HOUSE SUBSTITUTE FOR

# SENATE BILL NO. 630

A bill to amend 1980 PA 450, entitled "The tax increment finance authority act," by amending section 1 (MCL 125.1801), as amended by 2013 PA 61.

### THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 1. As used in this act:

(a) "Advance" means a transfer of funds made by a municipality
to an authority or to another person on behalf of the authority.
Evidence of the intent to repay an advance is required and may
include, but is not limited to, an executed agreement to repay,
provisions contained in a tax increment financing plan approved
before the advance or before August 14, 1993, or a resolution of
the authority or the municipality.

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(b) "Assessed value" means 1 of the following:

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(i) For valuations made before January 1, 1995, the state

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equalized valuation as determined under the general property tax
 act, 1893 PA 206, MCL 211.1 to 211.155.

3 (ii) For valuations made after December 31, 1994, taxable value
4 as determined under section 27a of the general property tax act,
5 1893 PA 206, MCL 211.27a.

6 (c) "Authority" means a tax increment finance authority7 created under this act.

8 (d) "Authority district" means that area within which an
9 authority exercises its powers and within which 1 or more
10 development areas may exist.

(e) "Board" means the governing body of an authority.

(f) "Captured assessed value" means the amount in any 1 year by which the current assessed value of the development area, including the assessed value of property for which specific local taxes are paid in lieu of property taxes as determined in subdivision (w), exceeds the initial assessed value. The state tax commission shall prescribe the method for calculating captured assessed value.

(g) "Chief executive officer" means the mayor or city manager
of a city, the president of a village, or the supervisor of a
township.

22 (h) "Development area" means that area to which a development23 plan is applicable.

24 (i) "Development area citizens council" or "council" means25 that advisory body established pursuant to section 20.

26 (j) "Development plan" means that information and those27 requirements for a development set forth in section 16.

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(k) "Development program" means the implementation of the
 development plan.

3 (1) "Eligible advance" means an advance made before August 19,
4 1993.

5 (m) "Eligible obligation" means an obligation issued or 6 incurred by an authority or by a municipality on behalf of an authority before August 19, 1993 and its subsequent refunding by a 7 qualified refunding obligation. Eligible obligation includes an 8 9 authority's written agreement entered into before August 19, 1993 10 to pay an obligation issued after August 18, 1993 and before 11 December 31, 1996 by another entity on behalf of the authority. 12 Eligible obligation also includes an ongoing management contract or 13 contract for professional services or development services that was 14 entered into by the authority or a municipality on behalf of the 15 authority in 1991, and related similar written agreements executed before 1984, if the 1991 agreement both provides for automatic 16 17 annual renewal and incorporates by reference the prior related 18 agreements; however, receipt by an authority of tax increment 19 revenues authorized under subdivision (aa) (ii) in order to pay costs 20 arising under those contracts shall be limited to:

(i) For taxes levied before July 1, 2005, the amount permitted
to be received by an authority for an eligible obligation as
provided in this act.

24 (*ii*) For taxes levied after June 30, 2005 and before July 1,
25 2006, \$3,000,000.00.

26 (*iii*) For taxes levied after June 30, 2006 and before July 1,
27 2007, \$3,000,000.00.

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(*iv*) For taxes levied after June 30, 2007 and before July 1,
 2008, \$3,000,000.00.

3 (v) For taxes levied after June 30, 2008 and before July 1,
4 2009, \$3,000,000.00.

5 (vi) For taxes levied after June 30, 2009 and before July 1,
6 2010, \$3,000,000.00.

7 (vii) For taxes levied after June 30, 2010 and before July 1,
8 2011, \$2,650,000.00.

9 (viii) For taxes levied after June 30, 2011 and before July 1,
10 2012, \$2,400,000.00.

11 (*ix*) For taxes levied after June 30, 2012 and before July 1,
12 2013, \$2,125,000.00.

13 (x) For taxes levied after June 30, 2013 and before July 1,
14 2014, \$1,500,000.00.

15 (*xi*) For taxes levied after June 30, 2014 and before July 1,
16 2015, \$1,150,000.00.

17 (*xii*) For taxes levied after June 30, 2015, \$0.00.

18 (n) "Fiscal year" means the fiscal year of the authority.

19 (o) "Governing body" means the elected body of a municipality20 having legislative powers.

