jurisdictions within the jurisdictional area of the authority or to
- 12 a portion of value of property that may be excluded from captured
- 13 assessed value or specific local taxes attributable to the ad
- 14 valorem property taxes.
- (iv) Ad valorem property taxes excluded by the tax increment
- 16 financing plan of the authority from the determination of the
- 17 amount of tax increment revenues to be transmitted to the authority
- 18 or specific local taxes attributable to the ad valorem property
- 19 taxes.
- 20 (v) Ad valorem property taxes exempted from capture under
- 21 section 15(5) or specific local taxes attributable to the ad
- 22 valorem property taxes.
- (vi) Ad valorem property taxes specifically levied for the
- 24 payment of principal and interest of obligations approved by the
- 25 electors or obligations pledging the unlimited taxing power of the
- 26 local governmental unit or specific taxes attributable to those ad
- 27 valorem property taxes.

- 1 (vii) AD VALOREM PROPERTY TAXES OR SPECIFIC LOCAL TAXES LEVIED
- 2 FOR A MILLAGE APPROVED BY THE ELECTORS AFTER DECEMBER 31, 2016,
- 3 EXCEPT FOR 1 OR MORE OF THE FOLLOWING:
- 4 (A) A MILLAGE APPROVED BY THE ELECTORS UNDER SECTION 34D(11)
- 5 OF THE GENERAL PROPERTY TAX ACT, 1893 PA 206, MCL 211.34D.
- 6 (B) A RENEWAL OF A MILLAGE THAT WAS AUTHORIZED ON OR BEFORE
- 7 DECEMBER 31, 2016.
- 8 (g) "Water resource improvement" means enhancement of water
- 9 quality and water dependent natural resources, including, but not
- 10 limited to, the following:
- (i) The elimination of the causes and the proliferation of
- 12 aquatic nuisance species, as defined in section 3101 of the natural
- 13 resources and environmental protection act, 1994 PA 451, MCL
- **14** 324.3101.
- 15 (ii) Sewer systems that service existing structures that have
- 16 failing on-site disposal systems.
- 17 (iii) Storm water systems that service existing
- 18 infrastructure.
- 19 (iv) Dredging, removal of spoils, or other improvements or
- 20 maintenance activities that enhance navigability of a waterway.
- 21 (h) "Water resource improvement district" or "district" means
- 22 1 or more of the following:
- 23 (i) An inland body of water and land that is up to 1 mile from
- 24 the shoreline of an inland lake that contains 1 or more public
- 25 access points.
- (ii) An inland body of water and parcels of land that are
- 27 contiguous to the shoreline of an inland lake that does not contain

- 1 a public access point.
- (iii) The shoreline of a harbor on a Great Lake and 1 or more
- 3 of the following:
- 4 (A) Land up to 1 mile from the shoreline of the harbor.
- **5** (B) A tributary to that Great Lake harbor up to 5 miles
- 6 upstream from the shoreline of the Great Lake harbor.
- 7 (C) Land up to 1 mile from each bank of the tributary
- 8 described in sub-subparagraph (B).
- 9 Sec. 10. (1) The board may do any of the following:
- 10 (a) Prepare an analysis of water resource improvement and
- 11 access to inland lakes issues taking place in the development area.
- 12 (b) Study and analyze the need for water resource improvements
- 13 and access to inland lakes upon the development area.
- 14 (c) Plan and propose the construction, renovation, repair,
- 15 remodeling, rehabilitation, restoration, preservation, or
- 16 reconstruction of a public facility that may be necessary or
- 17 appropriate to the execution of a plan that, in the opinion of the
- 18 board, aids in water resource improvement or access to inland lakes
- 19 in the development area. The board is encouraged to develop a plan
- 20 that conserves the natural features, reduces impervious surfaces,
- 21 and uses landscaping and natural features to reflect the
- 22 predevelopment site.
- 23 (d) Plan, propose, and implement an improvement to a public
- 24 facility within the development area to comply with the barrier
- 25 free design requirements of the state construction code promulgated
- 26 under the Stille-DeRossett-Hale single state construction code act,
- 27 1972 PA 230, MCL 125.1501 to 125.1531.

