# **SENATE BILL No. 630**

## October 17, 2013, Introduced by Senators JONES and WHITMER and referred to the Committee on Economic Development.

A bill to amend 1980 PA 450, entitled "The tax increment finance authority act," by amending section 1 (MCL 125.1801), as amended by 2013 PA 61.

### THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 1. As used in this act:

(a) "Advance" means a transfer of funds made by a municipality
to an authority or to another person on behalf of the authority.
Evidence of the intent to repay an advance is required and may
include, but is not limited to, an executed agreement to repay,
provisions contained in a tax increment financing plan approved
before the advance or before August 14, 1993, or a resolution of
the authority or the municipality.

(b) "Assessed value" means 1 of the following:

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(i) For valuations made before January 1, 1995, the state
 equalized valuation as determined under the general property tax
 act, 1893 PA 206, MCL 211.1 to 211.155.

4 (*ii*) For valuations made after December 31, 1994, taxable value
5 as determined under section 27a of the general property tax act,
6 1893 PA 206, MCL 211.27a.

7 (c) "Authority" means a tax increment finance authority8 created under this act.

9 (d) "Authority district" means that area within which an
10 authority exercises its powers and within which 1 or more
11 development areas may exist.

12 (e) "Board" means the governing body of an authority.

(f) "Captured assessed value" means the amount in any 1 year by which the current assessed value of the development area, including the assessed value of property for which specific local taxes are paid in lieu of property taxes as determined in subdivision (w), exceeds the initial assessed value. The state tax commission shall prescribe the method for calculating captured assessed value.

(g) "Chief executive officer" means the mayor or city manager
of a city, the president of a village, or the supervisor of a
township.

23 (h) "Development area" means that area to which a development24 plan is applicable.

(i) "Development area citizens council" or "council" meansthat advisory body established pursuant to section 20.

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(j) "Development plan" means that information and those

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1 requirements for a development set forth in section 16.

2 (k) "Development program" means the implementation of the3 development plan.

4 (l) "Eligible advance" means an advance made before August 19,
5 1993.

(m) "Eligible obligation" means an obligation issued or 6 7 incurred by an authority or by a municipality on behalf of an authority before August 19, 1993 and its subsequent refunding by a 8 9 qualified refunding obligation. Eligible obligation includes an 10 authority's written agreement entered into before August 19, 1993 11 to pay an obligation issued after August 18, 1993 and before 12 December 31, 1996 by another entity on behalf of the authority. 13 Eligible obligation also includes an ongoing management contract or 14 contract for professional services or development services that was entered into by the authority or a municipality on behalf of the 15 authority in 1991, and related similar written agreements executed 16 17 before 1984, if the 1991 agreement both provides for automatic 18 annual renewal and incorporates by reference the prior related 19 agreements; however, receipt by an authority of tax increment 20 revenues authorized under subdivision (aa) (ii) in order to pay costs 21 arising under those contracts shall be limited to:

(i) For taxes levied before July 1, 2005, the amount permitted
to be received by an authority for an eligible obligation as
provided in this act.

25 (*ii*) For taxes levied after June 30, 2005 and before July 1,
26 2006, \$3,000,000.00.

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(iii) For taxes levied after June 30, 2006 and before July 1,

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**1** 2007, \$3,000,000.00.

2 (*iv*) For taxes levied after June 30, 2007 and before July 1,
3 2008, \$3,000,000.00.

4 (v) For taxes levied after June 30, 2008 and before July 1,
5 2009, \$3,000,000.00.

6 (vi) For taxes levied after June 30, 2009 and before July 1,
7 2010, \$3,000,000.00.

8 (vii) For taxes levied after June 30, 2010 and before July 1,
9 2011, \$2,650,000.00.

10 (viii) For taxes levied after June 30, 2011 and before July 1,
11 2012, \$2,400,000.00.

12 (*ix*) For taxes levied after June 30, 2012 and before July 1,
13 2013, \$2,125,000.00.

14 (x) For taxes levied after June 30, 2013 and before July 1,
15 2014, \$1,500,000.00.

16 (*xi*) For taxes levied after June 30, 2014 and before July 1,
17 2015, \$1,150,000.00.

18 (*xii*) For taxes levied after June 30, 2015, \$0.00.

19 (n) "Fiscal year" means the fiscal year of the authority.

20 (o) "Governing body" means the elected body of a municipality21 having legislative powers.