(p) "Initial assessed value" means the assessed value, as equalized, of all the taxable property within the boundaries of the development area at the time the resolution establishing the tax increment financing plan is approved as shown by the most recent assessment roll of the municipality for which equalization has been completed at the time the resolution is adopted. Property exempt from taxation at the time of the determination of the initial

1 assessed value shall be included as zero. For the purpose of 2 determining initial assessed value, property for which a specific 3 local tax is paid in lieu of a property tax shall not be considered 4 property that is exempt from taxation. The initial assessed value 5 of property for which a specific tax was paid in lieu of a property 6 tax shall be determined as provided in subdivision (w).

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(q) "Municipality" means a city.

(r) "Obligation" means a written promise to pay, whether 8 9 evidenced by a contract, agreement, lease, sublease, bond, or note, 10 or a requirement to pay imposed by law. An obligation does not 11 include a payment required solely because of default upon an 12 obligation, employee salaries, or consideration paid for the use of municipal offices. An obligation does not include those bonds that 13 14 have been economically defeased by refunding bonds issued under 15 this act. Obligation includes, but is not limited to, the 16 following:

17 (i) A requirement to pay proceeds derived from ad valorem
18 property taxes or taxes levied in lieu of ad valorem property
19 taxes.

20 (*ii*) A management contract or a contract for professional21 services.

(iii) A payment required on a contract, agreement, bond, or note
if the requirement to make or assume the payment arose before
August 19, 1993.

(*iv*) A requirement to pay or reimburse a person for the cost of
insurance for, or to maintain, property subject to a lease, land
contract, purchase agreement, or other agreement.

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(v) A letter of credit, paying agent, transfer agent, bond
 registrar, or trustee fee associated with a contract, agreement,
 bond, or note.

4 (s) "On behalf of an authority", in relation to an eligible advance made by a municipality, or an eligible obligation or other 5 protected obligation issued or incurred by a municipality, means in 6 anticipation that an authority would transfer tax increment 7 revenues or reimburse the municipality from tax increment revenues 8 9 in an amount sufficient to fully make payment required by the 10 eligible advance made by a municipality, or the eligible obligation 11 or other protected obligation issued or incurred by the 12 municipality, if the anticipation of the transfer or receipt of tax 13 increment revenues from the authority is pursuant to or evidenced 14 by 1 or more of the following:

15 (i) A reimbursement agreement between the municipality and an16 authority it established.

17 (*ii*) A requirement imposed by law that the authority transfer18 tax increment revenues to the municipality.

19 (iii) A resolution of the authority agreeing to make payments to20 the incorporating unit.

(*iv*) Provisions in a tax increment financing plan describing
the project for which the obligation was incurred.

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(t) "Other protected obligation" means:

(i) A qualified refunding obligation issued to refund an
obligation described in subparagraph (ii) or (iii), an obligation that
is not a qualified refunding obligation that is issued to refund an
eligible obligation, or a qualified refunding obligation issued to

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1 refund an obligation described in this subparagraph.

(ii) An obligation issued or incurred by an authority or by a
municipality on behalf of an authority after August 19, 1993, but
before December 31, 1994, to finance a project described in a tax
increment finance plan approved by the municipality in accordance
with this act before December 31, 1993, for which a contract for
final design is entered into by the municipality or authority
before March 1, 1994.

9 (iii) An obligation incurred by an authority or municipality
10 after August 19, 1993, to reimburse a party to a development
11 agreement entered into by a municipality or authority before August
12 19, 1993, for a project described in a tax increment financing plan
13 approved in accordance with this act before August 19, 1993, and
14 undertaken and installed by that party in accordance with the
15 development agreement.

(*iv*) An obligation issued or incurred by an authority or by a 16 17 municipality on behalf of an authority to implement a project 18 described in a tax increment finance plan approved by the 19 municipality in accordance with this act before August 19, 1993, 20 that is located on land owned by a public university on the date the tax increment financing plan is approved, and for which a 21 contract for final design is entered into before December 31, 1993. 22 23 (v) An ongoing management or professional services contract 24 with the governing body of a county which was entered into before 25 March 1, 1994 and which was preceded by a series of limited term 26 management or professional services contracts with the governing 27 body of the county, the last of which was entered into before

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**1** August 19, 1993.

2 (vi) An obligation issued or incurred by a municipality under a contract executed on December 19, 1994 as subsequently amended 3 4 between the municipality and the authority to implement a project 5 described in a tax increment finance plan approved by the 6 municipality under this act before August 19, 1993 for which a contract for final design was entered into by the municipality 7 before March 1, 1994 provided that final payment by the 8 9 municipality is made on or before December 31, 2001.