- (e) Develop long-range plans for water resource improvement
 and access to inland lakes within the district.
- 3 (f) Implement any plan of development for water resource
- 4 improvement and access to inland lakes in the development area
- 5 necessary to achieve the purposes of this act in accordance with
- 6 the powers of the authority granted by this act.
- 7 (g) Make and enter into contracts necessary or incidental to
- 8 the exercise of its powers and the performance of its duties.
- 9 (h) Acquire by purchase or otherwise, on terms and conditions
- 10 and in a manner the authority considers proper or own, convey, or
- 11 otherwise dispose of, or lease as lessor or lessee, land and other
- 12 property, real or personal, or rights or interests in the property,
- 13 that the authority determines is reasonably necessary to achieve
- 14 the purposes of this act, and to grant or acquire licenses,
- 15 easements, and options.
- 16 (i) Improve land and construct, reconstruct, rehabilitate,
- 17 restore and preserve, equip, clear, improve, maintain, and repair
- 18 any public facility, building, and any necessary or desirable
- 19 appurtenances to those buildings and operate a water resource
- 20 improvement, as determined by the authority to be reasonably
- 21 necessary to achieve the purposes of this act, within the
- 22 development area for the use, in whole or in part, of any public or
- 23 private person or corporation, or a combination thereof.
- 24 (j) Fix, charge, and collect fees, rents, and charges for the
- 25 use of any facility, building, or property under its control or any
- 26 part of the facility, building, or property, and pledge the fees,
- 27 rents, and charges for the payment of revenue bonds issued by the

- 1 authority.
- 2 (k) Lease, in whole or in part, any facility, building, or
- 3 property under its control.
- 4 (1) Accept grants and donations of property, labor, or other
- 5 things of value from a public or private source.
- 6 (m) Acquire and construct public facilities.
- 7 (n) Plan and implement water resource improvements in harbors
- 8 of the Great Lakes and their tributaries, including, but not
- 9 limited to, dredging, removal of spoils, and other improvements or
- 10 maintenance activities that enhance navigability of a waterway.
- 11 (2) The board shall prepare a water resource management plan
- 12 in consultation with the department of environmental quality, the
- 13 department of natural resources, or any other entity with expertise
- 14 in water quality management and invasive species management.
- 15 (3) The board may apply for the necessary state and federal
- 16 permits required for a public facility or a water resource
- improvement under this act.
- 18 (4) THE MUNICIPALITY CREATING THE AUTHORITY SHALL ENSURE THAT
- 19 A WEBSITE IS OPERATED AND REGULARLY MAINTAINED WITH ALL AUTHORITY
- 20 RECORDS AND DOCUMENTS, FOR THE IMMEDIATELY PRECEDING 5 FISCAL
- 21 YEARS, INCLUDING ALL OF THE FOLLOWING:
- 22 (A) MINUTES OF ALL BOARD MEETINGS.
- 23 (B) ANNUAL BUDGET.
- 24 (C) ANNUAL AUDITS.
- 25 (D) CURRENTLY ADOPTED DEVELOPMENT PLAN.
- 26 (E) CURRENTLY ADOPTED TAX INCREMENT FINANCE PLAN.
- 27 (F) LIST OF ALL AUTHORITY SPONSORED AND MANAGED EVENTS.

