1

2

3

HOUSE BILL No. 5846

September 23, 2014, Introduced by Reps. Daley, Lauwers, Kurtz, Kelly, Price, Shirkey, Denby, Rogers, Lori, Lund and Haveman and referred to the Committee on Commerce.

A bill to amend 1947 PA 336, entitled

"An act to prohibit strikes by certain public employees; to provide review from disciplinary action with respect thereto; to provide for the mediation of grievances and the holding of elections; to declare and protect the rights and privileges of public employees; to require certain provisions in collective bargaining agreements; to prescribe means of enforcement and penalties for the violation of the provisions of this act; and to make appropriations,"

by amending section 10 (MCL 423.210), as amended by 2012 PA 349.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 10. (1) A public employer or an officer or agent of a public employer shall not do any of the following:
 - (a) Interfere with, restrain, or coerce public employees in the exercise of their rights guaranteed in section 9.
 - (b) Initiate, create, dominate, contribute to, or interfere with the formation or administration of any labor organization. A public school employer's use of public school resources to assist a

- 1 labor organization in collecting dues or service fees from wages of
- 2 public school employees is a prohibited contribution to the
- 3 administration of a labor organization. However, a public school
- 4 employer's collection of dues or service fees pursuant to a
- 5 collective bargaining agreement that is in effect on March 16, 2012
- 6 is not prohibited until the agreement expires or is terminated,
- 7 extended, or renewed. A public employer may permit employees to
- 8 confer with a labor organization during working hours without loss
- 9 of time or pay.
- 10 (c) Discriminate in regard to hire, terms, or other conditions
- 11 of employment to encourage or discourage membership in a labor
- 12 organization.
- 13 (d) Discriminate against a public employee because he or she
- 14 has given testimony or instituted proceedings under this act.
- 15 (e) Refuse to bargain collectively with the representatives of
- 16 its public employees, subject to the provisions of section 11.
- 17 (2) A labor organization or its agents shall not do any of the
- 18 following:
- 19 (a) Restrain or coerce public employees in the exercise of the
- 20 rights guaranteed in section 9. This subdivision does not impair
- 21 the right of a labor organization to prescribe its own rules with
- 22 respect to the acquisition or retention of membership.
- 23 (b) Restrain or coerce a public employer in the selection of
- 24 its representatives for the purposes of collective bargaining or
- 25 the adjustment of grievances.
- 26 (c) Cause or attempt to cause a public employer to
- 27 discriminate against a public employee in violation of subsection

- **1** (1)(c).
- 2 (d) Refuse to bargain collectively with a public employer,
- 3 provided IF it is the representative of the public employer's
- 4 employees subject to section 11.
- 5 (3) Except as provided in subsection (4), an individual shall
- 6 not be required as a condition of obtaining or continuing public
- 7 employment to do any of the following:
- 8 (a) Refrain or resign from membership in, voluntary
- 9 affiliation with, or voluntary financial support of a labor
- 10 organization or bargaining representative.
- 11 (b) Become or remain a member of a labor organization or
- 12 bargaining representative.
- 13 (c) Pay any dues, fees, assessments, or other charges or
- 14 expenses of any kind or amount, or provide anything of value to a
- 15 labor organization or bargaining representative.
- 16 (d) Pay to any charitable organization or third party any
- 17 amount that is in lieu of, equivalent to, or any portion of dues,
- 18 fees, assessments, or other charges or expenses required of members
- 19 of or public employees represented by a labor organization or
- 20 bargaining representative.
- 21 (4) The application of subsection (3) is subject to the
- 22 following:
- 23 (a) Subsection (3) does not apply to any of the following:
- 24 (i) A public police or fire department employee or any person
- 25 who seeks to become employed as a public police or fire department
- 26 employee as that term is defined under section 2 of 1969 PA 312,
- **27** MCL 423.232.