(p) "Initial assessed value" means the assessed value, as equalized, of all the taxable property within the boundaries of the development area at the time the resolution establishing the tax increment financing plan is approved as shown by the most recent assessment roll of the municipality for which equalization has been completed at the time the resolution is adopted. Property exempt

1 from taxation at the time of the determination of the initial
2 assessed value shall be included as zero. For the purpose of
3 determining initial assessed value, property for which a specific
4 local tax is paid in lieu of a property tax shall not be considered
5 property that is exempt from taxation. The initial assessed value
6 of property for which a specific tax was paid in lieu of a property
7 tax shall be determined as provided in subdivision (w).

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(q) "Municipality" means a city.

(r) "Obligation" means a written promise to pay, whether 9 10 evidenced by a contract, agreement, lease, sublease, bond, or note, 11 or a requirement to pay imposed by law. An obligation does not 12 include a payment required solely because of default upon an 13 obligation, employee salaries, or consideration paid for the use of 14 municipal offices. An obligation does not include those bonds that have been economically defeased by refunding bonds issued under 15 this act. Obligation includes, but is not limited to, the 16 17 following:

18 (i) A requirement to pay proceeds derived from ad valorem
19 property taxes or taxes levied in lieu of ad valorem property
20 taxes.

21 (*ii*) A management contract or a contract for professional22 services.

(iii) A payment required on a contract, agreement, bond, or note
if the requirement to make or assume the payment arose before
August 19, 1993.

26 (*iv*) A requirement to pay or reimburse a person for the cost of
27 insurance for, or to maintain, property subject to a lease, land

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1 contract, purchase agreement, or other agreement.

2 (v) A letter of credit, paying agent, transfer agent, bond
3 registrar, or trustee fee associated with a contract, agreement,
4 bond, or note.

(s) "On behalf of an authority", in relation to an eligible 5 advance made by a municipality, or an eligible obligation or other 6 protected obligation issued or incurred by a municipality, means in 7 anticipation that an authority would transfer tax increment 8 9 revenues or reimburse the municipality from tax increment revenues in an amount sufficient to fully make payment required by the 10 11 eligible advance made by a municipality, or the eligible obligation 12 or other protected obligation issued or incurred by the municipality, if the anticipation of the transfer or receipt of tax 13 14 increment revenues from the authority is pursuant to or evidenced by 1 or more of the following: 15

16 (i) A reimbursement agreement between the municipality and an17 authority it established.

18 (*ii*) A requirement imposed by law that the authority transfer19 tax increment revenues to the municipality.

20 (iii) A resolution of the authority agreeing to make payments to21 the incorporating unit.

(*iv*) Provisions in a tax increment financing plan describingthe project for which the obligation was incurred.

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(t) "Other protected obligation" means:

(i) A qualified refunding obligation issued to refund an
obligation described in subparagraph (ii) or (iii), an obligation that
is not a qualified refunding obligation that is issued to refund an

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eligible obligation, or a qualified refunding obligation issued to
 refund an obligation described in this subparagraph.

3 (*ii*) An obligation issued or incurred by an authority or by a
4 municipality on behalf of an authority after August 19, 1993, but
5 before December 31, 1994, to finance a project described in a tax
6 increment finance plan approved by the municipality in accordance
7 with this act before December 31, 1993, for which a contract for
8 final design is entered into by the municipality or authority
9 before March 1, 1994.

10 (*iii*) An obligation incurred by an authority or municipality 11 after August 19, 1993, to reimburse a party to a development 12 agreement entered into by a municipality or authority before August 13 19, 1993, for a project described in a tax increment financing plan 14 approved in accordance with this act before August 19, 1993, and 15 undertaken and installed by that party in accordance with the 16 development agreement.

17 (iv) An obligation issued or incurred by an authority or by a 18 municipality on behalf of an authority to implement a project 19 described in a tax increment finance plan approved by the 20 municipality in accordance with this act before August 19, 1993, 21 that is located on land owned by a public university on the date 22 the tax increment financing plan is approved, and for which a 23 contract for final design is entered into before December 31, 1993. 24 (v) An ongoing management or professional services contract with the governing body of a county which was entered into before 25 26 March 1, 1994 and which was preceded by a series of limited term 27 management or professional services contracts with the governing

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body of the county, the last of which was entered into before
 August 19, 1993.