- 1 (G) CURRENT AUTHORITY STAFF CONTACT INFORMATION.
- 2 (H) ALL PROMOTIONAL AND MARKETING MATERIALS.
- 3 (I) AMOUNT OF TAX INCREMENT REVENUES CAPTURED FOR EACH TAXING
- 4 JURISDICTION THAT LEVIES AD VALOREM PROPERTY TAXES OR SPECIFIC
- 5 LOCAL TAXES WITHIN THE BOUNDARIES OF THE AUTHORITY.
- 6 (J) CURRENT CONTRACTS AND OTHER DOCUMENTS RELATED TO
- 7 MANAGEMENT OF THE AUTHORITY.
- 8 (5) SUBJECT TO SUBSECTION (6), THE REQUIREMENTS IN SUBSECTION
- 9 (4) ARE REQUIRED FOR RECORDS AND DOCUMENTS RELATED TO FISCAL YEARS
- 10 STARTING THE FISCAL YEAR OF THE DATE OF ENACTMENT OF THE AMENDATORY
- 11 ACT THAT ADDED THIS SUBSECTION.
- 12 (6) THE RECORDS AND DOCUMENTS DESCRIBED IN SUBSECTION (4) (F),
- 13 (G), (H), AND (J) SHALL BE REQUIRED FOR 2 FISCAL YEARS IMMEDIATELY
- 14 PRECEDING THE DATE OF ENACTMENT OF THE AMENDATORY ACT THAT ADDED
- 15 THIS SUBSECTION.
- 16 (7) THE REQUIREMENTS OF THIS SECTION SHALL NOT TAKE EFFECT
- 17 UNTIL 180 DAYS AFTER THE END OF AN AUTHORITY'S CURRENT FISCAL YEAR
- 18 AS OF THE DATE OF ENACTMENT OF THE AMENDATORY ACT THAT ADDED THIS
- 19 SUBSECTION.
- 20 (8) EACH YEAR, THE BOARD SHALL HOLD NOT FEWER THAN 1
- 21 INFORMATIONAL MEETING. THE PURPOSE OF THE INFORMATIONAL MEETING
- 22 WILL BE TO HIGHLIGHT THE INFORMATION DESCRIBED IN SUBSECTION (4)(A)
- 23 TO (J). NOTICE OF AN INFORMATIONAL MEETING SHALL BE POSTED ON THE
- 24 MUNICIPALITY'S OR AUTHORITY'S WEBSITE NOT LESS THAN 20 DAYS BEFORE
- 25 THE DATE OF THE INFORMATIONAL MEETING. NOT LESS THAN 20 DAYS BEFORE
- 26 THE INFORMATIONAL MEETING, THE BOARD SHALL MAIL OR ELECTRONICALLY
- 27 MAIL NOTICE OF THE INFORMATIONAL MEETING TO THE GOVERNING BODY OF

- 1 EACH TAXING JURISDICTION LEVYING TAXES THAT ARE SUBJECT TO CAPTURE
- 2 BY THE AUTHORITY.
- 3 Sec. 16. (1) The municipal and county treasurers shall
- 4 transmit tax increment revenues to the authority.
- 5 (2) The authority shall expend the tax increment revenues
- 6 received for the development program only under the terms of the
- 7 tax increment financing plan. Unused funds shall revert
- 8 proportionately to the respective taxing bodies. Tax increment
- 9 revenues shall not be used to circumvent existing property tax
- 10 limitations. The governing body of the municipality may abolish the
- 11 tax increment financing plan if it finds that the purposes for
- 12 which it was established are accomplished. However, the tax
- increment financing plan shall not be abolished, BE ALLOWED TO
- 14 EXPIRE, OR OTHERWISE TERMINATE until the principal of, and interest
- 15 on, bonds issued under section 17 have been paid or funds
- 16 sufficient to make the payment have been segregated.
- 17 (3) Annually the authority shall submit to the governing body
- 18 of the municipality, THE GOVERNING BODY OF A TAXING UNIT LEVYING
- 19 TAXES SUBJECT TO CAPTURE BY AN AUTHORITY, and the state tax
- 20 commission a report on the status of the tax increment financing
- 21 account. THE REPORT SHALL BE PUBLISHED IN A NEWSPAPER OF GENERAL
- 22 CIRCULATION IN THE MUNICIPALITY OR ON A WEBSITE OF THE AUTHORITY OR
- 23 THE MUNICIPALITY. The report shall include the following:
- 24 (a) The amount and source of revenue in the account.
- 25 (b) The amount in any bond reserve account.
- (c) The amount and purpose of expenditures from the account.
- 27 (d) The amount of principal and interest on any outstanding