- 1 (ii) A state police trooper or sergeant who is granted rights
- 2 under section 5 of article XI of the state constitution of 1963 or
- 3 any individual who seeks to become employed as a state police
- 4 trooper or sergeant.
- 5 (b) Any person described in subdivision (a), or a labor
- 6 organization or bargaining representative representing persons
- 7 described in subdivision (a) and a public employer or this state
- 8 may agree that all employees in the bargaining unit shall share
- 9 fairly in the financial support of the labor organization or their
- 10 exclusive bargaining representative by paying a fee to the labor
- 11 organization or exclusive bargaining representative that may be
- 12 equivalent to the amount of dues uniformly required of members of
- 13 the labor organization or exclusive bargaining representative.
- 14 Section 9(2) shall not be construed to interfere with the right of
- 15 a public employer or this state and a labor organization or
- 16 bargaining representative to enter into or lawfully administer such
- 17 an agreement as it relates to the employees or persons described in
- 18 subdivision (a).
- 19 (c) If any of the exclusions in subdivision (a) (i) or (ii) are
- 20 found to be invalid by a court, the following apply:
- 21 (i) The individuals described in the exclusion found to be
- 22 invalid shall no longer be excepted from the application of
- 23 subsection (3).
- 24 (ii) Subdivision (b) does not apply to individuals described in
- 25 the invalid exclusion.
- 26 (5) An agreement, contract, understanding, or practice between
- 27 or involving a public employer, labor organization, or bargaining

- 1 representative that violates subsection (3) is unlawful and
- 2 unenforceable. This subsection applies only to an agreement,
- 3 contract, understanding, or practice that takes effect or is
- 4 extended or renewed after the effective date of the amendatory act
- 5 that added this subsection.MARCH 28, 2013.
- **6** (6) The court of appeals has exclusive original jurisdiction
- 7 over any action challenging the validity of subsection (3), (4), or
- 8 (5). The court of appeals shall hear the action in an expedited
- 9 manner.
- 10 (7) For fiscal year 2012-2013, \$1,000,000.00 is appropriated
- 11 to the department of licensing and regulatory affairs to be
- 12 expended to do all of the following: regarding the amendatory act
- 13 that added this subsection:
- 14 (a) Respond to public inquiries regarding the amendatory
- 15 act. CHANGES TO THIS ACT MADE BY 2012 PA 349.
- 16 (b) Provide the commission with sufficient staff and other
- 17 resources to implement the amendatory act. CHANGES TO THIS ACT MADE
- 18 BY 2012 PA 349.
- 19 (c) Inform public employers, public employees, and labor
- 20 organizations concerning their rights and responsibilities under
- 21 the amendatory act. CHANGES TO THIS ACT MADE BY 2012 PA 349.
- 22 (d) Any other purposes that the director of the department of
- 23 licensing and regulatory affairs determines in his or her
- 24 discretion are necessary to implement the amendatory act. CHANGES TO
- 25 THIS ACT MADE BY 2012 PA 349.
- 26 (8) A person, public employer, or labor organization that
- 27 violates subsection (3) is liable for a civil fine of not more than

- 1 \$500.00. A civil fine recovered under this section shall be
- 2 submitted to the state treasurer for deposit in the general fund of
- 3 this state.
- 4 (9) By March 1 of each year, each exclusive bargaining
- 5 representative that represents public employees in this state shall
- 6 file with the commission an independent audit of all expenditures
- 7 attributed to the costs of collective bargaining, contract
- 8 administration, and grievance adjustment during the prior calendar
- 9 year. The commission shall make the audits available to the public
- on the commission's website. For fiscal year 2011-2012, \$100,000.00
- 11 is appropriated to the commission for the costs of implementing
- 12 this subsection.
- 13 (10) Except for actions required to be brought under
- 14 subsection (6), a person who suffers an injury as a result of a
- 15 violation or threatened violation of subsection (3) may bring a
- 16 civil action for damages, injunctive relief, or both. In addition,
- 17 a court shall award court costs and reasonable attorney fees to a
- 18 plaintiff who prevails in an action brought under this subsection.
- 19 Remedies provided in this subsection are independent of and in
- 20 addition to other penalties and remedies prescribed by this act.
- 21 (11) SUBSECTION (1) DOES NOT REQUIRE A PUBLIC EMPLOYER TO
- 22 ALLOW PUBLIC POSTING IN THE WORKPLACE OF NAMES OF INDIVIDUALS WHO
- 23 ELECT NOT TO JOIN A UNION.