(vi) An obligation issued or incurred by a municipality under a 3 4 contract executed on December 19, 1994 as subsequently amended 5 between the municipality and the authority to implement a project 6 described in a tax increment finance plan approved by the municipality under this act before August 19, 1993 for which a 7 contract for final design was entered into by the municipality 8 before March 1, 1994 provided that final payment by the 9 municipality is made on or before December 31, 2001. 10

11 (vii) An obligation issued or incurred by an authority or by a 12 municipality on behalf of an authority that meets all of the 13 following qualifications:

14 (A) The obligation is issued or incurred to finance a project
15 described in a tax increment financing plan approved before August
16 19, 1993 by a municipality in accordance with this act.

17 (B) The obligation qualifies as an other protected obligation
18 under subparagraph (*ii*) and was issued or incurred by the authority
19 before December 31, 1994 for the purpose of financing the project.

20 (C) A portion of the obligation issued or incurred by the
21 authority before December 31, 1994 for the purpose of financing the
22 project was retired prior to December 31, 1996.

23 (D) The obligation does not exceed the dollar amount of the24 portion of the obligation retired prior to December 31, 1996.

25 (viii) An obligation incurred by an authority that meets both of26 the following qualifications:

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(A) The obligation is a contract of lease originally executed

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on December 20, 1994 between the municipality and the authority to
 partially implement the authority's development plan and tax
 increment financing plan.

(B) The obligation qualifies as an obligation under
subparagraph (*ii*). The obligation described in this subparagraph may
be amended to extend cash rental payments for a period not to
exceed 30 years through the year 2039. The duration of the
development plan and tax increment financing plan described in this
subparagraph is extended to 1 year after the final date that the
extended cash rental payments are due.

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(u) "Public facility" means 1 or more of the following:

12 (i) A street, plaza, or pedestrian mall, and any improvements to a street, plaza, boulevard, alley, or pedestrian mall, including 13 14 street furniture and beautification, park, parking facility, recreation facility, playground, school, library, public 15 institution or administration building, right of way, structure, 16 17 waterway, bridge, lake, pond, canal, utility line or pipeline, transit-oriented development, transit-oriented facility, and other 18 19 similar facilities and necessary easements of these facilities 20 designed and dedicated to use by the public generally or used by a 21 public agency. As used in this subparagraph, public institution or administration building includes, but is not limited to, a police 22 23 station, fire station, court building, or other public safety 24 facility.

(*ii*) The acquisition and disposal of real and personal property
or interests in real and personal property, demolition of
structures, site preparation, relocation costs, building

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rehabilitation, and all associated administrative costs, including,
 but not limited to, architect's, engineer's, legal, and accounting
 fees as contained in the resolution establishing the district's
 development plan.

(iii) An improvement to a facility used by the public or a
public facility as those terms are defined in section 1 of 1966 PA
1, MCL 125.1351, which improvement is made to comply with the
barrier free design requirements of the state construction code
promulgated under the Stille-DeRossett-Hale single state
construction code act, 1972 PA 230, MCL 125.1501 to 125.1531.

(v) "Qualified refunding obligation" means an obligation issued or incurred by an authority or by a municipality on behalf of an authority to refund an obligation if 1 of the following applies:

(i) The refunding obligation meets both of the following:
(A) The net present value of the principal and interest to be
paid on the refunding obligation, including the cost of issuance,
will be less than the net present value of the principal and
interest to be paid on the obligation being refunded, as calculated
using a method approved by the department of treasury.

(B) The net present value of the sum of the tax increment revenues described in subdivision (aa) (ii) and the distributions under section 12a to repay the refunding obligation will not be greater than the net present value of the sum of the tax increment revenues described in subdivision (aa) (ii) and the distributions under section 12a to repay the obligation being refunded, as calculated using a method approved by the department of treasury.

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1 (ii) The refunding obligation is a tax increment refunding bond 2 issued to refund a refunding bond that is an other protected obligation issued as a capital appreciation bond delivered to the 3 4 Michigan municipal bond authority on December 21, 1994, OR BONDS ISSUED TO REFUND THAT BOND, and the authority, by resolution of its 5 board, authorized issuance of the refunding obligation before 6 January 1, 2011 DECEMBER 31, 2019 with a final maturity not later 7 than 2039. 2043. The municipality by majority vote of the members 8 of its governing body may pledge its full faith and credit for the 9 payment of the principal of and interest on the refunding 10 11 obligation. A refunding obligation issued under this subparagraph 12 is not subject to the requirements of section 305(2), (3), (5), or (6), 501, or 503, OR 611 of the revised municipal finance act, 2001 13 PA 34, MCL 141.2305, 141.2501, and 141.2503, AND 141.2611. The 14 duration of the development plan and the tax increment financing 15 plan relating to the refunding obligations described in this 16 17 subparagraph is extended to 1 year after the final date of maturity of the refunding obligation. 18