- 1 bonded indebtedness.
- 2 (e) The initial assessed value of the project DEVELOPMENT
- 3 area.
- 4 (f) The captured assessed value retained by the authority.
- 5 (g) The tax increment revenues received.
- 6 (h) The number of public facilities developed.
- 7 (i) The number of water resource improvements made.
- 8 (j) A brief description of each water resource improvement
- 9 made within the district.
- 10 (K) THE TOTAL NEW PUBLIC INVESTMENT BY THE AUTHORITY IN EACH
- 11 OF THE DEVELOPMENT AREAS.
- 12 (1) THE TOTALS RECEIVED BY THE AUTHORITY OR CONTRIBUTIONS MADE
- 13 BY SPONSORSHIPS, CASH, AND IN-KIND SERVICES FOR EVENTS, PROGRAMS,
- 14 AND PROJECTS WITHIN EACH DEVELOPMENT AREA.
- 15 (M) THE AMOUNTS OF ANY FUNDS OTHER THAN TAX INCREMENTS
- 16 REVENUES USED BY THE AUTHORITY FOR ANY PROJECTS OR ACTIVITIES IN
- 17 THE DEVELOPMENT AREAS.
- 18 (N) THE CURRENT ASSESSED VALUE OF THE DEVELOPMENT AREA.
- 19 (O) THE CAPTURED ASSESSED VALUE RETAINED BY THE AUTHORITY FOR
- 20 EACH TAXING JURISDICTION.
- 21 (P) THE AMOUNT OF TAX INCREMENT REVENUES USED FOR THE
- 22 OPERATION OF THE AUTHORITY.
- 23 (Q) (k)—Any additional information the governing body
- 24 considers necessary.
- 25 (4) TAX INCREMENT REVENUES SHALL BE EXPENDED WITHIN 5 YEARS OF
- 26 THEIR RECEIPT. HOWEVER, TAX INCREMENT REVENUES MAY BE ACCUMULATED
- 27 FOR A PERIOD LONGER THAN 5 YEARS, PROVIDED THE TAX INCREMENT

- FINANCING PLAN SPECIFICALLY PROVIDES FOR ALL OF THE FOLLOWING: 1
- 2 (A) THE REASONS FOR ACCUMULATING THOSE FUNDS.
- (B) A TIME FRAME WHEN THE FUND WILL BE EXPENDED. 3
- (C) THE USES FOR WHICH THE FUND WILL BE EXPENDED.
- 5 Sec. 23. (1) The state tax commission DEPARTMENT OF TREASURY
- 6 may institute proceedings to compel enforcement of this act AND
- SHALL SEND WRITTEN NOTIFICATION OF THE SPECIFIC VIOLATION TO AN 7
- AUTHORITY FAILING TO COMPLY WITH THIS ACT AND THE GOVERNING BODY OF 8
- THE MUNICIPALITY THAT ESTABLISHED THE AUTHORITY OF A VIOLATION OF 9
- ANY PROVISION OF THIS ACT. 10
- 11 (2) The state tax commission—DEPARTMENT OF TREASURY may
- 12 promulgate rules necessary for the administration of this act under
- 13 the administrative procedures act of 1969, 1969 PA 306, MCL 24.201
- to 24.328. 14
- (3) IF THE DEPARTMENT OF TREASURY NOTIFIES AN AUTHORITY IN 15
- WRITING THAT THE AUTHORITY FAILED TO COMPLY WITH ANY PROVISION OF 16
- THIS ACT AND AFTER 60 DAYS FOLLOWING RECEIPT OF THAT NOTICE THE 17
- AUTHORITY DOES NOT COMPLY, THAT AUTHORITY SHALL NOT CAPTURE ANY TAX 18
- 19 INCREMENT REVENUES THAT ARE IN EXCESS OF AMOUNTS NECESSARY TO PAY
- BONDED INDEBTEDNESS OR OTHER OBLIGATIONS FOR THE PERIOD OF 20
- NONCOMPLIANCE AS DETERMINED BY THE DEPARTMENT OF TREASURY. ANY 21
- EXCESS FUNDS CAPTURED SHALL BE RETURNED TO THE TAXING JURISDICTION 22
- 23 FROM WHICH THEY WERE CAPTURED AS PROVIDED IN SECTION 16(2).