10 (vii) An obligation issued or incurred by an authority or by a 11 municipality on behalf of an authority that meets all of the 12 following qualifications:

(A) The obligation is issued or incurred to finance a project
described in a tax increment financing plan approved before August
19, 1993 by a municipality in accordance with this act.

(B) The obligation qualifies as an other protected obligation
under subparagraph (*ii*) and was issued or incurred by the authority
before December 31, 1994 for the purpose of financing the project.

19 (C) A portion of the obligation issued or incurred by the
20 authority before December 31, 1994 for the purpose of financing the
21 project was retired prior to December 31, 1996.

(D) The obligation does not exceed the dollar amount of theportion of the obligation retired prior to December 31, 1996.

24 (*viii*) An obligation incurred by an authority that meets both of25 the following qualifications:

26 (A) The obligation is a contract of lease originally executed27 on December 20, 1994 between the municipality and the authority to

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partially implement the authority's development plan and tax
 increment financing plan.

(B) The obligation qualifies as an obligation under
subparagraph (*ii*). The obligation described in this subparagraph may
be amended to extend cash rental payments for a period not to
exceed 30 years through the year 2039. The duration of the
development plan and tax increment financing plan described in this
subparagraph is extended to 1 year after the final date that the
extended cash rental payments are due.

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(u) "Public facility" means 1 or more of the following:

(i) A street, plaza, or pedestrian mall, and any improvements 11 12 to a street, plaza, boulevard, alley, or pedestrian mall, including street furniture and beautification, park, parking facility, 13 14 recreation facility, playground, school, library, public 15 institution or administration building, right of way, structure, waterway, bridge, lake, pond, canal, utility line or pipeline, 16 17 transit-oriented development, transit-oriented facility, and other 18 similar facilities and necessary easements of these facilities 19 designed and dedicated to use by the public generally or used by a 20 public agency. As used in this subparagraph, public institution or administration building includes, but is not limited to, a police 21 station, fire station, court building, or other public safety 22 facility. 23

(*ii*) The acquisition and disposal of real and personal property
or interests in real and personal property, demolition of
structures, site preparation, relocation costs, building
rehabilitation, and all associated administrative costs, including,

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but not limited to, architect's, engineer's, legal, and accounting
 fees as contained in the resolution establishing the district's
 development plan.

4 (*iii*) An improvement to a facility used by the public or a
5 public facility as those terms are defined in section 1 of 1966 PA
6 1, MCL 125.1351, which improvement is made to comply with the
7 barrier free design requirements of the state construction code
8 promulgated under the Stille-DeRossett-Hale single state
9 construction code act, 1972 PA 230, MCL 125.1501 to 125.1531.

10 (v) "Qualified refunding obligation" means an obligation
11 issued or incurred by an authority or by a municipality on behalf
12 of an authority to refund an obligation if 1 of the following
13 applies:

14 (i) The refunding obligation meets both of the following:
15 (A) The net present value of the principal and interest to be
16 paid on the refunding obligation, including the cost of issuance,
17 will be less than the net present value of the principal and
18 interest to be paid on the obligation being refunded, as calculated
19 using a method approved by the department of treasury.

20 (B) The net present value of the sum of the tax increment revenues described in subdivision (aa) (ii) and the distributions 21 under section 12a to repay the refunding obligation will not be 22 greater than the net present value of the sum of the tax increment 23 24 revenues described in subdivision (aa) (ii) and the distributions under section 12a to repay the obligation being refunded, as 25 26 calculated using a method approved by the department of treasury. 27 (ii) The refunding obligation is a tax increment refunding bond

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issued to refund a refunding bond that is an other protected 1 obligation issued as a capital appreciation bond delivered to the 2 3 Michigan municipal bond authority on December 21, 1994, OR BONDS 4 ISSUED TO REFUND THAT BOND, and the authority, by resolution of its 5 board, authorized issuance of the refunding obligation before 6 January 1, 2011 DECEMBER 31, 2019 with a final maturity not later than 2039. The municipality by majority vote of the members of its 7 governing body may pledge its full faith and credit for the payment 8 9 of the principal of and interest on the refunding obligation. A 10 refunding obligation issued under this subparagraph is not subject 11 to the requirements of section 305(2), (3), (5), or (6), 501, or 12 503, OR 611 of the revised municipal finance act, 2001 PA 34, MCL 13 141.2305, 141.2501, and 141.2503, AND 141.2611. The duration of the 14 development plan and the tax increment financing plan relating to 15 the refunding obligations described in this subparagraph is extended to 1 year after the final date of maturity of the 16 17 refunding obligation.