19 (w) "Specific local tax" means a tax levied under 1974 PA 198, 20 MCL 207.551 to 207.572, the commercial redevelopment act, 1978 PA 21 255, MCL 207.651 to 207.668, the technology park development act, 1984 PA 385, MCL 207.701 to 207.718, and 1953 PA 189, MCL 211.181 22 23 to 211.182. The initial assessed value or current assessed value of 24 property subject to a specific local tax shall be the quotient of 25 the specific local tax paid divided by the ad valorem millage rate. 26 However, after 1993, the state tax commission shall prescribe the 27 method for calculating the initial assessed value and current

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assessed value of property for which a specific local tax was paid
 in lieu of a property tax.

3 (x) "State fiscal year" means the annual period commencing4 October 1 of each year.

5 (y) "Tax increment district" or "district" means that area to6 which the tax increment finance plan pertains.

7 (z) "Tax increment financing plan" means that information and8 those requirements set forth in sections 13 to 15.

9 (aa) "Tax increment revenues" means the amount of ad valorem 10 property taxes and specific local taxes attributable to the 11 application of the levy of all taxing jurisdictions upon the 12 captured assessed value of real and personal property in the 13 development area, subject to the following requirements:

14 (i) Tax increment revenues include ad valorem property taxes
15 and specific local taxes attributable to the application of the
16 levy of all taxing jurisdictions other than the state pursuant to
17 the state education tax act, 1993 PA 331, MCL 211.901 to 211.906,
18 and local or intermediate school districts upon the captured
19 assessed value of real and personal property in the development
20 area for any purpose authorized by this act.

(*ii*) Tax increment revenues include ad valorem property taxes and specific local taxes attributable to the application of the levy of the state pursuant to the state education tax act, 1993 PA 331, MCL 211.901 to 211.906, and local or intermediate school districts upon the captured assessed value of real and personal property in the development area in an amount equal to the amount necessary, without regard to subparagraph (*i*), to repay eligible

1 advances, eligible obligations, and other protected obligations.

2 (*iii*) Tax increment revenues do not include any of the3 following:

(A) Ad valorem property taxes attributable either to a portion
of the captured assessed value shared with taxing jurisdictions
within the jurisdictional area of the authority or to a portion of
value of property that may be excluded from captured assessed value
or specific local taxes attributable to such ad valorem property
taxes.

10 (B) Ad valorem property taxes excluded by the tax increment 11 financing plan of the authority from the determination of the 12 amount of tax increment revenues to be transmitted to the authority 13 or specific local taxes attributable to such ad valorem property 14 taxes.

15 (C) Ad valorem property taxes levied under 1 or more of the 16 following or specific local taxes attributable to those ad valorem 17 property taxes:

18 (I) The zoological authorities act, 2008 PA 49, MCL 123.116119 to 123.1183.

20 (II) The art institute authorities act, 2010 PA 296, MCL
21 123.1201 to 123.1229.

(*iv*) The amount of tax increment revenues authorized to be included under subparagraph (*ii*), and required to be transmitted to the authority under section 14(1), from ad valorem property taxes and specific local taxes attributable to the application of the levy of the state education tax act, 1993 PA 331, MCL 211.901 to 211.906, a local school district or an intermediate school district

upon the captured assessed value of real and personal property in a development area shall be determined separately for the levy by the state, each school district, and each intermediate school district as the product of sub-subparagraphs (A) and (B):

5 (A) The percentage which the total ad valorem taxes and 6 specific local taxes available for distribution by law to the 7 state, local school district, or intermediate school district, 8 respectively, bear to the aggregate amount of ad valorem millage 9 taxes and specific taxes available for distribution by law to the 10 state, each local school district, and each intermediate school 11 district.

12 (B) The maximum amount of ad valorem property taxes and
13 specific local taxes considered tax increment revenues under
14 subparagraph (*ii*).

(bb) "Transit-oriented development" means infrastructure improvements that are located within 1/2 mile of a transit station or transit-oriented facility that promotes transit ridership or passenger rail use as determined by the board and approved by the municipality in which it is located.

20 (cc) "Transit-oriented facility" means a facility that houses 21 a transit station in a manner that promotes transit ridership or 22 passenger rail use.

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