18 (w) "Specific local tax" means a tax levied under 1974 PA 198, 19 MCL 207.551 to 207.572, the commercial redevelopment act, 1978 PA 20 255, MCL 207.651 to 207.668, the technology park development act, 21 1984 PA 385, MCL 207.701 to 207.718, and 1953 PA 189, MCL 211.181 22 to 211.182. The initial assessed value or current assessed value of 23 property subject to a specific local tax shall be the quotient of 24 the specific local tax paid divided by the ad valorem millage rate. However, after 1993, the state tax commission shall prescribe the 25 26 method for calculating the initial assessed value and current 27 assessed value of property for which a specific local tax was paid

1 in lieu of a property tax.

2 (x) "State fiscal year" means the annual period commencing
3 October 1 of each year.

4 (y) "Tax increment district" or "district" means that area to5 which the tax increment finance plan pertains.

6 (z) "Tax increment financing plan" means that information and7 those requirements set forth in sections 13 to 15.

8 (aa) "Tax increment revenues" means the amount of ad valorem
9 property taxes and specific local taxes attributable to the
10 application of the levy of all taxing jurisdictions upon the
11 captured assessed value of real and personal property in the
12 development area, subject to the following requirements:

(i) Tax increment revenues include ad valorem property taxes and specific local taxes attributable to the application of the levy of all taxing jurisdictions other than the state pursuant to the state education tax act, 1993 PA 331, MCL 211.901 to 211.906, and local or intermediate school districts upon the captured assessed value of real and personal property in the development area for any purpose authorized by this act.

20 (ii) Tax increment revenues include ad valorem property taxes 21 and specific local taxes attributable to the application of the 22 levy of the state pursuant to the state education tax act, 1993 PA 331, MCL 211.901 to 211.906, and local or intermediate school 23 24 districts upon the captured assessed value of real and personal 25 property in the development area in an amount equal to the amount 26 necessary, without regard to subparagraph (i), to repay eligible 27 advances, eligible obligations, and other protected obligations.

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(*iii*) Tax increment revenues do not include any of the
 following:

3 (A) Ad valorem property taxes attributable either to a portion
4 of the captured assessed value shared with taxing jurisdictions
5 within the jurisdictional area of the authority or to a portion of
6 value of property that may be excluded from captured assessed value
7 or specific local taxes attributable to such ad valorem property
8 taxes.

9 (B) Ad valorem property taxes excluded by the tax increment
10 financing plan of the authority from the determination of the
11 amount of tax increment revenues to be transmitted to the authority
12 or specific local taxes attributable to such ad valorem property
13 taxes.

14 (C) Ad valorem property taxes levied under 1 or more of the 15 following or specific local taxes attributable to those ad valorem 16 property taxes:

17 (I) The zoological authorities act, 2008 PA 49, MCL 123.116118 to 123.1183.

19 (II) The art institute authorities act, 2010 PA 296, MCL20 123.1201 to 123.1229.

(*iv*) The amount of tax increment revenues authorized to be included under subparagraph (*ii*), and required to be transmitted to the authority under section 14(1), from ad valorem property taxes and specific local taxes attributable to the application of the levy of the state education tax act, 1993 PA 331, MCL 211.901 to 211.906, a local school district or an intermediate school district upon the captured assessed value of real and personal property in a

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1 development area shall be determined separately for the levy by the
2 state, each school district, and each intermediate school district
3 as the product of sub-subparagraphs (A) and (B):

4 (A) The percentage which the total ad valorem taxes and
5 specific local taxes available for distribution by law to the
6 state, local school district, or intermediate school district,
7 respectively, bear to the aggregate amount of ad valorem millage
8 taxes and specific taxes available for distribution by law to the
9 state, each local school district, and each intermediate school
10 district.

(B) The maximum amount of ad valorem property taxes and
specific local taxes considered tax increment revenues under
subparagraph (*ii*).

(bb) "Transit-oriented development" means infrastructure improvements that are located within 1/2 mile of a transit station or transit-oriented facility that promotes transit ridership or passenger rail use as determined by the board and approved by the municipality in which it is located.

19 (cc) "Transit-oriented facility" means a facility that houses 20 a transit station in a manner that promotes transit ridership or 21 passenger rail use.

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